
FEBRUARY 1976

FEDERAL RESERVE
BULLETIN

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The Economy in 1975

This article was prepared in the National Income Section of the Division of Research and Statistics.

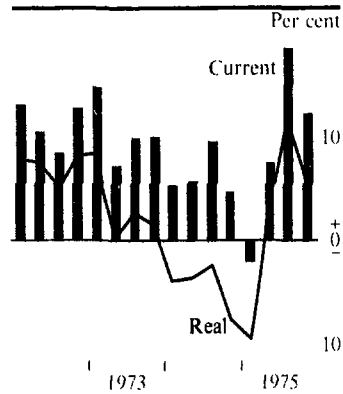
In early 1975 the U.S. economy began to recover from the longest and deepest recession since World War II. By the end of the year real gross national product had regained about three-fourths of the recession loss. Although unemployment had declined significantly from its spring peak, the total unemployed at year-end was still extremely large. The rate of inflation had also been reduced substantially, but it remained high by historical standards and cost pressures were continuing strong.

The expansion in economic activity from the first-quarter trough to the year-end was about equal to the average pace of previous postwar recoveries. Moderating inflationary pressures, easing credit conditions, and the fiscal stimulus of the Tax Reduction Act of 1975 all contributed to the upturn in consumer expenditures, which led the recovery in real final purchases in the spring and summer. Total final purchases, in constant dollars, turned up in the second quarter and continued to expand at an increasing pace during the remainder of the year.

After a modest rise in real GNP in the second quarter, when inventory liquidation was unusually deep, the rate of recovery in over-all activity accelerated sharply in the third quarter as business began to slow the run-off of stocks. In the late fall economic growth paused briefly as inventory investment stabilized and increases in consumer spending moderated. But the year ended with sizable gains in retail sales, employment, and industrial production.

The decline in real GNP from the last quarter of 1973 to the first quarter of 1975 exceeded the sharpest previous postwar downswing. Severe inflationary pressures, particularly those associated with the run-up of oil prices, were

Change in GNP



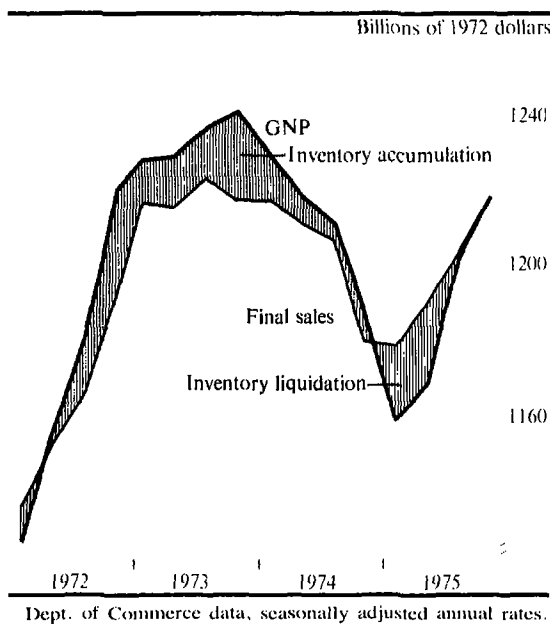
Dept. of Commerce data, seasonally adjusted annual rates. Real is in terms of 1972 dollars.

a major factor in bringing on the recession, and they contributed to its length and severity. Businesses were slow to adjust output and employment during 1973, when shortages and soaring prices masked the sluggishness of real final demands and profits while encouraging some speculation in inventories. Moreover, the slowdown in early 1974 apparently was thought to be just a temporary adjustment to the oil embargo. Once the underlying weaknesses were perceived, however, cutbacks in output and employment were made quickly.

PERSPECTIVE ON THE RECESSION AND RECOVERY

In retrospect at least, signs of an incipient downturn in economic activity were evident as far back as 1973 when there was a marked easing in real economic growth. In part, this slowdown was the result of basic materials shortages stemming mainly from the worldwide boom in economic activity. However, the increasing share of capital spending devoted to environmental requirements tended to retard ca-

GNP and final sales



capacity growth in the basic materials industries, and the distorting effects of price controls may also have curtailed their output. However, retardation of growth in real activity in 1973 also reflected the weakening of gains in real consumer spending as mounting inflation slowed the growth in real disposable incomes. Gains in consumer income were further undermined in late 1973 by sharp cutbacks in output made by auto producers and other manufacturers in response to declining sales and reduced availability of petroleum-based products following the oil embargo in October 1973.

Real output dropped sharply in the first quarter of 1974 and continued to decline until the second quarter of 1975. Real disposable income also began declining in the first quarter of 1974, and consumer confidence continued to falter. In real terms, consumer spending recovered only partially after the oil embargo ended and then declined sharply again in the last quarter of 1974.

As 1974 progressed, the weakness of underlying demands began to be evident in other sectors also. Housing activity had been falling throughout the previous year and after a brief pause early in 1974, starts plummeted again; between the first and fourth quarters of the year they fell by almost 40 per cent as nominal interest rates

reached unprecedented heights, impeding savings flows to thrift institutions and increasing the costs of homeownership. Nonresidential fixed investment, in real terms, began to decline in the second quarter of 1974 in response both to slackening consumer demands and to a growing awareness that inflation was distorting calculations of profits.

However, business continued to build inventories through mid-1974, apparently still responding to the extreme shortages of the previous year as well as to rapidly rising prices. Attempts were finally made to cut back inventories later in the year, but real final demand dropped so sharply—the steepest decline since World War II—that nonfarm inventories in constant dollars were accumulated at a \$9 billion annual rate in the fourth quarter. Auto dealers, in particular, were left with extremely large stocks. Over all, real GNP declined at a 7.5 per cent annual rate in the fourth quarter, while industrial production declined at a 12.5 per cent annual rate and nonfarm employment was reduced by 450,000.

In the first quarter of 1975 the production and employment adjustments gathered momentum and real GNP declined even more rapidly—at a 9.2 per cent annual rate—the largest drop in the postwar period. Inventory liquidation at a \$19 billion annual rate—in 1972 dollars—accounted for almost all of the decline. Final demand was down slightly, although real consumer outlays, especially for autos, increased in response to widespread price concessions. Net exports also showed improvement as imports fell drastically during this period of inventory liquidation.

The economy turned upward in the second quarter, after a total decline in real GNP amounting to 6.6 per cent, compared with an average drop of 2.1 per cent in the five earlier recessions. The largest previous postwar contraction had been 3.3 per cent in both the 1953–54 and 1957–58 contractions. Characteristically, the decline in industrial production—12.5 per cent from September 1974 to April 1975—was much greater than in GNP.

Inventories were liquidated at a somewhat greater rate in the second quarter, but final sales turned up and real GNP rose at a 3.3 per cent

annual rate. One of the most important elements in this upturn was the growth in real disposable income and the support it provided for consumer outlays. These gains were made possible by a marked slowing of inflation—from a 12 per cent rate in the second half of 1974 to a 6.5 per cent rate in the first half of 1975—and the fiscal stimulus provided by the Tax Reduction Act of 1975, enacted in March. Several other factors also contributed to the turnaround, including a strong net export position and an upturn in housing activity—the result of easing credit conditions and improved flows of savings to thrift institutions.

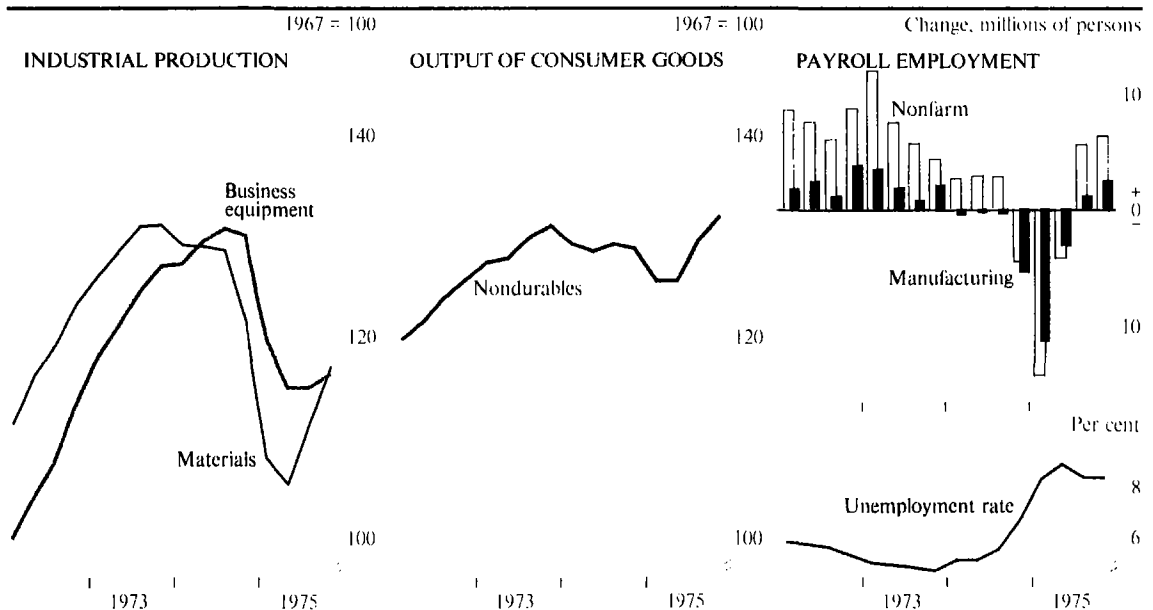
Economic growth accelerated sharply in the spring and early summer, with the growth rate of real GNP reaching a 12 per cent annual rate in the third quarter. Although final sales improved from the second quarter, most of the acceleration resulted from the precipitous slowing in the rate of inventory liquidation. Final demands picked up somewhat further in the fourth quarter, but over-all economic growth eased to about a 5.5 per cent rate as the impact of the swing from inventory liquidation toward accumulation tapered off. Growth in real con-

sumer spending slowed, but business capital spending turned up for the first time in this recovery. And in the last month of the year there were sizable advances in retail sales, employment, and industrial production.

By the fourth quarter of 1975 real GNP had advanced 5 per cent above its first-quarter low—about typical of past cyclical recoveries—but it was still 2 per cent below its 1973 high and industrial production remained 6 per cent below its previous peak. Unemployment totaled 7.9 million persons or 8.5 per cent of the labor force—higher than in any other postwar recession. Despite the substantial slack in the economy generally and in labor markets particularly, wages and prices continued to rise at a vigorous pace, only modestly below the rates early in the year.

Despite signs that it may be some time before business investment rebounds vigorously, there are widespread indications in consumer markets and elsewhere that the economy will continue to advance at a fairly rapid pace in 1976. Price increases will probably also be disconcertingly large, reflecting continued upward pressures from unit labor costs.

Production and employment



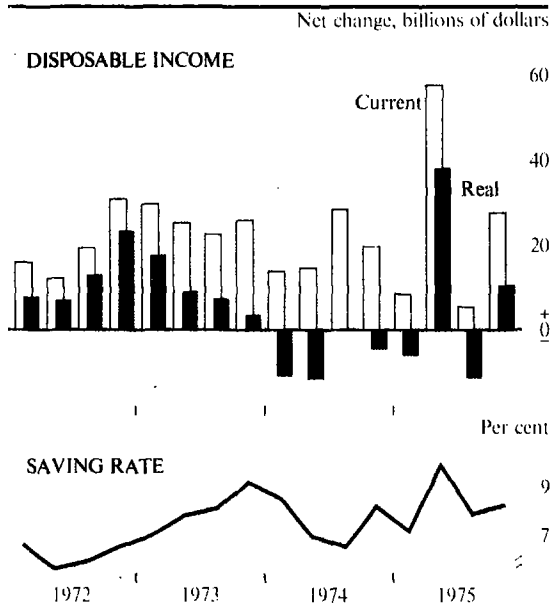
Industrial production, F.R. data. Employment and unemployment rate, Dept. of Labor data. All data seasonally adjusted.

INCOME AND CONSUMPTION

The consumption sector endured a far larger and more prolonged adjustment in the recent recession than in previous declines, largely because continued rapid inflation reduced real income and the value of assets. Rising prices also had an indirect, adverse effect on disposable income through the progressive income tax structure. With nominal personal incomes rising rapidly throughout 1974, many workers moved into higher tax brackets despite the decline in the real value of these incomes. Only a part of the resultant sharp rise in tax receipts was offset by the increase in transfer payments—massive as that was. In total, real disposable income declined by 4 per cent between the peak in the fourth quarter of 1973 and the trough in the first quarter of 1975.

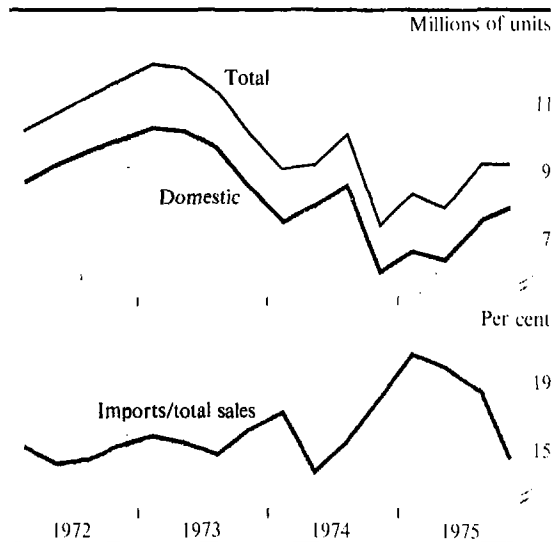
Real disposable income increased sharply in the second quarter of 1975 as a result of the Tax Reduction Act of 1975 in conjunction with a slowing of inflation and a continued increase in the level of transfer payments. Real disposable income fell temporarily in the third quarter, but then regained upward momentum.

Disposable income and saving



Dept. of Commerce data, seasonally adjusted. Real is in terms of 1972 dollars.

Auto sales



Ward's "Automotive Reports" data. Seasonal adjustment by F.R. Domestic-type autos include U.S. sales of cars produced in Canada.

The saving rate moved unevenly during 1975, due in part to the volatile movements in disposable income. But for 1975 as a whole the rate averaged 8.3 per cent—somewhat above the level of recent years and far above the 6.5 per cent average rate of the preceding decade and a half. This high saving rate probably reflected an attempt by consumers to restore the real value of wealth and real liquid balances—which had been greatly damaged by inflation—as well as the relative growth of farm and property income, a larger proportion of which is generally saved or reinvested.

The massive fiscal stimulus in the second quarter caused real personal consumption expenditures to rise at an annual rate of more than 4 per cent in the second and third quarters. Expenditures for furniture and appliances and nondurable goods—particularly clothing and shoes—proved immediately responsive to the rise in income. Real outlays for goods other than autos shot up 9.5 per cent at an annual rate. By the third quarter, real consumer purchases had recovered to the level of 2 years earlier. As is typical after a large surge in expenditures, the increase in real personal consumption spending moderated in the following quarter.

Auto sales followed a slightly different pattern last year. Sales of U.S.-made autos rose

in early 1975, from a deeply depressed annual rate of 6 million units at the 1974 year-end, as consumers responded to the lure of manufacturers' rebates on overstocked small cars. However, some of this demand was borrowed from the future, and the sales pace fell back in the second quarter. Then with inflationary fears moderating, sales of domestic-type autos picked up again—rising to nearly 8 million units, annual rate—in the final quarter. Sales of imported cars slowed from 1.7 million units in the first quarter to 1.3 million in the fourth as this market was affected by intense domestic competition and severe inventory shortages at model changeover time.

INVENTORY INVESTMENT

The enormous size of the swing in inventory investment—and the effects that it had on production, income, and employment—was unprecedented in the postwar period. There had been a general build-up of stocks of both nondurable and durable goods in late 1973 and in the first half of 1974 in response to earlier strong demands, shortages, and expected price increases. By the third quarter of 1974, however, inventory/sales ratios had risen to historically high levels. As a result, businessmen began to trim their stocks of nondurable goods, particularly in the trade sector. With the collapse of

consumer demand in the fourth quarter there was a sizable, unintended accumulation of durable goods, particularly autos. Redoubling their efforts, business firms achieved a massive liquidation in the first half of 1975 as producers joined retailers and wholesalers in ruthlessly cutting inventories.

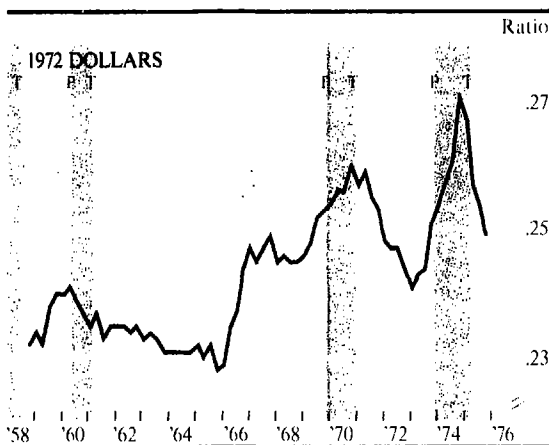
Although production of durable goods was reduced very sharply in the fall and winter of 1974–75, stocks—especially of unsold automobiles—increased as real final demand contracted at the unusually fast rate of nearly 9 per cent in the fourth quarter of 1974. In the first quarter of 1975 there was a huge run-off of auto inventories and some liquidation of durable goods other than autos. During this period production was cut further and final demands were satisfied to a significant extent out of inventories.

The quite substantial liquidation of nondurable goods inventories has been a unique feature of this recession. Typically, the inventory cycle is dominated by movements in durable goods stocks where producers are less able to adjust output rapidly to changed sales patterns. The exceptional role of nondurable goods in this cycle probably is related to the unusually sharp movements in final demand for such goods, many of which have petrochemical bases. To a lesser extent, price uncertainty may have played a role as processors shied away from holding a number of products, for example petrochemicals, whose prices had risen astoundingly.

By late spring and early summer, demands were increasing for nondurable goods and the inventory/sales ratio dropped sharply despite rising production. There were some indications that the run-off of stocks in the second quarter was excessive. By December, production of nondurable consumer goods was 7 per cent above the trough level and that of materials had risen by 12 per cent.

In contrast, producers of durable goods continued to reduce their stocks throughout the second half of 1975. The recovery in durable goods production has been somewhat slower than the average postwar experience. Some of this sluggishness appears due to the still cloudy outlook for business equipment production. In addition, business firms apparently are remain-

Ratio of total business inventories to GNP final sales



Dept. of Commerce data, seasonally adjusted.

ing cautious toward increases in inventory levels in view of the 1974 experience.

As the year closed, stocks of nondurable goods remained quite thin relative to sales, and further increases in demand should be reflected in new ordering. Durable goods inventories on the other hand were still fairly high relative to sales, and liquidation may continue a bit longer. Over all, the stage seems set for a moderate accumulation of inventories during 1976 as real final demands strengthen further.

BUSINESS FIXED INVESTMENT

Real business fixed investment, which had fallen sharply in the second half of 1974, continued weak as the economic recovery got under way. However, by the fall of 1975 capital spending appeared to have bottomed out, and late in the year it was beginning to support the recovery. For 1975 as a whole, capital outlays by business were about unchanged from 1974 in current dollars but were down almost 12 per cent in real terms.

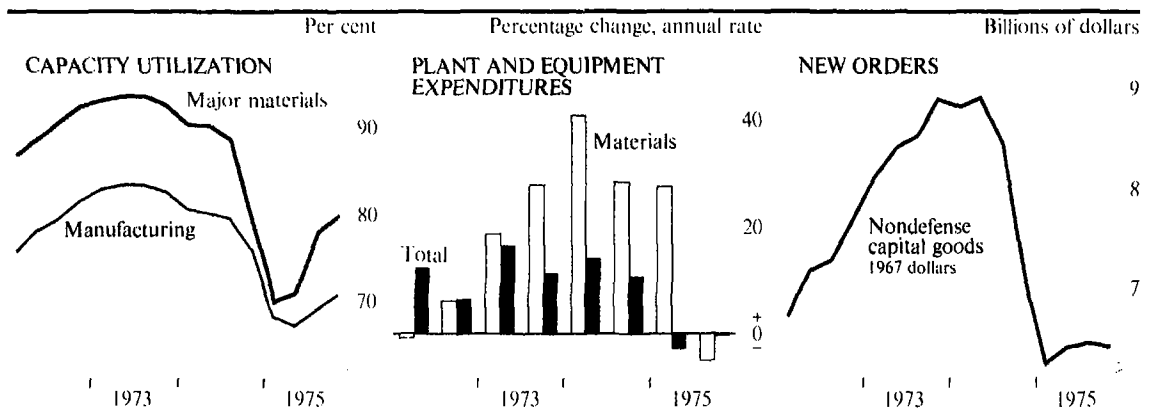
Compared with previous economic contractions, the decline in real business fixed investment was unusually severe, and the ensuing recovery has been somewhat slow to develop. Real capital outlays declined 18 per cent from the first-quarter-1974 peak to its trough during the third quarter of 1975—the largest fall in any

postwar recession. And whereas economic activity began to recover in the second quarter of the year, growth in real spending for business fixed investment did not start until a half-year later.

The major deterrent to substantial, early recovery in capital spending was the still depressed level of real sales, both at home and abroad, and relatively low rates of capacity utilization throughout 1975. Thus, although there were other developments in 1975 that normally would have had a favorable impact on capital outlays—an increased investment tax credit, a substantial recovery in corporate profits, and moderating inflation in capital goods prices—firms were extremely cautious about adding to capacity.

This was the first postwar recession in which the real decline in structures was greater than in equipment. There were several reasons for this. As usual, the recession brought sharply lower corporate profits, which made it difficult to finance new investment internally. At the same time record high interest rates and low price/earnings ratios made external financing expensive. Because investment in structures, as compared with equipment, is more sensitive to the cost of borrowing and because equipment became eligible for a temporarily increased tax credit in 1975, the impact of these financial developments on structures was particularly severe.

Utilization and business investment



Capacity utilization, F.R. data, seasonally adjusted. Plant and equipment expenditures, Dept. of Commerce data; materials include the primary metals, stone, clay and glass, textiles, paper, chemicals, and petroleum industries. New orders, Dept. of Commerce data, seasonally adjusted; deflation by F.R.

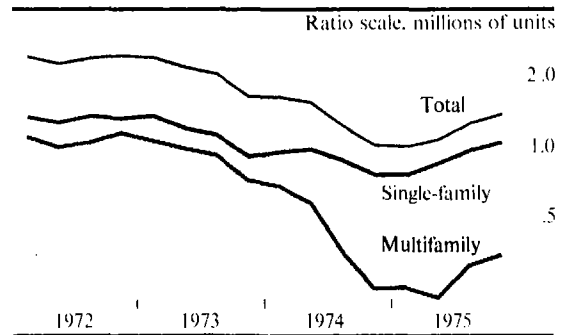
As in the two previous years, plant and equipment expenditures were relatively stronger in the manufacturing sector than elsewhere. Materials producers, despite their reduced operating rates in 1975, have been accounting for a growing share of capital spending for several years. Their strong investment spending reflected both the capacity constraints that were evident before the onset of the recent recession and the need to be in compliance with environmental regulations. According to some estimates, such producers increased capacity by about 4 per cent in 1975. In contrast, both the auto industry (and the related rubber industry) and producers of electrical machinery showed sharp drops in investment spending. In electric utilities, capital spending showed a decrease in 1975 after averaging a 14 per cent annual rate of growth from 1962 to 1974. Communications and commercial firms also cut back sharply on capital spending in 1975.

Evidence available at the end of 1975 suggests that a vigorous recovery is not yet in sight for business fixed investment. The Commerce Department's year-end survey of plans for new plant and equipment expenditures indicated a moderate gain in nominal capital spending in 1976 but a decline in real expenditures from 1975. Other leading indicators of capital spending—new orders, construction contracts, and capital appropriations—also have yet to show real strength. On the positive side, the recovery in corporate profits, coupled with falling interest rates and the improving stock market, has reduced the liquidity problems that hindered investment in 1975. In addition, the extension of the income tax cut and the strong Christmas selling season have bolstered confidence. Capital spending should begin to strengthen as business begins adding to its capacity in anticipation of further economic recovery.

HOUSING

In the first quarter of 1975, private housing starts ended the steepest and most protracted decline since World War II. They had dropped from a peak of 2.4 million units, annual rate, toward the end of 1972 to a low of 1 million

Privately owned housing starts



Dept. of Commerce data, seasonally adjusted annual rates.

in early 1975. Starts turned up in the spring and by the year-end had advanced more than 40 per cent from their low. Factory shipments of new mobile homes for domestic use also showed some recovery as 1975 progressed, but for the year as a whole these shipments were no greater than they had been in the mid-1960's and were some 60 per cent below their 1972 high. Expenditures for residential construction, including mobile homes, contributed less to the over-all improvement in final demands in 1975 than had been the general experience in previous upturns.

The relatively low level of housing starts in 1975 (1.2 million) reflected continued depressed conditions in multifamily construction. Such starts amounted to only 270,000 units during the year—the lowest level since the late 1950's. This development was due to a number of factors, including the financial difficulties of builders of such projects, a heavy overhang of structures under way as the year began, continued weakness in consumer demands for condominium ownership, and difficulties in achieving rent levels sufficient to cover rising costs of construction and operation.

Single-family starts, on the other hand, increased to a total of nearly 900,000 units for 1975 as a whole and by year-end they were at an annual rate of about 1 million units. They benefited from support from Federal programs designed to provide below-market interest rates for some buyers. In addition, sales of new homes for owner occupancy were stimulated to some extent by the lure of special income tax rebates on purchases made before 1976 from the overhang of dwellings still in builder inven-

tories early last spring. Also the cost of mortgage credit declined somewhat during the year and loan availability improved as thrift institutions experienced exceptionally strong inflows throughout 1975.

With the number of dwelling units under construction continuing far below their previous highs and with mortgage credit conditions improving, support from residential construction for the general economic recovery may pick up significantly in 1976.

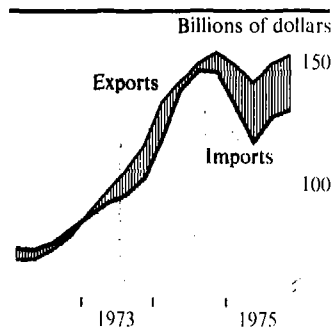
EXPORTS AND IMPORTS

The nominal value of net exports of goods and services on a national income accounts basis was \$22 billion in 1975, the largest on record. The increase in the surplus from \$3 billion (seasonally adjusted annual rate) in the third quarter of 1974 to \$24 billion in the second quarter of 1975 helped to moderate the decline in GNP. Although the surplus receded somewhat in the second half of the year, it remained surprisingly large and acted as less of a drag on real GNP growth than is usual in the early phase of a recovery.

The most important factor in the strong performance of net exports in 1975 was a very large reduction in imports of goods as a result of the U.S. recession. From the fourth quarter of 1974 to the second quarter of 1975, merchandise import volume declined more than 20 per cent. With the sharp recovery of domestic activity, volume recovered about half of this decline in the third quarter, and it continued to grow, but more slowly, in the fourth quarter.

While merchandise imports were extremely sensitive to U.S. economic activity, merchandise exports held up rather well in the face of declining economic activity abroad. The volume of nonagricultural exports did fall by 9 per cent over the first two quarters, but it turned up in the second half before the general pick-up was under way in the rest of the industrial world. Factors contributing to this nonagricultural export performance included (1) somewhat milder recessions in other major countries, on average, than in the United States; (2) an increase in

U.S. foreign transactions
Goods and services



Dept. of Commerce data, seasonally adjusted annual rates.

exports to oil-exporting countries as well as non-oil-exporting developing countries despite the latter's reduced export earnings; and (3) the price competitiveness of U.S. goods, which had improved over the three previous years.

Agricultural exports also played a key role in supporting net exports. The outlook had been for lower volume than in 1974 until the Soviet Union began buying large amounts of wheat and corn due to an impending shortfall in their harvest. As a result, agricultural export volume for 1975 was about 2 per cent above that of the previous year. Net service transactions also contributed around \$8 billion to net exports in 1975.

STATE AND LOCAL GOVERNMENT

Expenditures and employment by State and local governments provided considerable strength to the economy during most of the 1960's and early 1970's. The latter half of 1974, however, brought increasing difficulties to these units. Although nominal expenditures rose sharply, inflation outpaced spending to the point that real purchases actually declined. Furthermore, growth in receipts slowed in 1974. As a result, from 1973 to 1974 there was a \$6 billion shift from surplus to deficit in the "operational" budget, which excludes the net saving in social insurance funds.

The fiscal difficulties of State and local governments were accentuated in 1975 as the fi-

nancial problems of New York City and of New York State agencies led to higher borrowing costs for many governmental units across the country. The psychological effects of the New York City crisis, combined with inherent fiscal problems, apparently caused State and local governments to tighten their budgets. Current-dollar purchases of goods and services grew by 9 per cent over the four quarters of 1975, down from the 12.5 per cent increase in the preceding year. Because New York State and all its municipalities constitute just over 10 per cent of the sector's total spending, this slowdown undoubtedly reflected a general attitude of caution on the part of a large number of governments outside New York.

While current-dollar spending slowed in 1975, real purchases contributed to the recovery as cost increases moderated over the year. Real spending on structures was up 2.7 per cent in 1975. Real compensation grew 5 per cent over the year as employment rose by half a million. The latter increase would have been substantially lower had it not been for the addition of 250,000 public-employment-program workers under a Federal grant program.

The deficit position that had developed earlier during the recession worsened in the first quarter of 1975 but then rapidly improved as some spending cuts took hold and as receipts increased due to the recovery. In the second half of the year the budget position moved firmly into surplus.

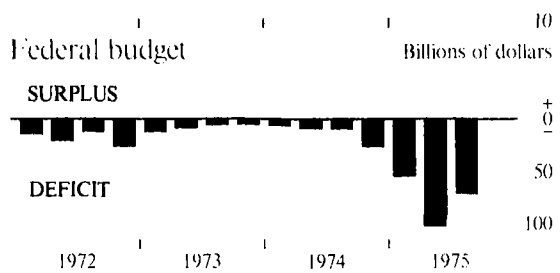
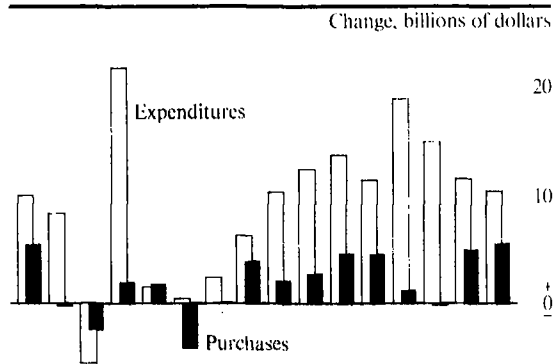
FEDERAL GOVERNMENT

Real Federal Government purchases of goods and services declined slightly in 1975. The major fiscal impacts on the economy were through the Tax Reduction Act of 1975 and through sharply increased transfer payments. The fiscal stimulus embodied in the tax act was unprecedented. Among other things this legislation provided (1) a cut in personal tax withholding rates and corporate taxes for the remainder of 1975, amounting to about \$12 billion, and (2) one-time cash payments, made mostly in May and June and amounting to nearly

\$10 billion, in the form of rebates on 1974 individual income taxes (up to \$200) and a special \$50 payment to Federal social security beneficiaries.

The duration of unemployment insurance coverage was lengthened to 65 weeks, and coverage was widened to include individuals not previously covered. The food stamp program and Federal grants to State and local governments for public service employment also were expanded. However, because of the continuing inflation, tax burdens were not automatically reduced to the extent experienced in previous recessions. Nevertheless, the Federal budget deficit (NIA basis) reached a peacetime high of \$102 billion (at annual rates) in the second quarter, when a substantial portion of the payments under the Tax Reduction Act were made; the deficit averaged about \$74 billion for the year as a whole. On a high-employment basis, fiscal policy was considerably more stimulative in 1975 than in preceding years as the budget shifted from an \$18 billion surplus in 1974 to a \$9 billion deficit in 1975.

Federal purchases and expenditures



Dept. of Commerce national income and product data, seasonally adjusted annual rates.

EMPLOYMENT

Developments in the labor market paralleled those in output in 1975. Nonfarm payroll employment fell 2.5 million, seasonally adjusted, between September 1974 and June 1975. All of this reduction occurred in the private sector. Boosted by an uncharacteristically strong recessionary growth in the labor force, the unemployment rate jumped from 5½ per cent in the third quarter of 1974 to nearly 9 per cent in the second quarter of 1975. From June to December 1975, however, almost three-fifths of the earlier job loss was recovered. But labor force growth continued rapid, and the unemployment rate dropped slightly under the 8 per cent mark as the economy entered 1976. (For a more complete discussion of labor market developments, see the January 1976 BULLETIN.)

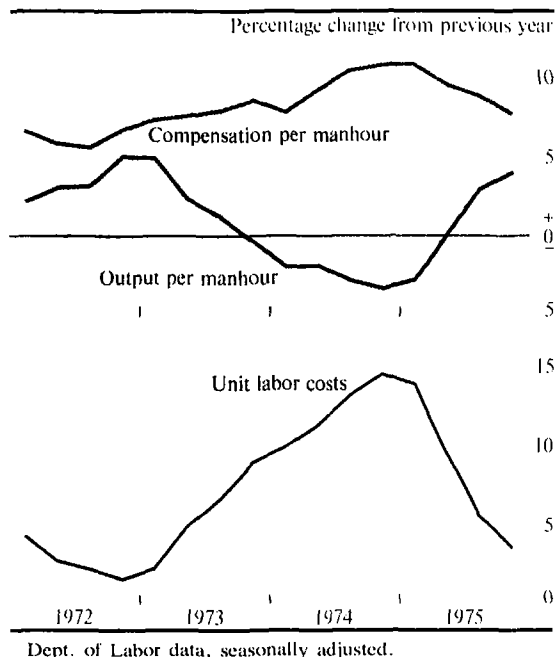
PRICE AND LABOR COSTS

Inflationary pressures eased in 1975 following the acute acceleration of 1974, but inflation continued to be a serious problem at year-end, with rates of price and wage increases remaining high. The implicit deflator for GNP—a broad measure of price performance—increased 6.4 per cent from the end of 1974 to the end of 1975, about half the rise of the preceding year. The rate of wage inflation also slowed over the year, but less than prices, as workers attempted to recapture some of the income that had been lost to price inflation during 1973 and 1974.

The slowdown in price inflation was led by a sharp deceleration in the rate of wholesale price increases early in 1975, which began to be reflected at the consumer level by the spring of the year. Price rises for many commodities began to ease, and the consumer price index slowed from a 12 per cent increase during 1974 to a 7 per cent increase in 1975.

The sharp reduction in aggregate demand during 1974 and the first half of 1975 played a major role in reducing inflationary pressures. The effect on prices of less spending by consumers and businesses manifested itself most dramatically in the form of cash rebate programs for automobiles and reduced prices of many

Private nonfarm sector



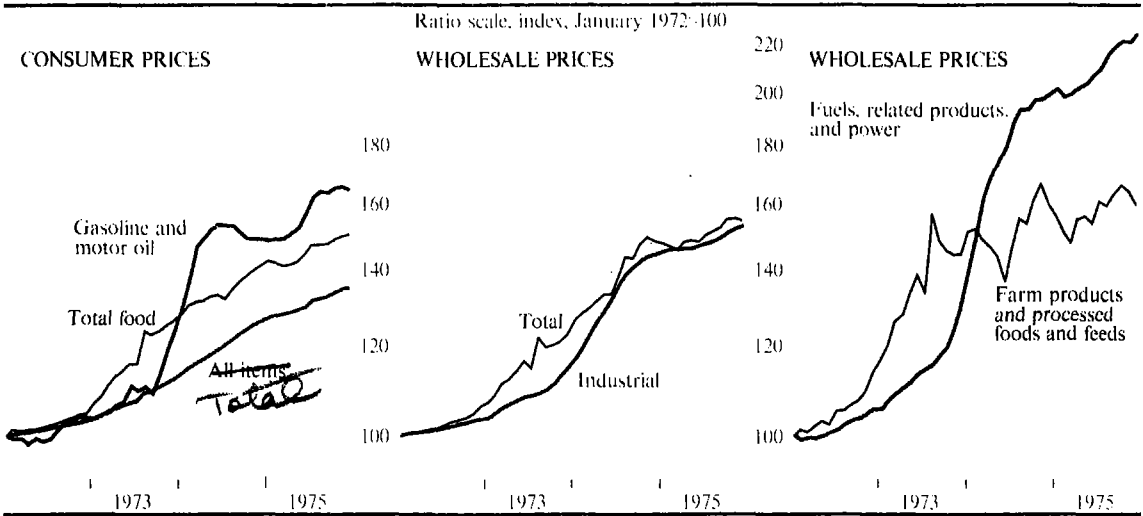
other durable goods. Attempts to liquidate severely swollen business inventories also led to price cutting for several industrial materials in the first part of the year.

Two important sectors where there has been a relatively large deceleration in the rate of price inflation are fuels and power and food. As world prices of crude oil began to stabilize in early 1974, increases in wholesale prices for fuels and power and retail prices for gasoline and oil began to slow. Prices of these products, however, started to pick up again in the spring and summer of 1975, reflecting, in part, the oil import fees imposed in February and June.

The advanced levels of world demand for U.S. farm products drove farm prices up sharply in 1973 and 1974. The high level of prices, however, brought forth record plantings in 1975, and favorable weather conditions helped to produce a bumper harvest in the United States, considerably improving the price picture for food.

Increases in unit labor costs moderated substantially during 1975 and contributed to the easing of price pressures over the year. In the fourth quarter of 1975 such costs in the private nonfarm sector were about 3.5 per cent above

Prices



Dept. of Labor data, seasonally adjusted.

their level in late 1974, compared with a post-war record increase of more than 14 per cent during the preceding year. The resurgence of growth in labor productivity in mid-1975, following declines in seven of the eight previous quarters, was the major factor in the deceleration of labor costs as compensation per hour increased 7.7 per cent over the year.

Prices generally grew at a faster pace than labor costs in 1975 as businesses attempted to widen their recession-narrowed profit margins. The share of the value of output of nonfinancial corporations going to corporate profits (excluding inventory profits) rose to 10.5 per cent in the third quarter of 1975 from the recent low of 6.7 per cent in the fourth quarter of 1974,

reflecting the sharpest recovery of corporate profits in the postwar period. Nevertheless, the profit share is still well below the 14.6 per cent average of the postwar period.

The current low levels of unutilized productive resources—both capital and labor—are likely to act as a moderating force on price pressures during the coming months. Although much of the price performance will depend on such external forces as price decisions by the Organization of Petroleum Exporting Countries and world harvests, domestic productivity gains and labor costs in a year of heavy collective bargaining activity will also play an important role in the determination of price changes in 1976. □

Revision of Money Stock Measures

In mid-January the Board of Governors released its annual revision of money stock measures and related items.¹ This revision included the incorporation of new estimates for domestic non-member banks, based on call report data for June and September 1975, and the regular updating of seasonal adjustment factors. It also incorporated new estimates of the cash-items-bias adjustment, which had been introduced in the money stock series in late 1969.

Revised monthly data back to January 1970, both before and after seasonal adjustment, for the money stock and related measures are shown on pages 86 and 87. Monthly and weekly data, seasonally adjusted and unadjusted, for earlier years, are available from the Banking Section, Division of Research and Statistics.

EFFECTS OF THE BENCHMARKING

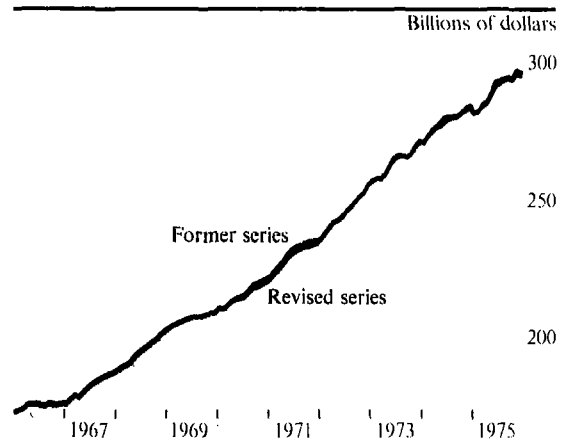
The effects on the narrow money stock (M_1) of the benchmark adjustments for domestic nonmember banks were small. Domestic non-member deposits and certain other components of the money stock were benchmarked to the June and September call reports. The June revision for nonmember banks lowered the level of

M_1 less than \$100 million, while the September benchmark lowered the level of the series about \$300 million. Other benchmark adjustments for deposits due to foreign commercial banks and mutual savings banks also lowered the level of M_1 a little. In total, M_1 was lowered about \$300

TABLE 1
Seasonal adjustment factors for M_1

Month	Demand deposit component		Currency component	
	Old series	Revised series	Old series	Revised series
1975 Jan.	1.0350	1.0290	.9935	.9935
Feb. ....	.9900	.9880	.9873	.9870
Mar. ....	.9900	.9900	.9910	.9920
Apr.	1.0090	1.0090	.9945	.9945
May ....	.9790	.9790	.9970	.9975
June ....	.9910	.9960	1.0020	1.0025
July ....	.9955	.9985	1.0080	1.0075
Aug. ....	.9840	.9845	1.0035	1.0035
Sept. ....	.9920	.9920	.9990	.9985
Oct. ....	.9980	.9960	.9990	.9980
Nov.	1.0050	1.0060	1.0070	1.0070
Dec.	1.0310	1.0320	1.0175	1.0185

Money stock



Seasonally adjusted monthly averages of daily figures.

NOTE: Edward R. Fry, Darwin Beck, and Mary F. Weaver of the Board's Division of Research and Statistics prepared this article.

¹The money stock and related measures include M_1 (private demand deposits adjusted plus currency); M_2 (M_1 plus commercial bank time and savings deposits other than large negotiable certificates of deposit); M_3 (M_2 plus deposits at mutual savings banks, savings capital at savings and loan associations, and credit union shares); M_4 (M_2 plus large negotiable time CD's outstanding at weekly reporting banks); and M_5 (M_3 plus large negotiable CD's outstanding at weekly reporting banks). Monthly and weekly data for these series are published in the BULLETIN and they also appear each week in the Board's H.6 press release.

TABLE 2
Seasonal adjustment factors for 1976— M_1 and related measures

Period	Cur- rency	Demand depos- its	Time deposits other than CD's		Certifi- cates of deposit	Period	Cur- rency	Demand depos- its	Time deposits other than CD's		Certifi- cates of deposit
			Member banks	Non- member banks					Member banks	Non- member banks	
Jan. ....	.9935	1.0290	.9990	.9950	.9910	May 19 .....	.9970	.9780	1.0085	1.0070	.9900
Feb. ....	.9870	.9880	1.0010	1.0020	.9690	26 .....	.9930	.9680	1.0095	1.0074	.9950
Mar. ....	.9920	.9900	1.0060	1.0090	.9810	June 2 .....	.9980	.9840	1.0085	1.0062	.9950
Apr. ....	.9945	1.0090	1.0080	1.0080	.9710	9	1.0090	.9900	1.0075	1.0060	.9870
May. ....	.9975	.9790	1.0090	1.0070	.9880	16	1.0045	1.0050	1.0065	1.0040	.9790
June.	1.0025	.9960	1.0060	1.0030	.9790	23 .....	.9995	.9950	1.0040	1.0012	.9720
July.	1.0075	.9985	1.0010	.9990	.9900	30 .....	.9955	.9950	1.0040	.9999	.9720
Aug.	1.0035	.9845	.9990	1.0010	1.0300	July 7	1.0210	1.0060	1.0025	.9998	.9760
Sept. ....	.9985	.9920	.9950	.9980	1.0460	14	1.0110	1.0090	1.0010	.9988	.9820
Oct. ....	.9980	.9960	.9950	.9970	1.0350	21	1.0060	.9960	1.0005	.9986	.9900
Nov.	1.0070	1.0060	.9890	.9920	1.0130	28 .....	.9965	.9840	1.0000	.9992	1.0000
Dec.	1.0185	1.0320	.9920	.9890	1.0070	Aug. 4	1.0030	.9925	.9997	1.0002	1.0120
Week ending:						11	1.0130	.9890	1.0000	1.0020	1.0190
Jan. 7	1.0090	1.0590	.9975	.9910	.9960	18	1.0080	.9870	.9990	1.0012	1.0290
14	1.0000	1.0450	.9985	.9942	.9940	25 .....	.9975	.9740	.9980	1.0010	1.0380
21 .....	.9910	1.0270	.9990	.9958	.9900	Sept. 1 .....	.9940	.9820	.9975	1.0002	1.0450
28 .....	.9785	.9980	.9997	.9967	.9890	8	1.0120	.9910	.9970	.9994	1.0460
Feb. 4 .....	.9850	1.0000	.9985	.9978	.9810	15	1.0020	1.0010	.9950	.9982	1.0460
11 .....	.9950	.9920	1.0005	1.0008	.9750	22 .....	.9960	.9930	.9930	.9969	1.0460
18 .....	.9900	.9890	1.0000	1.0020	.9670	29 .....	.9860	.9830	.9945	.9970	1.0460
25 .....	.9780	.9745	1.0025	1.0040	.9630	Oct. 6	1.0000	.9960	.9945	.9975	1.0450
Mar. 3 .....	.9860	.9920	1.0025	1.0055	.9660	13	1.0060	.9950	.9965	.9979	1.0390
10 .....	.9985	.9880	1.0045	1.0074	.9740	20 .....	.9980	1.0000	.9955	.9972	1.0340
17 .....	.9950	.9940	1.0060	1.0088	.9810	27 .....	.9920	.9860	.9955	.9954	1.0320
24 .....	.9900	.9845	1.0060	1.0095	.9870	Nov. 3 .....	.9940	1.0100	.9925	.9932	1.0220
31 .....	.9850	.9915	1.0085	1.0100	.9880	10	1.0115	1.0020	.9915	.9928	1.0160
Apr. 7	1.0010	1.0110	1.0085	1.0108	.9760	17	1.0085	1.0100	.9885	.9919	1.0110
14	1.0005	1.0160	1.0080	1.0090	.9720	24	1.0080	.9990	.9885	.9916	1.0100
21 .....	.9920	1.0190	1.0080	1.0068	.9690	Dec. 1	1.0060	1.0120	.9870	.9905	1.0100
28 .....	.9830	.9940	1.0080	1.0060	.9690	8	1.0200	1.0200	.9890	.9898	1.0100
May 5 .....	.9950	.9900	1.0080	1.0054	.9720	15	1.0170	1.0320	.9905	.9888	1.0070
12	1.0020	.9800	1.0090	1.0061	.9820	22	1.0215	1.0320	.9925	.9876	1.0060
						29	1.0185	1.0350	.9950	.9878	1.0070

million in June 1975 and \$600 million in September, because of the benchmarking.

The benchmark adjustments for M_2 were larger. Nonmember bank time deposits were reduced \$500 million in June and an additional \$1.7 billion in September. Thus, M_2 was \$800 million and \$2.0 billion lower in June and September, respectively.

SEASONAL FACTOR REVISION

The indications in recent years of a changing seasonal pattern in the demand deposit component of the money stock were buttressed by the configuration of deposit flows in 1975. As a result, changes in monthly seasonal factors were

somewhat greater than in recent reviews.² Changes in seasonal factors were largest for January and June; factors for certain other months were changed slightly, as shown in Table 1. The January seasonal factor for demand deposits was lowered relative to surrounding

²In preparing for this revision, the Board's staff investigated several alternative methods of seasonal adjustment of the M_1 series. The various methods produce widely differing monthly growth rates. The money stock is subject to a variety of transitory influences that limit the significance of short-run growth rates, and partly in consequence seasonal factors are subject to considerable uncertainty. A technical paper comparing the results of alternative procedures is available from the Banking Section, Division of Research and Statistics.

TABLE 3

Money stock growth rates: comparison of old and revised

Annual rates of growth in per cent

Period	M_1		M_2		M_3	
	Old series	Revised series	Old series	Revised series	Old series	Revised series
Based on quarterly-average data						
1974	5.2	5.0	7.7	7.7	7.1	7.1
1975	4.5	4.4	8.7	8.2	11.3	11.1
1975—H1	4.2	4.0	8.5	8.0	10.9	10.2
H2	4.7	4.8	8.4	8.2	11.1	11.4
Q1 .....	.3	0.6	5.8	5.6	7.8	7.5
Q2	8.6	7.4	11.2	10.2	13.8	12.6
Q3	6.9	7.1	10.4	10.1	13.2	13.3
Q4	2.4	2.5	6.4	6.1	8.7	9.2
Based on monthly-average data						
1974	4.8	4.7	7.2	7.2	6.8	6.8
1975	4.2	4.2	8.8	8.3	11.4	11.2
1975—H1	6.0	5.6	10.6	9.8	13.0	11.9
H2	2.3	2.7	6.6	6.5	9.3	9.9
Q1	0.8	1.4	7.6	6.9	9.9	9.0
Q2	11.2	9.7	13.4	12.5	15.7	14.5
Q3	2.3	3.6	6.3	6.5	9.9	10.7
Q4	2.3	1.9	6.8	6.4	8.5	8.9
1975—Jan. ...	-11.8	5.1	2.5	4.1	5.6	6.2
Feb. ...	3.4	.....	8.4	7.2	9.9	8.9
Mar. ...	11.0	9.4	11.6	9.3	13.9	11.7
Apr. ...	3.4	3.4	7.3	7.1	11.7	10.8
May ...	11.3	11.4	13.4	13.4	14.9	14.9
June ...	18.7	14.2	19.2	16.5	19.8	17.4
July ...	2.0	3.7	8.2	9.5	12.2	13.2
Aug. ...	2.9	5.3	5.9	5.7	9.4	10.3
Sept. ...	2.0	1.6	4.8	4.2	7.8	8.5
Oct. ...	2.4	0.8	4.2	5.2	7.4	8.4
Nov. ...	12.2	9.4	12.9	10.8	12.4	11.6
Dec. ...	2.8	2.8	3.2	3.1	5.6	6.5

months, and the June factor was raised. As usual, the changes in seasonal factors for currency were minor, and they had no significant effect on the pattern of currency growth.

Seasonal factors for commercial bank time and savings deposits and for thrift institution deposits were also reviewed. Changes in seasonals for time and savings deposits at commercial banks were relatively minor, affecting the series from 1966 to date, but the factors for thrift institutions were changed more extensively.

The method of seasonal adjustment applied to the thrift institution deposits differs from that previously utilized, and seasonal factors for this series were changed back to 1959. In the past

thrift institution deposits had been seasonally adjusted using the Census Bureau X-11 "additive" method. In this review the Census Bureau X-11 "multiplicative" method was used.³ This change resulted in only minor adjustments in the historical series, and the largest changes were in seasonal factors for recent years. Factors in the first half of the year now tend to be higher, and most of the offset to these higher factors is concentrated in the third quarter. Impacts of these changes on growth rates for M_3 and M_5 measures were minor.

³For a detailed description of the Census Bureau X-11 method, see *The X-11 Variant of the Census Method II Seasonal Adjustment Program*, Technical Paper No. 15, U.S. Department of Commerce.

Monthly and weekly seasonal factors for 1976 for the currency and deposit components of M_1 and M_2 , as well as for large negotiable certificates of deposit, are shown in Table 2.

OTHER ADJUSTMENTS

In addition to the benchmark adjustments and the changes in seasonal factors, this year's revision incorporates new estimates of the "cash-items-bias adjustment." In the construction of the money stock, cash items in the process of collection—which represent checks received but not yet collected—are deducted from private demand deposits as reported by banks in order to avoid double counting of deposits. In 1969 and 1970 adjustment had been made in the money stock data to correct for a "cash-items bias" emanating from international financial transactions.

In the late 1960's and early 1970's cash items in the process of collection grew very rapidly. A large part of this increase was related to the growth of Euro-dollar and other international financial transactions and to the clearing of such transactions through domestic banks. Such transfers generally did not create private demand deposit liabilities, so there was no counterpart build-up in money stock deposits associated with the rapid increase in cash items. Therefore, both the level and the growth rate of M_1 were understated when total cash items were deducted from total money stock deposits. The understatement of M_1 was corrected on the basis of data obtained from Edge Act corporations, agencies and branches of foreign banks, and other foreign-related institutions that measured the volume of items cleared through domestic banks.

Recently it was discovered that because of certain bank accounting practices the data collected had overstated the amount of the cash-items bias in recent years. Additional data ob-

tained to adjust the figures for these years indicate that the overstatement was generally minor, with the largest corrections in 1970 and 1971. In contrast, the additional data indicate that prior to 1970 the cash-items bias was understated by minor amounts; revisions to correct that bias were also folded into the series back to 1966.

When the money stock has been revised to take into account the new benchmarks, the new seasonal factors, and the changes in the cash-items-bias adjustment, the effect, as shown in the chart, is to raise the level of M_1 slightly from 1966 to 1969, and to lower it thereafter. The largest impact occurs in 1970 and 1971 when the level is reduced about \$2 billion. In the latter half of 1975 the level of M_1 was reduced about \$1.0 billion.

IMPACT ON GROWTH RATES

Table 3 shows, in percentage terms, the effect of the revisions on annual rates of growth in money stock measures for recent periods. The upper part of the table shows growth rates based on quarterly-average data; the lower part, growth rates based on monthly-average data. In terms of half-years, the revision lowered the growth rates of M_1 and M_3 in the first half of 1975 and raised them in the second half. Both first- and second-half growth rates were lowered for M_2 because of the large benchmark adjustment, but this measure also shows relatively larger growth in the second half after revision.

Revisions in monthly growth rates were larger than usual, primarily because of the changes in seasonal adjustment factors. The largest differences were in January and June 1975; in these 2 months, respectively, the growth rate of M_1 was raised 6.7 percentage points and lowered 4.5 percentage points. The changes in monthly growth rate patterns for M_2 and M_3 are very similar to the pattern of M_1 , but the differences in growth rates are generally much smaller.

NOTES TO TABLES

¹ M_1 includes (1) demand deposits at all commercial banks other than those due to domestic commercial banks and the U.S. Govt., less cash items in the process of collection and Federal Reserve float; (2) foreign demand balances at Federal Reserve Banks; (3) currency outside Treasury, Federal Reserve Banks, and vaults of all commercial banks.

M_2 includes—in addition to currency and demand deposits—savings deposits, time deposits open account, and time certificates of deposit (CD's) other than negotiable time CD's issued in denominations of \$100,000 or more by large weekly reporting commercial banks. Excludes time deposits of the U.S. Govt. and of domestic commercial banks.

M_3 includes M_2 plus the average of the beginning- and end-of-month deposits of mutual savings banks, savings capital at savings and loan associations, and credit union shares.

M_1 includes M_2 plus large negotiable CD's.

M_3 includes M_1 plus large negotiable CD's.

² Negotiable time CD's issued in denominations of \$100,000 or more by large weekly reporting banks.

³ Average of beginning- and end-of-month deposits at mutual savings banks, savings capital at savings and loan associations, and credit union shares.

⁴ At all commercial banks.

Membership of the Board of Governors of the Federal Reserve System, 1913-76

APPOINTIVE MEMBERS¹

<i>Name</i>	<i>Federal Reserve district</i>	<i>Date of initial oath of office</i>	<i>Other dates and information relating to membership²</i>
Charles S. Hamlin	Boston	Aug. 10, 1914	Reappointed in 1916 and 1926. Served until Feb. 3, 1936. ³
Paul M. Warburg	New York	do.	Term expired Aug. 9, 1918.
Frederic A. Delano	Chicago	do.	Resigned July 21, 1918.
W. P. G. Harding	Atlanta	do.	Term expired Aug. 9, 1922.
Adolph C. Miller	San Francisco	do.	Reappointed in 1924. Reappointed in 1934 from the Richmond District. Served until Feb. 3, 1936. ³
Albert Strauss	New York	Oct. 26, 1918	Resigned Mar. 15, 1920.
Henry A. Moehlenpah	Chicago	Nov. 10, 1919	Term expired Aug. 9, 1920.
Edmund Platt	New York	June 8, 1920	Reappointed in 1928. Resigned Sept. 14, 1930.
David C. Wills	Cleveland	Sept. 29, 1920	Term expired Mar. 4, 1921.
John R. Mitchell	Minneapolis	May 12, 1921	Resigned May 12, 1923.
Milo D. Campbell	Chicago	Mar. 14, 1923	Died Mar. 22, 1923.
Daniel R. Crissinger	Cleveland	May 1, 1923	Resigned Sept. 15, 1927.
George R. James	St. Louis	May 14, 1923	Reappointed in 1931. Served until Feb. 3, 1936. ³
Edward H. Cunningham	Chicago	do.	Died Nov. 28, 1930.
Roy A. Young	Minneapolis	Oct. 4, 1927	Resigned Aug. 31, 1930.
Eugene Meyer	New York	Sept. 16, 1930	Resigned May 10, 1933.
Wayland W. Magee	Kansas City	May 18, 1931	Term expired Jan. 24, 1933.
Eugene R. Black	Atlanta	May 19, 1933	Resigned Aug. 15, 1934.
M. S. Szymczak	Chicago	June 14, 1933	Reappointed in 1936 and 1948. Resigned May 31, 1961.
J. J. Thomas	Kansas City	do.	Served until Feb. 10, 1936. ³
Marriner S. Eccles	San Francisco	Nov. 15, 1934	Reappointed in 1936, 1940, and 1944. Resigned July 14, 1951.
Joseph A. Broderick	New York	Feb. 3, 1936	Resigned Sept. 30, 1937.
John K. McKee	Cleveland	do.	Served until Apr. 4, 1946. ³
Ronald Ransom	Atlanta	do.	Reappointed in 1942. Died Dec. 2, 1947.
Ralph W. Morrison	Dallas	Feb. 10, 1936	Resigned July 9, 1936.
Chester C. Davis	Richmond	June 25, 1936	Reappointed in 1940. Resigned Apr. 15, 1941.
Ernest G. Draper	New York	Mar. 30, 1938	Served until Sept. 1, 1950. ³
Rudolph M. Evans	Richmond	Mar. 14, 1942	Served until Aug. 13, 1954. ³
James K. Vardaman, Jr.	St. Louis	Apr. 4, 1946	Resigned Nov. 30, 1958.
Lawrence Clayton	Boston	Feb. 14, 1947	Died Dec. 4, 1949.
Thomas B. McCabe	Philadelphia	Apr. 15, 1948	Resigned Mar. 31, 1951.
Edward L. Norton	Atlanta	Sept. 1, 1950	Resigned Jan. 31, 1952.
Oliver S. Powell	Minneapolis	do.	Resigned June 30, 1952.
Wm. McC. Martin, Jr.	New York	Apr. 2, 1951	Reappointed for term beginning Feb. 1, 1956. Term expired Jan. 31, 1970.
A. L. Mills, Jr.	San Francisco	Feb. 18, 1952	Reappointed in 1958. Resigned Feb. 28, 1965.
J. L. Robertson	Kansas City	do.	Reappointed for term beginning Feb. 1, 1964. Resigned Apr. 30, 1973.

For notes see opposite page.

Name	Federal Reserve district	Date of initial oath of office	Other dates and information relating to membership ²
Paul E. Miller	Minneapolis	Aug. 13, 1954	Died Oct. 21, 1954.
C. Canby Balderston	Philadelphia	Aug. 12, 1954	Served through Feb. 28, 1966.
Chas. N. Shepardson	Dallas	Mar. 17, 1955	Retired Apr. 30, 1967.
G. H. King, Jr.	Atlanta	Mar. 25, 1959	Reappointed in 1960. Resigned Sept. 18, 1963.
George W. Mitchell	Chicago	Aug. 31, 1961	Reappointed for term beginning Feb. 1, 1962. Served until Feb. 13, 1976. ³
J. Dewey Daane	Richmond	Nov. 29, 1963	Served until Mar. 8, 1974. ³
Sherman J. Maisel	San Francisco	Apr. 30, 1965	Served through May 31, 1972.
Andrew F. Brimmer	Philadelphia	Mar. 9, 1966	Resigned Aug. 31, 1974.
William W. Sherrill	Dallas	May 1, 1967	Reappointed for term beginning Feb. 1, 1968. Resigned Nov. 15, 1971.
Arthur F. Burns	2-New York	Jan. 31, 1970	Term began Feb. 1, 1970.
John E. Sheehan	St. Louis	Jan. 4, 1972	Resigned June 1, 1975.
Jeffrey M. Bucher	San Francisco	June 5, 1972	Resigned Jan. 2, 1976.
Robert C. Holland	4-Kansas City	June 11, 1973	
Henry C. Wallich	1-Boston	Mar. 8, 1974	
Philip E. Coldwell	6-Dallas	Oct. 29, 1974	
Philip C. Jackson, Jr.	6-Atlanta	July 14, 1975	
J. Charles Partee	5-Richmond	Jan. 5, 1976	
Stephen S. Gardner	3-Philadelphia	Feb. 13, 1976	

CHAIRMEN⁴

Charles S. Hamlin	Aug. 10, 1914–Aug. 9, 1916.
W. P. G. Harding	Aug. 10, 1916–Aug. 9, 1922.
Daniel R. Crissinger	May 1, 1923–Sept. 15, 1927.
Roy A. Young	Oct. 4, 1927–Aug. 31, 1930.
Eugene Meyer	Sept. 16, 1930–May 10, 1933.
Eugene R. Black	May 19, 1933–Aug. 15, 1934.
Marriner S. Eccles	Nov. 15, 1934–Jan. 31, 1948.
Thomas B. McCabe	Apr. 15, 1948–Mar. 31, 1951.
Wm. McC. Martin, Jr.	Apr. 2, 1951–Jan. 31, 1970.
Arthur F. Burns	Feb. 1, 1970–

VICE CHAIRMEN⁴

Frederic A. Delano	Aug. 10, 1914–Aug. 9, 1916
Paul M. Warburg	Aug. 10, 1916–Aug. 9, 1918
Albert Strauss	Oct. 26, 1918–Mar. 15, 1920
Edmund Platt	July 23, 1920–Sept. 14, 1930
J. J. Thomas	Aug. 21, 1934–Feb. 10, 1936
Ronald Ransom	Aug. 6, 1936–Dec. 2, 1947
C. Canby Balderston	Mar. 11, 1955–Feb. 28, 1966
J. L. Robertson	Mar. 1, 1966–Apr. 30, 1973
George W. Mitchell	May 1, 1973–Feb. 13, 1976
Stephen S. Gardner	Feb. 13, 1976–

EX-OFFICIO MEMBERS¹

SECRETARIES OF THE TREASURY

W. G. McAdoo	Dec. 23, 1913–Dec. 15, 1918
Carter Glass	Dec. 16, 1918–Feb. 1, 1920
David F. Houston	Feb. 2, 1920–Mar. 3, 1921
Andrew W. Mellon	Mar. 4, 1921–Feb. 12, 1932
Ogden L. Mills	Feb. 12, 1932–Mar. 4, 1933
William H. Woodin	Mar. 4, 1933–Dec. 31, 1933
Henry Morgenthau, Jr.	Jan. 1, 1934–Feb. 1, 1936

COMPTROLLERS OF THE CURRENCY

John Skelton Williams	Feb. 2, 1914–Mar. 2, 1921
Daniel R. Crissinger	Mar. 17, 1921–Apr. 30, 1923
Henry M. Dawes	May 1, 1923–Dec. 17, 1924
Joseph W. McIntosh	Dec. 20, 1924–Nov. 20, 1928
J. W. Pole	Nov. 21, 1928–Sept. 20, 1932
J. F. T. O'Connor	May 11, 1933–Feb. 1, 1936

¹Under the provisions of the original Federal Reserve Act the Federal Reserve Board was composed of seven members, including five appointive members, the Secretary of the Treasury, who was ex-officio chairman of the Board, and the Comptroller of the Currency. The original term of office was 10 years, and the five original appointive members had terms of 2, 4, 6, 8, and 10 years, respectively. In 1922 the number of appointive members was increased to six, and in 1933 the term of office was increased to 12 years. The Banking Act of 1935, approved Aug. 23, 1935, changed the name of the Federal Reserve Board to the Board of Governors of the Federal Reserve System and provided that the Board should be composed of seven appointive members: that the Secretary of the Treasury and the Comptroller

of the Currency should continue to serve as members until Feb. 1, 1936; that the appointive members in office on the date of that Act should continue to serve until Feb. 1, 1936, or until their successors were appointed and had qualified; and that thereafter the terms of members should be 14 years and that the designation of Chairman and Vice Chairman of the Board should be for a term of 4 years.

²Date after words "Resigned" and "Retired" denotes final day of service.

³Successor took office on this date.

⁴Chairman and Vice Chairman were designated Governor and Vice Governor before Aug. 23, 1935.

Statements to Congress

Statement by Arthur F. Burns, Chairman, Board of Governors of the Federal Reserve System, before the Subcommittee on Financial Institutions Supervision, Regulation, and Insurance of the Committee on Banking, Currency, and Housing, U.S. House of Representatives, January 21, 1976.

I am pleased to have this opportunity to present the views of the Board of Governors on Title V of the committee's "Discussion Principles"—the part concerned with reorganization of the Federal Reserve System.

Let me, first of all, congratulate this committee, and Chairmen Reuss and St Germain in particular, for the leadership you have shown in undertaking what could become one of the historic studies in the field of regulation of financial institutions. Your committee's study, *Financial Institutions and the Nation's Economy (FINE)*, has focused attention on areas that are of great importance to the economic health of our Nation. We at the Board of Governors stand ready to assist you in any way we can.

I am here to present the Board's views on proposals in your Discussion Principles that call for changes in the structure of the Federal Reserve System. These recommendations are far-reaching and, if adopted by the Congress, would fundamentally alter the character of the Federal Reserve. Consequently, it is important to examine the premises on which these recommendations are based before turning to an evaluation of specific suggestions for change.

The first premise is that the Federal Reserve is essentially a "bankers' bank" whose control rests largely in the hands of financial and industrial interests. The second premise is that the Federal Reserve is not sufficiently "responsive" to the needs of all elements of our society and that the System should be revamped to make it more "responsive."

I take strong issue with these premises. The first reflects a basic misconception of the Federal Reserve. The second, I believe, is simply an argument that there should be more political control over the monetary policy functions of the Federal Reserve. I do not think that such a radical revision of our longstanding concept of the proper status of a central bank would be in the public interest.

It is perfectly true, of course, that the Federal Reserve is, in some of its functions, a "bankers' bank." Indeed, the Congress created it for just that reason—that is, to serve as a source of liquidity for our Nation's banking system and to hold the reserves of member banks. The charge that this relationship results in "control" of the System by bankers, however, is erroneous. This premise appears to be based primarily on the fact that member banks own the stock of the Federal Reserve Banks and elect two-thirds of the directors of the Reserve Banks. At a later point, I shall address the proposals in the Discussion Principles relating to the ownership of Federal Reserve Bank stock and the election of Reserve Bank directors. For the present, I cannot be more emphatic when I say that the control of the Federal Reserve System resides firmly with the Board of Governors.

The members of the Board, having been appointed by the President and confirmed by the Senate, take with utmost seriousness their responsibility to serve the best interests of the American people. I know it is fashionable to charge Federal regulatory agencies with being "captives" of the industries that they regulate; but people who follow closely the activities of the Federal Reserve Board—particularly those who are aware of the feelings of members of the banking industry about many actions of the Board—should know that this charge is not applicable to the Federal Reserve.

The claim that the Federal Reserve is not

“responsive” to all segments of American society requires careful analysis. I fear that “responsiveness,” as that term is often used, is no more than a euphemism for susceptibility to control. Many who claim the System should be more “responsive” really mean that the Federal Reserve’s judgments on monetary policy should be subject to some measure of political direction exercised in behalf of particular interest groups. Those who hold this view often tend to favor more and easier credit and are therefore generally opposed to the concept of an independent central bank.

There is a clear distinction, however, between being “responsive” to the demands of special interest groups and being sensitive to the needs of the various elements of our society. The Federal Reserve has been extremely sensitive to the impact its decisions may have on different segments of our society. The Board frequently must make very difficult judgments, however, and it is almost inevitable that our decisions will displease some or at times even many of our people. But this is no reason to initiate fundamental changes in the System. Some of the constructive effects of monetary policy take time to emerge, and it is therefore important to judge monetary policy over a broad time frame. The great virtue of an independent monetary authority is that it is able to make objective and informed judgments about these troublesome matters—free from the transitory pushes and pulls of the political process.

The Federal Reserve is, of course, a creation of the Congress. It is clearly within the power of the Congress to alter the legal basis of the Federal Reserve System and, if it so desires, to assume for itself more direct responsibilities for the day-to-day formulation of monetary policy. In considering such changes, however, I believe that members of the Congress will want to weigh carefully any action that would impair the objectivity of the Nation’s monetary authority and its ability to make the difficult decisions necessary in formulating monetary policy.

One may differ with the Board’s judgments on monetary policy matters, and one may even believe that the Congress erred in conferring such independence upon the Federal Reserve. But there should be no misunderstanding about

the implication of the Discussion Principles: If the Congress now sees fit, after more than 60 years of experience, to abandon the concept of a truly independent central bank, then the Congress itself must be willing to assume both the burden and the responsibility of formulating monetary policy.

The Discussion Principles make several specific charges against the Federal Reserve that are apparently intended to support the basic premise that the System should be more “responsive.” It is argued, for example, that monetary policy is shaped largely in secret. This charge apparently stems from the fact that discussions on monetary policy are held at closed sessions of the Board and of the Federal Open Market Committee. But this fact does not mean that the Federal Reserve is unaware of the views and needs of those who are affected by our decisions. During these meetings we consider in detail a broad range of information: the studies by our staff, comments from the Reserve Banks and their boards of directors, data and views submitted for our consideration by members of the Congress and other Government officials, opinions expressed by academicians, journalists, and representatives of various segments of the public—all of these are taken into account by members of the Board. Because of the sensitive nature of our discussions and the decisions that we must make, it is absolutely essential that these meetings be held in closed session. To do otherwise would be a disservice to the public interest, for premature disclosure of our discussions and decisions could severely disrupt financial markets.

It is Federal Reserve policy to disclose our decisions as quickly as possible. To this there is only one exception—the lag of 45 days in publishing the short-run targets of the Federal Open Market Committee. The basic purpose of this lag is to deny sophisticated market watchers an opportunity to gain undue advantage over an unwary public. Apart from this delay, decisions on changes in the discount rate, on bank reserve requirements, and on stock market margin requirements, also all regulatory rulings, are announced promptly by the Board—usually the same day that the actions are taken. Also, data on financial operations of the Federal Reserve,

the conditions of member banks, the money supply, interest rates, and other financial variables, are released regularly and with great frequency. The Board submits regular and frequent reports to the Congress on economic and financial matters. Indeed, the detail in which financial data are published is greater than for any other central bank in the world.

The Discussion Principles also contend that congressional involvement in monetary policy decisions has been largely peripheral. Whatever may have been true in the past, this premise is certainly invalid today. In my experience at the Federal Reserve, the Congress has never been lax in exercising its oversight of the System or in providing us with its views. Only last year, the Congress revamped its oversight procedure with the adoption of House Concurrent Resolution 133, which this committee helped to draft. This resolution provides for four regular appearances by the Federal Reserve each year before the Banking Committees solely to discuss monetary policy. We take implementation of this resolution very seriously. I have already appeared before the Banking Committees on three occasions and expect to testify early next month before this committee in response to that resolution. I have found that these discussions add an important dimension to the Board's deliberations on monetary policy.

In addition to these appearances, we are frequently asked to testify on a wide range of financial subjects before this and other committees of the Congress, including the newly formed Senate and House Budget Committees. Last year, for example, I testified formally before the Congress on 17 separate occasions, and my colleagues on the Board appeared before congressional committees on 23 other occasions. I also have frequent meetings with members of the Congress to discuss questions of mutual concern, and the amount of correspondence we have with members of the Congress—not simply on constituents' inquiries but on fundamental policy issues—is voluminous. In other words, congressional involvement with the Federal Reserve is substantial and is taken very seriously by the Board.

Finally, it is claimed that the operation of the Federal Reserve is "incoherent" and that its

present structure fails to pinpoint responsibility for monetary policy. I believe this charge reflects unfamiliarity with the structure and operation of the System. There is no uncertainty as to the responsibility for monetary policy judgments within the Federal Reserve. It rests ultimately with the seven members of the Board of Governors. Under existing law, the Board has exclusive responsibility for changes in reserve requirements, margin requirements, and banking regulations. Changes in the discount rate originate at the Reserve Banks but require explicit approval of the Board of Governors, and we examine every proposal for change with great care. Open market decisions are made by the Federal Open Market Committee (FOMC), which consists of the seven members of the Board of Governors and five Reserve Bank Presidents. The structure of the FOMC avoids complete centralization of monetary policy decisions in Washington, but the Board members are plainly in the majority on that body and the Chairman of the Board serves also as Chairman of the FOMC. Thus, far from being "incoherent," the operation of the System and the responsibility for decision-making within the System are clearly determined by the Federal Reserve Act itself.

A change in the basic structure of a government agency—such as proposed in the Discussion Principles—is justified only when some major defect has been discovered in its structure. This is not the case with the Federal Reserve. On the contrary, its structure has enabled it to serve the country well through the years, and there is no need to change it at the present time.

The Federal Reserve System, as you know, was established more than 60 years ago. If a fresh start were made, the Congress might devise a structure similar to what we now have or perhaps move in a quite different direction. Before I joined the Board of Governors in early 1970, I thought I saw all sorts of opportunities for change in the System. But I soon realized that the structure whose basic shape was devised by Woodrow Wilson, Carter Glass, and Robert Latham Owen worked quite well.

In establishing the Federal Reserve, the Congress deliberately decided that the national in-

terest required that the central bank be insulated from political pressures stemming either from the Congress or the White House. The Congress, therefore, charged the Federal Reserve with broad responsibility to protect the Nation's money and to foster its effective use.

I want to turn now to certain specific suggestions that are set forth in the Discussion Principles for reorganizing the Federal Reserve System. Two features of this reorganization plan are fundamental, and I shall devote the greater part of my remaining testimony to them.

The first of these proposed changes is to strip the Federal Reserve of all responsibilities in the area of bank regulation and supervision. Under the proposed plan, the Federal Reserve would confine its activities mainly to the sphere of monetary policy. Its regulatory functions, apart from those involving the payments mechanism, would be transferred to a new body—the Federal Depository Institutions Commission.

In testimony before this committee last December, Governor Holland presented the Board's position on this proposed fundamental change. It is the Board's judgment that the Federal Reserve, as the Nation's central bank, must be closely involved in the processes of bank regulation and supervision. These processes inevitably have an impact on general economic and financial conditions. If the Federal Reserve played no part in this activity, there is a danger that monetary policies and regulatory policies could be working at cross purposes. For example, since the growth of loan commitments by banks has a significant bearing on the availability of bank credit to business firms, the Federal Reserve must watch closely the movements of these commitments. Such commitments could increase very sharply if bank supervisors paid little attention to them, and could force the Federal Reserve to pursue a more expansionary monetary policy than it would otherwise deem appropriate.

Now, more than ever, the Federal Reserve's role in formulating monetary policy and as lender of last resort interacts with its role as a bank supervisor and regulator. Each of these areas of public policy influences the effectiveness of the other. To separate them will weaken both.

The second fundamental change proposed by the Discussion Principles is to eliminate the separate status of the Federal Reserve Banks and to make them simply regional offices of the Board. The stock of the Federal Reserve Banks would be retired; their boards of directors would be eliminated; and the Reserve Bank Presidents would be appointed by the President, subject to Senate confirmation, and they would be paid the same salary as members of the Board of Governors. The role of the Reserve Banks in monetary policy would then be purely advisory. The Banks, in turn, would be advised by newly established advisory committees.

Retiring stock of the Federal Reserve Banks would accomplish little of practical importance. While this stock carries certain voting rights, it limits the holder to a statutory dividend, the amount of stock a member bank must own is fixed by law, and this stock cannot be transferred or encumbered. Thus, it is by no means the equivalent of stock in a private corporation. On balance, the Board believes that ownership of Reserve Bank stock is desirable because of the incentive it provides to members to take an interest in the operations and efficiency of the System.

The other changes proposed by the Discussion Principles would not only weaken the present machinery for developing monetary policy but would also introduce a political dimension into the selection of Federal Reserve Bank officials. Moreover, they would curb the strong impulses within the System to improve the efficiency of the Federal Reserve Banks and to keep down their operating costs.

The 269 Reserve Bank and branch directors who now serve the System are highly qualified citizens drawn from many walks of life and from all parts of the country. Some are bankers, as contemplated by law, others are industrialists, merchants, farmers, attorneys, university presidents, and professors. They are deeply interested in our country and its economic welfare. They devote a great deal of time to the System, keeping the officials of the Reserve Banks and the Board informed on a regular, systematic basis about actual and prospective developments in their businesses, their industries, and their communities. I seriously doubt that such devo-

tion and energy would be evoked by mere participation in advisory committees such as proposed in the Discussion Principles. Service as a director of a Federal Reserve Bank carries with it both prestige and recognition of accomplishment, and this has proved to be a significant incentive in attracting some of America's finest citizens to the Federal Reserve System. This is a resource that should not be abandoned lightly.

Moreover, many of our directors are highly experienced managers, and they have been willing to put their managerial knowledge and skills at the System's disposal. The benefits are reflected in the sharp improvement of productivity in conducting System operations. The measurable output of the Federal Reserve Banks has approximately doubled in the past 8 years, with only a 40 per cent increase in System personnel. In fact, the total number of individuals employed by the System will be a little lower in 1976 than it was in 1974, despite a large increase in the measurable volume of Federal Reserve Bank operations.

The recommendations for selection and compensation of Reserve Bank Presidents would, if followed, significantly diminish the interest of many of the best qualified persons for these important positions, and they would also interject transitory political considerations into the selection process. Reserve Bank presidencies are career positions within the Federal Reserve System, and the ability to offer salaries somewhat comparable to those offered by private enterprise enables us to attract highly qualified people to the Reserve Banks.

Finally, removing the Reserve Bank Presidents from membership in the Federal Open Market Committee would reduce regional involvement in the shaping of our Nation's monetary policy. The Reserve Bank Presidents not only bring to the FOMC a degree of experience and insight that would be lacking in a purely centralized policy-making organization but they also are an important source of knowledge and informed opinion about regional interests and needs. There is a clear difference between an advisory role, as contemplated for the Reserve Bank Presidents by the Discussion Principles, and the role of a participant sharing respon-

sibility for policy-making. Removal of the Presidents from the FOMC could have the effect of making the Federal Reserve more introspective and less sensitive to public concerns—a result opposite to that sought by the authors of the Discussion Principles.

Let me turn now to a matter that I mentioned earlier in my testimony—the selection of Federal Reserve Bank directors. In view of the concern that has been expressed that the Federal Reserve is “controlled” by banking and industrial interests, let me offer a suggestion that the Board views as one way of minimizing this misinterpretation.

Under the Federal Reserve Act, six of the nine directors at each Reserve Bank are elected by the member banks. Three of these directors are typically bankers—the Class A directors—while the other three—the Class B directors—must at the time of their election be actively engaged in commerce, agriculture, or some other industrial pursuit in their district.

The remaining three directors—the Class C directors—are appointed by the Board of Governors and are considered to be the public directors. The Board appoints the chairman and deputy chairman of each Reserve Bank from among the Class C directors. In other words, as presently constituted under the law, the Reserve Bank board of directors may be viewed as representing lenders (Class A), borrowers (Class B), and the public (Class C).

The Congress may wish to consider whether responsibility for selecting Class B directors should be shifted to the Board of Governors in Washington. At the same time the Congress might wish to specify that the boards of directors encompass a broader range of interests than is required under existing law.

This would mean that a majority of the directors at each Reserve Bank would be appointed by the Board in Washington and would represent, so to speak, the public. It would be appropriate to allow member banks to continue to elect bankers as directors, in light of the burden that member banks bear in the implementation of monetary policy and the maintenance of reserve requirements. Even here, however, there may be an opportunity for broadening the selection process. If the recom-

mendation of the Discussion Principles for universal reserve requirements is adopted—and the Board strongly endorses this recommendation—the selection of Class A directors might be made by all member institutions that are required to maintain reserves with the Federal Reserve.

Let me now turn briefly to the remaining proposals.

The Discussion Principles recommend reduction of the number of Board members from 7 to 5 and a reduction in their term of office from 14 to 10 years. We believe that retaining a seven-member Board not only provides for a broader range of significant skills and experience but also helps to accomplish in an efficient way our ever-increasing workload. As to the length of term, we believe that the Congress has wisely recognized that a long term for Board members would strongly encourage independence of thought and decision. We see no reason to change that.

The Board has no basic objection to making the term of the Chairman coterminous with that of the President, but we would recommend a lag of 6 to 12 months between the inauguration of a new President and the expiration of the Chairman's term of office. In this way, a Chairman could be selected in a deliberative manner, apart from the political atmosphere that surrounds the selection of a new President's Cabinet. We also believe Senate confirmation of the Chairman would be appropriate.

Neither would the Board object to amending the Federal Reserve Act to make the Board explicitly responsible for helping to achieve the objectives of the Employment Act of 1946. We already accept the Employment Act as a guiding principle. If that Act were to be amended, however, we would suggest that the Congress also expressly declare general price stability to be an objective of national economic policy. The Federal Reserve and other Government agencies have interpreted the Employment Act to mean that a stable price level is an important objective of public policy, but the Act is less clear than it should be on this need. It would be useful to remove any doubts about our national commitment to a stable price level.

As to the matter of an annual economic re-

port, we already do much of what is recommended in the Discussion Principles, and we stand ready to provide further reports that can be helpful to the Congress. However, the suggestion that the Board be required to adjust its monetary plans to the fiscal proposals of the President is seriously deficient in failing to take account of the new fiscal role of the Congress under the Budget Reform Act. In addition, this suggestion runs the risk of diminishing the Board's independence by requiring the conditioning of its plans to the President's budget.

On the audit question, the Board remains opposed to an audit by the General Accounting Office for the reasons presented to the Banking Committee in earlier testimony.

In summary, we believe firmly that it is in the public interest to retain the concept of an independent monetary authority, and we oppose efforts to politicize the functioning of the Federal Reserve System. We also believe that the procedure established by House Concurrent Resolution 133 offers an excellent means for promoting a continuing discussion of monetary policy matters between the Congress and the Federal Reserve. As I have noted, this procedure seems to be working well.

We see no compelling reasons to legislate fundamental changes in the Federal Reserve at this time because there is no evidence that the System has failed to function well with its present structure. However, the Board would have no objection to changing the method for selection of Class A and Class B directors and providing explicitly for a greater diversity of interests among directors. Nor would the Board object to charging the Federal Reserve with explicit responsibility to further the objectives of the Employment Act of 1946, or adjusting the term of the Chairman to conform roughly to that of the President, or requiring Senate confirmation of the Chairman.

Although the Board sees no difficulty with some of the recommendations in Title V of the Discussion Principles, we also see no clear or decisive need to adopt any of them. Indeed there are strong reasons, as I have indicated, for opposing the key premises of this title. The world's history is littered with the economic wreckage caused by political domination of the

monetary function. Your predecessors in the Congress acted wisely in providing a design for the Federal Reserve that insulated it from politics. The Board urges you not to overturn a structure that has stood so well the test of time and experience.

I would again like to commend this committee for the thoughtful and careful approach you are taking in your continuing study of Financial Institutions and the Nation's Economy, and to indicate our desire to be as helpful as we possibly can in assisting you in your efforts. □

Statement by Robert C. Holland, Member, Board of Governors of the Federal Reserve System, before the Subcommittee on Financial Institutions Supervision, Regulation, and Insurance of the Committee on Banking, Currency, and Housing, U.S. House of Representatives, January 22, 1976.

I am pleased to appear before this committee on behalf of the Board of Governors of the Federal Reserve System to discuss Title I of the FINE¹ "Discussion Principles" relating to depository institutions.

In discussing the wide-ranging proposals of Title I, I think it might be most helpful to the committee if I summarize the Board's views, pointedly but rather briefly, and then stand prepared to answer any questions you might have. Some of these views are not supported by all members of the Board, but all are supported by a majority of the Board.

When I appeared before your committee last December to testify on Title IV relating to the regulatory agencies, I noted that your study wisely recognizes the interrelation of many segments of the Discussion Principles. The Board believes this interrelation is particularly significant in considering Title I relating to depository institutions, and we support the opening statement of Title I that "A coordinated approach is needed to strengthen our depository institutions."

However, a coordinated approach does not necessarily mean that all such legislation has to be enacted at the same time. In our view there are measures, some of which I will refer to in the course of my testimony, that should

be acted on promptly within a longer-run framework of legislative reform.

It has been the view of the Board of Governors that there should be coordinated changes in our financial system designed to serve four objectives: (1) increase competition; (2) improve the flexibility of financial institutions to respond to changing needs of individuals and businesses while (3) maintaining a base for effective monetary policy, and (4) preserving a sound and resilient financial system. Although we may differ in detail, we believe that Title I of the Discussion Principles provides a good framework for the type of comprehensive legislation required.

It must be recognized that powerful forces for change are at work within our financial system. Pressures of competition, technological advance, and customer demand for different and expanded services are bringing about many changes in the structure and operations of bank and nonbank institutions. The most effective role here for the Congress and the regulatory agencies is one of channeling and containing these developments within prudent limits.

For example, institutional changes already under way are blurring the distinction between demand deposits and time and savings accounts, as well as the distinction between commercial banks and other savings institutions. The public is holding an ever larger share of its immediate liquidity in interest-bearing deposit accounts. Commercial banks and thrift institutions are in direct competition for such balances.

On the other hand, during each period of relatively high market interest rates, there has been a shift of savings funds out of depository institutions into money market instruments in order to maximize their earnings. Whenever

¹Financial Institutions and the Nation's Economy.

Regulation Q imposes below-market-rate ceilings, this movement will undoubtedly re-emerge as individuals become ever more financially sophisticated.

For the sake of simple equity to savers, as well as practicality and efficiency, removal of such ceilings is a desirable goal. To be sure, existing rate ceilings could be rendered both ineffective and unnecessary by a sufficient decline in market interest rates. Absent such a major downward adjustment in market rates, however, deposit rate ceilings should only be removed in stages over a period of time, during which thrift institutions—and perhaps some small commercial banks as well—could diversify their investment portfolios appropriately.

ASSET AND LIABILITY POWERS OF THRIFT INSTITUTIONS

Proposals 2 (Sources of Funds), and 3 (Uses of Funds) in Title I of the FINE Discussion Principles provide a means for gradually dealing with this problem. We are in general agreement with these proposals for broadening the investment powers of thrift institutions. Such broader powers would allow them to invest in a mix of assets on which the return is more responsive to market interest rates. With more diversified asset holdings, thrift institutions in time would be in a better position to pay competitive rates to savers at times when market rates were rising, and problems of disintermediation would thereby be diminished. To this extent, there should be greater stability of flows of funds to thrift institutions, more stable flows of funds to housing finance, a more equitable return to the individual saver during periods of high interest rates, more alternative borrowing sources for consumers, and a broader range of instruments and loan terms available to consumers.

Although the Board supports expanded consumer lending powers (including the issuance of credit cards and the establishment of revolving lines of credit) and authority to invest in commercial paper, corporate debt, and bankers acceptances for thrift institutions, we believe that it would be preferable to provide for a gradual implementation of these powers. The

Board is concerned that the proposed asset diversification could have an adverse impact on housing finance that might not be offset in timely fashion by other proposals in the Discussion Principles. Gradual transition authority would assure that diversification would not have a sudden impact on housing finances and would permit adjustments to be made to deal with any stresses that might result from the expanded powers; by the same token, of course, it would also prolong the transition period during which the thrift institutions are gaining competitive vitality.

Such a gradual implementation would be consistent with the proposed step-by-step approach to the removal of deposit interest rate ceilings. The Board supports the gradual phasing out of the authority to regulate time deposit interest rates. Because of the uncertainties of financial conditions in years ahead and because of the difficulties many institutions could experience in making the needed adjustment to competition to interest rates, we believe it would be wise to afford an opportunity for final review prior to the termination of this authority. We also believe it would be important to retain the authority to reimpose interest rate ceilings should a financial emergency arise.

The Board believes that the statutory prohibition against payment of interest on demand deposits should not be lifted forthwith. That prohibition is so deeply imbedded in the banking structure that the decision to remove it should be preceded by careful study of its possible consequences and suitable preparation for dealing with the resulting adjustments, and in any event such removal should be accomplished gradually.

The Board also agrees with the Discussion Principles' proposal to permit savings and loan associations and mutual savings banks to offer demand deposits and other third-party transfer arrangements, so long as careful attention is paid to competitive equality, particularly with reference to monetary reserve requirements and all other regulations applicable to deposit accounts at commercial banks.

The Board believes that a comparable expansion of the asset and liability powers of credit unions is an appropriate long-range goal. In our

view, however, this increase in authority for credit unions should be programmed on a step-by-step basis so that there can be some assurance of a reasonably smooth and safe adjustment in their operations, and it should be subject to appropriate safeguards.

RELATIONSHIP TO THE FEDERAL RESERVE SYSTEM

Proposal 5 sets forth a recommendation for reserve requirements that is similar to one made by the Board to the Congress in our letter of June 26 to Chairmen Reuss and St Germain. We wholeheartedly approve of the Discussion Principles' statement that all Federally insured depository institutions should be required to meet reserve requirements on their deposit liabilities and that all reserves should be held at the Federal Reserve.

The Board believes that the enactment of this principle into law would bolster the effectiveness of monetary policy by maintaining and even tightening the relationship between bank reserves and the Nation's deposits. The task of monetary policy is now complicated because shifts in deposits between member banks and nonmember institutions alter the relationship between reserves under the control of the Federal Reserve and total deposits, which constitute the major share of the Nation's money supply. More importantly, withdrawals from Federal Reserve membership are gradually reducing the share of the Nation's total money supply that is directly linked to monetary reserves. Management of money and credit would be made more effective if required reserves against all deposits were held either in balances at Reserve Banks or in vault cash, since such reserves would be immobilized and their total more readily regulated by Federal Reserve actions.

Equity among competing institutions also requires that all institutions offering similar deposit services be subject to similar reserve requirements, particularly with the deposit functions served by the various institutions being brought closer and closer together.

The Board believes that these changes should be enacted promptly. To cushion resulting ad-

justment, however, we favor the Discussion Principles' proposed 5-year transition for institutions that are not subject to reserve requirements of the Federal Reserve at the time of introduction of the legislation.

The Board also agrees that all depository institutions required to meet reserve requirements of the Federal Reserve should have "direct, full and equitable access to Federal Reserve services, including the discount window and wire transfer system." The Board recommends that, in broadening access to the discount window, the Congress also provide for liberalization of the present collateral requirements. The law now precludes the use of some sound assets and collateral at our discount window except at a penalty interest rate one-half of 1 per cent above the discount rate. We believe it would be useful to remove that penalty provision and thus eliminate an indirect restriction on the portfolios of users of the discount window. For analogous reasons the Board is opposed to the proposal in the Discussion Principles that would bar the use of loans to foreign borrowers as collateral at the discount window. All sound assets should be available to help serve this important collateralization role.

COMPETITION

The Board is in general agreement with the philosophy of proposal 1 concerning chartering and proposal 9 concerning branching, namely, that there should be greater opportunity for the formation of new institutions and branches to provide needed financial services and enhance competitive vigor. In carrying out its responsibilities under existing law, particularly the Bank Holding Company Act, the Board has consistently stressed the importance of improving competition and preventing any undue concentration of banking resources that would tend to reduce competition.

We support the proposal that would permit Federal chartering of mutual savings banks. We also concur in the general principle that new depository institutions would be chartered "if capital and other requirements," presumably requirements relating to safety and soundness,

are met. The implication of this proposal is that sheltering of existing financial institutions from new competition should not be grounds for denial of a new charter. We are in agreement with this approach, so long as the new competition is fairly based. We believe, however, there should be authority to deny a new charter that might reduce competition, as a *de novo* charter to a holding company that already accounts for a major share of the relevant market.

The Board believes there are many instances in which branching across State lines could be procompetitive. However, the suggestion in proposal 9 that interstate branching be authorized if it is not inconsistent with State law would, in itself, probably not produce Federal branching across State lines any time soon. A roughly similar provision in the Bank Holding Company Act has in practice served to confine bank holding companies to acquisition of banks within the State of their home office.

We believe Federal legislation to permit branching across State lines should be confined at present to areas where there is a pressing competitive need or some other overriding public benefit to be gained. Such pressing need exists for the Board's proposal to Chairmen Reuss and St Germain of February 19, 1975, providing for limited bank holding company acquisitions across State lines in order to resolve possible large failing bank cases in a manner consistent with preserving competition. We strongly urge prompt action on H.R. 4008, which contains this proposal. Also in H.R. 4008 is the Board's requested authority to waive the 30-day waiting period for bank holding company acquisitions in emergencies or failing bank situations. This provision, too, is needed now, and it has the added distinction of having—so far as we know—no expressed opposition to its enactment.

The Board supports the objectives of proposal 10 to improve competitive equity and increase competition by extending trust powers to qualified savings and loan associations, mutual savings banks, and credit unions. We believe that such trust activities should be authorized, however, only upon a finding of the regulatory authority that the institution is sufficiently large and strong to support a trust department, and

we would add the requirement that they also have qualified personnel.

Proposal 4, dealing with disclosure, also is directed at improving competition by providing depositors, borrowers, and investors with more information than they now receive. The Board agrees that adequate disclosure by financial institutions should be required in order to assist the public, but it believes such disclosure requirements should take into account the special characteristics of depositary institutions. In particular, disclosure should not impose reporting burdens disproportionate to the usefulness of the information, and it should guard against misinterpretation or "scare" effects to which banks and other depositary institutions are particularly vulnerable because so many of their liabilities are withdrawable at a moment's notice. Given these considerations, we conclude that the details of additional disclosure requirements are best developed by the appropriate regulatory agencies, in consultation with individuals and organizations affected. Indeed, the Securities and Exchange Commission and the Federal bank regulatory agencies are presently hard at work on this very task.

Appropriate public disclosure of the general financial condition of depositary institutions is desirable not only because it furthers competition but also because of the market discipline it imposes on the management of those institutions. Some reinforcement of existing regulatory discipline on the management of these institutions is also needed, as we see it. Accordingly, the Board urges the Congress to give prompt consideration to the joint recommendations of the Board, the Federal Deposit Insurance Corporation, and the Comptroller of the Currency submitted to the committee on September 5, 1975, all designed to help prevent or correct problem situations. These recommendations include provision of civil penalties for several violations where only criminal penalties now exist, broadening the coverage of insider lending limitations, simplifying and making more effective the officer removal authority, and authorizing, under certain limited circumstances and subject to procedural safeguards, divestiture or termination of a nonbanking activity by a bank holding company.

OTHER PROPOSALS

The Board supports the principle of proposal 8 (Taxation) that as a matter of competitive equity depository institutions with similar asset and liability powers should be subject to the same Federal tax treatment.

Proposal 11 provides that banks be permitted to engage in the underwriting of State and municipal revenue bonds, but that the present prohibitions on underwriting of corporate securities be retained.

Over the past two decades or so there have been a number of bills introduced in the Congress to authorize bank underwriting and dealing in revenue bonds. During this period numerous arguments have been advanced both for and against this proposal. The favorable arguments generally focus on the benefits expected to accrue to governmental units in the form of lower interest costs and improved market efficiency, while the opposing arguments center on potential conflicts of interest and risks of market

concentration. The Board, on a number of occasions, has reviewed the question of extending bank underwriting privileges to municipal revenue bonds of investment-grade quality, and since 1967 has consistently voiced its belief that the public benefits of such action outweigh any potential risks. In view of recent developments in the municipal securities markets, however, the Board would wish to make a fresh study of the situation before reaffirming its previous position on this matter.

Finally, the Board agrees with proposal 12 that the Congress await the report from the National Commission on Electronic Funds Transfers before legislating further in the area of new payment mechanisms.

I wish to thank you, Mr. Chairman, and the members of your committee for this opportunity to express the Board's views on the proposals of Title I of the Discussion Principles. As always, my colleagues on the Board and I stand ready to be of whatever assistance we can in the important work of this committee. □

Statement by Philip C. Jackson, Jr., Member, Board of Governors of the Federal Reserve System, before the Subcommittee on Financial Institutions Supervision, Regulation, and Insurance of the House Committee on Banking, Currency, and Housing, U.S. House of Representatives, January 22, 1976.

Thank you for the opportunity to appear on behalf of the Board of Governors to take part in the hearings on your committee's consideration of possible reforms in the structure and performance of the Nation's financial institutions. Our comments on the implications for the residential mortgage and real estate markets of Title II of the FINE¹ "Discussion Principles" will build on the testimony presented earlier today by Governor Holland on Title I dealing with depository institutions.

Before going into the details of the Discussion Principles, I would like to make two general points. The first is that inflation continues to be

the chief enemy of the mortgage and housing markets in our country. Inflation not only increases the cost of financing but it also disrupts the supply of funds. It not only escalates the price of homes but it may also reduce the income, after allowing for other necessary expenses, which consumers have available to acquire new or better housing accommodations. Unless the forces of inflation can be contained, it is doubtful that any financial restructuring could produce a mortgage market that will appropriately meet the housing needs of the American public.

The second general point is that in recent years the private sources of home mortgage credit have become concentrated in the nonbank thrift institutions. These particular lenders traditionally borrow short and lend long and thus are highly vulnerable to the effects of inflation and variations in general credit conditions. In 1960 thrift institutions held approximately 52 per cent of home mortgages outstanding. By June 30, 1975, this proportion had grown to 60 per cent. In contrast, life insurance compa-

¹Financial Institutions and the Nation's Economy.

nies dropped during this same period from 18 per cent to 5 per cent. Commercial banks, on the other hand, increased their share from 14 per cent to 18 per cent. Federal credit agencies and mortgage pools grew from 5 per cent in 1960 to 12 per cent in mid-1975.

This trend was confirmed in 1975 by the volume of new home loans extended. Over the first three quarters of last year, savings and loan associations and mutual savings banks together accounted for 61 per cent of total long-term home mortgage acquisitions. In comparison, commercial banks supplied 15 per cent, with Federal credit agencies and related mortgage pools accounting for nearly all of the balance. No other source of savings capital made a significant contribution to the home mortgage market.

When we consider the problem of inflation as well as the concentration of housing credit in institutions with volatile inflows of funds, it is small wonder that home buyers have been plagued not only by volatility in the price of mortgage money but also by a periodic scarcity of money at any price. There are two overriding considerations, then, that should be kept in mind insofar as housing finance is concerned. One is the need to further dampen the inflationary forces in our economy that contribute to such erratic fluctuations in both the demand for and the supply of housing credit. The other is to broaden and strengthen the sources of funds available to finance housing at a variety of investment outlets.

The expansion of investment powers of the nonbank thrift institutions and the removal of ceilings on deposit rates—as proposed in Title I of the Discussion Principles—would make for greater stability in the operations of savings and loan associations and savings banks and would produce a more even flow of mortgage funds from them. Even though the proposed expansion of deposit powers at thrift institutions may well encourage a larger share of total savings to be funneled through them, it is uncertain whether there might be some decline over the longer run in the supply of mortgage funds at institutions that become more diversified. The result may be that the cost of mortgage credit would rise relative to yields on other investments. In that

event, other types of lenders would be encouraged to move more funds into mortgages. This shift would lessen upward mortgage rate pressures to some degree and help to reduce short-run fluctuations in the cost and availability of mortgage credit in the future.

Some of the FINE Study proposals in Title II are designed primarily to moderate the possible impact of more competitive pricing on mortgage borrowers. As these proposals are considered, it is well to remember that similar measures are already in effect in other forms. Of these, the principal one is our system of Government mortgage insurance and guaranty through the Federal Housing Administration and the Veterans Administration. Such programs make mortgage terms more advantageous for borrowers by pledging the faith and credit of the Government in addition to that of the home buyer who is seeking funds.

The Federal Home Loan Bank Board (FHLBB) loan proposal in Title II is similar to the Government National Mortgage Association (GNMA) tandem plan now in operation. To this extent, the proposal would essentially duplicate an existing program, which provides below-market interest rates to home buyers and utilizes a Government-related source of funds. It is not clear from the Discussion Principles whether the proposed new role for the Federal Home Loan Bank Board would eliminate the authority of the Federal home loan banks to make advances to thrift institutions in order to cover either takedowns of earlier mortgage commitments, or deposit withdrawals, in the event of unexpected reversals in their over-all flows of funds. In our view, such advances would still be needed, at least on a transitional basis, so as to provide necessary flexibility to this class of depositary institutions. Although the FINE Discussion Principles would allow depositary institutions access to the Federal Reserve discount window, discount borrowings have traditionally taken the form of very short-term credit designed primarily to cover temporary reserve deficiencies. Thus the discount window operation would not duplicate the FHLBB medium-term advance program now in effect.

The proposed mortgage-interest tax credit and the mortgage reserve credit features of the Dis-

cussion Principles would undoubtedly be of some help in ameliorating any adverse impacts on consumers of more competitive pricing of mortgage money. Yet the degree to which they might do so is unclear. A progressive mortgage-interest tax credit would probably offer only a relatively modest investment incentive for commercial banks and insurance companies. Neither type of credit would encourage pension funds to invest in mortgages.

Moreover, it is uncertain how much of the benefits from these plans would be passed through to lower-income consumers. If applied retroactively, the tax credit and reserve credit plans would obviously provide windfall gains to lenders on mortgages already held in their portfolios—benefits that would apparently not be transmitted to any lower-income households that had borrowed before the programs began.

The proposals in Title I would encourage more diversification by financial institutions that are now specialized. In contrast, the incentive programs in Title II would encourage specialization in one type of asset, typically with long maturity and limited marketability. It is even possible that the progressive tax credit proposal might lead to a concentration of low- and moderate-income mortgages in a relatively small number of lending institutions.

The proposed mortgage reserve credit plan to aid low- and moderate-income housing raises a number of important additional issues that I would like to summarize:

—The institution of a reserve credit plan would set an unwise precedent for extending similar preferential treatment to holdings of other types of assets deemed to be of pressing social merit. The list of favored credit instruments of this type could become longer as time passed, thus diluting the initial advantage enjoyed by qualifying mortgages, and tending to segment private credit markets even further.

—A reserve credit on one type of instrument—such as a mortgage—would encourage financial institutions to change the form of their lending simply to take advantage of this kind of subsidy. To that extent, the mortgage reserve credit would not stimulate more housing investment. Lenders would have an incentive, for example, to offer loans secured by real estate

in lieu of consumer loans to be used for non-housing purposes.

—The mortgage reserve credit plan would affect the pricing of qualifying mortgage assets and could accordingly limit their marketability. On a given mortgage loan, a reserve credit—particularly when accompanied by a mortgage-interest tax credit—would produce a different effective yield at depository institutions holding different proportions of assets in qualifying mortgages relative to their deposits. A yield distinction would also exist between institutions qualifying for the credits and those, such as pension funds, that do not. To the extent that these yield differentials would prevail, depository institutions would either have to take lower profits or larger losses than they otherwise would be obliged to absorb on the sale of loans to nondepository purchasers, and would thus be discouraged from broadening the secondary market for such loans.

—The mortgage reserve credit plan would require lenders to identify loans on “low- and moderate-income housing” held in their portfolios. This ongoing identification process would be difficult, particularly since qualifying characteristics of borrowers, properties, and even neighborhoods can change either up or down over the life of a given loan.

Of greater importance, a mortgage reserve credit would pose a more fundamental problem for the monetary authorities. The mortgage reserve credit plan would weaken the capacity of the Federal Reserve to control the growth of reserves at depository institutions in order to maintain a rate of expansion in the monetary aggregates consistent with the needs of our economy. Federal Reserve decisions would be complicated by the addition of a new element to the already complex relationship between the reserve base and the money stock. This new element—stemming from the asset side of lender balance sheets rather than the liability side—would require the Federal Reserve for the first time to predict changes in holdings of qualifying mortgage assets by a large number of diverse types of commercial banks, savings banks, savings and loan associations, and credit unions.

To the degree that the proposed financial

market reorganization resulted in higher average mortgage borrowing costs over the long run, low- and moderate-income households would be affected the most. For these consumers, the cost of shelter, along with other basic necessities, usually absorbs a relatively large portion of their income. In that case, considering the imperfections of both the mortgage-interest tax credit and the mortgage reserve credit approaches, one or more alternative methods of housing assistance may be regarded as desirable for low- and moderate-income groups.

In addition to the FHA, VA, and GNMA mortgage credit programs, an elaborate system of other Federal housing aids is currently in place. Many of these plans already provide some support, directly or indirectly, to lower-income households. Altogether, Federal aid to housing takes such varied forms as tax incentives to homeowners, landlords, and builders; cash subsidy programs to produce new and substantially rehabilitated housing; secondary mortgage market support; and direct lending. Given the complexities of the present system, now may be an appropriate time for the Congress to evaluate its over-all cost and benefits and the interrelationships among the various forms of subsidy, before proposing any further significant change.

Even in the absence of a comprehensive review of this sort, there are several ways in which

Federal assistance to homeownership could be directed at the lower-income portion of our population where the need is greatest. Unfortunately, portions of our present system now apply the largest subsidy to consumers most able to pay without public assistance.

One possibility would be to revise the present system of income tax deduction for mortgage interest and real property taxes so as to allocate tax benefits more heavily toward the lower end of the income scale. Another possibility would be to provide periodic supplements to the income of lower-income households. Both of these approaches have the advantage of directly assisting those least able to pay, rather than doing so indirectly through incentives to financial institutions.

In conclusion, the Board of Governors believes that the restructuring of depository institutions proposed in Title I of the FINE Discussion Principles may well hold the possibility of greater stability for our specialized depository institutions and ultimately for the mortgage and housing markets. If the Congress should decide that additional support is necessary for low- and moderate-income housing over the longer run, the Board believes that direct aid to qualified home buyers and renters is a more efficient use of public resources than programs designed to reduce the cost of housing credit through subsidies to lenders. □

Statement by George W. Mitchell, Vice Chairman, Board of Governors of the Federal Reserve System, before the Subcommittee on Financial Institutions of the Committee on Banking, Housing, and Urban Affairs, U.S. Senate, January 28, 1976.

I am pleased to appear before this subcommittee, on behalf of the Board of Governors of the Federal Reserve System, to discuss the Board's reasons for recommending the enactment of legislation providing for the Federal regulation and supervision of foreign bank operations in the United States.

Banking has increasingly become a multinational business in recent years in keeping with

the growth in international trade and investment. (U.S. exports and imports combined are estimated to have exceeded 13.6 per cent of U.S. gross national product in 1975, compared to approximately 8.4 per cent of U.S. GNP in 1971.) That development has been reflected in the expanded operations of U.S. banks abroad. Another aspect of this development has been the growing number of foreign banks establishing offices in this country to conduct both international and domestic banking activities. In February 1973 the Board established a System Steering Committee on International Banking Regulation composed of some members of the Board and some Presidents of the Federal Reserve Banks; part of that committee's assign-

ment was to review the regulatory policy issues associated with the influx and rapidly expanding activities of foreign banks in the United States. As a result of that review, the Board has concluded that the scale and nature of foreign bank operations in this country have become significant in terms of competition within the banking industry and of the functioning of money and credit markets and that, therefore, the time has come for the establishment of a national policy on foreign banks operating in the United States and for the creation of a system of Federal regulation, supervision, and examination of those operations.

To accomplish these objectives, the Board has submitted to the Congress legislative proposals for regulating foreign bank operations in the United States under the title of the "Foreign Bank Act of 1975." These legislative proposals were introduced in the Senate at the Board's request as S. 958—the subject of today's hearings. I would like to discuss the legislation embodied in S. 958 by first focusing in more detail on the reasons that have led the Board to conclude that such legislation is necessary at this time and by next describing briefly the major points of the Board's legislation. I will conclude my statement by setting forth additional Board recommendations on other regulatory issues not covered in S. 958 that the Board believes the Congress should consider in enacting legislation on foreign bank operations in this country.

REASONS FOR FEDERAL REGULATION OF FOREIGN BANK OPERATIONS

There are three basic reasons that have led the Board to conclude that it is appropriate at this time to move toward a system of Federal regulation of foreign bank operations in the United States. First, and most tangible, is the rapid rate of growth that foreign bank operations in this country have undergone over recent years and their increasing importance to the functioning of domestic money and credit markets as well as to international flows of funds. Second, the present patchwork system of State and Federal

regulation has resulted in illogical differences in the regulatory treatment of domestic and foreign banks. While difficult to quantify, certain competitive advantages and disadvantages for foreign banks vis-a-vis domestic banks have occurred as a result of these differences. And finally, international banking operations are best conducted in a reasonably certain regulatory environment that fosters long-range planning and development. Federal legislation standardizing the national treatment of foreign banks in the United States not only would make for a stable regulatory environment in this country but, since U.S. banks are leaders in international banking around the world, it would also facilitate cooperation between national banking authorities, contribute to an emerging pattern by which foreign banking authorities could be guided in the treatment of banking interests originating outside their countries, and promote the development of international standards of banking soundness and competition.

GROWTH OF FOREIGN BANK OPERATIONS IN THE UNITED STATES

I will confine my comments this morning to summarizing what I believe to be the most important features of the recent growth of foreign bank operations in this country. In this regard, I am submitting for the record an appendix prepared by the Board's staff that provides detailed statistical information on the size and growth of the U.S. activities of foreign banks.¹

As of September 1975, there were 181 U.S. banking institutions—defined to include agencies, branches, subsidiary banks, and New York investment companies—owned by foreign banks as compared to 104 in November 1972, and their total assets have more than doubled from \$24 billion in November 1972 to \$56 billion in September 1975. If clearing transactions and transactions with other offices of their

¹ Available on request from Publications Services, Division of Administrative Services, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.

parent banks are eliminated, their "standard" banking assets—defined as loans, money market assets, securities, and miscellaneous assets—increased from \$18 billion in November 1972 to \$41 billion in September 1975.

The data on the over-all growth of these institutions, while impressive, does not adequately portray the increasing importance of their impact on specific U.S. banking activities. For example, in September 1975 the U.S. offices of foreign banking organizations held \$23 billion in total commercial and industrial loans, an amount equivalent to about one-fifth of such loans held by large banks that report weekly to the Federal Reserve. As recently as November 1972 their share in this important U.S. credit market was only one-eighth.

A second important activity of the U.S. offices of foreign banks is their money market transactions. In September 1975 U.S. offices of foreign banks had money market assets of more than \$12 billion, more than one-half of which represented loans to and deposits with U.S. banks. Included in this total are loans and deposits of \$3.1 billion placed with U.S. banks by the U.S. offices of banks from continental Europe. The U.S. interbank market serves these banking institutions as a convenient outlet for managing the dollar balances of their parent organizations.

U.S. offices of foreign banks also had substantial money market liabilities totaling \$11.7 billion as of September 1975. Of this total, \$6.6 billion, or more than one-half, represents interbank borrowings by U.S. offices of Japanese banks, which use the U.S. interbank market as an important source of funds to finance their U.S. operations. The U.S. offices of banks from countries other than Japan do not rely on U.S. banks as a continuing net source of funds although they utilize borrowings from U.S. banks as a source of liquidity when needed.

The important point to note from this brief discussion of the extensive transactions of the U.S. offices of foreign banks in U.S. money markets is that these transactions closely link the U.S. activities of foreign banks with domestic U.S. money and credit markets.

In addition to their U.S. lending and money market activities, foreign banking offices engage

in substantial international transactions with offices of their parent banking institutions as well as with unrelated foreign institutions. For example, as of September 1975 their gross claims on foreigners were \$16 billion and their gross liabilities to foreigners were \$25 billion. Included in these figures were net advances of \$8 billion from their related institutions outside the United States, which advances are, in effect, used to finance their U.S. banking activities.

Thus, it should be clear from this summary data that the size and growth of these operations, their impact on important credit and financial markets in the United States, and their influence on the international payments position of the United States are matters of national import. Furthermore, the size and character of these operations require that they be supervised and regulated in a manner consistent with the supervision and regulation of domestic banks.

CURRENT REGULATION OF FOREIGN BANKS

Let me turn now to the current regulatory environment structuring foreign bank operations in the United States and how this has led to certain differences in the regulatory treatment of domestic and foreign banks. I think the central point to be made is that foreign banks are now almost exclusively subject to State regulation, with little or no Federal control.

If a foreign bank conducts its commercial banking activities in the United States exclusively through branch and agency forms of organization, it is currently not subject to any Federal regulation, supervision, or examination. Since foreign banks conduct the majority of their operations through these forms of organization, the present system unaccountably exempts from Federal oversight those operations that have the greatest potential for affecting our Nation's economy and its major financial markets.

The principal regulatory advantages for a foreign bank in operating through branch and agency forms of organization are the following:

1. Branches and agencies are not legally subject to any of the reserve requirements or

other regulations affecting monetary policy that are placed on the operations of their primary competitors—large national and State member banks in our major financial markets;

2. Branches and agencies are not subject to any Federal restrictions on multi-State banking and thus can be established in any State that permits entry, even if a foreign bank has a State or Federally chartered subsidiary bank in another State (44 foreign banks have commercial banking operations in more than one State);

3. A foreign bank maintaining only branches and agencies is not subject to the prohibitions of the Glass-Steagall Act and thus can maintain those banking operations and at the same time have an interest in a securities firm in the United States (20 foreign banks with commercial banking operations in the United States have interests in U.S. broker-dealers);

4. A foreign bank maintaining only branches and agencies is not subject to the Bank Holding Company Act of 1956, as amended, and thus can engage directly or indirectly in the United States in any type of nonbanking activities and can invest in any U.S. commercial firm, so long as it has the power to do so under the laws of its home country; and

5. Branches and agencies are not subject to any Federal bank examination, regulation, or supervision of the type carried out by the Comptroller of the Currency, the Board, or the Federal Deposit Insurance Corporation (FDIC).

The current regulatory framework has, however, also imposed certain artificial or outmoded restraints on foreign bank entry into the United States. For example, foreign banks cannot organize Edge Act corporation subsidiaries that enable large U.S. banks to conduct international banking and financing operations in several cities that serve as centers of international trade financing. This prohibition, which was originally enacted in 1919 amidst fears of foreign domination of U.S. trade financing, no longer serves the national interest as our banks have since that time developed into strong and efficient competitors in international and foreign banking. Thus, that prohibition today can only function to preclude additional competition in some banking markets.

The provision in the National Bank Act that

requires all directors of national banks to be citizens has been a factor influencing many foreign banks to organize State subsidiaries. The lack of any provision in Federal law for the establishment of Federal branches is in sharp contrast to the situation in most foreign countries, where foreign banks establish branches approved by the national government. (As of September 1975, there were 751 branches of our banks abroad.) U.S. regulatory policy should encourage foreign banks to opt for national rather than State subsidiaries and branches because those options would avoid problems of reciprocity between individual States and foreign governments and would afford greater Federal control over the U.S. operations of foreign banks.

Finally, the lack of availability of FDIC insurance for deposits and credit balance accounts at branches and agencies has proven a disadvantage in competing in retail banking markets but may give a cost advantage to foreign banks, because U.S. banks must meet FDIC assessments on similar liabilities.

The current pattern of State regulation may also, in some cases, lead to anticompetitive and other results not in the national interest. For example, a foreign bank may not be able to enter a U.S. banking market because of State law restrictions. This situation could in some cases prevent a domestic bank from that State from entering a foreign bank's home country if the home country imposes a reciprocity requirement. The net effect of such a situation is a reduction in U.S. banking competition and a potential impediment to the foreign commerce of the United States. Such situations might also involve important foreign policy considerations between the United States and the home country. Clearly, a national policy and national regulatory system are needed so questions of reciprocity, as well as other matters of national interest, can be judged on a national, not local, level.

The United States is virtually the only country that does not have central bank control over the activities of foreign banks within its borders. This situation creates a gap in the Federal Reserve's control over domestic monetary conditions that will inevitably widen and increase in

importance as foreign banks' activities continue to grow.

MAJOR POINTS OF BOARD'S PROPOSAL

I would now like to highlight briefly the major points of the Board's proposed legislation.

In the Board's judgment, two basic policy goals are embodied in the legislation proposed in S. 958. The first goal is the adoption by the Federal Government of the principle of national treatment, or nondiscrimination, toward the operations of foreign banks in this country. Second is the goal of establishing a comprehensive system of Federal supervision, regulation, and examination of foreign bank operations in the United States in order to implement the principle of national treatment and to provide a framework for regulating the U.S. activities of foreign banks in view of their impact on the Nation's money and credit markets.

The legislation embodied in S. 958 seeks to implement the policy of national treatment by amending U.S. banking laws to provide foreign banks with the same opportunities to conduct activities in this country as are available to domestic institutions and by subjecting them to the same rules and regulations. Thus, the citizenship requirements for directors of national banks are relaxed in order to give foreign banks a real choice in deciding whether to establish a national or State subsidiary (Section 12); foreign banks are given the opportunity to establish Federal as well as State branches (Section 18); the Edge Act is amended to permit foreign banks, with Board approval, to acquire Edge Act corporation subsidiaries (Section 10); and it is recommended that the FDIC Act be amended in order to permit branches and agencies to obtain insurance on their deposit and credit balance accounts in the United States (Section 17).

The legislation proposed in S. 958 also closes Federal regulatory gaps by amending the definition of "bank" in the Bank Holding Company Act to include branches and agencies of foreign banks (Section 2(4)), and by making other amendments to that Act designed to ensure that

branches and agencies of foreign banks are treated the same as any U.S. banking organization with similar commercial banking powers (Sections 2-4). As a result, all branches and agencies would have to become insured banks; additional branches and agencies could only be established with Board approval and subject to Board analysis of financial, managerial, competitive, and convenience and needs considerations; branches and agencies could not be established outside of a foreign bank's State of principal banking operations unless a State bank headquartered in its State of principal operations could also establish such offices; the parent foreign bank would in its U.S. activities be subject to all of the nonbanking prohibitions of the Bank Holding Company Act; and, lastly, the parent foreign bank and its nonbanking subsidiaries would in their U.S. activities be subject to the Board's cease-and-desist authority for unsafe and unsound practices.

Any branch, agency, or incorporated subsidiary bank of a foreign bank with worldwide bank assets in excess of \$500 million would also be required by Section 3(3) of S. 958 to become a member of the Federal Reserve System and would thus become subject to the same kind of Federal monetary and Federal bank examination, regulatory, and supervisory controls that apply to other member banks. In addition, as member banks, such branches, agencies, and subsidiaries would become subject to the prohibitions of the Glass-Steagall Act and, as insured banks, would become subject to the provisions of the Bank Merger Act, Financial Institutions Supervisory Act of 1966, as amended, and other provisions of the FDIC Act.

S. 958 creates a comprehensive system of Federal regulation of foreign bank operations not only through various amendments to U.S. banking laws but also through the establishment of a Federal licensing procedure on future entry (Section 25). This procedure would give the Federal Government the opportunity to consider national interest and foreign policy factors in foreign bank entry, as well as the banking factors that will be considered by the bank regulatory agencies. This Federal role in entry will serve to facilitate greater cooperation among international bank regulatory authorities

and will strengthen the ability of the national Government to obtain national treatment for U.S. banking institutions abroad.

In addition, I would like to emphasize that the legislation embodied in S. 958 does not undertake to supplant State regulation or remove options for State chartering or licensing. Rather, it seeks to superimpose Federal controls on foreign bank operations in those areas where the Congress has already subjected domestic banks to national regulation, such as the Bank Holding Company Act, or where foreign bank activities involve matters of national interest that are clearly the responsibility of the Federal Government, such as the effect of their operations on national money and credit markets.

GRANDFATHERING OF EXISTING OPERATIONS

An important policy issue that must be considered in subjecting foreign banks to the Federal multi-State banking and nonbanking restrictions currently imposed on domestic banking organizations is the extent to which the Congress should afford foreign banks "grandfather" privileges for existing operations that do not currently conform to those domestic standards.

In Sections 3 and 4 of S. 958, the Board has recommended permanent grandfathering for all nonconforming banking and nonbanking operations (including securities operations) established by foreign banks on or before the original date of introduction of the Board's proposal in the Congress—December 3, 1974. Nonconforming multi-State banking operations established after that date but before enactment would have to be phased out in 2 years; nonbanking operations commenced in that interval would have to be phased out over 10 years.

The Board strongly believes that permanent grandfathering of long-standing foreign bank operations in this country is needed in order to minimize any possible retaliation against U.S. banks abroad. This opinion is based primarily on Board members' discussions with foreign central and commercial banks and U.S. banks with significant operations overseas. Since the overseas operations of U.S. banks are about

three times as large in terms of assets as those of foreign banks in the United States (as of September 1975, 126 U.S. banks operated 751 foreign branches in more than 90 foreign countries with total assets of about \$135 billion), it is obvious that our banking system and its U.S. banking customers would be a net loser in any possible retaliatory efforts.

Aside from such considerations, however, the Board also strongly believes that a failure to permanently grandfather existing operations would be unduly harsh in light of the grandfather privileges previously extended U.S. bank holding companies. Several bank holding companies with multi-State banking subsidiaries were given permanent grandfather rights in 1956 and again in 1966 when the test for determining a bank holding company's State of principal banking operations was clarified. In 1970 nonbanking activities of one-bank holding companies were permanently grandfathered so long as they were commenced on or before June 30, 1968, and were engaged in continuously since that date. Given precedents, foreign banks should be afforded similarly liberal grandfather privileges. It must be remembered on this issue that foreign banks have established their operations in complete conformance with existing laws; branch and agency forms of organization are not devices for avoiding certain Federal banking laws but rather are well-accepted forms of banking operations around the world.

Furthermore, it would appear that the extent of permanently grandfathered nonbanking activities would be relatively small and that the period of temporary grandfathering provided is not unreasonably long in light of divestiture experience under the Bank Holding Company Act.

The Board shares the concern of the Congress that the policies of the Glass-Steagall Act and the Bank Holding Company Act be enforced; however, rather than abolish existing foreign-owned bank affiliations that would be prohibited by those Acts, it seems that a better and fairer course of action would be to give the Board the power to terminate such affiliations if, in a particular case, the Board found, after notice and opportunity for hearing, that such action was warranted. The Congress, in fact, adopted

this type of procedure in connection with its permanent grandfathering of certain of the non-banking interests of one-bank holding companies in 1970. The Board has suggested a similar review power over any permanently grandfathered nonbanking interests of foreign banks in Section 4(2) of S. 958.

OTHER REGULATORY ISSUES INVOLVING FOREIGN BANKS

In transmitting its proposed legislation to the Congress, the Board indicated that its proposal would not cover foreign bank operations conducted through so-called New York investment companies, and would not specifically amend the Bank Holding Company Act in order to subject the several foreign bank shareholders of the European-American Bank and Trust Company, New York, New York, to the provisions of that Act.

Investment companies organized under Article XII of the New York banking law have many of the same banking and financing powers as agencies of foreign banks. Seven domestically owned investment companies appear to be primarily engaged in finance company operations; four foreign-owned investment companies are either subsidiaries or affiliates of foreign banks and appear to conduct the same type of commercial banking operations carried on by agencies. In excluding foreign-owned investment companies from the coverage of its proposed legislation, the Board was primarily influenced by the fact that only three such companies would have been covered at the time it submitted its proposal and that the New York authorities had customarily discouraged chartering of these entities in lieu of branch or agency operations. The Board was also concerned that any attempt to cover only the few foreign-owned companies would be regarded as a discriminatory action by foreign authorities.

The Board notes that since submitting its legislation, the New York banking authorities have chartered an additional investment company subsidiary of a foreign bank and have received an application to organize another investment company from a private foreign bank.

The Board understands, however, that the New York authorities are currently reviewing their policies on chartering investment companies for foreign banks.

The Board believes that there is a potential for avoidance of the objectives of its proposed legislation if foreign banks can readily obtain investment company charters in lieu of agency or branch licenses. The Board thus recommends that all future investment companies that would be chartered to engage in a commercial banking business be subjected to the same scope of Federal regulation that has been suggested for agencies and branches in order to close this potential loophole.

With respect to domestic banks owned by several foreign banks, the Board notes that, in addition to European-American, the New York banking authorities recently chartered a new bank—UBAF Arab-American Bank—that will be owned by a group of 11 Arab banks, 5 foreign consortium banks controlled by Arab banks, and 4 domestic bank holding companies, the latter each having only a statutorily permitted 5 per cent interest. The Board recently considered the question of whether a bank holding company was being formed in the organization of UBAF and determined that, on the basis of certain specific undertakings made by each of the shareholders of the bank with the Board, that a "company" had not been formed and that an application was not required under the Act.

The cases of European-American and UBAF, among others, however, demonstrate that the current definitions of "control" and "company" in the Act do not appear to cover certain multiple ownership situations where independent shareholders might act in concert to control a bank but do not constitute themselves into a corporation, partnership, association, or similar organization. Because this consortium form of arrangement might become an attractive vehicle for entry if branches and agencies of foreign banks are subjected to Federal regulation under the Bank Holding Company Act, the Board recommends that the Congress amend the Bank Holding Company Act to give the Board jurisdiction over situations where independent shareholders that do not form themselves into

a company, as currently defined in the Act, nevertheless act in concert to control a bank. Since the scope and impact of any such amendment will depend, to a great degree, on the precise legal language chosen, the Board, at your request, will be glad to suggest several alternative amendments to the Bank Holding Company Act and to describe the ways in which such amendments would affect the shareholders involved. It should be noted that any such amendment would apply to domestic as well as foreign companies, and thus the Congress may also want to consider such an amendment in the context of bank holding company legislation.

CONCLUSION

This Nation's domestic banking system is, of course, currently undergoing a thorough re-examination by the Congress and we at the Federal

Reserve welcome this study and are glad to provide whatever assistance we may be called upon to give. It is our belief, however, that the enactment of legislation regulating foreign bank operations in the United States should not await or be made contingent upon the resolution of more fundamental domestic banking issues, such as whether U.S. banks should be allowed to engage in multi-State operations or securities activities. In our judgment, if foreign bank regulation is tied to such fundamental domestic changes, an undesirable end result will be further postponement of the enactment of any legislation regulating foreign bank operations in the United States. The longer such legislation is delayed the more difficult will be our task in this regard because foreign bank operations will continue to grow, thus making grandfathering proposals less acceptable and increasing the likelihood of retaliatory pressures against our banks abroad. The Board thus strongly recommends enactment of S. 958 during 1976. □

Statement by Arthur F. Burns, Chairman, Board of Governors of the Federal Reserve System, before the Appropriations Committee, U.S. House of Representatives, January 28, 1976.

I can summarize briefly what I have on my mind, and what I would like to convey to this committee, in three broad propositions.

First, a good recovery of economic activity is now under way.

Second, inflation moderated appreciably during the past year, but there is a grave danger that it may accelerate again.

Third, the course of fiscal policy during this year and next will play a decisive role in determining whether or not our country can win the battle against inflation.

Let me turn to the first of these propositions. A good economic recovery has been under way since April or May of last year. The recovery

has gathered some momentum; in the second half of 1975 the physical volume of our Nation's total production rose at an annual rate of approximately 9 per cent, which is a rather rapid rate of increase.

Industrial production—that is, the output of our factories, mines, and utilities—grew even faster. Between April and December 1975, industrial production rose at an annual rate of 12 per cent.

These gains in production have been widespread. They started in the nondurable goods fields—in the production of textiles, leather products, paper products, and chemicals. After midyear the scope of the expansion in production broadened out and most durable goods lines—such as the machinery and equipment trades, the metals industry, and the furniture industry—showed appreciable gains.

The increases in production led to a material strengthening in the demand for labor. Since March of last year, total employment has in-

creased by 1.7 million. The factory workweek has lengthened. It is, as of the latest count, 1½ hours longer on the average than it was last February. And the unemployment rate has declined from approximately 9 per cent last spring to about 8 per cent presently.

As 1975 ended the economy was moving up at a fast clip. In the month of December, industrial production rose 1 per cent; employment rose by a quarter of a million; retail sales rose by a remarkable 3½ per cent. In fact, the rise in retail sales toward the end of last year was so rapid that inventories of trade firms actually fell.

Let me try now to speculate a little about the future with you. As I see the economy, there is good reason to expect that the expansion in production and employment will continue in the months immediately ahead. Certainly, inventory restocking will be needed to fill half-empty shelves in many of our firms.

The confidence of consumers is returning. People around the country are in a better mood now, and they are spending more freely.

Our export markets are strong. As you may have read in this morning's paper, we had a trade surplus in 1975 of \$11 billion. Our exports will continue expanding this year, partly because other industrial countries are beginning to recover. Also, prices, by and large, have risen less rapidly in our country than abroad, and American business firms are in a stronger competitive position.

The housing industry, as you know, is depressed, but there has been some improvement and I think there will be gradual further improvement. The backlog of unsold homes is diminishing. Money is certainly in ample supply at our thrift institutions. The inflow of funds to our mortgage lending institutions this January appears to be breaking all records for that month.

Business capital spending, so far, has not shown any convincing signs of recovery. This is not entirely surprising because business investment in fixed capital often lags in the recovery process. But I think that there are cogent reasons for expecting business capital investment to join the recovery process before very long.

As you well know, the stock market has been rising briskly, interest rates of late have fallen rather sharply, and corporate profits have moved up with considerable vigor—in fact, with unexpected vigor. Also, the utilization rate of our manufacturing industries has been rising. The Federal Reserve maintains an index of the rate of capacity utilization of materials-producing industries. That rate was 70 per cent in the first quarter of 1975, and by the fourth quarter it had risen to 81 per cent.

When the average rate of capacity use is 81 per cent, there will be some industries that are well above that figure and there will be some firms within these industries that are higher still.

In sum, with an ample supply of money available, with profits improving, and with the rate of utilization of our factories rising, I think we can reasonably expect that the capital goods industries, before very long, will be showing significant expansion once again.

Our financial markets are now in an excellent position to support further economic recovery. Interest rates have declined over the past 6 months in contrast to what usually happens in the early stages of a recovery. Usually, interest rates begin rising, and they sometimes rise sharply, at about the same time as economic activity starts to recover. But interest rates now are below their lows of last June; in fact, interest rates on many short-term securities are lower now than they have been at any time since the fall of 1972. The rise in stock prices also favors the continuance of economic expansion. This is making it easier for business firms to raise equity capital. It is also making people feel richer and is thus helping to rebuild confidence all around.

It is also important to note that the liquidity position of our banks, of our thrift institutions, and of our business firms has improved very materially since the spring and summer of last year.

The critical question, of course, is how far and how fast the recovery that is now under way will proceed. In the nature of things, neither I nor anyone else can speak with great confidence on this question concerning the future. But I can say this much with assurance: the strength and the duration of the recovery

that we are now experiencing will depend in large part on how well this country does in our continuing struggle with inflation.

Last year we made significant progress. Consumer prices rose 7 per cent in 1975, compared with an increase of 12 per cent during 1974. Wholesale prices rose 4 per cent last year, compared with 21 per cent during 1974.

But we must not become complacent about the improvement that has taken place on the inflation front because the progress we made was pretty much concentrated in the first half of 1975, when economic activity was weak. In the second half of 1975, troublesome signs appeared of a quickening in the pace of inflation. Wholesale prices of industrial commodities rose at a 9 per cent annual rate, which was more than twice the rate of increase in the first half of 1975. That was a disturbing development. Also, wage-rate increases remained rapid last year. As you well know, they have been running far above the long-term rate of improvement in productivity.

If the rate of inflation quickens this year, as may happen, that would pose a threat to the continuance of economic recovery. If the rate of inflation quickens, the restoration of confidence that is now under way would probably soon come to an end. If the rate of inflation quickens, interest rates would rise and financial markets might become unsettled. If the rate of inflation quickens, the flow of funds to our thrift institutions—and thus mortgage credit supplies—would tend to dry up, and housing would suffer grievously once again. Consumer spending would also tend to weaken because in our times consumers respond to inflation not by spending at a faster rate but by saving at a faster rate. This is one of the important lessons of recent times—a lesson that as yet is not understood well enough.

In view of what I have said, it seems to me that the task for public policy is eminently clear: we in Government must avoid policies that release a new wave of inflation. To the extent that we do so, we will enhance the prospects for a vigorous and durable economic expansion.

Now let me say a word or two about monetary policy. We at the Federal Reserve have been very mindful not only of the need to expand

jobs in our country but also of the need to reduce the rate of inflation—because, unless that happens, we will not have good times in our land.

During the past year, all of the major monetary aggregates expanded at a moderate pace. Thus, between the fourth quarter of 1974 and the fourth quarter of 1975, the narrowly defined money supply—namely, currency plus demand deposits, frequently referred to as M_1 —rose 4½ per cent. A more broadly defined money supply, which includes also time and savings deposits of commercial banks except for large certificates of deposit, rose 8 per cent during that period.

These increases proved to be sufficient not only to finance a vigorous recovery in the physical volume of economic activity; they proved sufficient also, I am sorry to say, to finance a fairly high rate of inflation. Moreover, interest rates fell materially, and this indicates that the moderate rates of expansion in the monetary aggregates were fully sufficient, if not more than sufficient, to take care of the Nation's legitimate needs.

We at the Federal Reserve have the firm intention of staying with a course of moderation in monetary policy. Clearly we need continued growth in economic activity; clearly this growth needs to be financed. We expect to provide sufficient money and credit to finance a satisfactory rate of expansion, but we do not have the slightest intention of throwing caution to the winds and of taking the risk of rekindling inflation.

The principles that are guiding monetary policy at the present time should, in my judgment, also shape the course of fiscal policy if our country is to regain any chance of lasting prosperity.

I need hardly remind this committee that since 1960 we have had a deficit in our Federal budget every year but one. I need hardly remind this committee that in the 10 fiscal years from 1968 through 1977, taking account of the President's recently announced budget, the Federal budget deficit will have exceeded \$20 billion in each of 6 years. And I need hardly remind this committee that in the 5 years ending with fiscal year 1976, the deficit in the unified budget will have cumulated to about \$160 billion. And if we take off-budget outlays into account—as we

should, and as I hope Mr. Lynn soon will—the total rises to more than \$180 billion.

The President has recommended a budget for the coming fiscal year that aims to slow down materially the rate of increase in Federal spending. Partly for that reason and partly also because of expected increases in revenues, the budget deficit is projected to decline from \$76 billion in fiscal 1976 to \$43 billion in fiscal 1977.

I would certainly like to see faster progress in reducing the deficit, but I do recognize that the deficit now results in large part from the fact that economic activity is well below the full employment level.

The President's recommendation to cut back on the growth of Federal expenditures and also to cut taxes strikes me as sound. Federal expenditures have been growing very rapidly in our country. According to my calculations, last year total governmental expenditures at the Federal,

State, and local levels amounted to something like 38 or 39 per cent of the dollar value of our Nation's production. That percentage has been growing progressively over the years. The private sector in our economy is shrinking. Let us not overlook the fact that the private sector has been the source of strength and vitality of our economy.

I hope that the Congress will, in general, follow the recommendations in the President's budget message. I am speaking of over-all totals, not of the details of the budget.

This committee can serve a vital national function. I trust that you will bear carefully in mind, as you have in the past, the urgent need of this country to follow a course of fiscal prudence and that you, Mr. Chairman, and your colleagues on this committee, will bring your great influence to bear on the thinking of the Budget Committee and on the various legislative committees. □

Statement by Philip E. Coldwell, Member, Board of Governors of the Federal Reserve System, before the Subcommittee on Financial Institutions Supervision, Regulation, and Insurance of the Committee on Banking, Currency, and Housing, U.S. House of Representatives, January 29, 1976.

It is my privilege to present the response of the Board of Governors to the FINE¹ "Discussion Principles" embodied in Title III. Before reviewing the principles and responding to each, however, I would like to present the Board's current assessment of the bank holding company movement as it has developed since the 1970 amendments. It will be recalled that the legislation amending the 1956 Bank Holding Company Act was designed (1) to bring one-bank holding companies under the Act, (2) to allow bank holding companies to engage in a broader range of nonbanking activities closely related to banking, and (3) to assure that public needs and conveniences were considered when permitting an acquisition.

¹Financial Institutions and the Nation's Economy.

The Board believes that the bank holding company movement, on balance, has been in the public interest, if all factors are carefully weighed. We recognize that it may be too early to appraise adequately all the ramifications of the changes in banking structure, the new competitiveness in banking and bank-related industries, and the sufficiency of full realization of the public benefits promised by the applicants. There are some questions on the proper degree of regulatory control and the permissiveness of the holding company form of organization. But many of the charges of financial trouble levied against the bank holding company movement have little relevance to the form of organization and are primarily the result of broader economic problems and aggressiveness of bank management policies.

In our view the primary and demonstrable benefit from the holding company movement has been the competitive impact in the banking industry. Through *de novo* and foothold entries new and stronger competitors have been introduced into local banking markets. There have been 218 *de novo* banks organized in metro-

politan markets by domestic multibank holding companies during the 5 years since the 1970 amendments. Of these, about 23 per cent were opened in markets where the holding company was not previously represented by a bank. Another 45 new banks were opened in nonmetropolitan markets. Of these, about 84 per cent represented initial entry by the holding companies. These data support our judgment that new banking alternatives have been opened to the public with increased competition for existing banks.

With respect to acquisitions of banks that have small market shares, empirical studies show that the market shares of these acquired banks have increased under holding company control, suggesting an improved competitiveness that perhaps includes broader services. There are less certain but creditable indications of increased competition in State and regional banking markets resulting from the growing abilities of bank holding companies to meet the expanding needs of regional and national businesses.

Competitive benefits are also reflected in the *de novo* and foothold entries of bank holding companies in nonbanking activities. Since 1970 bank holding companies have established over 1,600 nonbank *de novo* offices, with consumer finance, insurance, mortgage banking, and leasing firms accounting for more than 70 per cent of that total. Also holding companies frequently have acquired small or medium-size firms and then expanded *de novo* into new markets. It is our impression that the new entrants have a procompetitive effect in the local markets for such bank-related activities.

Beyond the competitive impacts, I believe that the bank holding company movement has permitted an improved mobilization of funds in the economy by overcoming, to some degree, certain restrictions such as branching limitations and barriers to the types of activities in which banks can engage. The reinforcing impact of bank-credit availability and the strength of broader marketing are difficult to quantify, but their intangible benefits for the economy are nonetheless significant. Similarly, the bank holding company organization has provided a new vehicle for marketing the stock of small

banks and certain nonbanking companies. This benefit could be particularly important in solving the problems of a majority owner of a rural bank who wishes to sell his bank.

Finally, bank holding companies have improved the financial condition and management of many of their newly acquired banks. Of particular importance has been the provision of additional capital. In 397 separate approvals of holding company acquisitions, the Federal Reserve has conditioned its approval on, or reached agreement with the applicant for, an injection of new capital. Such applicants have provided almost \$788 million of new capital as a result of these acquisition agreements, and bank holding companies, often after urging by the Federal Reserve, have put in an additional \$1,154 million in new capital. In total then, bank holding companies have injected almost \$2 billion of new capital funds into subsidiaries. While a part of this total might have been injected without the holding company form or the requirements of the Federal Reserve, it is doubtful that the total would have been nearly so large.

The ability of bank holding companies to provide management for their new acquisitions has been a significant benefit; particularly when the acquired bank had unsatisfactory leadership or faced a management succession problem. Growing bank holding companies are often able to attract new executive talent, thereby enabling them to supply management to newly acquired or organized banks. Such benefits are very difficult to measure, but we believe that the ability of holding companies to provide management is a substantial public benefit.

The Board also recognizes that there are costs associated with the bank holding company movement. Some bank holding companies have experienced financial problems, but it is important to note that many of these problems have developed in their bank subsidiaries. The majority of these problems would probably have materialized even if the banks had not been an affiliate of a holding company. A significant proportion of these bank problems have stemmed from the recession, but others have resulted from overly aggressive bank lending and investment policies.

Some other bank holding company problems, however, have originated in their nonbank subsidiaries. For example, some mortgage banking affiliates have sustained operating losses, and a few have tried to avoid severe distress by selling assets of doubtful quality to bank subsidiaries. Except in rare cases, however, the problems associated with nonbank subsidiaries have not had a major negative impact on bank holding companies. One reason is that these nonbank subsidiaries are usually a small factor in the holding company system. In fact, total nonbank assets of bank holding companies account for less than 5 per cent of total consolidated holding company assets.

Another problem area is that some real estate investment trusts (REIT's), advised by a bank holding company, often carrying the name of the holding company or its lead bank, have encountered financial troubles. Although many independent and bank-advised REIT's have experienced similar difficulties, it is probably true that the holding companies were able to pursue this line of endeavor more freely and with greater aggressiveness. Of course, the recession in economic activities has been a major source of these difficulties, but some REIT's became exposed to a greater extent than other lenders in the mortgage market.

Use of the bank holding company form of organization has permitted greater flexibility and latitude than the normal single unit bank or even a branch bank system. For example, the ability of holding companies to "double leverage"—that is, raising funds through parent debt issues and downstream equity capital to bank subsidiaries—has allowed the holding company to increase the capital ratios of bank subsidiaries, while increasing the leverage of the company as a whole. Problems can develop from "double leveraging" if the parent's debt servicing requirements are such that unduly heavy dividends are required from the bank.

The Federal Reserve is charged with regulating bank holding companies by approving or denying applications for acquisitions, by overseeing their financial conditions, and by insuring compliance with the Act and its associated regulations. When acting upon proposed acquisitions, we have regularly given attention to fi-

nancial and managerial factors, competitive effects (including any concentration issues), and the public benefits expected. We typically require the applicant and its subsidiaries, both bank and nonbank, to be in generally satisfactory financial condition. In a number of cases, as noted above, we have required additional capital and other corrections as a condition for approval. The Federal Reserve closely scrutinizes those applications involving acquisition debt and has denied a number where such debt would create undue pressure for increased dividends from bank subsidiaries, especially when the bank needs, or is likely to need, capital. We expect the parent company to be a source of strength to its subsidiaries and not a drain on their resources.

Approval of nonbank acquisitions has similarly been given following a determination that competitive benefits are likely to flow from the acquisition and that some significant public benefits will develop such as greater efficiency, lower interest rates, or broader services. We have designed our procedures to promote *de novo* entry by making the application and review process easier and quicker. Moreover, the Federal Reserve has shown a distinct preference for having bank holding companies acquire small or intermediate-size firms rather than the largest companies. We, of course, have moved carefully in reaching decisions as to which industries are closely related to banking and where operation by a holding company would be of public benefit. Under Regulation Y, the Board so far has determined 12 categories of nonbank activities to be permissible for bank holding companies and has ruled that 8 types of activities are not permissible.

Beyond these rather specific requirements, the Board has adopted policies concerning bank holding company expansion, which over the past 2 years have significantly slowed this expansion. The Board adopted this "go-slow" policy because it believed that managerial and financial resources could often be used more effectively to strengthen existing operations, particularly in the bank subsidiaries, some of which had experienced sharply declining capital ratios or large loan losses.

Similarly, we have increased our efforts to

improve the supervision of bank holding company activities by more intensive monitoring of bank holding company financial affairs and intracompany transactions. From revised and expanded financial reports, we will acquire much more information on bank holding company activity. Also a quarterly report on intracompany transactions will permit the Federal Reserve to monitor closely any unusual transactions or transfers between holding company affiliates. The Federal Reserve has increased its inspection program for bank holding companies and nonbank subsidiaries so that developing financial problems may be identified as early as possible. Such inspections also allow a check on compliance with the Bank Holding Company Act and with Federal Reserve regulations created to implement that Act. We have increased our contacts with the managements of bank holding companies so that we may be better informed about the condition of their companies and where problems may develop. Moreover, we have been increasing our use of agreements or cease and desist orders to bring about the correction of specific problems.

After 5 years of experience in enforcing and regulating the 1970 amendments to the Bank Holding Company Act, the Federal Reserve has found it desirable to suggest to the Congress certain changes in that Act that would improve our ability to correct problems or deter their development. Specifically, the Board has requested the Congress to give it the authority to invoke civil penalties for violations of the Bank Holding Company Act and thus deter the violations that are being discovered in our holding company inspections. Also, the Board has asked for authority to order divestiture of nonbank subsidiaries or nonbank activities where they are endangering the bank subsidiaries of a holding company.

As a method of dealing with situations where a bank is in serious financial difficulty, we have requested modification of the Act to permit waiver of the 30-day waiting period before an acquisition can be consummated. This authority parallels that in the Bank Merger Act. Similarly, we have requested a change in the statute that would permit inter-State bank holding company acquisitions where a bank or holding company

in difficulty is so large that it cannot be acquired by any in-State companies without creating competitive problems.

I would now like to state the Board's specific response to the FINE Discussion Principles as reflected in Title III. The first elaborates on a prior principle that a Federal Depository Institutions Commission be created and that it have authority for supervision, regulation, and examination of bank and savings and loan holding companies. As reflected in our prior testimony, the Board is opposed to the creation of this commission, and, hence, opposes the provision that the powers of the commission cover bank holding company activities.

The second Discussion Principle in this title would subject holding companies to the jurisdiction of the Federal Depository Institutions Commission so as to promote healthy competition among depository institutions and to prevent the acquisition of banks or savings and loan associations that would tend to lessen competition in a financial market. The Board strongly endorses and has worked toward promoting healthy competition among depository institutions. In its administration of the Bank Holding Company Act, the Board has repeatedly denied proposed acquisitions of banks and nonbank companies that would result in anticompetitive effects. Only in those rare cases, such as with the acquisition of a failing bank, where demonstrable public benefits would outweigh relatively slight anticompetitive effects, has the Board approved acquisitions of this character. I can assure you that the Board pays extremely careful attention to the competitive effects of every proposed acquisition.

The third Discussion Principle calls for prohibiting the holding company and subsidiaries from using names in such a way so as to cause public confusion. We perceive the purpose of this provision as an effort to disassociate depository institutions from the rest of the holding company system in the public's mind so that financial trouble elsewhere in the system would not have an impact on the depository institutions in such a way as to cause a loss of confidence. The Board believes that such a prohibition would give the depository subsidiaries of bank holding companies a modest degree of protec-

tion, but does not believe such protection would be complete or very effective. The sophisticated holders of liabilities of depository institutions are aware of the organizational links to the rest of the holding company system whether the name is identical or even similar. Such investors or depositors can be responsible for wide swings in deposits of individual institutions during periods of financial stress. In recent experience, typically it has been the large uninsured depositor or creditor who has sought protection by withdrawing funds from depository institutions.

In a practical sense, also, even if the names are not similar, the holding company may still feel responsible for the nondepository unit in the holding company and thus may attempt to use its depository affiliates to come to the aid of that nonbanking unit in times of adversity—subject, of course, to the limitations in Section 23A of the Federal Reserve Act. There would be some cost in forcing all holding companies to change the names of their nonbanking affiliates including the denial to holding companies of one of the benefits of the holding company form, which is the strength of the holding company name on the nonbanking and banking subsidiaries. Furthermore, the proposal runs counter to the view that the public has a right to know with whom it is doing business. Also, there may be legal implications of forcing such a name change between the parent and its nondepository subsidiaries, which the Congress should review carefully before adopting this principle.

The next proposal concerning holding companies is another attempt to avoid public confusion by requiring that any liabilities issued by nondepository subsidiaries clearly state that the liabilities carry no guarantee by any depository institution in the holding company system, or by the U.S. Government. The Board believes that this proposal is desirable because it would tend to clear up any confusion or misunderstanding that might exist. While lending its support to this proposal, the Board nevertheless believes that there should be recognition of the practical position of many bank holding companies that the debt of any subsidiary ordinarily should not be allowed to go into default for fear of injuring public confidence in the holding

company as a whole or in its bank affiliates. In addition, some support of the liabilities of nonbank affiliates may be desirable in the normal course of business, as in the case where a bank issues a “partial” standby letter of credit, subject to Section 23A, to facilitate marketing of the debt of an affiliate.

Another Discussion Principle requires the Federal Depository Institutions Commission to determine before permitting any action by a depository institution with a holding company, a subsidiary, or an affiliated nonfinancial institution, that such action would not weaken the depository institution in question. The Board assumes that it is the intent of this provision to prevent intraholding company transactions that would adversely affect depository subsidiaries. The Board wishes to point out that such a proposal, though tending to prevent such adverse actions, would involve substantial administrative costs to review each and every transaction. In addition, prior approval of each transaction constitutes an unwarranted interference in the management of the company.

As far as banks are concerned, existing laws such as Section 23A of the Federal Reserve Act already give bank affiliates of the holding company some protection from abuse. However, as already noted in this testimony, there have been intraholding company transactions that have created problems for bank affiliates. In that regard, the Board has taken several steps to reduce or counter the adverse effects of such transactions. First, the Board has recently stepped up its monitoring program dealing with bank holding company financial developments. Second, as noted above, the Board has begun an intracompany transaction report and also requires almost immediate notice of transactions involving large amounts or a large proportion of a holding company’s income or assets. Third, in order to prevent bank affiliates from being harmed by unsound financial practices of the holding company or its nonbank subsidiaries, the Board has requested and received authority from the Congress to bring cease-and-desist actions, if necessary, against holding company units. Fourth, the Board has acted to limit certain transactions by banks with affiliates. The Board has interpreted limitations placed on

member bank loans to affiliates, under Section 23A of the Federal Reserve Act, to include assets purchased from these affiliates. In addition, the Board has amended Regulation H to require member banks to treat standby letters of credit and ineligible acceptances as loans for purposes of determining limitations on loans to affiliates.

The Board believes that if existing laws and procedures are not sufficient to reasonably protect the bank subsidiaries, it would be preferable to tighten the laws on intracompany transactions rather than to prohibit such transactions except with prior approval by regulatory authorities. Currently the regulatory agencies are studying possible recommendations for strengthening of Section 23A of the Federal Reserve Act.

Turning to the next Discussion Principle, the Board supports the proposals to remove present limitations on the amount of loans between affiliated depository institutions and to abolish the requirement that such loans be secured. We believe that within broad limits, it is reasonable to allow a statewide holding company system to transfer funds among its depository affiliates just as a statewide branch-banking system can transfer funds among its branches. Such a provision would be particularly desirable in facilitating Federal funds transactions among depository affiliates of the holding company. It is believed that the restrictions presently placed on such intracompany depository loans were among the principal reasons for the conversion of a large number of holding company affiliates into statewide branching networks when the New York State law was recently changed to permit statewide branching.

The next of the Discussion Principles would prohibit transactions other than routine deposit transactions between a depository institution that is a subsidiary of the holding company and any investment company, including REIT's, which it manages or advises. We question whether it is necessary to prohibit all transactions between depository institutions and an investment company both related to a single holding company. For the depository institution, the amount of loans to a REIT advised by a holding company unit would be limited by existing law, usually to 10 per cent of the bank's capital. Never-

theless, we do recognize that such loans could be made by a number of separate units and perhaps in the aggregate might constitute an overconcentration of credit for the company.

The Board is mindful that the purchase of assets by a bank from a REIT advised by the holding company is not presently limited by law except to the extent that such a purchase constitutes an "unsound" banking practice. Nevertheless, we are watching such transactions of State member banks very closely and would not hesitate to take decisive action if a transaction constituted an unsound banking practice.

In order to promote disclosure, the next Discussion Principle would require the Federal Depository Institutions Commission to obtain and make publicly available by market area on a periodic basis, information concerning loans and other financial transactions between depository institutions and the rest of the holding company system, as well as institutions such as REIT's advised by the holding company system. The question of the degree or type of disclosure of holding company financial affairs is one that is currently under considerable study both by the regulatory agencies and the Securities and Exchange Commission. The Board recognizes that to achieve market discipline of holding companies there will have to be additional disclosure of their financial condition, and it has participated in extensive discussions with the SEC about which data should be developed and how they are to be presented.

The final provision in Title III of the Discussion Principles applies to the composition of the board of directors of each depository institution and holding company as well as the important committees of each institution. The provision requires that one-third of the members of the board of directors and all the important committees be independent. That is, they should have no affiliation with the holding company or any of its nondepository affiliates. It appears to us that the purpose of this provision is to give the depository institutions greater protection from any possible abuse by the rest of the holding company system. We believe that independent directors would be of some help. But it is doubtful that the proposal would offer depository institutions a significant amount of

protection. The proposal would still leave independent directors in a minority position. Moreover, directors are obligated to defend the interest of the stockholders, and a depository affiliate's stockholder is the holding company, which would or could be the source of the abuse.

If this FINE proposal were to be adopted, however, we would urge that small holding companies be exempted. We suggest this because in smaller towns and for small companies elsewhere, the available supply of qualified directors is often limited.

In conclusion, the Board believes the Banking Committee is rendering an important service in leading a discussion of what may be the useful and feasible elements of financial institution reform. Our net assessment of the bank holding company movement is presently favorable, but it is clearly too soon to render definitive judgments on all aspects of the movement. We hope our review of the development of bank holding companies and our comments on the FINE Discussion Principles applicable to them, will be helpful to the committee. □

Statement by Arthur F. Burns, Chairman, Board of Governors of the Federal Reserve System, before the Committee on Banking, Currency, and Housing, U.S. House of Representatives, February 3, 1976.

I am glad to meet with this committee and present once again the Federal Reserve's report on monetary policy.

Last July, when I gave the first report to the committee under House Concurrent Resolution 133, our economy was just beginning to emerge from the most severe recession of the postwar period. Since then, we have experienced a vigorous economic recovery. According to preliminary calculations, the physical volume of our Nation's total production rose at an annual rate of 9 per cent during the second half of 1975.

The rebound of the industrial sector of our economy has been even stronger. Since its low point last April, the total output of factories, mines, and power plants has increased at a 12 per cent annual rate. The advance was initially most prominent in the textile, leather, paper, and chemical industries, but the scope of the recovery broadened during the fall and winter months and now includes a wide range of durable and nondurable goods.

As production rose, the demand for labor strengthened. Since last spring, total employment across the Nation has risen by 1½ million, and the average factory workweek has lengthened by 1½ hours. In December the number of employees added to payrolls by our manu-

facturing industries exceeded the number released by a margin of 3 to 1.

The rate of utilization of our industrial plant has also risen. In the major materials industries, only 70 per cent of available plant capacity was effectively used during the first quarter of 1975; by the final quarter, utilization of capacity in these industries had climbed to 81 per cent.

Nevertheless, a large part of our labor and capital resources still remains idle. Unemployment is still deplorably high, and activity in not a few of our Nation's industries remains depressed. Continuance of moderately rapid expansion is, therefore, essential to the restoration of our economic well-being as a Nation.

Fortunately, conditions in the private economy favor a substantial further increase in production and employment this year. Last fall the pace of advance in economic activity slowed for a very brief period; but a renewed upswing developed toward year-end, and the economy entered 1976 on a strong upward trend. Consumers have been buying more liberally, as is evident from the surge in retail sales late last year. In December retail sales rose 3½ per cent on a seasonally adjusted basis, and the improvement that developed over the Christmas season appears to have continued thus far this year.

This marked strengthening of consumer spending has resulted in a further liquidation of business inventories, so that ratios of inventories to sales are now unusually low at most retail outlets and also at manufacturers of nondurable

goods. Businessmen have been pursuing very cautious inventory policies; they have been reluctant to reorder in volume until they were confident that recovery was taking hold. As a result, business firms will soon need to rebuild inventories to levels consistent with the improved pace of consumer buying. It should not be surprising if orders and production advance rather briskly in the months just ahead.

Prospects for residential construction also appear to have improved. Prices of new homes remain exceedingly high, and this is bound to limit the recovery in homebuilding. Still, the inventory of unsold units—especially in the single-family market—has declined, and mortgage credit is now readily available in nearly all parts of the country. Housing starts have therefore been moving up and further significant gains are likely over the course of 1976.

Our export trades, too, will probably register some improvement this year. The demand for exports held up well in 1975, reflecting in large measure the strong competitive position that we have achieved in world markets during recent years. Economic recovery is now under way in other industrialized countries, and as it gathers momentum the demand for our exports should intensify. However, our foreign trade balance is likely to narrow this year because our economic expansion will lead to an enlarged demand for imports—including products, such as petroleum and industrial supplies, that fell off sharply during the recession.

Business capital spending can also be expected to contribute to economic recovery during 1976. This sector of demand has yet to show convincing signs of an upturn, but business fixed investment often lags behind other major categories of demand during the early stages of a recovery. With rates of capacity utilization on the increase, corporate profits moving up strongly, the stock and bond markets improving, and business confidence gaining, we can reasonably expect considerable strengthening this year of business plans for buying new equipment and building new facilities—as normally happens in the course of a business cycle expansion.

The strength of recovery in business investment outlays this year, however, will depend

to a large degree on the vigor of consumer markets. Businessmen across our land are still making plans for the future with great caution. While the recent improvement in consumer buying has been encouraging, the present more optimistic mood of consumers could be destroyed by a new burst of inflation. Any resurgence in the pace of inflation this year would pose a threat to consumer and business confidence, and thus to the further recovery of economic activity that is so urgently needed.

We as a Nation made notable progress last year in reducing the rate of inflation. The rise in consumer prices came down to 7 per cent, about half the rate recorded in 1974. The rise in wholesale prices slowed down even more. These improvements reflected slack demand in product markets and increased competitive pressures, but they were evidenced mainly in the first half of last year.

In fact, there has been some worsening in the rate of inflation since the middle of 1975. One troublesome sign has been the acceleration in wholesale prices of industrial commodities. During the second half of 1975, these prices increased on the average at an annual rate of almost 9 per cent, compared with 3½ per cent in the first half. The advance of consumer prices quickened less rapidly—from an annual rate of 6.6 per cent in the first half of 1975 to 7.5 per cent in the final 6 months. But the rate of inflation in consumer markets could worsen further if recent sharp increases in wholesale prices are passed through to the retail level.

The trend of wage increases, while understandable, is also disturbing. Last year wage rates rose on the average by 8 per cent—far above the long-term rate of growth in productivity. This year, major collective bargaining agreements covering almost twice as many workers as in 1975 will need to be negotiated. If wage settlements in major industries exceed those of 1975—when wage and benefit increases for the first year already averaged around 11 per cent—a new explosion of wages, costs, and prices may be touched off.

Some step-up in the rate of inflation was perhaps unavoidable during the latter half of last year, in view of the vigor of economic recovery. As the recovery proceeds, however, it is clearly

the responsibility of government to manage economic policies so that a new wave of inflation, which would wreck our chances of lasting prosperity, is avoided.

Our country is now confronted with a serious dilemma in its search for ways to move the economy toward full employment. Conventional thinking about stabilization policies is proving inadequate. Stimulative financial policies have considerable merit when unemployment is extensive and the price level is stable or declining. But such policies do not work well if the price level keeps on rising while there is considerable slack in the economy. Recent experience both in our own and other industrial countries suggests that once inflation has become ingrained in the thinking of a Nation's businessmen and consumers, highly expansionist monetary and fiscal policies do not have their intended effect. In particular, instead of fostering larger consumer spending, they tend to lead to larger precautionary savings and sluggish consumer buying. The only sound fiscal and monetary policy today is a policy of prudence and moderation.

Over the past year, the Federal Reserve has sought to foster a financial climate conducive to a satisfactory recovery, but at the same time to minimize the chances of rekindling inflationary pressures. Last spring, in our first report pursuant to House Concurrent Resolution 133, we announced the growth rates of the monetary and credit aggregates that we would be seeking over the next year in the furthering of these objectives.

A growth range of 5 to 7½ per cent was adopted for M_1 —that is, currency plus demand deposits held by the public. Higher growth ranges were specified for the broader monetary aggregates. For M_2 , which also includes time and savings deposits other than large certificates of deposit (CD's) at commercial banks, the growth range was initially set at 8½ to 10½ per cent, and subsequently widened by reducing the lower end of the band to 7½ per cent. For a still broader monetary composite, M_3 , which also includes deposits at thrift institutions, the range was initially set at 10 to 12 per cent, and then widened to 9 to 12 per cent.

At the time these ranges were established,

concern was expressed by some economists, as well as by some members of the Congress, that the rates of monetary growth we were seeking would prove inadequate to finance a good economic expansion. Interest rates would rise sharply, it was argued, as the demand for money rose with increased aggregate spending, and shortages of money and credit might soon choke off the recovery.

We at the Federal Reserve did not share this pessimistic view. We knew from a careful reading of history that the turnover of money balances tends to rise rapidly in the early stages of an economic upswing. Consequently, we resisted the advice of those who wanted to open the tap and let money flow out in greater abundance.

Subsequent events have borne out our judgment. Increases in the turnover of money balances have been even larger than we at the Federal Reserve had anticipated. Over the past two quarters, the velocity of M_1 —that is, the ratio of GNP to M_1 —increased at an annual rate of over 10 per cent, the largest increase for any half year in the past quarter century. Moreover, this rise in velocity was not associated with higher rates of interest or developing shortages of credit. On the contrary, conditions in financial markets continued to ease, and are more comfortable now than at any time in the past 2 years.

There is a striking contrast between the movement of interest rates during the current recovery and their behavior in past cyclical upswings. Short-term interest rates normally begin to move up at about the same time as the upturn in general business activity, although the extent of rise varies from one cycle to another. In the current economic upswing, a vigorous rebound of activity, a continuing high rate of inflation, and a record volume of Treasury borrowing might well have been expected to exert strong upward pressures on short-term interest rates. However, after some run-up in the summer months of last year, short-term rates turned down again last fall and have since then declined to the lowest level since late 1972. Long-term rates have also moved lower; yields on high-grade new issues of corporations are now at their lowest level since early 1974.

Conditions in financial markets thus remain favorable for economic expansion. Interest rates are generally lower than at the trough of the recession. Savings flows to thrift institutions are still very ample, and commitments of funds to the mortgage market are still increasing strongly. Mortgage interest rates are therefore edging down.

Moreover, the stock market has been staging a dramatic recovery. The average price of a share on the New York Stock Exchange at present is about 60 per cent above its 1974 low. A large measure of financial wealth has thus been restored to the millions of individuals across our land who have invested in common stocks. Besides this, the improvement in the stock market has made it considerably easier for many firms to raise equity funds for new investment programs or for restoring their capital cushions.

In general, the liquidity position of our Nation's financial institutions and business enterprises is now much improved. Corporations issued a record volume of long-term bonds last year, and used the proceeds to repay short-term debts and to acquire liquid assets. Commercial banks reduced their reliance on volatile funds and added a large quantity of Federal securities to their asset portfolios. The liquidity position of savings banks and savings and loan associations has likewise been strengthened.

The market for State and local government securities has, of course, been adversely affected by the New York City financial crisis. Even in this market, however, interest rates are now below their 1975 highs, and the volume of securities issued has remained relatively large. The difficulties of New York City, moreover, have had a constructive influence on the financial practices of State and local governments—as well as on other economic units—throughout the country. The emphasis on sound finance that is now under way enhances the chances of achieving a lasting prosperity in our country.

These notable accomplishments in financial markets indicate, I believe, that the course of moderation in monetary policy pursued by the Federal Reserve last year has contributed to economic recovery. The Board was pleased to

learn that the Senate Banking Committee, in its recent "Report on the Conduct of Monetary Policy," agrees with this view.

Since last spring, growth rates of the major monetary aggregates—though varying widely from month to month—have generally been within the ranges specified by the Federal Reserve. Thus, on a seasonally adjusted basis, the quarterly average level of M_1 rose over the past three quarters at an annual rate of 5.7 per cent; M_2 rose at a rate of 9 per cent, while M_3 rose at a rate of 12 per cent. The growth rate of M_1 was toward the lower end of the specified range, while growth in M_2 was near the midpoint of its range. Growth in M_3 , on the other hand, was at the upper end of its range.

The growth rates that I have just cited reflect new seasonal adjustment factors, published a few weeks ago, that emerged from an intensive review by the Federal Reserve staff of the process of making seasonal adjustments in our monetary statistics. This review revealed some facts about the behavior of money supply data that I believe this committee should have at its disposal.

Seasonal adjustment of the money stock, as with other economic time series, involves a rather large element of judgment. I have attached to this statement a table¹ showing monthly, quarterly, and semiannual changes in M_1 that would be obtained by applying a variety of plausible seasonal adjustment procedures. The results differ by a wide margin. For example, in November, the seasonally adjusted annual rate of change in M_1 may be estimated in a range running from 3 per cent to 13 per cent; for December, the range is from -7 per cent to +3 per cent. In view of such wide ranges, no one can say with any confidence what happened to the seasonally adjusted stock of money in those months.

These observations on seasonal measurement reinforce a judgment that I have frequently expressed, namely, that many financial observers attach a degree of importance to short-run movements of money balances that cannot

¹Available upon request from Publications Services, Division of Administrative Services, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.

be justified. In any event, it is doubtful whether small monthly changes in the stock of money balances have any real meaning for economic activity. The narrowly defined money stock, M_1 , totals at present nearly \$300 billion. Whether that stock increases in any one month to \$301 billion or to \$302 billion—the difference between an annualized growth rate of 4 per cent and one of 8 per cent—is unlikely to have a perceptible impact on the condition of the real economy.

Over longer periods, of course, such technical considerations as seasonal adjustment create fewer difficulties in interpreting movements of the various measures of money balances. But there are other problems of interpretation that must be recognized in evaluating monetary policy. We are living in a world of very rapid change in financial technology. New financial practices have been spreading through our markets for the past 20 or 30 years. Of late, moreover, the innovative process has accelerated, and it appears that the amount of money needed during the past year or two to finance a given dollar volume of GNP has been substantially smaller than would have been the case earlier.

Economists have sought for many years to measure the public's demand for money by relating this magnitude to the level of the gross national product, to interest rates, and to other measurable factors. These money demand relations play an important role in most econometric models of the economy. The Board's staff uses such a model as one tool, among others, in analyzing economic and financial developments. While the money demand equation in this model has fairly often yielded poor predictions for individual quarters, these errors did not tend to cumulate. In other words, predictions for a series of quarters tended to fluctuate around the actual level of the narrowly defined money stock, rather than to diverge progressively from it.

Since the third quarter of 1974, however, this equation has persistently and increasingly overpredicted the amount of money demanded by the public to finance transactions. By the last quarter of 1975, the overprediction had cumulated to \$19 billion—about 6 per cent of the actual level of M_1 . This means that if relation-

ships that existed on the average over the postwar period had continued to hold, growth in M_1 at an annual rate of about 8½ per cent would have been needed during the past six quarters to finance the observed rise in nominal GNP at the interest rates that actually prevailed. The actual growth rate of M_1 during those six quarters was only about half that large.

A number of factors are clearly responsible for the reduction in the amount of money needed to finance the rise in GNP, but their quantitative importance is difficult to ascertain. One important consideration is the rise of interest rates to unprecedented levels in 1974. The attractiveness of high yields on a variety of close substitutes for demand deposits led to the development of new techniques of cash management that have continued in usage since then. As a result, businesses and consumers are now keeping a larger fraction of their transactions and precautionary balances in interest-bearing liquid assets.

Moreover, as I have noted on previous occasions, numerous financial innovations and regulatory changes have facilitated the process of economizing on the sums held in the form of demand deposits. These developments have included the spread of overdraft facilities in banks, increased use by consumers of general-purpose credit cards, the growth of negotiable order of deposit (NOW) accounts in New Hampshire and Massachusetts, the emergence of money market mutual funds, the development of telephonic transfers of funds from savings to checking accounts, and the growing use of savings deposits to pay utility bills, mortgage payments, and other obligations.

One very recent development that has had a considerable impact on the behavior of M_1 was the regulation issued by the banking agencies last November, which enabled partnerships and corporations to open savings accounts at commercial banks in amounts up to \$150,000. This regulatory action was of considerable benefit to small businesses. It also placed commercial banks on a more nearly comparable footing with savings and loan associations, which have long been able to issue such accounts without any limitation on size. A special survey conducted by the Federal Reserve indicates that by January

7 around \$2 billion had already been moved into these new accounts at commercial banks. Since the bulk of these funds probably were held previously as demand balances, this shift of deposits has undoubtedly accounted for a significant part of the weakness of M_1 in late 1975 and early this year.

The relatively slow rate of growth in money balances during recent months has been watched carefully, and at times with considerable concern, by the Federal Reserve. In view of the rather rapid pace of economic expansion, the relative ease of financial markets, and the absence of any evidence of a developing shortage of money and credit, we have been inclined to view the recent sluggish rate of expansion in M_1 as reflecting the influence of various factors that are reducing the amount of narrowly defined money needed to finance economic expansion. However, since we could not be entirely certain of our views, we have taken steps recently to ensure that the rate of monetary expansion does not slow too much or for too long.

During the past 3 months or so, open market policies have therefore been somewhat more accommodative in the provision of reserves to the banking system. This has been reflected in a decline of the Federal funds rate to around 4¾ per cent. Last month, the discount rate was lowered from 6 to 5½ per cent. And on two occasions—in mid-October and again in late December—the Board reduced reserve requirements. These reductions were aimed principally at encouraging a further lengthening of the maturities of time deposits of member banks, but they also released nearly \$700 million of reserves and thus enabled banks to support a higher level of money balances.

In taking these steps, our objective has been to stay on a course of monetary policy that will continue to support a good rate of growth in output and employment, while avoiding excesses that would aggravate inflation and create trouble for the future. We recognize, however, that recent developments with regard to economies in money use make it very difficult to ascertain how much growth in money and credit will be needed in 1976 to achieve our objectives. Substantial further economies of money use could well be realized this year; on the other

hand, resumption of a more normal relationship between the growth of money balances and the growth of GNP is entirely possible.

In light of present conditions in the economy and in financial markets, the Federal Open Market Committee has projected growth ranges of the monetary aggregates for the year ending in the fourth quarter of 1976 that differ only a little from those announced previously. For M_2 and M_3 , the projected growth ranges remain at 7½ to 10½ per cent, and 9 to 12 per cent, respectively. The growth range for M_1 has been widened somewhat, to a 4½ to 7½ per cent band. The lowering of the bottom end of the range takes into account, among other factors, the transfer of funds from demand balances to business savings accounts at commercial banks—a development that lowers the growth rate of M_1 , but leaves unaffected the growth rates of M_2 and M_3 .

The profound uncertainties that at present surround monetary developments, particularly the behavior of M_1 , require a posture of exceptional vigilance and flexibility by the Federal Reserve in the months ahead. We believe that the growth ranges we have specified will prove adequate to finance a good expansion of economic activity in 1976. In shaping monetary policy, we will probably need to give more weight under present circumstances to the behavior of broader monetary aggregates than to movements in M_1 . And we must certainly remain alert to the possibility that our longer-run projected ranges may need to be altered in view of ongoing changes in the financial world.

As my colleagues and I have frequently emphasized, the objectives of the Federal Reserve are to assure enough money and credit to finance a good expansion of economic activity and at the same time protect the value of the dollar. If the attainment of these objectives should, in our judgment, require a change of the monetary growth ranges that I have today specified, this committee can be sure that we shall not hesitate to do so.

Let me remind the committee, in this connection, that the growth rates of money and credit presently desired by the Federal Reserve cannot be maintained indefinitely without running a serious risk of releasing new inflationary

pressures. As the economy returns to higher rates of resource utilization, it will eventually be necessary to reduce the rate of monetary and credit expansion. The Federal Reserve does not believe the time for such a step has yet arrived. But in view of the strong economic recovery that has been under way since last spring, we must be on our guard.

In closing, let me state once again that our Nation cannot achieve the goal of full employ-

ment by pursuing fiscal and monetary policies that rekindle inflationary expectations. Under current conditions, the return to full employment is likely to depend heavily on policies that will serve to reinvigorate the forces of competition and release the great energies of our people. This is why structural reforms of our economy deserve more attention from members of the Congress and students of public policy than they are as yet receiving. □

Statement by Brenton C. Leavitt, Director, Division of Banking Supervision and Regulation, Board of Governors of the Federal Reserve System, before the Commerce, Consumer, and Monetary Affairs Subcommittee of the Committee on Government Operations, U.S. House of Representatives, February 3, 1976.

I am pleased to respond to the committee's request for information concerning the adequacy and effectiveness of the examination, supervision, and regulatory functions of the Federal Reserve System. In this connection, I note that the committee indicated a particular interest in these functions as they relate to so-called "problem banks" and "problem bank holding companies."

The term "problem," as it is applied to the lists of banks and bank holding companies recently reported in the Nation's press, is an unfortunate one because in most instances it implies a more serious situation than exists. These lists are maintained internally for purposes of insuring that closer supervisory attention is given those institutions that are experiencing some areas of weakness or that have exposure to stress. Such lists are designed to aid in this process and normally contain a summary of the firm's financial condition, a brief discussion of its weakness or potential difficulty, the supervisory follow-up action taken, and the progress being achieved.

I wish to emphasize that institutions appearing on these lists are rarely in danger of failure. It should be noted that the news stories concerning these banks and bank holding companies were based on information that dealt with

the condition of the banks and debtors as it appeared in the depth of this country's most severe recession since the 1930's. The picture looks much brighter now for both banks and their debtors. For the most part, the banks have identified their weaknesses, have instituted corrective action, and have clearly demonstrated the financial capacity and underlying strength to overcome their difficulties.

Having noted our belief that prospects are improved and that the problems are manageable, I do not wish to dismiss the difficulties that were encountered and to some extent still exist. Clearly, the heavy loan losses that have been reported by many major banks are an indication that the difficulties were far from slight. The nagging questions that this raises are: why did these difficulties occur, and who was responsible for them? Our staff at the Federal Reserve believes the underlying cause of the weaknesses that became apparent in the recent recession can, to a significant extent, be traced to the general economic and financial excesses of the early 1970's. These excesses, however, were by no means confined to the banking system. This was a period of rapid growth of the economy and one in which a mood of unbridled optimism prevailed. Much of American business was staffed and influenced by executives who were born in the 1940's, schooled in the 1950's and 1960's, and who had never experienced a severe economic reversal. Mistakes under such circumstances were inevitable. With the advantages of hindsight, it is clear that American business should have proceeded in certain areas with more caution than it did.

One well publicized area that has resulted in

a number of troubled loans for banks is the real estate investment trust (REIT) industry. The REIT—designed to provide needed funding for housing and other real estate projects, and existing because of tax advantages bestowed by the Congress—is an example of the dangers of too much too soon. The enormous volume of funds that were pumped into the construction industry by the REIT's resulted in overbuilding in certain areas and ill-conceived projects in others. These difficulties, together with other stresses in the economy that were exacerbated by the energy crisis, were major factors accounting for the increases in the volume of troubled loans in the portfolios of some of the Nation's banks. That the bankers or the regulators, for that matter, should have had the foresight to anticipate and thus avoid all of these problems is perhaps expecting too much.

Nevertheless, the supervisory process was at work during the period of the early 1970's. Let me summarize for you the broad supervisory steps that the Federal Reserve took during this period:

April 1973—a letter signed by Chairman Burns was sent to the Chief Executive Officer of each State member bank with deposits exceeding \$100 million concerning their loan commitment policy. The letter stated in part that “. . . The apparent large volume of bank commitments currently outstanding and sharply increased takedowns thereunder are indicative of the need for special attention to this subject at this time. . . .”

May 1973—a letter signed by Chairman Burns was forwarded to all State member banks requesting their cooperation in assuring that the rate of credit extension be appropriately disciplined. The letter stated in part “Some key segments of the Nation's economy are now growing at an unsustainable pace, thereby adding substantially to inflationary pressures. Since excessive bank loan expansion is a factor in this development, the Federal Reserve last week supplemented its previous policy actions by adopting several regulatory amendments with a view to further curbing such expansion. I am writing to you and to every other member bank today on behalf of the Board to give emphasis to these recent actions and to invite your personal cooperation in assuring that the rate of credit extension by your bank is appropriately disciplined. . . .”

June 1973—a letter was sent by Chairman Burns to about 100 foreign-owned banking institutions in the United States. The letter requested cooperation in assuring that the rate of bank credit expansion in the United States was restrained.

September 1974—the Board released a statement on bank lending policies that had been received from its Federal Advisory Council. The letter urged that banks discipline their lending policies so as to exclude loans for speculative purposes.

Beginning in early 1974 and continuing through 1975, the Board began formulating policies concerning bank holding company expansion. A so-called “go slow” policy was adopted because it was believed that managerial and financial resources could often be used more effectively to strengthen the existing operations, particularly in the bank subsidiaries, some of which had experienced sharply declining capital ratios.

In 1974 and 1975 the Board, through its statutory powers concerning applications for foreign expansion, denied a number of applications of major banks stating, in effect, that the capital of the organization should be used to support existing business rather than more expansion.

Moreover, during this time, examiners were examining individual banks and discussing with management any significant problems. When needed, examination personnel were requesting additions to capital, improvement in liquidity, and strengthening of lending policies. Governors of the Federal Reserve were speaking about these problems and urging that remedial steps be taken.

These actions obtained results. A number of banks' and bank holding companies' managements recognized their problems and realigned their lending policies to obtain more sound credit decisions; improved, to the extent possible, their liquidity positions; added to capital by slowing the rate of increase in cash dividends; added to capital funds by sale of subordinated debt; and, finally, adopted more manageable growth and expansion goals. The impact of the recent recession on the banking system would have been much more severe than it was if these actions had not been taken.

Let me now turn to the more specific areas of bank and bank holding company supervision. In discussing the Federal Reserve's supervisory

role, the Committee should bear in mind that the System has direct supervisory responsibility for State-chartered banks that are members of the Federal Reserve System and Board-related responsibilities as set forth in the Bank Holding Company Act. For the purposes of our discussion today, I propose to address banks and bank holding companies separately.

Regarding banks, more specifically State member banks, the criteria for "flagging" the institution for special supervisory attention include the quality of the institution's assets, the adequacy of its capital, the strength of its earnings, its liquidity position, and the competency of its management. These considerations are reflected in what is known as a uniform rating system. A detailed description of the rating system is appended hereto.¹ It should be noted that there is considerable flexibility in the assignment of individual ratings, and factors other than those explicitly enumerated in the attached description, particularly earnings and liquidity, are considered.

At the conclusion of each examination of a State member bank, the Reserve Bank rates the condition of the bank on a scale of 1 to 4 based on information developed by the examiners. I have attached a list of ratings of State member banks examined by the Federal Reserve during the years 1971 through 1975 to the extent that the reports have been completed. The Board of Governors does not review or pass on these ratings although it does receive periodic staff reports on the condition of banks in the various categories. Banks determined to be in satisfactory condition in all major respects are given a rating of 1. About 66 per cent of the more than 1,000 State member banks qualify for such a rating.

Banks with one or more deficiencies in asset quality, level of risk assets, management strength, or liquidity, may be given a rating of 2 unless their capital position is strong enough to offset such deficiencies. Banks in this category include many sound institutions that serve their communities very well. Ordinarily, the

managements of these banks respond promptly to examiner criticisms.

Category 3 includes largely those banks having a relatively high volume of loans that need careful attention. Over the past 2 to 3 years, there has been an increase in the number and especially in the size of banks placed in this category. As I mentioned, I believe the underlying cause of this increase can, to a significant extent, be traced to the excesses of the early 1970's that became apparent in the recent recession.

Category 4 includes banks with capital that has been impaired and with aggravated deficiencies present in condition and management. These banks usually require prompt and extensive attention to restore them to satisfactory condition. Only a few State member banks are so rated, less than 5 in any recent year.

While there are a number of banks that have been flagged for special surveillance, the second table illustrates that there has been a significant turnover in individual banks on the list. Since the beginning of 1970, for example, 75 banks have been removed from the special surveillance category while 107 were added. These data demonstrate that most banks, upon recognizing and identifying areas of trouble and potential trouble, are able to institute corrective action and overcome their difficulties. This is an indication of the resiliency of the banking system. We believe that it also illustrates that supervisory efforts on the part of the Federal Reserve are timely and obtain results. Moreover, as economic conditions improve, banks should be able to improve the condition of their loan accounts even more rapidly.

Although the Federal Reserve believes that recent events tend on balance to confirm the appropriateness of its supervisory policies, it nevertheless has been conducting a number of studies to develop even better means for preventing such situations from occurring and for resolving them as soon as possible. Attention has been focused on a number of issues including the following: the attenuation of bank capital produced by the rapid expansion of bank assets partly, but not entirely, induced by inflation; bank liquidity problems, particularly heavy reliance on liability management; a deterioration

¹All attached materials are available on request from Publications Services, Division of Administrative Services, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.

in the quality of bank assets; increased risk of losses in bond trading departments of banks; and, the improvement and updating of examination techniques and procedures.

As a result of these studies and recent banking developments, the Board has made several legislative proposals and has proposed changes in certain regulations. Steps have also been taken to strengthen and expedite follow-up procedures, and guidelines delineating a graduated range of alternative procedures to be implemented in correcting troublesome cases have been adopted. The steps range from early attempts at "moral suasion" to meetings of the bank supervisors with boards of directors, and, in aggravated cases, the issuance of cease and desist orders. Since 1972, the Board has issued 17 cease and desist orders. The orders have dealt with such problems as deficiencies in loan collection policies, excessive dividends, insider dealings, unsound securities transactions, and so forth.

Turning briefly to the area of bank holding company supervision, I would like to note that the difficulties that have been experienced here are interrelated with bank problems but are also unique in some respects. Although there have been a number of acquisitions of nonbank entities by bank holding companies since the 1970 amendments to the Bank Holding Company Act, in terms of assets or earnings, holding companies, for the most part, are overwhelmingly dominated by their banks.

The Board's interest in bank holding companies is twofold. First, since it is responsible for determining permissible activities, it has a particular interest in the financial soundness of these new ventures and their impact on the over-all stability of the banking system. Secondly, the Board also has responsibility for general oversight of bank holding companies and for considering the financial and managerial resources of individual holding companies in connection with action on applications submitted. In connection with these various responsibilities, the Federal Reserve has undertaken efforts to monitor the financial condition of bank holding companies and their nonbank subsidiaries.

The primary considerations in "flagging" a

bank holding company for special surveillance and monitoring include: the condition of its subsidiary banks; the ability of the parent holding company and its nonbank subsidiaries to meet their cash needs; and the asset condition of significant nonbank subsidiaries as well as the impact of the operations of these entities on the over-all profitability of the organization.

The analytical process focuses on the impact of the parent bank holding company and the nonbank subsidiaries on the subsidiary bank. Experience has indicated that there are three potential hazards. The first relates to the public's identification of the holding company and the nonbank subsidiaries with an affiliated bank and the adverse impact that failure of a nonbank subsidiary may have on the public confidence in the bank. The second arises from the risk that strains in the nonbank subsidiaries and holding company may result in the transfer of inferior assets from the nonbank subsidiaries or parent bank holding company into the bank. The third results from the excessive dependency of the bank holding company upon the subsidiary banks for needed cash flow, generally in the form of dividends.

With respect to the second concern, the Board recently asked the Presidents of the Reserve Banks to forward a letter to the Chief Executive Officer of each bank holding company, noting that the sale of assets from a nonbank subsidiary to a bank could be a violation of Section 23(A) of the Federal Reserve Act. The letter is attached for the committee's information.

The third potential problem is exacerbated by the existence of excessive debt in the holding company, which may cause unduly large dividends to be paid by the bank—to its own detriment. One method that may contribute to such a condition is a technique called "bootstrapping." Briefly, "bootstrapping" is a process whereby the holding company, with the proceeds of loans that are generally secured by stock of the subsidiary banks, purchases its own shares, thereby reducing its net worth and increasing its debts. On December 11, 1975, the Board published for comment a proposed amendment to its holding company regulation designed to deal with this specific problem. A copy of that proposed amendment is attached.

The Board believes that the bank holding company should serve as a source of strength for its subsidiary banks. In those few cases where the operation of the bank holding company constitutes a threat or potential drain on the strength of the bank, as I outlined above, that holding company is designated for special surveillance.

In January 1975, 35 separate bank holding companies were included on the Federal Reserve's list of bank holding companies receiving more than normal supervisory attention. With respect to individual companies included in the January 1975 report, improvement in the economy and management's awareness of their respective problems as well as the implementation of corrective programs have ameliorated many of the adverse conditions indicated in that report.

At the present time, the Board's staff is monitoring the condition of 63 bank holding companies, some of which were included in the January 1975 report. While the total number of companies has increased, it should be remembered that improvement relating to certain types of loans and to certain regional economies typically lags behind recovery in the national economy. Therefore, we feel confident that continued improvements in the national economy and vigorous supervision will result in a reduction in the number of holding companies requiring supervisory attention.

In discharging its responsibilities as outlined in the Bank Holding Company Act, the Board has at its disposal a number of supervisory tools, which can be employed to meet specific objectives. Perhaps the most effective supervisory measure available to the Board is its statutory authority to permit or deny bank holding company acquisitions and expansion. Denial of applications or conditioned approvals have proven to be valuable in achieving correction

of troublesome bank holding company situations.

In addition to the applications process, the staff of the Federal Reserve meets with selected holding company managements to discuss unsatisfactory trends and to review progress under corrective programs that are in place. In some five cases where it was deemed warranted, the Reserve Bank has entered into agreements in writing with holding companies. Such agreements set forth certain conditions and outline corrective measures. In aggravated cases, the Board has also used its authority under the Financial Institutions Supervisory Act. Since it received such authority in 1974, the Board has taken ten cease and desist actions against bank holding companies.

We believe that the present remedies available to the Federal Reserve are sufficient to effect correction in the most troublesome areas. Nevertheless, as a result of a continuous review of the bank holding company movement and its effect on the banking system, we fully expect that, from time to time, the Federal Reserve will seek new legislation designed to deal with the changing environment. One item of legislation that would be especially helpful would be authority to assess civil penalties for violations of the Bank Holding Company Act. That and other legislation was recommended to Senator McIntyre by Chairman Burns in his letter of September 5, 1975.

In conclusion, let me reiterate that while there are banks and bank holding companies in the United States with some fairly serious asset problems, we believe that both banks and bank holding companies have demonstrated the capacity to correct these difficulties given a reasonable period of time. Furthermore, we believe that supervisory efforts of the Federal Reserve prevented the development of more serious situations and have helped to prompt the remedial actions now under way. □

Additional statements follow.

Statement by Brenton C. Leavitt, Director, Division of Banking Supervision and Regulation, Board of Governors of the Federal Reserve System, before the Subcommittee on Antitrust and Monopoly of the Committee on the Judiciary, U.S. Senate, February 4, 1976.

Mr. Chairman and members of this distinguished committee, it is indeed an honor for me to appear before this committee on behalf of the Board of Governors of the Federal Reserve System. As I understand my function here today, it is to share with you some experiences the Board has had in its regulatory capacity. Specifically, I will be commenting on a portion of Section 3(a) of the proposed Competition Improvements Act of 1975. The Board has submitted its views on all sections of the legislation in a separate report to Senator Eastland. I do not intend my remarks to be for or against passage of the proposed Act, but hope to be of service to the legislative process by sharing our experience with statutory frameworks that are very similar to one part of Section 3(a) of the Competition Improvements Act.

Section 3(a) of the proposed Act requires that “. . . no agency shall take any action . . . the result or effect of which may tend to create or maintain a situation inconsistent with the policies or provisions of the antitrust laws unless it finds that . . . the anticompetitive effects are clearly outweighed in the public interest by significant and demonstrable benefits to the general public. . . .” Since their amendments in 1966, the Bank Merger Act and the Bank Holding Company Act have mandated the Board of Governors to operate under a similar standard: “The Board shall not approve any acquisition or merger or consolidation under this section which would . . . be in restraint of trade, unless it finds that the anticompetitive effects of the proposed transaction are clearly outweighed in the public interest by the probable effect of the transaction in meeting the convenience and needs of the community to be served.” In addition, the 1970 amendments to the Bank Holding Company Act authorized the Board to pass on certain “nonbank” acquisitions by bank holding companies. The Bank Holding Company Act, as amended in 1970,

instructs the Board that: “In determining whether a particular activity is a proper incident to banking or managing or controlling banks the Board shall consider whether its performance by an affiliate of a holding company can reasonably be expected to produce benefits to the public . . . that outweigh possible adverse effects, such as . . . decreased or unfair competition. . . .” Thus, the Federal Reserve Board has had firsthand experience in applying a statutory standard which, like Section 3(a) of the proposed Competition Improvements Act of 1975, requires the balancing of anticompetitive effects against other public interest considerations.

I think it may be helpful to note at this point that although the Board balances positive and negative factors in reaching the typical administrative decision under the Bank Holding Company Act, the Board has no authority to apply a balancing test to the most extreme anticompetitive situation—that is, where the proposed acquisition would result in monopoly. Section 3(c) of the Bank Holding Company Act says flatly that:

The Board shall not approve any acquisition or merger or consolidation under this section which would result in a monopoly, or which would be in furtherance of any combination or conspiracy to monopolize or to attempt to monopolize the business of banking in any part of the United States. . . .

Thus, if the Board were ever presented with an acquisition proposal that would result in monopoly or a conspiracy or attempt to monopolize, it would not be free to balance these harsh anticompetitive effects against positive convenience and needs factors. Generally, the Board understands its role in balancing the issues to mean that significant anticompetitive effects—short of monopoly—must be clearly overcome by substantial and demonstrable public interest considerations.

During the 10-year period 1966 through 1975, the Board and the 12 Federal Reserve Banks decided over 2,300 banking cases. Approximately 500 of these cases were decided by the Reserve Banks under authority delegated to them by the Board beginning in 1972. These cases involved the formations of bank holding companies, the acquisitions of additional banks

by existing bank holding companies, and certain mergers between banks. In denying 163 of these applications, it was the Board's judgment that other public interest factors did not outweigh likely anticompetitive effects or unsound banking and financial situations. These denials also served as a useful way of communicating to the industry the types of cases that would not satisfy the public interest criteria of the statutes. The Board also believes that, on balance, the public interest was served by approval of the large number of applications during the 10-year period. As evidence tending to show that these approved banking cases did not have net anticompetitive effects, it should be noted that only 17 of approximately 2,200 cases approved by the System were subsequently challenged by the Justice Department as violative of antitrust laws. Moreover, of the six cases that were tried, none resulted in a judicial determination that the antitrust laws had been violated. It would appear from these figures that during the 1966-75 period, banking cases were decided by the Board in a manner consistent with antitrust standards. This record was achieved within the framework of statutes that mandate a balancing of competitive and other public interest factors. A similar balancing approach is proposed in the Competition Improvements Act of 1975.

The Federal Reserve System has also made a large number of decisions in "nonbank" cases. These cases include bank holding company acquisitions of mortgage banking companies, consumer finance companies, and other "nonbank" companies pursuant to the amended Bank Holding Company Act. As mentioned earlier, the 1970 amendments require the Board to weigh expected public benefits against possible adverse effects, including decreased or unfair competition. During the 5-year period 1971 through 1975, the System approved approximately 2,100 and denied 45 "nonbank" acquisitions. It should be noted at this point that over 1,600 of these "nonbank" cases were approved by the Reserve Banks under delegated authority and involved the establishment of *de novo* offices rather than the acquisition of going concerns. To the Board's knowledge, none of the

approved acquisitions has been challenged as violative of antitrust law. On the basis of the record, it would appear that the "nonbanking" cases were decided in a manner consistent with antitrust and public interest standards.

The Board also wishes to comment on the nature of the convenience and needs factors and public benefits that it has taken into consideration pursuant to its statutory mandates. The Board believes that such public interest factors have been substantial, and thus further illustrate that the balancing-of-interests approach, which is proposed in Section 3(a) of the Competition Improvements Act, may be an important administrative tool in serving the public interest.

Some of the specific benefits claimed by applicants are: (1) the introduction of new banking or nonbanking services to a community, (2) increases in banking hours and banking days, (3) the introduction or upgrading of electronic data processing facilities, (4) the lowering of service charges or prices on bank and nonbank product lines, (5) the upgrading of managerial resources, (6) increases in capital, and (7) the opening of new offices. These examples are offered in support of the Board's view that public interest factors have real substance and are thus appropriate considerations in the regulatory process. Moreover, the Board and its staff analyze all claimed public benefits to determine their substance and their relevance to the affected communities. For a more detailed examination of the nature and importance of public interest factors in the Board's regulatory process, I offer for the record three papers that originated within the Federal Reserve System in past years.¹

¹Brenton C. Leavitt, "What the Fed Likes to See in an Application," speech presented at a conference on "The Emerging Ground Rules for Bank Expansion," sponsored by *The Bankers Magazine and Banking Law Journal*, Washington, D.C., Dec. 10, 1973; M. Jessee and S. Seelig, "An Analysis of the Public Benefits Test of the Bank Holding Company Act," *Monthly Review* of the Federal Reserve Bank of New York (June 1974); and Jeffrey M. Bucher, "Public Interest Factors and the Bank Holding Company Act," speech presented to the Bank Counsel Seminar of the California Bankers Association (Santa Barbara, California, Apr. 26, 1974).

Statement by Robert C. Holland, Member, Board of Governors of the Federal Reserve System, before the Committee on Banking, Housing, and Urban Affairs, U.S. Senate, February 5, 1976.

I am pleased to appear before this committee on behalf of the Board of Governors of the Federal Reserve System to review the System's performance in supervising the banking institutions under its jurisdiction. I know that the committee is particularly interested in how banks experiencing financial difficulty are identified and treated by the regulatory agencies.

As we are all aware, there have been a number of unauthorized disclosures and much comment recently in the press about banks and bank holding companies that have been placed on the so-called "problem" lists by the supervisory authorities. Indeed, such disclosures, to some extent, prompted these hearings and are responsible for my being here before you today. The Board, therefore, welcomes this opportunity to assure the committee and the American public that the U.S. banking system remains sound and that the Federal Reserve has been responsive to its supervisory responsibilities with respect to the more than 1,000 State member banks in our system.

However, before beginning my discussion of the specific areas in which the committee has expressed an interest, I wish to make a few brief comments about the lists of so-called "problem banks" and "problem bank holding companies." As many of the representatives from the regulatory agencies have been quick to point out, the term "problem" as it relates to these institutions is an unfortunate one in that it implies to the public a more severe condition than actually exists in most cases. The majority of banking organizations appearing on the lists maintained by the Federal Reserve are institutions that have encountered some difficulties and that have been identified as being in need of more than the usual degree of supervisory attention and monitoring. But, *these institutions are not in imminent danger of failure*. On the contrary, most have identified their problems, have demonstrated the capacity to overcome

them, and are making substantial progress. These positive steps, coupled with the improving trend in economic activity and the substantial reduction in the rate of inflation that is being achieved, make the prospects for the future of the economy, and, therefore, the banking system, brighter than has been the case for some time.

While we believe that the Nation's banks are generally well able to cope with their loan and asset problems, we do not wish to treat lightly the difficulties that were encountered and that, to some extent, still exist. The seeds of these difficulties were sown in the early 1970's when the banking system and the economy were growing at unsustainable rates. With the advantage of hindsight, it is clear that there were a number of mistakes made during this period.

Among those mistakes were: the overstimulation of the construction industry brought about to a significant degree by the proliferation of real estate investment trusts (REIT's); the failure to recognize and prepare for the impending energy crisis; the inadequacy of fiscal planning among many of the Nation's cities and political subdivisions; and, finally, the establishment of growth rather than quality goals by some banking institutions. It is quite clear that these mistakes are the underlying cause of the heavy volume of troubled loans and investments in the portfolios of some of the Nation's banks. To suggest that bankers themselves or the bank supervisors should have had the foresight to anticipate all of the problems and thus avoid them is to expect a great deal, especially in the climate of unbridled optimism that prevailed at the time.

By way of caveat, it would be unfair if I did not point out that some of the growth of the banking system that took place during this period resulted from inflationary pressures. In our environment of double-digit inflation, for example, many public utilities and others turned to the banking system when they were unable to obtain needed funding from internal sources or through the capital markets. To their credit, many banks, though already feeling the pressure of excessive loan demand, met these needs. These actions aside, however, there were clearly some excesses.

The Federal Reserve did recognize fairly early the hazards of the speed and direction in which financial institutions were moving. A number of supervisory steps designed to slow and focus banking growth were taken. Those steps included:

April 1973— a letter signed by Chairman Burns was sent to the Chief Executive Officer of each State member bank with deposits exceeding \$100 million concerning their loan commitment policy. The letter stated in part that "... The apparent large volume of bank commitments currently outstanding and sharply increased takedowns thereunder are indicative of the need for special attention to this subject at this time.

May 1973— a letter signed by Chairman Burns was forwarded to all State member banks requesting their cooperation in assuring that the rate of credit extension be appropriately disciplined. The letter stated in part "Some key segments of the Nation's economy are now growing at an unsustainable pace, thereby adding substantially to inflationary pressures. Since excessive bank loan expansion is a factor in this development, the Federal Reserve last week supplemented its previous policy actions by adopting several regulatory amendments with a view to further curbing such expansion. I am writing to you and every other member bank today on behalf of the Board to give emphasis to these recent actions and to invite your personal cooperation in assuring that the rate of credit extension by your bank is appropriately disciplined. . . ."

June 1973— a letter was sent by Chairman Burns to about 100 foreign-owned banking institutions in the United States. The letter requested cooperation in assuring that the rate of bank credit expansion in the United States is restrained.

September 1974 —the Board released a statement on bank lending policies that had been received from its Federal Advisory Council. The letter urged that banks discipline their lending policies so as to exclude loans for speculative purposes.

Beginning in early 1974 and continuing through 1975, the Board began formulating policies concerning bank holding company expansion. A so-called "go slow" policy was adopted because it was believed that managerial and financial resources could often be used more effectively to strengthen the existing operations, particularly in the bank subsidiaries, some of which had experienced sharply declining capital ratios.

In 1974 and 1975, the Board through its statutory powers concerning applications for foreign expansion, denied a number of applications of major banks stating, in effect, that the capital of the organization should be used to support existing business rather than more expansion.

Moreover, during this time examiners were examining individual banks and discussing with management any significant problems. When needed, examination personnel were requesting additions to capital, improvement in liquidity, and strengthening of lending policies. Governors of the Federal Reserve made public addresses about these problems and urged that remedial steps be taken.

These actions obtained results. A number of banks' and bank holding companies' managements recognized their problems and realigned their lending policies to obtain better credit decisions; improved, to the extent possible, their liquidity positions; added to capital by slowing the rate of increase in cash dividends; added to capital funds by sale of subordinated debt; and, finally, adopted more manageable growth and expansion goals. The impact of the recent recession on the banking system would have been much more severe than it was, if these actions had not been taken.

I would be remiss if I did not point out that the banking system, to its credit, is making good progress in working its way out of these difficulties without the benefit of massive Government assistance. As you may recall, there was considerable discussion this past year about the need for establishing a Reconstruction Finance Corporation (RFC) program to provide assistance to troubled firms in a variety of industries and activities that had borrowed in excess of their debt servicing capacities. This does not seem necessary now since the banks have demonstrated their capacity to arrange for orderly workout of loans in many problem cases, and, where this was not possible to absorb the necessary losses through earnings power and still continue as viable, sound institutions.

Let me turn now to the more specific areas in which the committee has expressed an interest. I have submitted, for the record, information concerning the details of some of the pro-

cedures, tests, and methodology employed in the examination of a bank for which the committee made inquiry. For the purposes of this testimony, however, I will touch on the broader aspects of bank supervision, will bring the committee up to date on what we are doing to improve it, and discuss some of our broad areas of concern.

In the process of identifying those banks that are in need of more than the usual degree of supervision or monitoring, consideration is given to the quality of the bank's assets, the adequacy of its capital, the strength of its earnings, its liquidity position, and the competency of its management. Although there are benchmark measurements for some of these factors, as illustrated in the attached description of the uniform system for rating banks,¹ considerable judgment by individuals with years of experience is brought to bear in the final decision as to whether or not a particular institution should be considered as warranting special surveillance. The determination of the need for special surveillance may be based on the presence of an existing or a potential problem.

At the conclusion of each examination of a State member bank, the Reserve Bank rates the condition of the bank on a scale of 1 to 4, based on information developed by the examiners. I have attached a list of ratings of State member banks examined by the Federal Reserve during the years 1971 through 1975 to the extent the reports have been completed. The Board of Governors does not review or pass on these ratings although it does receive periodic staff reports on the condition of banks in the various categories. Banks determined to be in satisfactory condition in all major respects are given a rating of 1. About 66 per cent of the more than 1,000 State member banks qualify for such a rating.

Banks with one or more deficiencies in asset quality, level of risk assets, management strength, or liquidity, may be given a rating of 2 unless their capital position is strong enough

to offset such deficiencies. Banks in this category include many sound institutions that serve their communities very well. Ordinarily, the managements of these banks respond promptly to examiner criticisms.

Category 3 includes largely those banks having a relatively high volume of loans that need careful attention. Over the past 2 to 3 years, there has been an increase in the number and especially in the size of banks placed in this category. As I mentioned, I believe the underlying cause of this increase can, to a significant extent, be traced to the inflationary excesses of the early 1970's that became apparent in the recent recession.

Category 4 includes banks with capital that has been impaired and with aggravated deficiencies present in condition and management. These banks usually require prompt and extensive attention to restore them to satisfactory condition. Only a few State member banks are so rated, less than five in any recent year.

While there are a number of banks that have been flagged for special surveillance, there has been a significant turnover in individual banks on the list. Since the beginning of 1970, for example, 75 banks have been removed from the special surveillance category, while 107 were added. These data demonstrate that most banks, upon recognizing and identifying areas of trouble and potential trouble, are able to institute corrective action and overcome their difficulties. This is an indication of the resiliency of the banking system. We believe that it also illustrates that supervisory efforts on the part of the Federal Reserve are timely and obtain results. Moreover, as economic conditions improve, banks should be able to improve the condition of their loan accounts even more rapidly.

We also note the committee's interest in the foreign activities of U.S. banks. This is an area of increasing importance, as evidenced by the fact that assets of foreign branches of U.S. banks increased from \$47 billion in December 1970 to more than \$166 billion by September 1975. As further evidence of the increased volume of foreign activities by U.S. banks, a few of the larger banking institutions of the United States reported that upwards of one-half of their total income last year represented income from

¹All attached materials are available on request from Publications Services, Division of Administrative Services, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.

foreign activities. Clearly, this is an appropriate area of inquiry for the committee.

The condition of every overseas branch of a State member bank is reviewed during the annual examination of the bank. This review takes two forms: either it is conducted exclusively at the head office based on the reports and information there; or, head office records are scrutinized in connection with an on-site examination of the foreign branches. Whether conducted at the head office or on-site, the methodology in reviewing the operations of foreign branches is fundamentally the same as that employed for domestic offices. Federal Reserve examiners conduct a careful review of loans and other risk assets to determine their collectibility. Of equal importance is a review of audit reports to determine the range and effectiveness of the internal controls in place at the overseas branches and to ascertain the scope and accuracy of the data forwarded to the head office for management and supervisory use.

Emphasis is still concentrated on scrutiny of head office records since, in Federal Reserve experience, an understanding of the operations of overseas branches necessarily involves the head office. While credits are on the books of overseas branches, they may well have been negotiated and concluded at the head office and supervision of the credit may be the responsibility of the head office. In addition, the senior lending officers who approve major credits and formulate the bank's lending policies are usually located at the head office. The examiners need to review reports from the overseas offices at the head office where they can determine how branch operations mesh into the bank's over-all operations and reporting systems and where they can determine how head office management exercises control and supervision over the foreign branches.

Periodically, examiners are sent to the principal overseas branches of State member banks in order to gain first-hand experience with branch records, the market conditions in which they operate, and with local branch management. While at the branch, the examiners also try to satisfy themselves that the credit, operating, and audit reports sent to the head office are accurate and complete. Information obtained

at the branches is then compared with that at the head offices. This forms another basis for discovering deficiencies in internal reporting and management systems, which can then be called to the attention of senior management for correction.

When on-site examinations are conducted, an area of operations given particularly close attention is money market and foreign exchange trading. The internal controls in place in this area are carefully scrutinized so as to insure that unauthorized transactions or losses do not go undetected. The records of past transactions are reviewed to determine that they were within the guidelines established by senior management and that exceptions to bank policies were reported to responsible bank officials.

The character of overseas branch banking is changing rapidly. As the volume of business has grown, American banks have found it necessary to delegate greater credit and operational authority to officers in the overseas branches. As a result, information at the head offices on many borrowers at the branches is no longer so current and complete. Because of this and the generally increased complexity of international operations, supervisory practices within the Federal Reserve System are being reviewed and revised. While scrutiny of banks' foreign branches from head office records will continue, it is clearly recognized that more frequent on-site examinations of foreign branches may be required. Some will be general in scope; others, confined to specific segments of branch operations.

In some countries, of course, laws prevent on-site examinations. For the branches in these countries, supervision will necessarily be centered on assuring that sufficient information is obtainable at head offices where it can be reviewed by examiners. Over the longer run, international cooperation among banking authorities may result in different ways of mitigating this problem.

We have submitted, for the record, a table indicating the coverage of on-site examinations of foreign full service branches of State member banks in the years 1971-75. Other foreign branches were not ignored during these years; rather, their activities were reviewed at the banks' head offices, as explained earlier.

I wish to briefly discuss bank holding companies and the Board's action with respect to its responsibilities under the Bank Holding Company Act. Although there have been a large number of acquisitions of nonbank entities by bank holding companies since the 1970 amendments to the Bank Holding Company Act, it should be remembered that bank holding company organizations, for the most part, continue to be overwhelmingly dominated by their banks. The Board, however, recognizes that some of the bank-related industries, most notably mortgage banking, have resulted in difficulties for a few holding companies. In response to these and other developments, the Federal Reserve has stepped up its monitoring and surveillance efforts.

In discharging its responsibilities as primary regulator of bank holding companies, the Federal Reserve has at its disposal a number of supervisory tools that can be employed to meet specific objectives, although fewer than the Congress has provided for dealing with banks. These range from "moral suasion" to denial of applications and, in aggravated cases, issuance of cease and desist orders.

We believe that the present remedies available to the Federal Reserve are sufficient to effect correction in the most troublesome areas. Nevertheless, as a result of continuous review of the bank holding company movement and its effect on the banking system, we fully expect that, from time to time, the Federal Reserve will seek new legislation designed to deal with the changing environment. One item of legislation that would be especially helpful would be authority to assess civil penalties for violations of the Bank Holding Company Act. That and other legislation was recommended to Senator McIntyre by Chairman Burns in his letter of September 5, 1975.

In pointing up some of the difficulties that a few bank holding companies have encountered, I do not wish to minimize the strengths of many and the contributions that have been made. The bank holding company movement has resulted in improved competition in certain sectors; has caused an increase in levels of service in some areas thereby better meeting the convenience and needs of the public; has pro-

vided the vehicle for raising capital needed by the subsidiary banks; and has resulted in better management of some banks, particularly smaller institutions. The Board believes that the bank holding company movement, on balance, has been in the public interest if all factors are taken into account.

Finally, I would like to turn to the very difficult subject of disclosure. Some argue that bank examination reports should be in the public domain, citing fears that financial institutions are protected by a cloak of secrecy. This is just not so. The fact is that the banking system is one of the most highly regulated industries in the United States. Disclosure requirements for banks are very extensive. Banks, by statute, are required to file with the supervisory agencies and to publish in the local press a quarterly Report of Condition. It should be noted that supervisory agencies are in the process of expanding the information contained in this and other reports that are available to the public. In addition to these sources of information, most of the large bank holding companies are registered with the Securities and Exchange Commission and are subject to reporting requirements under the Securities Exchange Act. As anyone who has leafed through a 10-K report is aware, the disclosure requirements are vast. Still more information is available on individual banks in the prospectus that is filed whenever new capital is publicly marketed and in reports filed with Federal bank regulators under the securities laws. In addition, the long-term debt of many bank holding companies is rated by the rating services and much data and analyses are available from market analysts. We favor still more disclosure, but of standard information of the type revealed by other corporations, not confidential examination data.

There is no dearth of information concerning the activities of America's banks. The issue, therefore, is not one of disclosure, per se, but is the much more narrow issue of the desirability of disclosure of supervisory reports. The examination process is one that has evolved over a number of years and many of the practices and procedures are time tested. The bank examiner has free access to all of the bank's records, and most bankers, recognizing the confidentiality of

their remarks, discuss very candidly the bank's most intimate affairs with the examiner.

Disclosure of the examiners' reports would undoubtedly change the candid relationship between the banker and the examiner and thus change the examination process itself. We should carefully consider whether or not we are prepared to risk these changes, particularly in light of the fact that these processes and procedures have served both the banking system and the public well for a number of years.

With respect to the specific disclosures to

which I referred in my opening remarks, I believe it is too early to assess the impact of such revelations on those organizations and possibly on public confidence in the banking system. It would be extremely unfortunate if the reputations of those institutions are tarnished to such an extent as to interfere with their ability to effectively complete the corrective actions that they now have under way. In the long term these disclosures could prove to be counter-productive to the interests of the banking system and to the Nation's economic recovery. □

Statement by Henry C. Wallich, Member, Board of Governors of the Federal Reserve System, before the Committee on the Budget, U.S. House of Representatives, February 6, 1976.

It is a privilege for me to appear before this committee today. First of all, let me take this occasion to commend the work achieved last year by the Budget Committees. The implementation of the new Congressional Budget Act, I believe, is off to an excellent start. The growing acceptance of your new procedures will help the Congress to consider the Federal budget as a whole and to evaluate its economic implications. Your committee is playing a vital part in this accomplishment of great importance to the American economy.

Over the last 9 months the U.S. economy has again demonstrated its capacity to recover from economic adversity. The vigorous pace of the recovery is indicated by the nearly 9 per cent average annual rate of growth in real GNP that occurred during the second half of last year. This is the fastest growth rate in any half-year period since the cyclical upturn in late 1958. The recent growth in economic activity was accompanied by a 2.1 million increase in total employment from the low point reached last March. Nevertheless, the rate of unemployment in January remained at the distressingly high level of 7.8 per cent. In part the slow progress in reducing unemployment reflects a 1½ per cent increase in the labor force during 1975, consid-

erably in excess of historical precedent for this stage of the business cycle. Families' real incomes and savings had been eroded by inflation, and efforts to bolster them helped to increase the number of persons seeking jobs.

The recent gains in economic activity have been based on expanding demands in most areas of the economy. Increases in employment and reduced tax burdens last year raised real disposable income for the first time since 1973, and thus supported higher aggregate consumption. Most recently, high retail sales during the Christmas season and continued large consumer purchases in January gave evidence of underlying strength in this sector. Housing, as you know, has also staged a substantial recovery, especially for single-family units. Activity in this sector started from such a low point, however, that residential construction still is relatively weak. The continuing high volume of exports, despite reduced economic activity abroad, indicates a new competitiveness for American goods and services, and bodes well for rising demands from this source in the future.

Changes in business inventory investment strongly interacted with movements in final demands during 1975 and accounted for a large portion of the cyclical swing during the year. Data for the fourth quarter indicate that the huge inventory liquidation that depressed economic activity in the first half of the year has about run its course. In many lines of nondurable goods, inventory/sales ratios are close to his-

toric lows and inventories of these products are generally being replenished. Stocks of durable goods are still being reduced, but over all the prospects are for a return to inventory accumulation during 1976.

Investment in plant and equipment, while sharply reduced during the recession, showed its first increase in real terms last quarter. Such increases are likely to gain momentum as higher levels of economic activity make their impact on business sales. I am aware of the very cautious investment plans reported for 1976 in the December Commerce Department survey, but I think it most likely that businessmen will revise their plans upward on the basis of favorable sales and profits experiences as has happened in prior cyclical recoveries.

State and local governments as a group continued last year to increase moderately their purchases of goods and services in real terms. This happened despite the well-known financial difficulties of some individual units. Employment in this sector, moreover, rose 5 per cent from its 1974 average, partly reflecting Federal inducements to public service employment.

On the price side, some moderation was achieved last year. Nevertheless, progress in reducing inflation has been disappointing, considering the extent of slack in the economy. The current rate of inflation, broadly viewed, appears to be on the order of 7 per cent a year. While this represents a very sizable reduction from the 12 per cent inflation rate in late 1974, a significant part of the moderation during this period has been due to diminishing pressures in special areas, such as oil, farm products, and other raw materials. Moreover, a great deal of the reduction in the pace of inflation occurred in the first half of 1975. More recently there has been a disturbing pick-up in prices of industrial commodities at the wholesale level. From now on, further reductions in the rate of inflation will be more difficult to achieve because prices will tend to reflect unit labor costs. While increases in labor compensation moderated somewhat during 1975 to around 8 per cent, they were still far above the pace of long-term productivity gains. This upward pressure on wages has been indicative of an effort to maintain real incomes in the face of

still substantial price advances. Thus wages and prices continue to push each other up.

Real wage increases, over time, will tend to match productivity gains. Good increases in productivity should accompany a sustained recovery. The resultant pronounced improvement in real wages should lessen nominal wage demands. This would permit a winding down of the wage-price spiral.

More generally, prospects for continued deceleration of inflation depend on avoiding renewed overheating of the economy. The consensus view now is that recovery will proceed at a moderate rate through this year. This will help to avoid the rekindling of inflationary pressures. Diminishing inflation will be an essential factor in sustaining the expansion over a prolonged period.

In evaluating the outlook for private spending, it is relevant to consider the progress that has been made in correcting the serious financial imbalances carried over from the late 1960's and early 1970's. These arose as a consequence of accelerating inflation and the rising interest rates that inevitably grew out of that pattern of price behavior. Household wealth in real terms was reduced, as the purchasing power of fixed dollar claims declined and as common stocks lost value even in terms of current dollars. Business cash flow was impaired because bookkeeping profits—reflecting inventory gains and under-depreciation—occasioned higher taxes, without providing spendable funds to business. The unbalanced financial position of many enterprises limited their ability to finance capital expansion by borrowing, while at the same time it became more difficult to build equity, whether by selling new shares or by retaining earnings.

To overcome these financial injuries, businesses and households worked hard last year at rebuilding liquidity and net worth. Household saving rates remained well above historic levels, while businesses used the funds obtained through heavy borrowings in long-term markets to retire a large amount of short-term debt. They also limited their capital expenditures to levels nearly matching internally generated funds. Financial institutions, including banks, went through a similar process of improving their liquidity and their capital positions.

Over time, successful financial restructuring may accelerate household and business spending. In order to improve their financial position, these units may have postponed purchases of durables and capital equipment. Once they feel more comfortable financially, they may well be disposed to make up these backlogs. That possibility imparts an underlying strength to the economic outlook. It also poses a risk, however, that spending could accelerate unduly as the economy approaches higher levels of capacity utilization. This outlook reinforces the case for a policy of moderation in the ongoing expansion.

The main task of over-all fiscal policy in promoting and protecting a sustainable recovery, under the circumstances, is to bring down the massive current Federal deficit. A fiscal posture appropriate to the requirements of such a recovery will also serve to maintain balance in financial markets. As recovery progresses, these markets will need scope to supply funds that match the expanding needs of private borrowers. An excessive deficit would run the risk, first of once more generating excessive expansionary pressures and eventually, if interest rates should be driven up through competition for funds, bringing the expansion to a premature end. The budget proposed by the President plans a substantial diminution of the present large deficit, and thus meets the need to move toward budgetary balance. In terms of the hypothetical budget that would obtain if the economy were operating at full employment, the present substantial deficit is expected to shift, in the course of fiscal year 1977, to a small surplus.

Apart from these comments on the over-all budget stance, I would also like to react to the concept of curtailing budget expenditures and cutting taxes by matching amounts. Even though economists generally maintain that such simultaneous cutbacks on both sides of the budget tend to be dampening rather than neutral with respect to economic activity, this negative effect is minimized in the budget proposals because a substantial portion of the spending restraints occur in the area of transfer payments rather than in that of purchases of goods and services. Restraint on Government transfer expenditures is not likely to restrain the expendi-

tures of the beneficiaries by quite the same amount. On the other hand, taxes foregone by the Government are not likely to raise taxpayers' spending by a fully equal amount. The effects on over-all activity of the proposed matching spending and tax cuts, therefore, are likely to be small. Given this, the merits of the proposals need to be judged on grounds of the support they would lend to the long-term strength of our economy rather than on their short-run effects on economic activity.

I now would like to turn to monetary policy. In the present expansion the aims of monetary policy have been to help provide the needed financial support for recovery and to contribute to the rebuilding of liquidity, which was essential for the resumption of sustained economic growth. At the same time, monetary policy has sought to avoid actions that could supply the financial tinder for a new burst of inflation. We believe that these have been the appropriate policy objectives, and the Board would favor continuing to steer a middle course that seeks to fulfill these principal goals.

Since the spring of last year, as you know, the Federal Reserve has been formulating its policy orientation for a year ahead in terms of ranges for broad monetary aggregates and has been reporting these to the Banking Committees of each house.

The Federal Reserve has always maintained that targets of this nature must be subject to review and administered with flexibility. At the present time, these considerations are more important than usual due to the difficulty that we have experienced in recent months in interpreting the meaning of the sluggish growth of M_1 . The selection of growth rates of monetary aggregates as objectives rests on the presumption of substantial regularities in the holdings of these assets by the public as related to other economic conditions. As Chairman Burns described in his recent testimony, some of the relationships—previously reasonably predictable—among money supply, GNP, and interest rates appear to have changed over the last year. Rapidly spreading new financial practices have led to substantially increased efficiencies in the use of checking accounts and seem to have permitted a very modest expansion in M_1 during

the second half of last year to support a large increase in GNP, even while short-term interest rates were declining.

The proper growth path of the monetary aggregates will need to be appraised carefully as the year progresses. Economies in the use of money could spread further this year. But re-establishment of more traditional relationships among the narrowly defined money supply, GNP, and interest rates is also conceivable. In view of these uncertainties, it seems appropriate to give increased emphasis to the broader monetary aggregates as well as to credit conditions in gauging the stance of monetary policy.

In evaluating the current monetary target ranges it is important to note that these ranges are well above the long-term monetary requirements of a noninflationary economy. They are larger because weight has been given to the short-run needs for economic recovery and to the financial demands generated by recent increases in nominal GNP.

A due concern with the long-run outlook requires policy-makers to consider also the important decisions that will have to be made with respect to the division of output of our economy between consumption and investment. Specifically, I share the concern, voiced by others, that insufficient resources may be devoted to productive investment in years to come. Further, I believe that the Congress, as it decides tax and spending policies, will have an important role in determining whether and how severe a capital shortage may develop.

Several developments would seem to imply enlarged capital needs in coming years. Among them is the need for reduced pollution and for more investment in industrial health and safety. Higher energy prices have made investment in domestic energy production more economically feasible and have provided many incentives for U.S. households and industry to invest in means

of economizing on energy usage. Finally and most importantly, the need to provide jobs for a growing labor force will require a considerable expansion of productive capacity. This need for greater capacity was underscored by the bottlenecks encountered in many industries in 1973 and 1974.

The financial and real resources needed to bring about higher rates of private investment in an economy approaching high capacity utilization will have to come from higher rates of saving. It is not certain that private saving will be adequate, particularly if saving rates return to more traditional levels. The Federal Government thus may be called upon to play a vital role in bridging the gap between private saving and desirable levels of investment.

This could be accomplished if the Federal Government were to achieve a surplus in its budget as the economy approaches full employment. A budget surplus is a form of Government saving that would make resources available for use in the private sector. With the Federal Government a net supplier of funds to the credit market, rather than a net user, there would be downward pressures on interest rates. More credit would be available to businesses, homeowners, and consumers. The channelling of this increased supply to finance investment would be facilitated by tax devices such as the deferral of the tax on personal income devoted to equity acquisitions proposed by the President that would encourage the issuance of capital stock by corporations.

Long-range budgetary policy is then seen to take on added importance. As we leave recession behind us, the full employment status of the budget will be a key determinant of interest rates. It will have a strong impact on the availability of capital to meet our needs. As you review the 5-year projection of the budget, I urge you to keep these long-run needs in mind.

Record of Policy Actions of the Federal Open Market Committee

MEETING HELD ON DECEMBER 16, 1975

Domestic Policy Directive

The information reviewed at this meeting suggested that output of goods and services—which had increased at an annual rate of 13 per cent in the third quarter—was expanding more moderately in the current quarter and that prices were continuing to rise at a relatively fast pace. Staff projections suggested that growth would remain moderate in the first half of 1976 and that the rate of increase in prices would slow somewhat.

In November the rise in industrial production slowed further, in part because of declines in output of automobiles and of energy; increases were widespread among other products, but in general they were smaller than in the preceding 5 months. Recovery in nonfarm payroll employment also slowed further. However, the dollar volume of retail sales expanded significantly for the second consecutive month. Residential construction activity rose further, reflecting the uptrend in private housing starts in recent months. The unemployment rate—which had risen 0.3 percentage point to 8.6 per cent in October—fell back to 8.3 per cent in November. Both the October rise and the November decline in the unemployment rate were caused primarily by changes in the civilian labor force.

The advance in the index of average hourly earnings for private nonfarm production workers remained rapid in November. Increases in wholesale prices of industrial commodities were pervasive, and the rise in the average for industrial commodities, although below that in October, was still relatively large. Wholesale prices of farm products declined appreciably, following 2 months of large increases, and wholesale prices of processed foods declined slightly. In October, the rise in the consumer price index had accelerated somewhat because of a considerable increase in retail prices of foods following 2 months of little change.

Staff projections of real output in the first half of 1976 were similar to those of 4 weeks earlier. They suggested that consumption expenditures would expand at a moderate pace, that residential

construction and business fixed investment would continue to recover, and that State and local government purchases of goods and services would pick up somewhat from the reduced pace in the second half of 1975. It was also anticipated that business inventory accumulation would be at a moderate rate. However, exports were projected to rise less than imports.

The exchange value of the dollar against leading foreign currencies, which had declined somewhat from early October to early November, had risen somewhat since then. The net outflow of bank-reported private capital appeared to have declined in November from the high rate in October. In October both merchandise exports and imports increased somewhat, and the foreign trade surplus remained substantial.

Total loans and investments at U.S. commercial banks expanded considerably in November. Banks added to their holdings of both Treasury and other securities and increased their outstanding loans to businesses. As in October, however, the outstanding volume of commercial paper issued by nonfinancial corporations declined, and total short-term business borrowing rose little. During the period from mid-November to mid-December most banks reduced the prime rate applicable to large business borrowers from 7½ to 7¼ per cent, and one major bank reduced it to 7 per cent.

M_1 , which had declined in October after having grown at a slow pace during the preceding 3 months, rose sharply in November. Growth in M_2 and M_3 was substantial, as inflows of consumer-type time and savings deposits to banks strengthened and inflows to nonbank thrift institutions remained relatively favorable. Some portion of the inflows of such deposits to banks was attributable to expansion in business accounts following amendments to Federal Reserve regulations, effective November 10, 1975, that permitted corporations, partnerships, and other profitmaking organizations to maintain savings accounts of up to \$150,000 at member banks. To a considerable extent the funds placed in these business savings accounts appeared to have been shifted out of demand deposits.

System open market operations since the November 18 meeting had been guided by the Committee's decision to seek bank reserve and money market conditions consistent with moderate growth in monetary aggregates over the months ahead. It had been contemplated that operations would be directed toward moving the Federal

funds rate down from the prevailing level of $5\frac{1}{4}$ per cent to about the middle of the $4\frac{1}{2}$ to $5\frac{1}{2}$ per cent range of tolerance adopted by the Committee, if the data becoming available suggested that the several monetary aggregates were growing at rates close to the midpoints of their ranges of tolerance. However, the available data suggested greater strength in the growth of M_1 , after allowance for the shift in business deposits from demand to savings accounts following the regulatory changes effective November 10. In the 3 weeks after that change business savings accounts at weekly reporting member banks had risen by about \$530 million, and it was reasonable to assume that growth had also been substantial at other banks. Had it not been for this shift, the annual rate of growth in M_1 over the November–December period, according to staff estimates, would have been about $1\frac{1}{2}$ percentage points higher than it appeared to be. Moreover, the available data suggested that growth in M_2 over the 2-month period would be in the upper part of its specified range of tolerance. Accordingly, System operations during the inter-meeting period had been directed toward maintaining the prevailing bank reserve and money market conditions, and the Federal funds rate fluctuated around $5\frac{1}{4}$ per cent.

Short-term market interest rates rose somewhat over the inter-meeting period, despite the stability in the Federal funds rate. The rise in rates appeared to reflect some concern on the part of market participants that the System would act to firm bank reserve and money market conditions in response to the strong growth in the monetary aggregates in November.

Yields on longer-term debt instruments fluctuated in a narrow range during the inter-meeting period despite a large volume of offerings of new securities, including publicly offered issues of foreign private and official institutions as well as issues of domestic borrowers. On December 9 the Treasury announced that before the end of the year it would auction \$2.5 billion of 2-year notes and \$2.0 billion of 4-year notes, of which \$3.0 billion would be for new money.

At its October meeting, the Committee had agreed that growth in the monetary aggregates on the average over the period from the third quarter of 1975 to the third quarter of 1976 at rates within the following ranges appeared to be consistent with its broad economic aims: M_1 , 5 to $7\frac{1}{2}$ per cent; M_2 , $7\frac{1}{2}$ to $10\frac{1}{2}$ per cent;

and M_3 , 9 to 12 per cent. The associated range for growth in the bank credit proxy was 6 to 9 per cent. It was understood that the longer-term ranges, as well as the particular list of aggregates for which such ranges were specified, would be subject to review and modification at subsequent meetings. It also was understood that, as a result of short-run factors, growth rates from month to month might well fall outside the ranges contemplated for annual periods.

In the discussion of current policy at this meeting, the Committee took note of a staff analysis suggesting that in the period immediately ahead growth in the demand for money would be constrained by continuation of the shift in business deposits from demand accounts to savings accounts in response to the recent changes in regulations. Because the magnitude and duration of the shift were highly uncertain, however, estimates of the effects on M_1 were subject to a large margin of error. It was also noted that projections of monetary growth for the month of December were more uncertain than those for other months because many business and financial institutions customarily made adjustments to cash and debt positions for purposes of year-end statements.

During the discussion some Committee members expressed confidence in the economic outlook for the quarters immediately ahead, while other members expressed doubt concerning the strength of the recovery. In view of the uncertainties regarding the behavior of the monetary aggregates in the December–January period, many members advocated giving greater weight than usual to money market conditions in conducting open market operations in the period until the next meeting. However, a number of members preferred to continue to base operating decisions primarily on the behavior of the monetary aggregates. There was some sentiment for a slightly more stimulative policy, but most members favored no essential change in policy.

At the conclusion of the discussion the Committee decided that operations in the period immediately ahead should be directed toward maintaining the bank reserve and money market conditions now prevailing, provided that monetary aggregates appeared to be growing at about the rates currently expected. The members concluded that growth in M_1 and M_2 over the December–January period at annual rates within ranges of tolerance of 4 to 7 per cent and

7 to 10 per cent, respectively, would be acceptable.¹ It was thought that such growth rates would be likely to involve an annual rate of growth in reserves available to support private nonbank deposits (RPD's) within a range of 4 to 7 per cent.

It was contemplated that System operations until the next meeting would be directed toward maintaining the weekly average Federal funds rate at about its current level of $5\frac{1}{4}$ per cent, unless rates of growth in the monetary aggregates appeared to be deviating significantly from the midpoints of their specified ranges. The members agreed that, in the event the aggregates appeared to be deviating from expectations, the weekly average funds rate might be expected to vary in an orderly fashion within a range of $4\frac{1}{2}$ to $5\frac{1}{2}$ per cent.

The following domestic policy directive was issued to the Federal Reserve Bank of New York:

The information reviewed at this meeting suggests that output of goods and services—which had increased very sharply in the third quarter—is expanding more moderately in the current quarter. In November the rise in industrial production and in nonfarm payroll employment slowed further. The dollar volume of retail sales rose again, however, and residential construction activity expanded, reflecting recent substantial increases in private housing starts. The unemployment rate—which had risen 0.3 percentage points to 8.6 per cent in October—fell back to 8.3 per cent in November, reflecting a sizable decline in the civilian labor force. The increase in average wholesale prices of industrial commodities, although below that in October, was still relatively large; prices of farm products declined appreciably, following 2 months of large increases. The advance in average wage rates in November was again substantial.

The exchange value of the dollar against leading foreign currencies has risen somewhat since mid-November. The net outflow of bank-reported private capital appears to have declined from the high rate reported for October. In October the U.S. foreign trade surplus remained substantial.

¹The ranges of tolerance over the December–January period were based on preliminary new seasonal factors. The growth rates specified for M_1 and M_2 for the 2-month period were, respectively, about $2\frac{1}{4}$ percentage points and 1 percentage point higher than those that would have been specified had the old factors been used. It was expected that revised money supply series incorporating new seasonal factors as well as benchmark and certain other statistical adjustments would be published in late January.

M_1 —which had declined in October—rose sharply in November. Growth in M_2 and M_3 was substantial, as inflows of consumer-type time and savings deposits to banks strengthened while inflows to nonbank thrift institutions remained relatively favorable. Long-term interest rates have fluctuated in a narrow range in recent weeks, while short-term market rates have risen somewhat.

In light of the foregoing developments, it is the policy of the Federal Open Market Committee to foster financial conditions that will encourage continued economic recovery, while resisting inflationary pressures and contributing to a sustainable pattern of international transactions.

To implement this policy, while taking account of developments in domestic and international financial markets, the Committee seeks to maintain prevailing bank reserve and money market conditions over the period immediately ahead, provided that monetary aggregates appear to be growing at about the rates currently expected.

Votes for this action: Messrs. Burns, Volcker, Baughman, Coldwell, Eastburn, Holland, Jackson, MacLaury, Mayo, Mitchell, and Wallich. Votes against this action: None.

Absent and not voting: Mr. Bucher.

Subsequent to the meeting, on January 12, the available data suggested that in the December–January period both M_1 and M_2 would grow at rates below the lower limits of the ranges of tolerance that had been specified by the Committee. In recent days the Manager had been aiming at a Federal funds rate of $4\frac{7}{8}$ per cent, and the rate had been in an area of $4\frac{3}{4}$ to $4\frac{7}{8}$ per cent.

The significance of the apparent weakness in the aggregates was highly uncertain, because of the effects of the recent introduction of business savings accounts at commercial banks and because the revised seasonal adjustment factors employed were still under review. The problems of seasonal adjustment were particularly acute for the months of December and January. For these technical reasons, and in view of more favorable recent economic statistics—including the latest data on employment and retail sales—Chairman Burns recommended that the Manager be instructed to hold the weekly average Federal funds rate at the approximate level of $4\frac{3}{4}$ per cent until the Committee's next meeting. All members of the Committee, with the exceptions of Messrs. Eastburn and MacLaury, concurred in the Chairman's recommendation.

* * * * *

Records of policy actions taken by the Federal Open Market Committee at each meeting, in the form in which they will appear in the Board's *Annual Report*, are released about 45 days after the meeting and are subsequently published in the BULLETIN.

Law Department

Statutes, regulations, interpretations, and decisions

Truth in Lending

In October 1975 the Board of Governors published amendments to Regulation Z designed to provide disclosure of closing costs in certain real estate transactions. These amendments were adopted in order to implement the provisions of § 121(c) of the Act which were added by § 409 of Title IV of Public Law 93-495. On January 2, 1976, § 121(c) was repealed by the passage of Public Law 94-205. Accordingly, the Board has rescinded the amendments to Regulation Z enacted to implement § 409.

Effective January 21, 1976, §§ 226.2(mm), (nn), (oo), (pp), and (qq), and 226.8(r) are rescinded.

Effective January 21, 1976 § 226.8(a) is amended by deleting "Except as provided in paragraph (r) of this section," from the fourth sentence thereof and by capitalizing the letter "a" in the word "all" immediately following the deleted matter, so that the fourth sentence of § 226.8(a), through the colon, reads "All of the disclosures shall be made together on either:"

Effective June 30, 1976, section 226.102 is rescinded.

Interim Policy on Access to Federal Reserve Clearing and Settlement Facilities

On June 10, 1975, the Board published for comment proposed arrangements for the deposit, delivery, and settlement of ACH transactions—i.e., those payments contained on magnetic tape that would be cleared through Federal Reserve clearing and settlement facilities. The Board proposed on June 10 that only financial organizations with demand deposit powers could deposit magnetic tapes with the Federal Reserve. The Board also proposed that payments would be delivered directly to financial organizations currently serviced by Federal Reserve courier services and to high volume endpoints located along existing

courier routes (see 40 FR 25641). The proposal did not apply to access to other System facilities, such as the wire transfer facilities.

The Board is not finally adopting a policy in regard to access and pricing. In the near future the Board intends to publish a pricing schedule based on the fully allocated costs of providing System check and ACH services. In developing the pricing schedule, consideration would be given to the burden of required reserves maintained by member banks. In the interim, pending the development of a final pricing schedule in respect to so-called ACH transactions, the System will basically maintain its current policy with regard to the processing and handling of such transactions and will, in fact, broaden its services concerning delivery. Such interim policies may be modified at the time a pricing schedule is adopted. During the interim period, the Federal Reserve Banks will handle and process ACH transactions for all member banks and any nonmember financial organization that is a member of an automated clearing house association and that is sending ACH data pursuant to association rules.

The Federal Reserve will deliver ACH items under the following guidelines:

(1) Items for beneficiaries maintaining accounts at a financial institution offering demand deposit accounts may be delivered directly to that institution in the same manner that checks are presented.

(2) Items for beneficiaries maintaining accounts at a financial organization not offering demand deposit accounts may be delivered directly to that institution provided such institution receives sufficient volume of such items to warrant separate delivery and is located on an existing check courier route.

(3) Items may be delivered to a data processing service bureau provided the service bureau receives sufficient volume of such items to warrant separate delivery and is located on an existing check courier route.

(4) Any financial organization may pick up items at the local Federal Reserve office provided that its volume is sufficient to warrant such actions.

(5) Any financial organization may have items

delivered to an endpoint that currently receives checks directly from the Federal Reserve office (i.e. the pass-through method).

(6) Items may be mailed to any financial organization by the Federal Reserve regardless of its location.

Settlement

Settlement for items cleared under the above arrangement will be made by credit and debit entries to reserve accounts of member banks of the Federal Reserve System.

In providing clearing and settlement services for ACH associations, the Board anticipates that these services will be made reasonably available on a comparable basis to depository institutions having need for such services.

The above provisions apply only for the use of Federal Reserve facilities in clearing and settling payments exchanged on magnetic tape. Use of the Federal Reserve communications system for transmitting large dollar credit items will continue to be limited to Federal Reserve member banks and Government agencies. Other financial institutions may utilize this system through facilities of a member bank.

In view of the many changes occurring in the electronic payments area, Federal Reserve policy will be subject to periodic review. In particular, further review would be undertaken as a result of the study by the National Commission on Electronic Fund Transfers. These proposals, if adopted, will provide uniform standards for electronic transactions handled by the System. In such an environment, considerable cost savings to financial institutions, the U.S. Treasury, and the Federal Reserve may be realized and consumers can be afforded greater convenience and security.

Bank Holding Companies

Nonbanking Activities of Bank Holding Companies; Operation of a Travel Agency

By notice of proposed rulemaking published in the Federal Register on September 19, 1974 (39 F.R. 33741), and revised with respect to the date and scope of the oral presentation on October 31, 1974 (39 F.R. 38423), the Board of Governors

proposed, in connection with an application¹ filed pursuant to § 4(c)(8) of the Bank Holding Company Act (12 U.S.C. 1843(c)(8)) and § 225.4(b)(2) of the Board's Regulation Y (12 C.F.R. 225.4(b)(2)), to add to the list of activities that it has determined to be closely related to banking or managing or controlling banks (§ 225.4(a) of Regulation Y), the operation of a travel agency. An oral presentation considering possible rulemaking with respect to the proposal was held on January 14, 1975.

The Board has considered all comments received prior to the oral presentation, the record of the oral presentation, and all comments submitted in connection with, and subsequent to, the oral presentation. After considering all relevant aspects of the proposal to add the operation of a travel agency to the list of closely related activities, the Board has determined not to adopt this activity as permissible for bank holding companies under § 225.4(a) of Regulation Y.

Operation of a travel agency requires the offering of a broad range of services, including but not limited to the sale of travelers checks,² procuring carrier passage and other travel accommodations by acting as agent for passengers and carriers, and acting as collection agent for airline, railroad, steamship or other companies. In addition, travel agents must have specialized knowledge concerning such diverse matters as passports, visas, inoculations and taxing regulations, as well as familiarity with local and regional social customs.³ In effect, a travel agency is "a personalized department store of travel."⁴

Before the Board may authorize a bank holding company to engage in a new activity pursuant to § 4(c)(8) of the Bank Holding Company Act, there are two major issues that must be resolved. These are whether the activity is closely related to bank-

¹ Application by First Bancorp, Inc., Corsicana, Texas, to retain First Travel Agency, Corsicana, Texas.

² The sale of travelers checks has been found by the Board to be a closely related activity (see Board Order of June 14, 1973, approving application of Bank America Corporation, San Francisco, California, to engage *de novo* in issuance and sale of travelers checks).

³ There are certain unique licensing requirements that a travel agency must meet in order to be eligible to sell transportation tickets for member carriers of airline associations. Principal among these associations are the Air Traffic Conference (ATC) (which appoints, or licenses, travel agents to sell domestic air travel) and the International Air Transport Association (IATA).

⁴ *Arnold Tours, Inc. v. Camp*, 338 F. Supp. 721, 723 (1972).

ing or managing or controlling banks, and, if so, whether it is a proper incident thereto. It is in the second of these tests that the weighing of the public benefits is of significance.

In a recent decision by the United States Court of Appeals for the District of Columbia, *National Courier Association v. Board*,⁵ that Court commented on the kinds of connections that may qualify an activity as "closely related to banking." The Court stated there were *at least* three kinds of connections which could qualify an activity as closely related: first, that banks generally have in fact provided the proposed service; second, that banks generally provide services that are operationally or functionally so similar to the proposed services as to equip them particularly well to provide the proposed services; and third, that banks generally provide services that are so integrally related to the proposed services as to require their provision in a specialized form.

On the basis of the record in this present proceeding before the Board, it appears that the only standard under the criteria previously applied by the Board, and as set forth by the Court of Appeals in the *Courier* decision, that might be regarded as being applicable is that relating to whether banks generally have provided the proposed service. However, the character of the services offered by travel agencies, as it has evolved to the present day, has departed from that offered over a century ago to accommodate people immigrating to the United States.⁶ At the present time, the number of banks currently providing travel agency services number only about 150 or less than one per cent of all commercial banks in the United States, and they account for less than two per cent of all travel agencies in the nation. Furthermore, nearly two-thirds of the travel agencies affiliated with banking organizations have been established within the past fifteen years.⁷

It is the Board's view, in light of the above and other facts of record, that there exists an insufficient historical relationship between the proposed activity and the general nature of banking activities to meet the closely related test of § 4(c)(8). Neither does the Board conclude that the proposed activity is functionally or integrally related to other banking activities which have been

previously found to be permissible within the tests set forth in the *Courier* decision. Accordingly, the Board finds that the operation of a travel agency is not closely related to banking or managing or controlling banks. Since the board has found that the operation of a travel agency is not closely related, the Board does not reach the further question of the potential public benefits resulting from performance of the proposed activity.⁸ Thus, the Board has determined not to add the operation of a travel agency to the list of permissible activities in Regulation Y.

⁸Proponents of and opponents to adding this activity to the permissible list have presented arguments regarding the nature of the public benefits involved in approving this activity; however, as discussed above, the Board's finding that the proposed activity is not closely related to banking precludes any weighing of public benefits.

Order Scheduling Oral Presentation

On November 11, 1975, the Board issued a notice of proposed rulemaking to consider whether and under what conditions bank holding companies should be permitted to continue to engage in automobile leasing activities under the provisions of Section 225.4(a)(6)(a) of the Board's Regulation Y, 12 C.F.R. 225.4(a)(6)(a). The Board invited and has received comments from interested parties. In response to requests made by several interested parties for an opportunity to present their views orally, and in response to other requests for a delay in the proceeding, the Board has adopted the following procedures.

(1) The Board will accept and consider all statements, position papers and written submissions from any participant that has commented or requested additional time to comment on the rulemaking provided that such statements are submitted to the Office of the Secretary by March 15, 1976.

(2) Those participants who notify the Secretary by February 20, 1976, and those who have already notified the Secretary will be scheduled to make an oral presentation before available Board members on Tuesday, March 23, 1976, at the Board's offices, 20th & Constitution Avenue, N.W., Washington, D.C. The hearing will be open to the public.

(3) Those participants who wish to make an oral presentation should submit the names and identities of their witnesses by February 20, 1976, and

⁵516 F. 2d 1229, 1237 (1975).

⁶*Arnold Tours, Inc. v. Camp*, 472 F. 2d 427, 434 (1972).

⁷Based on data submitted by the Association of Bank Travel Bureaus.

they should indicate the amount of time (normally not to exceed one hour) they request for oral presentation. A schedule will be provided by March 1, 1976. Parties to the oral hearing should provide the Board and all other parties with a statement or summary of their oral testimony by March 15, 1976.

(4) Following the oral presentation, the Board will accept from any party additional material related to issues raised at the oral presentation, provided that such material is submitted to the Office of the Secretary by April 23, 1976.

(5) A preliminary list of parties who will make an oral presentation includes representatives of the National Automobile Dealers Association, Southern California Rental and Leasing Association, Car and Truck Renting and Leasing Association, Southwest Leasing Corporation, Beverly Hills, California (on behalf of 17 leasing companies),

Consumer Bankers Association and Orbanco, Inc., Portland, Oregon.

The Board believes the procedures outlined herein will provide all interested parties with a full opportunity to express their views and to submit relevant evidence concerning the proposed rule-making. The Board further believes that the issues to be considered in this proceeding will involve legislative rather than adjudicative facts. For this reason and because the Bank Holding Company Act does not require a formal trial-type hearing in rulemaking proceedings under section 4(c)(8), 12 U.S.C. 1843(c)(8), the Board declines to conduct a formal hearing, as requested by the National Automobile Dealers Association.

The Board also declines to postpone the hearing in this proceeding pending final Congressional action on the Consumer Leasing Act (H.R. 8835 and S. 1691) as requested by several parties.

BANK HOLDING COMPANY AND BANK MERGER ORDERS ISSUED BY THE BOARD OF GOVERNORS

Orders Under Section 3 of Bank Holding Company Act

American Bancorporation,
Columbus, Ohio

Order Denying Acquisition of Bank

American Bancorporation, Columbus, Ohio, a bank holding company within the meaning of the Bank Holding Company Act, has applied for the Board's approval under § 3(a)(3) of the Act (12 U.S.C. 1842(a)(3)), to acquire 51 per cent or more of the voting shares of The American Bank of Central Ohio, Harrisburg, Ohio ("Bank").¹

Notice of the application affording opportunity for interested persons to submit comments and views has been given in accordance with § 3(b) of the Act (38 Federal Register 27550, 39 Federal Register 6562, 40 Federal Register 52666, 41 Federal Register 14). The time for filing comments and views has expired, and the Board has considered the application and the comments and views

of the Superintendent of Banks of the State of Ohio ("Superintendent") in light of the factors set forth in § 3(c) of the Act (12 U.S.C. 1842(c)).

In accordance with § 3(b) of the Act, notice of receipt of the application was duly given to the Superintendent. Within 30 days of his receipt of said notice, the Superintendent submitted to the Board a written statement recommending disapproval of the application. In consideration of the Superintendent's recommendation, and in compliance with the requirements of the statute,² the Board directed that a hearing be held on the application at the Federal Reserve Bank of Cleveland (38 Federal Register 29650), such hearing to be conducted in accordance with the Board's Rules of Practice for Formal Hearings (12 C.F.R. Part 263). The hearing commenced but was continued by the Administrative Law Judge, on Applicant's unopposed motion, in order that Applicant might prepare and submit to the Board certain amendments to subject application. The amendments

¹ Applicant has withdrawn from the Board's consideration an application filed under § 3(a)(3) of the Bank Holding Company Act to acquire The Eastern Ohio Bank, Union Township, Ohio; and an application filed under § 18(c) of the Bank Merger Act to merge its subsidiary, The Huntsville State Bank, Huntsville, Ohio, with The Miami Valley Bank, Quincy, Ohio.

² Section 3(b) of the Act, 12 U.S.C. 1842(b), provides, in pertinent part, as follows: "If the . . . State supervisory authority so notified by the Board disapproves the application in writing within said thirty days, the Board shall forthwith give written notice of that fact to the applicant. Within three days after giving such notice to the applicant, the Board shall notify in writing the applicant and the disapproving authority of the date for commencement of a hearing by it on such application."

were submitted; and notice of receipt of same, affording opportunity for interested persons to submit comments and views, was duly given (39 Federal Register 6562). Thereafter, the Superintendent filed with the Administrative Law Judge a motion requesting withdrawal of his disapproval recommendation but preserving his right to submit additional written comments on the application. Accordingly, the Administrative Law Judge issued an Order terminating the hearing, subject to review by the Board.³ Since termination of the hearing, both Applicant and the Superintendent have submitted additional materials and views for the record. Applicant has recently amended the application a second and third time; and notice of receipt of these new amendments, affording opportunity for interested persons to submit comments and views, has been duly given (40 Federal Register 52666, 41 Federal Register 14). The Board has considered all materials and views submitted by Applicant and the Superintendent in light of the factors set forth in Section 3(c) of the Act.⁴

Applicant, the nineteenth largest banking organization in Ohio, controls 6 subsidiary banks with aggregate deposits of \$49.5 million, representing .16 per cent of total deposits in commercial banks in the State.⁵ Bank (deposits of \$16.4 million) presently has three offices, all located in the southwestern portion of the Columbus, Ohio,

banking market.⁶ Bank is the seventh largest banking organization represented in the Columbus market with .7 per cent of total deposits in commercial banks in said market.⁷ Applicant's banking subsidiary nearest to Bank is located at Adelphi, in Ross County, more than 40 miles away. An insubstantial amount of competition now exists between Bank and Applicant's banking subsidiaries; and it is not likely that competition between Applicant and Bank will increase in the future in view of the distances involved and Ohio's restrictive branch banking laws. The Board concludes that consummation of the proposed acquisition of Bank would not substantially lessen competition in the Columbus banking market.

Under the Bank Holding Company Act, the Board is required to take into consideration the financial and managerial resources and future prospects of the Applicant and of the bank to be acquired. In the exercise of that responsibility, the Board finds that considerations relating to the financial and managerial resources and future prospects of Applicant and Bank warrant denial of the application.

Applicant proposes to immediately acquire 50.9 per cent of the outstanding voting shares of Bank in exchange for its own callable series C preferred shares, to be issued for this purpose. Applicant will acquire these shares from two persons closely associated with Applicant. These sellers—one a director of Applicant, the other a director's spouse—will realize, when their preferred shares are called, a price equal to that originally paid for the corresponding shares of Bank first acquired by persons associated with Applicant in 1972.⁸ The call price represents a premium over the book

³The Administrative Law Judge acted pursuant to Part 263.10(d) of the Board's Rules of Practice for Formal Hearings, 12 C.F.R. 263.10(d). The Superintendent's motion was unopposed; and the Administrative Law Judge's Order has not been challenged. Since the Superintendent's motion eliminated the statutory requirement that a hearing be held, and since the Board has before it a substantial record clearly adequate for determination of the issues in this case, the Board has approved the Administrative Law Judge's Order and considers the hearing in this case to have been closed on the date of that Order.

⁴In transmitting his Order to the Board, the Administrative Law Judge stated: "[T]his action will enable the Board to further process the application as it deems appropriate." It is clear that the Judge and the parties contemplated that the record would not close with termination of the hearing. The Superintendent conditioned his motion upon recognition by the Board of his right to submit additional materials for the record. At Applicant's request, the administrative record on the application has been held open, beyond deadlines previously announced by the Board's staff, to allow time for submission of additional materials by Applicant and to give Applicant the fullest possible opportunity to develop additional facts for the record.

⁵Comparative banking data are as of June 30, 1975. Applicant reports total deposits of \$48.9 million as of September 30, 1975.

⁶The Columbus, Ohio banking market is approximated by Franklin County, Ohio, and by the following adjacent townships in five contiguous counties: Jefferson, Fairfield, Pleasant, and Range Townships in Madison County; Derby, Scioto, and Madison Townships, and a part of Harrison Township, in Pickaway County; Bloom and Violet Townships in Fairfield County; Etna, Lima, and Jersey Townships in Licking County; and Concord, Liberty, Orange, Genoa, and Harlem Townships in Delaware County.

⁷On May 31, 1974, the Federal Deposit Insurance Corporation conditionally approved the application of Bank to merge with Citizens Savings and Loan Company, Columbus, Ohio, pursuant to Section 18(c) of the Federal Deposit Insurance Act, 12 U.S.C. 1828(c). The conditional approval granted by the Federal Deposit Insurance Corporation has now lapsed. Accordingly, the Board has not considered the effect of such a merger on the instant application in light of the factors set forth in Section 3(c) of the Act.

⁸See p. 152 for footnote 8.

value of the Bank shares that these sellers will surrender for their series C preferred shares. However, Applicant's principals paid a premium in acquiring subject shares of Bank, and it does not appear that sellers will realize a profit as a result of their transaction. In addition, Applicant proposes to reimburse these sellers for the interest carrying charges associated with the ownership of shares of Bank by persons associated with Applicant through June 30, 1975.⁹ The series C preferred shares are callable at the option of Applicant. In view of the likelihood that Applicant may call these shares, the Board views this proposed acquisition by an exchange of shares as, in reality, a cash acquisition.

The Board has repeatedly expressed its concern with arrangements by which bank holding company officers or directors acquire bank shares in which their company is interested, thereby acquiring a personal financial interest in an acquisition proposed by the holding company. See *Mid America Bancorporation, Inc.*, 1974 Federal Reserve BULLETIN 131; *The Jacobus Company*, 1974 Federal Reserve BULLETIN 130.

"Arrangements by which bank holding company directors, officers or employees, or their close relatives, have a personal financial interest in an acquisition proposed by the holding company will be closely scrutinized by the Board to ensure both that they do not involve an effort by the company to circumvent the requirement that prior approval by the Board be obtained for such an acquisition, and that they do not present the threat of any

⁸Three directors of Applicant acquired approximately 51 per cent of the voting shares of Bank in 1972, using proceeds of a collateral loan from a bank not affiliated with Applicant. By late 1973, most of these shares had been transferred to a fourth director and to the wife of one of the original buyers, in consideration of their assumption of the supporting loan.

⁹On the present record, it does not appear that any indemnification agreement was in force when Applicant's directors first acquired shares of Harrisburg Bank in 1972. Shortly after this first acquisition, however, Applicant and its three directors entered into a buy-sell agreement regarding the subject shares that included, as one of its terms, an agreement by Applicant to reimburse its directors for interest expense and other costs incurred in financing the acquisition of such shares. This agreement was subsequently rescinded, and declared null and void, by the parties. A later agreement, entered into between Applicant and the present holders of these shares on June 18, 1974, does not contain an indemnification clause; however, a more recent buy-sell agreement, dated December 21, 1975, rescinds all prior agreements and obligates American to issue callable preferred shares to reimburse sellers for the debt service expense associated with the holding of subject shares of Bank by principals of Applicant since 1972.

adverse effects upon the financial strength or soundness of the holding company or any of its subsidiaries. . . . The impropriety of such transactions may have more serious effects . . . where the ultimate purchase by the holding company involves the payment of substantial premiums to the insider. Such arrangements do not comport with sound banking practice and are inconsistent with the need to sustain public confidence in the integrity of the banking system." *Third National Corporation*, 1975 Federal Reserve BULLETIN 815.

Although the instant record does not establish that Applicant has violated the Act by acquiring Bank without Board approval, the Board believes that Applicant's proposed indemnification of its principals for the costs of holding shares in Bank pending Board action on the application threatens to adversely affect Applicant's financial resources and its prospects for the future.

The record indicates that Applicant is in need of additional capital for injection into one of its present subsidiary banks. Additionally, the financial resources and management of Applicant and certain of its present subsidiaries are in need of improvement. Applicant is endeavoring to raise additional capital with the proceeds of an equity security offering now in progress. It is the Board's view, after considering the entire record, that Applicant's resources should be more appropriately directed toward strengthening its existing banking subsidiaries rather than toward further expansion. Applicant's future prospects cannot be regarded as satisfactory if its resources are used to finance further expansion at this time.

Applicant has offered to inject additional capital into Bank should the subject application be approved. However, such additional capital would be derived from proceeds of Applicant's present equity offering, which might otherwise be used to strengthen Applicant's existing subsidiaries. The record reflects that resources now available to Applicant for these purposes are insufficient to both fulfill this capital commitment and call the series C preferred shares that Applicant would issue in this transaction. Moreover, the financial and managerial problems currently being experienced by Applicant are present also to some extent with respect to the operations of Bank. Since certain of the principals of Applicant are also principals of the bank to be acquired and since both Applicant and Bank have experienced certain

financial problems under the management of such individuals, the Board is unable to conclude that financial and managerial considerations involved in this proposal are such that approval of the instant application would be appropriate. Instead, it appears that financial and managerial considerations weigh against approval of the instant application.

In the Board's view, a bank holding company seeking to expand its banking interests should be able to demonstrate clearly the quality of its financial and managerial resources in the operations of its existing subsidiaries. If a bank holding company cannot do so, the Board believes that it would be inappropriate to permit such an organization to expand further its banking interests until its existing subsidiaries are in acceptable condition. Applying this standard to the present application, and on the basis of the entire record considered as a whole, the Board is unable to conclude that approval of the instant application would be consistent with the financial and managerial standards the Board is required to consider under Section 3(c) of the Act, nor would the public interest be served by such action.

The adverse financial and managerial factors present in this application are not outweighed by any procompetitive effects or by benefits that would result in serving the convenience and needs of the community. It appears that the banking needs of the Columbus banking market are being well served at the present time and that Bank is generally competitive with the other banks operating in its market area. Applicant proposes to lower Bank's charges for checking account services and to assist Bank in fulfilling the mortgage loan demands of Columbus area residents. While the convenience and needs considerations are not inconsistent with approval, any public benefits that might result from approval are clearly outweighed by the adverse effects specified above. Accordingly, it is the Board's judgment that approval of the application would not be in the public interest and that the application should be denied.

On the basis of the record, the application is denied for the reasons summarized above.

By order of the Board of Governors, effective January 29, 1976.

Voting for this action: Chairman Burns, Governors Mitchell, Holland, Wallich, Coldwell, Jackson, and Partee.

(Signed) THEODORE E. ALLISON,
[SEAL.] *Secretary of the Board.*

First Lincolnwood Corp.,
Lincolnwood, Illinois

*Order Denying
Formation of Bank Holding Company*

First Lincolnwood Corp., Lincolnwood, Illinois, has applied for the Board's approval under § 3(a)(1) of the Bank Holding Company Act [12 U.S.C. § 1842(a)(1)] of formation of a bank holding company through acquisition of 80 per cent or more of the voting shares of The First National Bank of Lincolnwood, Lincolnwood, Illinois ("Bank").

Notice of the application, affording opportunity for interested persons to submit comments and views, has been given in accordance with § 3(b) of the Act. The time for filing comments and views has expired, and the Board has considered the application and all comments received, including those submitted by the Comptroller of the Currency, in light of the factors set forth in § 3(c) of the Act [12 U.S.C. § 1842(c)].

Applicant is a non-operating corporation organized under the laws of Illinois for the purpose of becoming a bank holding company through the acquisition of Bank. With deposits of \$65.7 million, Bank holds approximately two-tenths of one per cent of the total deposits held by commercial banks in the relevant banking market (approximated by the Chicago area) and is the 67th largest of the market's 286 banks.¹ Inasmuch as this proposal represents essentially a transfer of Bank's ownership from individuals to a corporation owned by the same individuals, and Applicant has no present banking subsidiaries, the acquisition of Bank by Applicant would not eliminate any significant existing competition nor foreclose potential competition, increase the concentration of banking resources, or have any adverse effect upon competition within the relevant banking market. Accordingly, the Board concludes that competitive considerations are consistent with approval of the application.

The Board has indicated on previous occasions that a bank holding company should provide a source of financial and managerial strength to its subsidiary bank(s), and that the Board will examine closely the condition of the applicant in each case with this consideration in mind. In connection

¹All banking data are as of December 31, 1974, unless otherwise indicated.

with this proposal, Applicant will incur acquisition debt of approximately \$3.7 million, which debt Applicant proposes to service over a twelve-year period primarily through earnings of Bank. In the Board's view, the projected earnings of Applicant over the debt-retirement period appear to be somewhat optimistic in view of Bank's previous earnings record and, even if actually realized, would not provide Applicant with the financial flexibility necessary to meet its annual debt service requirements while maintaining adequate capital at Bank. Furthermore, although Applicant has stated that Bank plans to augment its capital accounts through the sale of \$1.1 million in equity capital and \$1.0 million debt capital within three to six months of approval of this application, the Board is concerned that the financial requirements imposed upon Applicant as a result of the acquisition debt, and uncertainty as to the source of funds for Bank's proposed capital injections, could prevent Applicant from resolving any unforeseen problems that may arise at Bank. On the basis of the above banking factors, and other facts of record, the Board is of the view that it would not be in the public interest to approve the formation of a bank holding company with an initial debt structure that could result in the weakening of Bank's overall financial condition. Accordingly, the Board concludes that the considerations relating to the banking factors weigh against approval of the application.

As indicated above, the proposed bank holding company formation is essentially a restructuring of the ownership interests of Bank without any significant changes in Bank's operations or the services offered to customers of Bank. Consequently, considerations relating to the convenience and needs of the community to be served are consistent with, but do not lend weight toward, approval of the application.

On the basis of all of the circumstances concerning this application, the Board concludes that the banking considerations involved in the proposal present adverse factors bearing upon the financial conditions and future prospects of both Applicant and Bank. Such adverse factors are not outweighed by any procompetitive effects or by benefits to the convenience and needs of the relevant community. Accordingly, it is the Board's judgment that approval of the application would not be in the public interest and that the application should be denied.

On the basis of the facts of record, the applica-

tion is denied for the reasons summarized above.

By order of the Board of Governors, effective January 9, 1976.

Voting for this action: Vice Chairman Mitchell and Governors Bucher, Holland, Wallich, Coldwell, and Jackson. Absent and not voting: Chairman Burns.

Board action was taken while Governor Bucher was a Board member.

Board action was taken before Governor Partee became a Board member.

(Signed) THEODORE E. ALLISON,
[SEAL] *Secretary of the Board.*

National Detroit Corporation,
Detroit, Michigan

Order Approving Acquisition of Bank

National Detroit Corporation, Detroit, Michigan, a bank holding company within the meaning of the Bank Holding Company Act, has applied for the Board's approval under § 3(a)(3) of the Act (12 U.S.C. 1842(a)(3)) to acquire all of the voting shares (less directors' qualifying shares) of National Bank of Troy ("Bank"), Troy, Michigan, a proposed new bank.

Notice of the application, affording opportunity for interested persons to submit comments and views, has been given in accordance with § 3(b) of the Act. The time for filing comments and views has expired, and the Board has considered the application and all comments received, including submissions filed by First Citizens Bank, Troy, Michigan ("Protestant"), in light of the factors set forth in § 3(c) of the Act (12 U.S.C. 1842(c)).

Applicant, the largest banking organization in Michigan, controls four subsidiary banks with aggregate deposits of approximately \$6.2 billion, representing approximately 18 per cent of the total deposits in commercial banks in Michigan.¹ Since Bank is a proposed new bank, consummation of the proposed acquisition would not immediately increase Applicant's share of commercial bank deposits in the State.

Bank is to be located in the city of Troy, which is part of the Detroit banking market, the relevant banking market for this proposal.² Applicant is the

¹ Deposit data are as of December 31, 1974.

² The Detroit banking market is approximated by Macomb, Oakland, and Wayne Counties, which include the city of Detroit and 88 other incorporated communities that comprise the Detroit metropolitan area.

largest banking organization in the relevant market and controls 32.6 per cent of the total commercial bank deposits in the market. Since Bank is a proposed new bank, Applicant's acquisition of Bank would not have any immediate effect on Applicant's share of commercial bank deposits in the Detroit banking market, nor would it eliminate any existing competition.

In connection with its consideration of this application, the Board has considered the comments submitted by Protestant. Protestant contends, in part, that to the extent new entry into Troy is desirable, banking structure in the Detroit area would be much better served by an entrant of smaller size than Applicant; and conversely, that entry by Applicant would likely raise barriers to entry in Troy to a level where important possibilities for deconcentration will be lost. Protestant further asserts that Applicant's proposed *de novo* entry into Troy would severely limit the possibility of future outside entry into Troy by preempting future demand through the creation of excess capacity.

The Board has reviewed the facts of record, including the past and projected growth of the economy and the population of the area, and finds that the city of Troy is presently a rapidly growing area, and that the high rate of growth is expected to continue in the future. In view of the rapid and substantial growth being experienced by Troy, it does not appear that Applicant's entry would either foreclose the development of future competition or preempt a banking site. Furthermore, Michigan's branch banking laws preclude Applicant's entry into Troy through the formation of a branch of an existing subsidiary. Thus, the formation of a *de novo* bank is the only viable means of entry into Troy presently available to Applicant. The Board notes that there are presently four banks operating in Troy, all of which are subsidiaries of bank holding companies; three of the bank holding companies are among the five largest in the State. Moreover, three of the present banks in Troy are home-office banks with branching privileges within the city. Applicant's entry into Troy through the formation of Bank would create a fourth bank with branching privileges in Troy. The Board believes that this additional potential for branching is likely to exert a procompetitive influence in the Troy area of the relevant banking market. Accordingly, it is the Board's judgment that the arguments raised by Protestant do not present sufficient grounds to warrant denial of the

application, and that competitive considerations are consistent with approval of the application.

The financial and managerial resources and future prospects of Applicant and its subsidiary banks are regarded as satisfactory. Bank, as a proposed new bank, has no financial or operating history; however, its prospects as a subsidiary of Applicant appear favorable. Considerations relating to the banking factors are consistent with approval of the application. The addition of a new banking alternative in the rapidly growing Troy area will provide greater convenience to this segment of the population in the relevant banking market. In addition, affiliation with Applicant will enable Bank to offer its customers a full complement of banking services, as well as access to Applicant's specialized services, expertise, and financial resources. These considerations relating to the convenience and needs of the community to be served lend some weight toward approval of the application. It is the Board's judgment that consummation of the proposed acquisition would be in the public interest and that the application should be approved.

On the basis of the record, the application is approved for the reasons summarized above. The transaction shall not be made (a) before the thirtieth calendar day following the effective date of this Order or (b) later than three months after that date, and (c) National Bank of Troy, Troy, Michigan, shall be opened for business not later than six months after the effective date of this Order. Each of the periods described in (b) and (c) may be extended for good cause by the Board, or by the Federal Reserve Bank of Chicago, pursuant to delegated authority.

By order of the Board of Governors, effective January 23, 1976.

Voting for this action: Chairman Burns and Governors Mitchell, Holland, Wallich, Coldwell, Jackson, and Partee.

(Signed) THEODORE E. ALLISON,
[SEAL] Secretary of the Board.

Northeast United Bancorp, Inc. of Texas,
Fort Worth, Texas

Order Approving Acquisition of Bank

Northeast United Bancorp, Inc. of Texas, Fort Worth, Texas, a bank holding company within the meaning of the Bank Holding Company Act

("Act"), has applied for the Board's approval under § 3(a)(3) of the Act (12 U.S.C. 1842(a)(3)) to acquire 100 per cent of the voting shares (less directors' qualifying shares) of First State Bank, Bedford, Texas ("Bank").

Notice of the application, affording opportunity for interested persons to submit comments and views, has been given in accordance with § 3(b) of the Act. The time for filing comments and views has expired, and the Board has considered the application and all comments received, including those submitted by First National Bank of Euless, Euless, Texas ("Protestant"), in light of the factors set forth in § 3(c) of the Act (12 U.S.C. 1842(c)).

Applicant, the 84th largest banking organization in Texas, controls one bank with aggregate deposits of approximately \$42.6 million, representing one-tenth of one per cent of the total deposits in commercial banks in the State.¹ Applicant's acquisition of Bank would increase Applicant's share of total State deposits by 0.03 per cent and would not result in a significant increase in the concentration of banking resources in Texas, nor would it alter Applicant's ranking among the State's other banking organizations.

Bank holds deposits of approximately \$14.3 million, representing 0.6 per cent of the total deposits in commercial banks operating in the Fort Worth banking market,² and ranks as the 22nd largest of 48 commercial banks in the market. The three largest banking organizations in the market control, in the aggregate, more than 70 per cent of the market's deposits. Applicant is the seventh largest banking organization in the Fort Worth banking market. Its sole subsidiary, Northeast National Bank of Fort Worth, Fort Worth, Texas ("Northeast Bank"), holds deposits of \$42.6 million, representing 1.9 per cent of the market's total commercial bank deposits. To the extent that Northeast Bank and Bank operate in the Fort Worth banking market, some amount of competition would be eliminated as a result of the consummation of this proposal. However, on the basis of the facts of record, including the facts that Northeast Bank and Bank are located in separate suburbs of Fort Worth seven and one-half miles

apart and that there is a large number of banks competing in the market, it does not appear that the effects on existing competition would be significant. For similar reasons, it appears that the effects on potential competition would not be serious. Moreover, even after consummation of the proposal, Applicant would control 2.5 per cent of the market's deposits (about one-fourth of the deposits held by the market's third largest banking organization, and less than one-tenth of the deposits held by the first or second largest banking organization in the market), and several independent banks in the market would remain available for acquisition by holding companies not represented in the market. Accordingly, the Board concludes that consummation of the proposal would not eliminate any significant existing competition or foreclose the development of significant potential competition.

The financial condition and managerial resources of Applicant and its sole subsidiary are considered satisfactory and the future prospects for each appear favorable. In view of Applicant's commitment to inject \$200,000 of equity capital into Bank following its acquisition, the same conclusions generally apply with respect to Bank's financial condition, managerial resources, and future prospects. Thus, the banking factors lend some weight toward approval of the application. Applicant proposes to increase the rates of interest paid on Bank's time and savings deposits, increase the parking facilities at Bank and, at a later date, provide trust services for customers of Bank. Therefore, the considerations relating to the convenience and needs of the community to be served lend weight toward approval of the application and, in the Board's view, outweigh any slight adverse competitive effects that might result from consummation of the proposal.

In its consideration of the subject application, the Board has considered the comments submitted on behalf of Protestant, a bank located approximately four miles from Bank. Protestant has raised two objections to the proposed transaction. First, Protestant asserts that consummation of the proposal would result in "a high concentration of financial power within a common trade area." This assertion is predicated upon Protestant's belief that the Mid-Cities area³ is the relevant geographic

¹ All banking data are as of December 31, 1974, and reflect holding company formations and acquisitions approved through November 30, 1975.

² The Fort Worth banking market, the relevant geographic market for purposes of analyzing the competitive effects of this proposal, is approximated by the Fort Worth RMA.

³ The Mid-Cities area is approximated by the communities in the northeastern portion of Tarrant County between Fort Worth and Dallas, Texas; it includes the communities of Bedford, Euless, Hurst, and Richland Hills.

market for the Board's competitive analysis of the proposed acquisition. In this regard, the Board has examined the materials submitted by Protestant in support of its position and, on the basis of its analysis of such material and the other material in the record, the Board has concluded that the relevant geographic market involved in the subject proposal is the Fort Worth banking market.⁴ The basis for this conclusion rests upon several economic and demographic considerations. The Mid-Cities area is suburban in nature and it is economically and physically integrated with the city of Fort Worth. For example, the Mid-Cities area is linked to downtown Fort Worth by several major highways and is exposed to all of the major Fort Worth media sources. In addition, census data reveal that a significant portion of the working population in the Mid-Cities area commutes to Fort Worth daily. Although the Mid-Cities area may represent a distinct group of suburban communities, the Board is of the view that there is no evidence indicating that the commercial banks in this area are insulated from the competitive forces that emanate from the other banks in the Fort Worth banking market.

With respect to the concentration of banking resources within the relevant banking market, Applicant, upon acquisition of Bank, would increase its share of market deposits by 0.6 per cent to a total of 2.5 per cent, which is a substantially smaller percentage of market deposits than is held by any of the market's three larger banking organizations. In addition, Applicant's share of total market deposits would be approximately equal to the fifth, sixth and seventh largest banking organizations in the market. Thus, the Board concludes that approval of the application would not result in Applicant having a high concentration of banking resources within the relevant market.

Second, Protestant asserts that due to a substantial overlap of the service areas of Bank and Northeast Bank, approval of the proposal would result in the elimination of existing and future competition between Bank and Northeast Bank. Although the banks are located in the same banking market, it appears that Bank derives less than five per cent of its total deposits and less than one per cent of its total loans from the service area of Northeast Bank; and Northeast Bank derives less than four per cent of its total deposits and

none of its loans from the service area of Bank. In view of the foregoing, the Board realizes that consummation of the subject proposal would result in the elimination of some existing competition. However, given the present structure of the Fort Worth banking market and the size of Bank and Northeast Bank in relation to that market, the Board does not believe that these adverse effects would be significant.

In several past cases, the Board has denied certain applications to acquire banks in large metropolitan markets on the basis that consummation of the proposed acquisition would eliminate competition within an area smaller than the entire relevant banking market.⁵ In those cases, the applicant controlled a substantial share of total deposits within the relevant market. In addition, the applicant, in each of those other cases, had several existing subsidiary banks in close proximity to the bank to be acquired and there was a substantial overlap between the service areas of the applicant's existing subsidiary banks and the service area of the bank to be acquired.

The circumstances that warranted denial of the proposals described above do not appear to exist in the subject application. First, Applicant does not hold a substantial share of the market's deposits, and consummation would not result in Applicant holding a substantial share of such deposits. Second, as noted above, there does not appear to be a substantial overlap of the service areas of Bank and Northeast Bank. Furthermore, there are two banks, one of which is a subsidiary of the State's third largest banking organization, that intervene between Bank and Northeast Bank. In view of the foregoing, it does not appear that approval of the proposal would eliminate any significant competition presently existing between Bank and Northeast Bank, nor is it likely that significant competition would develop in the foreseeable future absent approval of Applicant's proposal. Moreover, the Board is of the view that the considerations relating to the convenience and needs of the communities to be served outweigh any anticompetitive effects that might result from Applicant's acquisition of Bank. Therefore, hav-

⁴See footnote 2 for a description of the market.

⁵For example, see the Board's Order of June 26, 1974, denying the application by First City Bancorporation, Houston, Texas, to acquire Meyerland Bank, Houston, Texas (60 Fed. Res. BULLETIN 509 (1974)). Applicant's request for reconsideration of this application was denied by the Board on November 11, 1974.

ing considered the comments of Protestant, it is the Board's judgment that consummation of the proposed transaction would be in the public interest and that the application should be approved.

On the basis of the record, the application is approved for the reasons summarized above. The transaction shall not be made (a) before the thirtieth calendar day following the effective date of this Order or (b) later than three months after the effective date of this Order, unless such period is extended for good cause by the Board, or by the Federal Reserve Bank of Atlanta pursuant to delegated authority.

By order of the Board of Governors, effective January 19, 1976.

Voting for this action: Vice Chairman Mitchell and Governors Holland, Wallich, Coldwell, and Jackson. Absent and not voting: Chairman Burns and Governor Bucher.

Board action was taken while Governor Bucher was a Board Member and before Governor Partee became a Board Member.

(Signed) THEODORE E. ALLISON,
Secretary of the Board.

[SEAL.]

Southland Bancorporation,
Mobile, Alabama

Order Denying Acquisition of Bank

Southland Bancorporation, Mobile, Alabama, a bank holding company within the meaning of the Bank Holding Company Act, has applied for the Board's approval under § 3(a)(3) of the Act (12 U.S.C. 1842(a)(3)) to acquire all of the voting shares (less directors' qualifying shares) of the successor by merger to First National Bank of Fairhope, Fairhope, Alabama ("Bank"). The bank into which Bank is to be merged has no significance except as a means to facilitate the acquisition of the voting shares of Bank. Accordingly, the proposed acquisition of shares of the successor organization is treated herein as the proposed acquisition of the shares of Bank.

Notice of the application, affording opportunity for interested persons to submit comments and views, has been given in accordance with § 3(b) of the Act. The time for filing comments and views has expired and the Board has considered the application and all comments received in light of the factors set forth in § 3(c) of the Act (12 U.S.C. 1842 (c)).

Applicant, the fifth largest commercial banking organization in Alabama, controls two banks with aggregate deposits of approximately \$456.4 million, representing 5.1 percent of the total deposits in commercial banks in the State.¹ Acquisition of Bank would increase Applicant's share of State deposits by .4 of one per cent and would not significantly increase the concentration of banking resources in Alabama, although, as discussed below, the proposal would have some adverse effects on concentration in the relevant market.

Bank has deposits of approximately \$31.7 million, representing 3.4 per cent of the total deposits in commercial banks in the relevant market, the Mobile banking market,² and thereby ranks as the fifth largest of eight banks operating in the market. Applicant's lead bank, Merchants National Bank of Mobile, Mobile, Alabama ("Mobile Bank"), the largest bank operating in the relevant market, has deposits of approximately \$361.6 million, representing 37.2 per cent of total commercial bank deposits in the market. The three largest banking organizations in the market account for 84.6 per cent of total commercial bank deposits. Thus, consummation of this proposal would increase Applicant's share of total deposits to 40.6 per cent and would further increase concentration of banking resources in an already concentrated banking market.

Although Bank and Mobile Bank are located 16 miles apart, competition exists between the two banks as a result of substantial commuting of the labor force between Fairhope and Mobile. Mobile Bank derives \$9.3 million in loans and \$7.2 million in deposit business from the service area of Bank. Approval of the application would, therefore, eliminate a substantial amount of existing competition between Applicant and Bank, as well as reduce the number of banking alternatives operating in the market. Moreover, approval of the proposed transaction would remove a viable entry vehicle for an Alabama bank holding company not currently represented in the market. Ac-

¹All banking data are as of June 30, 1975, and reflect bank holding company formations and acquisitions approved as of November 1, 1975.

²The relevant banking market is approximated by Mobile County and all of Baldwin County except for the southeastern quarter of the county. Although Mobile and Baldwin Counties are physically separated by Mobile Bay, the above market boundaries reflect commuter traffic patterns and the area within which actual competition occurs.

Accordingly, the Board is of the view that consummation of the proposal would have significantly adverse effects on both existing and future competition.³

On the basis of the foregoing and other facts of record, the Board concludes that competitive considerations relating to this application weigh sufficiently against approval so that it should not be approved unless the anticompetitive effects are outweighed by other positive considerations reflected in the record such as the financial and managerial resources and future prospects of Applicant and Bank or the convenience and needs of the communities to be served.

The financial and managerial resources and prospects of Applicant, its subsidiaries, and Bank are regarded as generally satisfactory and consistent with approval of the application, although such considerations do not provide significant weight for approval of the application. As a result of this proposal, Bank would have increased loan limits and would expand its student loan services. These improved services lend some weight toward approval of the application. The Board finds, however, that neither the banking factors nor the considerations relating to convenience and needs are sufficient to outweigh the adverse competitive effects of Applicant's proposal.

On the basis of the facts in the record and in light of the factors set forth in section 3(c) of the Act, it is the Board's judgment that approval of the proposal would not be in the public interest. Accordingly, the application is denied for the reasons summarized above.

By order of the Board of Governors, effective January 26, 1976.

Voting for this action: Vice Chairman Mitchell and Governors Wallich, Coldwell, and Partee. Present and abstaining: Governor Holland. Absent and not voting: Chairman Burns and Governor Jackson.

(Signed) THEODORE E. ALLISON,
Secretary of the Board.

[SEAL]

State Street Boston Financial Corporation,
Boston, Massachusetts

Order Approving Acquisition of Bank

State Street Boston Financial Corporation, Boston, Massachusetts, a bank holding company within the meaning of the Bank Holding Company Act, has applied for the Board's approval under § 3(a)(3) of the Act (12 U.S.C. 1842(a)(3)) to acquire all of the voting shares of Falmouth Bank and Trust Company, Falmouth, Massachusetts ("Bank").

Notice of the application, affording opportunity for interested persons to submit comments and views, has been given in accordance with § 3(b) of the Act. The time for filing comments and views has expired, and the Board has considered the application and all comments received in light of the factors set forth in § 3(c) of the Act (12 U.S.C. 1842 (c)).

Applicant, the fourth largest banking organization in Massachusetts, presently controls two subsidiary banks with aggregate deposits of \$1.2 billion, representing approximately 8.7 per cent of the total deposits in commercial banks in the State.¹ Applicant's acquisition of Bank would not result in a significant increase in the concentration of banking resources in Massachusetts, nor would it change Applicant's ranking among banking organizations in the State.

Bank (approximately \$16.9 million in deposits) is the sixth largest of eight banking organizations operating in the Cape Cod banking market which is the relevant banking market for this proposal,² and controls approximately 7.1 per cent of the total deposits in commercial banks in the market. By Order dated December 10, 1973, the Federal Reserve Bank of Boston approved Applicant's acquisition of Chatham Trust Company ("Chatham Bank"), Chatham, Massachusetts (deposits of approximately \$7.8 million, as of December 31, 1974). Chatham Bank operates in the same banking market as Bank, and although the acquisition of Chatham Bank has not yet been consummated,³

¹Banking data are as of June 30, 1975, unless otherwise indicated.

²The Cape Cod banking market is approximated by Barnstable County.

³The time within which Applicant must consummate the acquisition of Chatham Trust Company has been extended by the Federal Reserve Bank of Boston pursuant to delegated authority.

³The Board denied Applicant's original application to become a bank holding company, 1974 F.R. BULLETIN 669. That application also involved acquisition of Bank. The Board's conclusion as to the effects on competition of the subject proposal are similar to its findings in its previous denial.

the Board has examined the instant proposal in light of the competitive factors which would exist if the acquisition of Chatham Bank had been consummated. Applicant, as a result of consummation of the instant proposal, would become the fifth largest banking organization in the Cape Cod banking market, controlling 11 per cent of the total deposits in commercial banks in the market.

Although Bank and Chatham Bank operate in the same banking market, they are located approximately 40 miles apart. In view of the relatively small size of the two banks, the distance involved, and the existence of numerous intervening bank offices, it does not appear that consummation of this acquisition would eliminate any significant existing competition; nor does it appear likely that, absent this proposal, significant competition would develop between these organizations in the future. In addition, *de novo* entry by Applicant in the Falmouth area is regarded as relatively unattractive due to the market's low ratio of population and deposits per commercial banking office. Accordingly, the Board concludes that competitive considerations are consistent with approval of this application.

The financial and managerial resources and future prospects of Applicant, its subsidiaries, and Bank are regarded as satisfactory and consistent with approval. As part of its proposal, Applicant has committed to increase Bank's capital account by \$300,000 upon consummation of the acquisition, and by an additional \$150,000 by July 31, 1976, thereby increasing Bank's legal lending limit in addition to improving its capital position. Bank will also offer trust services and improved mortgage services as a result of its affiliation with Applicant. Accordingly, the Board regards considerations relating to the convenience and needs of the community to be served as lending support to approval of the application. It is the Board's judgment that the proposed acquisition would be in the public interest and that the application should be approved.

On the basis of the record, the application is approved for the reasons summarized above. The transaction shall not be made (a) before the thirtieth calendar day following the effective date of this Order or (b) later than three months after the effective date of this Order, unless such period is extended for good cause by the Board, or by the Federal Reserve Bank of Boston pursuant to delegated authority.

By order of the Board of Governors, effective January 20, 1976.

Voting for this action: Vice Chairman Mitchell and Governors Bucher, Holland, and Jackson. Absent and not voting: Chairman Burns and Governors Wallich and Coldwell.

Board action was taken while Governor Bucher was a Board Member and before Governor Partee became a Board Member.

(Signed) THEODORE F. ALLISON,
[SEAL] *Secretary of the Board.*

Determination with Respect to Entitlement to Exemption Provided in § 4(c)(ii) of Bank Holding Company Act

Orwig and Company, Inc.,
Kansas City, Missouri

By Order dated December 1, 1975 (40 Federal Register 57246; 1975), the Board approved the application filed by Orwig and Company, Inc., Kansas City, Missouri ("Orwig"), for the Board's approval under § 3(a)(5) of the Bank Holding Company Act ("Act") to merge with Merchants Investors, Inc., Kansas City, Missouri ("Merchants Investors"), under the title and charter of Orwig. Because Orwig desires to continue engaging in certain nonbanking activities engaged in by Merchants Investors, which activities are not presently authorized for bank holding companies, Orwig has requested a Board determination that it is entitled to the benefits of the exemption set forth in § 4(c)(ii) of the Act. That section provides that the Act's prohibitions against nonbanking activities of a bank holding company shall not apply to any bank holding company that is "a company covered in 1970 more than 85 per centum of the voting stock of which was collectively owned on June 30, 1968, and continuously thereafter, directly or indirectly, by or for members of the same family, or their spouses, who are lineal descendants of common ancestors." (12 U.S.C. § 1843(c)(ii)). In its Order of December 1, 1975, the Board indicated that the question of Orwig's entitlement to such exemption was still under consideration. The Board has considered the request and, on the basis of the information presented, makes the following findings.

As indicated above, § 4(c)(ii) of the Act provides a complete exemption from the nonbanking prohibitions of the Act for a bank holding company

that is a "company covered in 1970" more than 85 per cent of the voting shares of which was owned on June 30, 1968, and continuously thereafter, by or for members of the same family. Thus, to qualify for a § 4(c)(ii) exemption, a bank holding company must satisfy two distinct tests: (1) it must be a "company covered in 1970"; and (2) it must fulfill the continuous family ownership requirement.

The Board believes that Orwig does not satisfy the family ownership test because Orwig was not in existence on June 30, 1968. Orwig argues, however, that it is a "successor" to a company that was in existence on that date more than 85 per cent of the voting shares of which was owned on that date by members of the same family, and that it should therefore be viewed as having been in existence on that date. Specifically, Orwig contends that it was formed on July 24, 1970, as the result of a consolidation of Mawn Investment Co. ("Mawn") and three other corporations.

The Board believes, however, that Orwig is not a "successor" to these preexisting corporations, within the meaning of the Act. The term "successor" is defined in § 2(c) of the Act as

"any company which acquires directly or indirectly from a bank holding company shares of any bank, when and if the relationship between such company and the bank holding company is such that the transaction effects no substantial change in the control of the bank or beneficial ownership of such shares of such bank." (Emphasis added.)

On July 24, 1970, the four companies that were consolidated to form Orwig owned, directly and indirectly, about 47 per cent of the shares of University Bank, Kansas City, Missouri, and about 22 per cent of the shares of Merchants-Produce Bank. It is clear, therefore, that the constituent companies of Orwig, even if viewed as a single entity, did not constitute a "bank holding company" under the definitions in the Act as it was in effect on the date of the consolidation. Accordingly, since Orwig did not acquire shares of a bank "from a bank holding company," it cannot be viewed as a "successor" to the constituent companies within the definition set forth in § 2(e).¹

However, even if Orwig were considered a

successor in interest to its constituent companies so that it may trace its corporate existence back to June 30, 1968, and thus satisfy the continuous family ownership requirement of § 4(c)(ii), it does not satisfy the requirement of that section that it also be a "company covered in 1970."

Section 2(b) of the Act defines the term "company covered in 1970" as a "company which becomes a bank holding company as a result of the enactment of the Bank Holding Company Act Amendments of 1970 and which would have been a bank holding company on June 30, 1968, if those amendments had been enacted on that date." On December 31, 1970, Orwig owned approximately 28.5 per cent of a company that owned substantially all of the voting shares of Merchants-Produce Bank, and by virtue of this ownership it became a bank holding company as a result of the enactment of the 1970 Amendments to the Act. In addition, as of that date Orwig owned approximately 24.9 per cent of a company that owned substantially all of the voting shares of University Bank. These holdings were reported to the Board in Orwig's initial bank holding company registration statement filed under the Act in 1971. On June 30, 1968, Orwig (if viewed as the successor in interest to its constituent companies) owned about 45 per cent of University Bank, but owned only 16 per cent of Merchants-Produce Bank. Thus, while Orwig became a bank holding company by reason of its ownership of Merchants-Produce Bank in 1970, it clearly would not have been a bank holding company as to Merchants-Produce Bank on June 30, 1968, if the 1970 Amendments had been enacted on that date. Orwig offers three arguments in an effort to cure this defect in its claim of entitlement to the § 4(c)(ii) exemption:

First, it contends that even though it did not control Merchants-Produce Bank on June 30, 1968, it did control University Bank. Therefore, it claims, it would have been a bank holding

¹While Orwig may be viewed as the legal successor in interest to the constituent companies under applicable state corporation law, the Board does not believe that state law is relevant or controlling on the question whether Orwig is entitled to the broad exemption from the prohibitions on nonbanking activities set forth in § 4(c)(ii). That section plainly refers to "a company" whose stock was owned by family members on June 30, 1968, and the Board believes this language should be narrowly construed.

¹See opposite column for footnote.

company as to University Bank on June 30, 1968, had the Act been amended on that date.

Second, Orwig contends that while it did not control Merchants-Produce Bank on June 30, 1968, by virtue of stock ownership, it exercised a "controlling influence" over the management or policies of that bank on that date, and should therefore be deemed retroactively to have controlled the bank as of that date.

Third, Orwig argues that as of December 31, 1970, it exercised a "controlling influence" over the management or policies of University Bank, and should therefore be deemed retroactively to have become a bank holding company as to University Bank by reason of the enactment of the 1970 Amendments. If this contention were accepted, Orwig would then be a "company covered in 1970" with respect to University Bank because it clearly controlled more than 25 per cent of that bank's voting shares as of June 30, 1968.

As to Orwig's first point, it is the Board's view that a company claiming to be a "company covered in 1970" must have owned more than 25 per cent of the voting shares of the *same* bank both on June 30, 1968, and December 31, 1970, and continuously between those dates. In enacting the 1970 Amendments to the Act, Congress was concerned about disrupting settled banking relationships that had existed for a period of time prior to the enactment of the Amendments to the Act. June 30, 1968, was originally recommended by the Administration as the cut-off date for determining eligibility for grandfather privileges.² In the final version of the legislation, Congress adopted June 30, 1968, as the "grandfather" date, "because it was about that time that it became clear that the major banks of this country were going to restructure themselves as subsidiaries or affiliates of one-bank holding companies," and because the controversy engendered by the pub-

licity concerning this development put the public on notice "that the issue was going to be reconsidered by the Congress." 116 Cong. Rec. 42424 (1970) (remarks of Sen. Sparkman). The ranking minority member of the House Banking Committee explained that the "grandfather" clause "permits nonbanking activities of one-bank holding companies that existed on or before June 30, 1968, to be continued." 116 Cong. Rec. 41953 (1970) (remarks of Rep. Widnall). It is clear, therefore, that Congress was concerned about the disruption of holding company relationships that were covered for the first time by the 1970 Amendments and that had existed on June 30, 1968. If a company that controlled one bank on June 30, 1968, voluntarily relinquished that control position prior to the enactment of the 1970 Amendments, it was plainly not within the scope of Congress' concern, even though it may have acquired control of a different bank after that date.

Orwig's second argument, that it exercised a "controlling influence" over Merchants-Produce Bank on June 30, 1968, and therefore should be deemed to be a "company covered in 1970" because it controlled the bank as of that date, within the meaning of § 2(a)(2)(C) of the Act, is also without merit. As noted above, § 2(b) of the Act defines the term "company covered in 1970" as a "company that becomes a bank holding company as a result of the enactment of the Bank Holding Company Act Amendments of 1970 and which would have been a bank holding company on June 30, 1968, if those amendments had been enacted on that date." (Emphasis added.) Since Orwig did not own as much as 25 per cent of Merchants-Produce Bank on June 30, 1968, it would not have been a bank holding company on that date had the Amendments been enacted at that time. It could only have become a bank holding company at some subsequent date after the Board made a "controlling influence" determination under § 2(a)(2)(C). It has long been the Board's view that a company may only be considered a "company covered in 1970" if it *automatically* became a bank holding company by virtue of the 1970 Amendments and would *automatically* have become a bank holding company on June 30, 1968, had the amendments then been enacted. See *Perpetual Corporation—Pierce National Life Insurance Company*, 1973 Federal Reserve BULLETIN 218; *Ribso, Inc.*, 38 Fed Reg. 7029 (1973). Accordingly, Orwig cannot achieve the status of a "company covered in 1970" by virtue of a

²Under Secretary of the Treasury Walker testified in early 1969:

"This date is not so far back in time that forced divestitures would disrupt the operations or threaten the viability of most of the smaller, "traditional" one-bank holding companies. On the other hand, the date is early enough to include the great majority of new companies whose organization has pushed the total assets involved to such a high level."

Hearings on "Bank Holding Company Act Amendments" before the House Committee on Banking and Currency, 91st Cong., 1st Sess. 90 (1969).

retroactive "controlling influence" determination.³

Orwig's third argument, that it exercised a "controlling influence" over University Bank as of December 31, 1970, must fail for the same reasons as discussed with respect to its claim of a "controlling influence" over Merchants-Produce Bank as of June 30, 1968.⁴ In this regard the Board notes further that when Orwig registered as a bank holding company in 1971, because of its control of Merchants-Produce Bank, it did not claim to have control over University Bank by virtue of its exercise of a "controlling influence," and in fact it indicated that University Bank was *not* a subsidiary of Orwig. Thus, its present claim of "controlling influence" is in conflict with the representations it made to the Board in 1971.⁵

Accordingly, on the basis of the information presented and for the reasons summarized herein, the Board has determined that Orwig is not entitled to the exemption provided in § 4(c)(ii) of the Act.

³The recent decision of the United States Court of Appeals for the Ninth Circuit in *Patagonia Corporation v. Board of Governors*, 517 F.2d 803 (1975) is not relevant to this issue. The issue in *Patagonia* was whether a bank holding company that was admittedly a "company covered in 1970," because it controlled more than 25 per cent of the same bank both on June 30, 1968, and December 31, 1970, was entitled to continue to engage in a nonbanking activity that it was engaged in through a "subsidiary" on June 30, 1968. The court held that in determining whether the nonbank company was a "subsidiary," within the definition in § 2(d)(3) of the Act, the Board must consider whether Patagonia exercised a "controlling influence" over that company's management policies.

The court itself distinguished that issue from the issue involved here and in the Board's *Ribso* decision, namely, whether a "controlling influence" determination can be made retroactively under § 2(a)(2)(C) with respect to a bank for the purpose of determining whether a company is a "company covered in 1970." (517 F.2d at 814).

⁴As an alternative, Orwig has requested that the Board make a "controlling influence" determination under § 2(a)(2)(C) of the Act that Merchants Investors was in fact a bank holding company with respect to the same bank throughout the period of June 30, 1968, to December 31, 1970, and thus a "company covered in 1970." Merchants is wholly owned by members of the same family that owns Orwig. Orwig argues that, upon the merger of Merchants into Orwig (which transaction was approved by the Board on December 1, 1975), Orwig would be a "company covered in 1970" by reason of its being a "successor" to Merchants. Merchants owned approximately 24 per cent of the voting shares of University Bank on December 31, 1970, and approximately the same ownership of University Bank existed on June 30, 1968. Orwig's request that Merchants be determined to be a "company covered in 1970" also must fail for the same reasons as discussed above with respect to Orwig's claim of a "controlling influence" over Merchants-Produce Bank as of June 30, 1968.

⁵The registration form instructs registrants that "if the existence of control is open to reasonable doubt in any instance" a registrant may disclaim control but must "state the material facts pertinent to the possible existence of control."

By order of the Board of Governors, effective January 15, 1976.

Voting for this action: Vice Chairman Mitchell and Governors Bucher, Holland, Wallich, and Jackson. Absent and not voting: Chairman Burns and Governor Coldwell.

Board action was taken while Governor Bucher was a Board Member and before Governor Partee became a Board Member.

(Signed) THEODORE E. ALLISON,
[SEAL.] Secretary of the Board.

Order Approving Reconsideration

Citicorp,
New York, New York

Citicorp, New York, New York, has requested reconsideration of the Order of November 10, 1975 (40 Federal Register 53315), whereby the Board of Governors denied the application of Citicorp for prior approval of the acquisition of West Coast Credit Corporation, Seattle, Washington, pursuant to section 4(c)(8) of the Bank Holding Company Act of 1956, as amended (12 U.S.C. 1843(c)(8)).

The request for reconsideration is filed pursuant to section 262.3(g)(5) of the Board's Rules of Procedure, which provides that the Board will not grant any request for reconsideration "unless the request presents relevant facts that, for good cause shown, were not previously presented to the Board, or unless it otherwise appears to the Board that reconsideration would be appropriate." The Board finds that the request for reconsideration presents relevant facts or issues which appear appropriate in the public interest for the Board to consider. Accordingly, the request for reconsideration is hereby approved.

In order to facilitate such consideration, comments and views regarding the proposed acquisition may be filed with the Board not later than February 9, 1976. Communications should be addressed to the Secretary, Board of Governors of the Federal Reserve System, Washington, D.C. 20551. The application, as supplemented by Applicant's request for reconsideration, may be inspected at the offices of the Board of Governors or at the Federal Reserve Bank of New York.

By order of the Board of Governors, effective January 9, 1976.

Voting for this action: Vice Chairman Mitchell and Governors Holland and Partee. Voting against this action: Governor Coldwell. Absent and not voting: Chairman Burns and Governors Wallich and Jackson.

(Signed) THEODORE E. ALLISON,
Secretary of the Board.

[SEAL.]

Decision Under Section 25 of the Federal Reserve Act

Bank of Tokyo, Ltd.
Tokyo, Japan

The Board of Governors has approved the application of Bank of Tokyo, Ltd., Tokyo, Japan, to acquire shares of Tokyo Bancorp International, Houston, Texas ("TBI"), pursuant to section 25 of the Federal Reserve Act, 12 U.S.C. 601, and section 4(c)(5) of the Bank Holding Company Act, 12 U.S.C. 1843(c)(5). TBI has entered into an agreement with the Board whereby TBI will not purchase or hold any asset or exercise any power in the U.S. or abroad except as would be permissible under Regulation K, 12 CFR 211, applicable to Edge Corporations. In addition, TBI has agreed to comply with the reserve requirements of Regulation K with respect to its due-to-customer accounts. As a result of its agreement with the Board, TBI becomes a so-called "Agreement Corporation." Agreement Corporations are state chartered corporations principally engaged in international and foreign banking.

Board decisions on applications under section 25 of the Federal Reserve Act are announced in the form of a Board letter sent to the Applicant. There follows the text of the Board's letter to Bank of Tokyo and the agreement of TBI with the Board:

January 26, 1976

Mr. Yasushi Watanabe
Managing Director and
Regional Executive in New York
The Bank of Tokyo, Ltd.
New York Agency
100 Broadway
New York, New York 10005

Dear Mr. Watanabe:

This refers to the application of The Bank of Tokyo, Ltd., Tokyo, Japan ("Appli-

cant") for permission of the Board of Governors under the provisions of section 4(c)(5) of the Bank Holding Company Act of 1956, as amended and section 25 of the Federal Reserve Act, to hold stock of Tokyo Bancorp International (Houston), Inc., Houston, Texas ("TBI"). Reference is also made to the agreement dated January 22, 1976, executed by TBI in accordance with the requirements of section 25 of the Federal Reserve Act, by which such corporation agrees to restrict its operations and conduct its business in the manner set forth therein.

After consideration of the application and agreement, the Board of Governors of the Federal Reserve System, pursuant to section 4(c)(5) of the Bank Holding Company Act of 1956, as amended and section 25 of the Federal Reserve Act, approves the application and grants permission to Applicant to purchase and hold up to 10,000 shares of the stock of TBI at a cost of approximately \$1,000,000, provided such shares are acquired within one year from the date of this letter. Please advise the Board of Governors, through the Federal Reserve Bank of Dallas, the date TBI commences business.

The foregoing approval is granted subject to the condition that Applicant shall dispose of its stock in TBI as the Board may direct if, in the Board's judgment, TBI shall have failed to comply with the terms of its agreement with the Board or regulations of the Board applicable thereto. It should be noted in this regard that the provisions of § 211.3 of Regulation K relating to the organization of Edge Act Corporations do not, of course, apply to Agreement Corporations such as TBI. Accordingly, the citizenship requirements imposed on the directors and stockholders of Edge Act Corporations under section 25(a) of the Federal Reserve Act and included by implication in § 211.3 of Regulation K do not apply to TBI. In the Board's judgment, it is clear that there are no statutory citizenship requirements for directors or stockholders of Agreement Corporations imposed under section 25 of the Federal Reserve Act.

Very truly yours,

(Signed) Theodore E. Allison,
Secretary of the Board.

Agreement

In consideration of the granting by the Board of Governors of the Federal Reserve System (hereinafter referred to as the Board of Governors), under the provisions of Section 4(c)5 of the Bank Holding Company Act of 1956, as amended, Section 25 of the Federal Reserve Act and pursuant to

an application filed with the Board of Governors by The Bank of Tokyo, Ltd., of permission to acquire and hold stock of Tokyo Bancorp International (Houston), Inc. (hereinafter referred to as the Corporation), the Corporation, in accordance with the provisions of Section 25 of the Federal Reserve Act, hereby undertakes and agrees with the Board of Governors as follows:

1. Compliance with Section 11 of Regulation K:

That the Corporation shall not purchase or hold any asset, or otherwise exercise any of its power in the United States or abroad in any manner, which would not be permissible under the provisions of Regulation K issued by the Board of Governors. In this regard the due-to-customer accounts, credit balances in favor of its customers or other similar obligations to be maintained by such Corporation shall, for purposes of Regulation K, be treated in all respects, including, without limitation, the maintenance of reserve requirements, as if such accounts, balances or obligations, as the case may be, were deposits.

2. Further Limitations and Restrictions:

That the Corporation shall restrict its operations and conduct its business in such manner and under such other or further limitations

and restrictions as the Board of Governors may hereafter from time to time prescribe, in Regulation K or otherwise.

3. Examinations and Reports:

(a) That at such times as may be fixed by the Board of Governors the Corporation shall submit to examination by examiners selected or approved by the Board of Governors;

(b) That the Corporation shall pay the expenses of all such examinations in the amount determined by the Board of Governors;

(c) That the Corporation shall do everything necessary to facilitate such examinations and shall make available to the examiners all information which they may require;

(d) That the Corporation shall make reports to the Board of Governors at such times and in such form and covering such matters as the Board of Governors may prescribe.

This agreement is executed in duplicate.

January 22, 1976

Tokyo Bancorp International
(Houston), Inc.

ORDERS APPROVED UNDER BANK HOLDING COMPANY ACT—

By the Board of Governors

During January 1976, the Board of Governors approved the applications listed below. The orders have been published in the Federal Register, and copies are available upon request to Publications Services, Division of Administrative Services, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.

Section 3

<i>Applicant</i>	<i>Bank(s)</i>	<i>Board action (effective date)</i>	<i>Federal Register citation</i>
Alabama Bancorporation, Birmingham, Alabama	Peoples Bank of Tuscaloosa, Tuscaloosa, Alabama	1/5/76	41 F.R. 1817 1/12/76
Ellis Banking Corporation, Bradenton, Florida	American Bank of Fort Myers, Fort Myers, Florida	1/15/76	41 F.R. 3782 1/26/76
The Glencoe Capital Corporation, Glencoe, Ill.	Glencoe National Bank, Glencoe, Ill.	1/2/76	41 F.R. 1818 1/12/76

Section 3—Continued

<i>Applicant</i>	<i>Bank(s)</i>	<i>Board action (effective date)</i>	<i>Federal Register citation</i>
Humboldt Bancshares Inc., Humboldt, Kansas	Humboldt National Bank, Humboldt, Kansas	1/5/76	41 F.R. 2113 1/14/76
Nevada Brick and Tile Co., Nevada, Iowa	Nevada National Bank, Nevada, Iowa	1/9/76	41 F.R. 2689 1/19/76
Northstream Invest- ments, Inc., Geddes, South Dakota	Security State Bank, Geddes, South Dakota	1/2/76	41 F.R. 1819 1/12/76

Section 4

<i>Applicant</i>	<i>Nonbanking company (or activity)</i>	<i>Board action (effective date)</i>	<i>Federal Register citation</i>
Ancorp Bancshares, Inc., Chattanooga, Tennessee	Ancorp Insurance Com- pany, Phoenix, Arizona	1/2/76	41 F.R. 1817 1/12/76
Central Banking Sys- tem, Inc., Oakland, California	Computer Dynamics, Inc., Oakland, California	1/19/76	41 F.R. 3781 1/26/76

Sections 3 and 4

<i>Applicant</i>	<i>Bank(s)</i>	<i>Nonbanking company (or activity)</i>	<i>Board action (effective date)</i>	<i>Federal Register citation</i>
Peoples Bank- shares, Inc., Mora, Minnesota	Peoples Na- tional Bank of Mora, Mora, Min- nesota	Peoples Credit Company of Mora, Minnesota, Inc., Mora, Minnesota	1/22/76	41 F.R. 1640 1/30/76

By Federal Reserve Banks

During December 1975 or January 1976, applications were approved by the Federal Reserve Banks as listed below. The orders have been published in the Federal Register, and copies are available upon request to the Reserve Bank.

Section 3

<i>Applicant</i>	<i>Bank(s)</i>	<i>Reserve Bank</i>	<i>Effective date</i>	<i>Federal Register citation</i>
Northwest Ohio Bancshares, Inc., Toledo, Ohio	The Liberty State Savings Bank, Liberty Center, Ohio	Cleveland	1/16/76	41 F.R. 4075 1/28/76

Sections 3 and 4

<i>Applicant</i>	<i>Bank(s)</i>	<i>Nonbanking company (or activity)</i>	<i>Reserve Bank</i>	<i>Effective date</i>	<i>Federal Register citation</i>
Dubois Bank- shares, Inc., Sauk Centre, Minnesota	First State Bank of Sauk Cen- tre, Sauk Centre, Minnesota	First State Agen- cy, Sauk Centre, Minnesota	Minneapolis	12/19/75	41 F.R. 1330 1/7/76

PENDING CASES INVOLVING THE BOARD OF GOVERNORS*

Helen C. Hatten, et al. v. Board of Governors, filed January 1976, U.S.D.C. for the District of Connecticut.

International Bank v. Board of Governors, filed December 1975, U.S.D.C. for the District of Columbia.

Community Bancorporation v. Board of Governors, filed December 1975, U.S.C.A. for the Sixth Circuit.

Robert Farms, Inc. v. Comptroller of the Currency, et al., filed November 1975, U.S.D.C. for the Southern District of California.

National Computer Analysts, Inc. v. Decimus Corporation, et al., filed November 1975, U.S.D.C. for the District of New Jersey.

Peter E. Blum v. First National Holding Corporation, filed November 1975, U.S.D.C. for the Northern District of Georgia.

Harlan National Co. v. Board of Governors, filed November 1975, U.S.C.A. for the Eighth Circuit.

Peter E. Blum v. Morgan Guaranty Trust Co., et al., filed October 1975, U.S.D.C. for the Northern District of Georgia.

A.R. Martin-Trigona v. Board of Governors, et al., filed September 1975, U.S.D.C. for the Northern District of Illinois.

†*A.R. Martin-Trigona v. Board of Governors, et al.*, filed September 1975, U.S.D.C. for the Northern District of Illinois.

Reserve Enterprises, Inc. v. Arthur F. Burns, et al., filed September 1975, U.S.D.C. for the District of Minnesota.

Logan v. Secretary of State, et al., filed September 1975, U.S.D.C. for the District of Columbia.

†*Ellsworth v. Burns*, filed September 1975, U.S.D.C. for the District of Arizona.

Florida Association of Insurance Agents, Inc., v. Board of Governors, and National Association of Insurance Agents, Inc. v. Board of Governors, filed August 1975, actions consolidated in U.S.C.A. for the Fifth Circuit.

Henry M. Smith v. National Bank of Boulder, et al., filed June 1975, U.S.D.C. for the Northern District of Texas.

Bank of Boulder v. Board of Governors, et al., filed June 1975, U.S.C.A. for the Tenth Circuit.

†‡*David R. Merrill, et al. v. Federal Open Market Committee of the Federal Reserve System*, filed May 1975, U.S.D.C. for the District of Columbia.

Curvin J. Trone v. United States, filed April 1975, U.S. Court of Claims.

*This list of pending cases does not include suits against Federal Reserve Banks in which the Board of Governors is not named as a party.

†Decisions have been handed down in these cases, subject to appeals noted.

‡The Board of Governors is not named as a party in this action.

Richard S. Kaye v. Arthur F. Burns, et al., filed April 1975, U.S.D.C. for the Southern District of New York.

Louis J. Roussel v. Board of Governors, filed April 1975, U.S.D.C. for the Eastern District of Louisiana.

Georgia Association of Insurance Agents, et al. v. Board of Governors, filed October 1974, U.S.C.A. for the Fifth Circuit.

Alabama Association of Insurance Agents, et al., v. Board of Governors, filed July 1974, U.S.C.A. for the Fifth Circuit.

†*Investment Company Institute v. Board of Governors*, dismissed July 1975, U.S.D.C. for the District of Columbia, appeal pending,

U.S.C.A. for the District of Columbia Circuit.

†*George Brice, Jr., et al., v. Board of Governors*, filed April 1974, U.S.C.A. for the Ninth Circuit.

East Lansing State Bank v. Board of Governors, filed December 1973, U.S.C.A. for the Sixth Circuit.

†*Consumers Union of the United States, Inc., et al., v. Board of Governors*, filed September 1973, U.S.D.C. for the District of Columbia.

Bankers Trust New York Corporation v. Board of Governors, filed May 1973, U.S.C.A. for the Second Circuit.

Directory of Federal Reserve Banks and Branches

Following is a list of the directorates of the Federal Reserve Banks and Branches as at present constituted. The list shows, in addition to the name of each director, his principal business affiliation, the class of directorship, and the date when his term expires. Each Federal Reserve Bank has nine directors; three Class A and three Class B directors, who are elected by the stockholding member banks, and three Class C directors, who are appointed by the Board of Governors of the Federal Reserve System. Class A directors are representative of the stockholding member banks. Class B directors at the time of their election must be actively engaged in their district in commerce, agriculture, or some industrial pursuit, and may not be officers, directors, or employees of any bank.

For the purpose of electing Class A and Class B directors, the member banks of each Federal Reserve district are classified by the Board of Governors of the Federal Reserve System into

three groups, each of which consists of banks of similar capitalization, and each group elects one Class A and one Class B director. Class C directors may not be officers, directors, employees, or stockholders of any bank. One Class C director is designated by the Board of Governors as Chairman of the Board of Directors and Federal Reserve Agent and another is appointed Deputy Chairman. Federal Reserve Branches have either five or seven directors, of whom a majority are appointed by the Board of Directors of the parent Federal Reserve Bank; the others are appointed by the Board of Governors of the Federal Reserve System. One of the directors appointed by the Board of Governors at each Branch is designated annually as Chairman of the Board in such a manner as the Federal Reserve Bank may prescribe.

Names followed by footnote 1 ⁽¹⁾ are Chairmen, and those by footnote 2 ⁽²⁾ are Deputy Chairmen. Names in capital letters indicate new appointments; all others are reappointments.

DISTRICT 1—FEDERAL RESERVE BANK OF BOSTON

		<i>Term expires Dec. 31</i>
<i>CLASS A:</i>		
FRANCIS N. SOUTHWORTH	Chairman of the Board, President, Concord National Bank, Concord, N.H.	1976
JAMES F. ENGLISH, JR.	Chairman, The Connecticut Bank and Trust Co., Hartford, Conn.	1977
JOHN D. ROBINSON	President, Firstbank, N.A., Farmington, Me.	1978
<i>CLASS B:</i>		
G. WILLIAM MILLER	President, Textron Inc., Providence, R.I.	1976
WESTON P. FIGGINS	Chairman of the Board, Wm. Filene's Sons Company, Boston, Mass.	1977
ALFRED W. VAN SINDEREN	President, The Southern New England Telephone Company, New Haven, Conn.	1978
<i>CLASS C:</i>		
KENNETH I. GUSCOTT	President, Ken Guscott Associates, Boston, Mass.	1976
ROBERT M. SOLOW ²	Institute Professor, Massachusetts Institute of Technology, Cambridge, Mass.	1977
LOUIS W. CABOT ¹	Chairman of the Board, Cabot Corporation, Boston, Mass.	1978

DISTRICT 2—FEDERAL RESERVE BANK OF NEW YORK

*Term
expires
Dec. 31*

CLASS A:

DAVID ROCKEFELLER	Chairman of the Board, The Chase Manhattan Bank, N.A. New York, N.Y.	1976
STUART McCARTY	President, First-City National Bank of Binghamton, N.Y.	1977
HARRY J. TAW	President, First National Bank of Cortland, N.Y.	1978

CLASS B:

MAURICE F. GRANVILLE	Chairman of the Board, Texaco Inc., New York, N.Y.	1976
WILLIAM S. SNEATH	President, Union Carbide Corporation, New York, N.Y.	1977
JACK B. JACKSON	President, J.C. Penney Co., Inc., New York, N.Y.	1978

CLASS C:

ALAN PIFER	President, Carnegie Corporation of New York, N.Y.	1976
ROBERT H. KNIGHT ²	Partner, Shearman and Sterling, Attorneys, New York, N.Y.	1977
FRANK R. MILLIKEN ¹	President, Kennecott Copper Corporation, New York, N.Y.	1978

BUFFALO BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

J. WALLACE ELY	Chairman of the Board, New York State Corporation, Rochester, N.Y.	1976
DANIEL G. RANSOM	President, The Wm. Hengerer Co., Buffalo, N.Y.	1976
CHARLES A. MARKS	President, Alden State Bank, Alden, N.Y.	1977
EVERY H. FONDA	President, Liberty National Bank and Trust Company, Buffalo, N.Y.	1978

APPOINTED BY BOARD OF GOVERNORS:

RUPERT WARREN ¹	Former President, Trico Products Corporation, Buffalo, N.Y.	1976
PAUL A. MILLER	President, Rochester Institute of Technology, Rochester, N.Y.	1977
DONALD R. NESBITT	Owner-Operator, Silver Creek Farms, Albion, N.Y.	1978

DISTRICT 3—FEDERAL RESERVE BANK OF PHILADELPHIA

CLASS A:

THOMAS L. MILLER	President, Upper Dauphin National Bank, Millersburg, Pa.	1976
WILLIAM B. EAGLESON	Chairman of the Board, President, Girard Bank, Bala Cynwyd, Pa.	1977
JAMES PATCHELL	President and Chief Executive Officer, National Bank and Trust Company of Gloucester County, Woodbury, N.J.	1978

CLASS B:

WILLIAM S. MASLAND	President, C.H. Masland & Sons, Carlisle, Pa.	1976
C. GRAHAM BERWIND, JR.	Chairman and President, Berwind Corporation, Philadelphia, Pa.	1977
HAROLD A. SHAUB	President and Chief Executive Officer, Campbell Soup Co., Camden, N.J.	1978

DISTRICT 3—FEDERAL RESERVE BANK OF PHILADELPHIA—Continued

	<i>Term expires</i>
<i>CLASS C:</i>	
JOHN R. COLEMAN ¹	1976
WERNER C. BROWN	1977
JOHN W. ECKMAN ²	1978

DISTRICT 4—FEDERAL RESERVE BANK OF CLEVELAND

CLASS A:

EDWARD W. BARKER	1976
MERLE E. GILLIAND	1977
RICHARD P. RAISH	1978

CLASS B:

CHARLES Y. LAZARUS	1976
DONALD E. NOBLE	1977
RENE C. MCPHERSON	1978

CLASS C:

ROBERT E. KIRBY ²	1976
HORACE A. SHEPARD ¹	1977
OTIS A. SINGLETARY	1978

CINCINNATI BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

JOSEPH F. RIPPE	1976
JOE D. BLOUNT	1977
ROBERT A. KERR	1978
LAWRENCE C. HAWKINS	1978

APPOINTED BY BOARD OF GOVERNORS:

CLAIR F. VOUGH	1976
LAWRENCE H. ROGERS II ¹	1977
MARTIN B. FRIEDMAN	1978

DISTRICT 4—FEDERAL RESERVE BANK OF CLEVELAND—Continued

PITTSBURGH BRANCH

		<i>Term expires Dec. 31</i>
<i>APPOINTED BY FEDERAL RESERVE BANK:</i>		
MALCOLM E. LAMBING, JR.	President, Chief Executive Officer, The First National Bank of Pennsylvania, Erie, Pa.	1976
RICHARD D. EDWARDS	President, Union National Bank, Pittsburgh, Pa.	1977
R. BURT GOOKIN	Vice Chairman and Chief Executive Officer, H.J. Heinz Co., Pittsburgh, Pa.	1978
WILLIAM E. MIDKIFF, III	Chairman of the Board and Chief Executive Officer, First National Bank and Trust Company in Steubenville, Ohio	1978
<i>APPOINTED BY BOARD OF GOVERNORS:</i>		
G. JACKSON TANKERSLEY ¹	President, Consolidated Natural Gas Company, Pittsburgh, Pa.	1976
ARNOLD R. WEBER	Dean, Graduate School of Industrial Administration, Provost, Carnegie-Mellon University, Pittsburgh, Pa.	1977
W. H. KNOELL	President, Cyclops Corporation, Pittsburgh, Pa.	1978

DISTRICT 5—FEDERAL RESERVE BANK OF RICHMOND

CLASS A:

PLATO P. PEARSON, JR.	Chairman and President, The Citizens National Bank, Gastonia, N.C.	1976
JAMES A. HARDISON	Chairman and President, The First National Bank of Anson County, Wadesboro, N.C.	1977
J. OWEN COLE	Chairman of the Board and President, First National Bank of Maryland, Baltimore, Md.	1978

CLASS B:

ANDREW L. CLARK	President, Andy Clark Ford, Inc., Princeton, W. Va.	1976
HENRY CLAY HOFHEIMER, II	Chairman of the Board, Virginia Real Estate Investment Trust, Norfolk, Va.	1977
OSBY L. WEIR	Retired General Manager, Metropolitan Washington-Baltimore Area, Sears Roebuck and Company, Bethesda, Md.	1978

CLASS C:

E. ANGUS POWELL ¹	President, Chesterfield Land & Timber Corp., Midlothian, Va.	1976
E. CRAIG WALL, SR. ²	Chairman of the Board, Canal Industries, Inc., Conway, S.C.	1977
MACEO A. SLOAN	Senior Vice President, North Carolina Mutual Life Insurance Co., Durham, N.C.	1978

DISTRICT 5—FEDERAL RESERVE BANK OF RICHMOND—Continued

BALTIMORE BRANCH

		<i>Term expires Dec. 31</i>
<i>APPOINTED BY FEDERAL RESERVE BANK:</i>		
J. STEVENSON PECK	Chairman of the Board, Union Trust Company of Maryland, Baltimore, Md.	1976
LACY I. RICE, JR.	President, The Old National Bank of Martinsburg, W.Va., and President, Suburban National Bank of Martinsburg, W.Va.	1976
J. PIERRE BERNARD	Chairman of the Board, The Annapolis Banking and Trust Company, Annapolis, Md.	1977
CATHERINE B. DOEHLER	Senior Vice President, Chesapeake Financial Corporation, Baltimore, Md.	1978
<i>APPOINTED BY BOARD OF GOVERNORS:</i>		
I. E. KILLIAN	Manager, Eastern Region, Exxon Company, U.S.A., Balti- more, Md.	1976
JAMES G. HARLOW ¹	President, West Virginia University, Morgantown, W.Va.	1977
DAVID W. BARTON, JR.	President, The Barton-Gillet Company, Baltimore, Md.	1978

CHARLOTTE BRANCH

<i>APPOINTED BY FEDERAL RESERVE BANK:</i>		
THOMAS L. BENSON	President, The Conway National Bank, Conway, S.C.	1976
W. B. APPLE, JR.	President and Trust Officer, First National Bank of Reids- ville, N.C.	1976
JOHN T. FIELDER	President, J.B. Ivey and Company, Charlotte, N.C.	1977
WILLIAM W. BRUNER	Chairman of the Board, President, First National Bank of South Carolina, Columbia, S.C.	1978
<i>APPOINTED BY BOARD OF GOVERNORS:</i>		
CHARLES W. DEBELL ¹	General Manager, North Carolina Works, Western Electric Company, Inc., Winston-Salem, N.C.	1976
CHARLES F. BENBOW	Senior Vice President, R.J. Reynolds Industries, Inc., Win- ston-Salem, N.C.	1977
ROBERT C. EDWARDS	President, Clemson University, Clemson, S.C.	1978

DISTRICT 6—FEDERAL RESERVE BANK OF ATLANTA

CLASS A:

JOHN T. OLIVER, JR.	President, First National Bank of Jasper, Ala.	1976
JACK P. KEITH	President, First National Bank of West Point, Ga.	1977
SAM I. YARNELL	Chairman, American National Bank and Trust Company, Chattanooga, Tenn.	1978

DISTRICT 6—FEDERAL RESERVE BANK OF ATLANTA—Continued

		<i>Term expires Dec. 31</i>
<i>CLASS B:</i>		
ROBERT T. HORNBECK	Manager, Tennessee Operations, Aluminum Company of America, Alcoa, Tenn.	1976
ULYSSES V. GOODWYN	Executive Vice President, Southern Natural Resources, Inc., Birmingham, Ala.	1977
GEORGE W. JENKINS	Chairman, Publix Super Markets, Inc., Lakeland, Fla.	1978
<i>CLASS C:</i>		
CLIFFORD M. KIRTLAND, JR. ²	President, Cox Broadcasting Corporation, Atlanta, Ga.	1976
H. G. PATTILLO ¹	Chairman of the Board, Pattillo Construction Company, Inc., Decatur, Ga.	1977
FRED ADAMS, JR.	President, Cal-Maine Foods, Inc., Jackson, Miss.	1978

BIRMINGHAM BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

CLARENCE L. TURNIPSEED	President, First National Bank, Brewton, Ala.	1976
JOHN MAPLES, JR.	Executive Vice President, Union Bank & Trust Company, Montgomery, Ala.	1976
D.C. WADSWORTH, JR.	President, American National Bank of Gadsden, Ala.	1977
ROBERT H. WOODROW, JR.	Chairman of the Board and Chief Executive Officer, First National Bank of Birmingham, Ala.	1978

APPOINTED BY BOARD OF GOVERNORS:

WILLIAM H. MARTIN, III	Executive Vice President, Martin Industries, Sheffield, Ala.	1976
HAROLD B. BLACH, JR. ¹	President, J. Blach & Sons, Inc., Birmingham, Ala.	1977
FRANK P. SAMFORD, JR.	Chairman of the Board, Liberty National Life Insurance Co., Birmingham, Ala.	1978

JACKSONVILLE BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

MACDONNELL TYRE	Chairman, Sun First National Bank of Orlando, Fla.	1976
RICHARD A. COOPER	Chairman of the Board, First National Bank of New Port Richey, Fla.	1976
CHAUNCEY W. LEVER	Chairman, Florida National Banks of Florida, Inc., Jacksonville, Fla.	1977
JOHN T. CANNON, III	President, Barnett Bank of Cocoa, N.A., Cocoa, Fla.	1978

APPOINTED BY BOARD OF GOVERNORS

EGBERT R. BEALL ¹	President, Beall's Department Stores, Bradenton, Fla.	1976
GERT H. W. SCHMIDT	President, TeLeVision 12 of Jacksonville, Fla.	1977
JAMES E. LYONS	President, Lyons Industrial Corporation, Winter Haven, Fla.	1978

DISTRICT 6—FEDERAL RESERVE BANK OF ATLANTA—Continued

MIAMI BRANCH

*Term
expires
Dec. 31*

APPOINTED BY FEDERAL RESERVE BANK:

MICHAEL J. FRANCO	Chairman, City National Bank of Miami, Fla.	1976
HARRY HOOD BASSETT	Chairman of the Board, Southeast Banking Corporation, Miami, Fla.	1977
THOMAS F. FLEMING, JR.	Chairman of the Board, First Bancshares of Florida, Inc., Boca Raton, Fla.	1978
JEAN MCARTHUR DAVIS	President, McArthur Dairy, Inc., Miami, Fla.	1978

APPOINTED BY BOARD OF GOVERNORS:

CASTLE W. JORDAN ¹	President, Aegis Corporation, Coral Gables, Fla.	1976
DAVID G. ROBINSON	President, Edison Community College, Fort Myers, Fla.	1977
ALVARO LUIS CARTA	President, Gulf + Western Americas Corporation, Vero Beach, Fla.	1978

NASHVILLE BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

T. SCOTT FILLIBROWN, JR.	Vice Chairman, First American National Bank of Nashville, Tenn.	1976
FRED R. LAWSON	President, Blount National Bank of Maryville, Tenn.	1976
W. M. JOHNSON	President, First National Bank, Sparta, Tenn.	1977
JOHN W. ANDERSEN	President and Chief Executive Officer, First National Bank of Sullivan County, Kingsport, Tenn.	1978

APPOINTED BY BOARD OF GOVERNORS:

JAMES W. LONG ¹	President, Robertson County Farm Bureau, Springfield, Tenn.	1976
JAMES R. LAWSON	Fisk University, Nashville, Tenn.	1977
JOHN C. BOLINGER	Management Consultant, Knoxville, Tenn.	1978

NEW ORLEANS BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

MARTIN C. MILER	Chairman of the Board and President, The Hibernia National Bank, New Orleans, La.	1976
CHARLES W. MCCOY	Chairman of the Board, President, Louisiana National Bank, Baton Rouge, La.	1976
R. B. LAMPTON	President, First National Bank of Jackson, Miss.	1977
WILMORE W. WHITMORE	President and Chief Executive Officer, First National Bank of Houma, La.	1978

DISTRICT 6—FEDERAL RESERVE BANK OF ATLANTA—Continued

NEW ORLEANS BRANCH—Continued

Term
expires
Dec. 31

APPOINTED BY BOARD OF GOVERNORS:

HETTIE D. EAVES	Executive Vice President, Avondale Shipyards, Inc., New Orleans, La.	1976
GEORGE C. CORTRIGHT	President, George C. Cortright Co., Rolling Fork, Miss.	1977
EDWIN J. CAPLAN ¹	President, Caplan's Men's Shops, Inc., Alexandria, La.	1978

DISTRICT 7—FEDERAL RESERVE BANK OF CHICAGO

CLASS A:

JAY J. DELAY	President, Huron Valley National Bank, Ann Arbor, Mich.	1976
JOHN F. SPIES	President, Iowa Trust and Savings Bank, Emmetsburg, Iowa	1977
A. ROBERT ABBOUD	Chairman of the Board, First National Bank of Chicago, Ill.	1978

CLASS B:

PAUL V. FARVER	President, Rolscreen Company, Pella, Iowa	1976
JOHN T. HACKETT	Executive Vice President, Cummins Engine Company, Inc., Columbus, Ind.	1977
OSCAR G. MAYER	Chairman of the Executive Committee, Oscar Mayer & Co., Inc., Madison, Wis.	1978

CLASS C:

ROBERT H. STROTZ ²	President, Northwestern University, Evanston, Ill.	1976
LEO H. SCHOENHOFEN	Chairman of the Board, Marcor Inc., Chicago, Ill.	1977
PETER B. CLARK ¹	Chairman of the Board, President, The Evening News Association, Detroit, Mich.	1978

DETROIT BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

ROBERT M. SURDAM	Chairman of the Board, National Detroit Corporation, Detroit, Mich.	1976
HAROLD A. ELGAS	President, Gaylord State Bank, Gaylord, Mich.	1977
JOSEPH B. FOSTER	President, Ann Arbor Bank, Ann Arbor, Mich.	1978
CHARLES R. MONTGOMERY	President, Consolidated Gas Company, Detroit, Mich.	1978

APPOINTED BY BOARD OF GOVERNORS:

JORDAN B. TATTER	President and Chief Executive Officer, Southern Michigan Cold Storage Co., Benton Harbor, Mich.	1976
TOM KILLEFER ¹	Executive Vice President and General Counsel, Chrysler Corporation, Detroit, Mich.	1977
HERBERT H. DOW	Secretary, Dow Chemical Company, Midland, Mich.	1978

DISTRICT 8—FEDERAL RESERVE BANK OF ST. LOUIS

*Term
expires
Dec. 31*

CLASS A:

RAYMOND C. BURROUGHS	President, The City National Bank of Murphysboro, Ill.	1976
DONALD N. BRANDIN	Chairman of the Board and President, The Boatmen's National Bank of St. Louis, Mo.	1977
WILLIAM E. WEIGEL	Executive Vice President, First National Bank & Trust Co., Centralia, Ill.	1978

CLASS B:

FRED I. BROWN, JR.	President, Arkansas Foundry Company, Little Rock, Ark.	1976
RALPH C. BAIN	Senior Vice President and General Manager, Arkla Industries, Inc., Evansville, Ind.	1977
TOM K. SMITH	Group Vice President, Monsanto Company, St. Louis, Mo.	1978

CLASS C:

HARRY M. YOUNG, JR.	Melrose Farm, Herndon, Ky.	1976
EDWARD J. SCHNUCK ¹	Chairman of the Board, Schnuck Markets, Inc., Bridgeton, Mo.	1977
Vacancy		1978

LITTLE ROCK BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

HERBERT H. MCADAMS, II	Chairman of the Board, Chief Executive Officer, Union National Bank of Little Rock, Ark.	1976
THOMAS E. HAYS, JR.	President and Chief Executive Officer, First National Bank of Hope, Ark.	1977
THOMAS G. VINSON	Executive Vice President, The Citizens Bank, Batesville, Ark.	1978
FIELD WASSON	President, The First National Bank, Siloam Springs, Ark.	1978

APPOINTED BY BOARD OF GOVERNORS:

ROLAND R. REMMEL	Chairman of the Board, Southland Building Products Co., Little Rock, Ark.	1976
RONALD W. BAILEY ¹	Executive Vice President and General Manager, Producers Rice Mill, Inc., Stuttgart, Ark.	1977
GEORGE L. KELLEY	President, Pickens-Bond Construction Company, Little Rock, Ark.	1978

LOUISVILLE BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

HAROLD E. JACKSON	President, The Scott County State Bank, Scottsburg, Ind.	1976
J. DAVID GRISSOM	President and Chief Operating Officer, Citizens Fidelity Corporation, Louisville, Ky.	1977
TOM G. VOSS	President, The Seymour National Bank, Seymour, Ind.	1978
FRED B. ONEY	President, The First National Bank of Carrollton, Ky.	1978

DISTRICT 8—FEDERAL RESERVE BANK OF ST. LOUIS—Continued

LOUISVILLE BRANCH—Continued

Term
expires
Dec. 31

APPOINTED BY BOARD OF GOVERNORS:

WILLIAM H. STROUBE ¹	Associate Dean, College of Science and Technology, Western Kentucky University, Bowling Green, Ky.	1976
JAMES C. HENDERSHOT	President, Reliance Universal, Inc., Louisville, Ky.	1977
JAMES H. DAVIS	Chairman of the Board, Chief Executive Officer, Porter Paint Co., Louisville, Ky.	1978

MEMPHIS BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

WILLIAM M. CAMPBELL	Chairman of the Board, Chief Executive Officer, First National Bank of Eastern Arkansas, Forrest City, Ark.	1976
CHARLES S. YOUNGBLOOD	President and Chief Executive Officer, First Columbus National Bank, Columbus, Miss.	1977
WILLIAM W. MITCHELL	Chairman and Chief Executive Officer, First National Bank of Memphis, Tenn.	1978
STALLINGS LIPFORD	President, First-Citizens National Bank, Dyersburg, Tenn.	1978

APPOINTED BY BOARD OF GOVERNORS:

ROBERT E. HEALY ¹	Partner-in-Charge of the Mid-South Area, Price Waterhouse & Co., Memphis, Tenn.	1976
FRANK A. JONES, JR.	President, Cook Industries, Inc., Memphis, Tenn.	1977
JEANNE L. HOLLEY	Associate Professor of Business Education, University of Mississippi, University, Miss.	1978

DISTRICT 9—FEDERAL RESERVE BANK OF MINNEAPOLIS

CLASS A:

CHARLES T. UNDLIN	President, First National Bank of the Black Hills, Rapid City, S. Dak.	1976
WILLIAM E. RYAN	President, Citizens State Bank, Ontonagon, Mich.	1977
JOHN S. ROUZIE	President, First National Bank of Bowman, N. Dak.	1978

CLASS B:

WARREN B. JONES	Secretary-Treasurer, General Manager, Two Dot Land & Livestock Co., Harlowton, Mont.	1976
DONALD P. HELGESON	Secretary-Treasurer, Jack Frost, Inc., St. Cloud, Minn.	1977
RUSSELL G. CLEARY	Chairman, President and Chief Executive Officer, G. Heileman Brewing Company, LaCrosse, Wis.	1978

CLASS C:

HOWARD R. SWEARER	President, Carleton College, Northfield, Minn.	1976
STEPHEN F. KEATING ²	Chairman of the Board, Honeywell, Inc., Minneapolis, Minn.	1977
JAMES P. MCFARLAND ¹	Chairman of the Board, Chief Executive Officer, General Mills, Inc., Minneapolis, Minn.	1978

DISTRICT 9—FEDERAL RESERVE BANK OF MINNEAPOLIS—Continued

HELENA BRANCH

*Term
expires
Dec. 31*

APPOINTED BY FEDERAL RESERVE BANK:

JOHN REICHEL	President, First National Bank, Great Falls, Mont.	1976
GEORGE H. SELOVER	President and General Manager, Selover Buick-Jeep, Inc., Billings, Mont.	1976
DONALD OLSSON	President, Ronan State Bank, Ronan, Mont.	1977

APPOINTED BY BOARD OF GOVERNORS:

JAMES C. GARLINGTON ¹	Senior Partner, Garlington, Lohn & Robinson, Attorneys, Missoula, Mont.	1976
REGINALD M. DAVIES	Owner-Operator, S Bar B Ranch, Chinook, Mont.	1977

DISTRICT 10—FEDERAL RESERVE BANK OF KANSAS CITY

CLASS A:

PHILIP HAMM	President, First National Bank & Trust Company, El Dorado, Kans.	1976
CRAIG BACHMAN	President, First National Bank of Centralia, Kans.	1977
JAMES M. KEMPER, JR.	Chairman and President, Commerce Bancshares, Inc., Kansas City, Mo.	1978

CLASS B:

DONALD J. HALL	President, Hallmark Cards, Inc., Kansas City, Mo.	1976
FRANK C. LOVE	Of Counsel, Crowe, Dunlevy, Thweatt, Swinford, Johnson and Burdick, Oklahoma City, Okla.	1977
ALAN R. SLEEPER	Livestock and Ranching, Alden, Kans.	1978

CLASS C:

ROBERT T. PERSON ¹	Chairman of the Board, President, Public Service Co. of Colorado, Denver, Colo.	1976
JOSEPH H. WILLIAMS	President, The Williams Companies, Tulsa, Okla.	1977
HAROLD W. ANDERSEN ²	President, Omaha World-Herald Company, Omaha, Nebr.	1978

DENVER BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

DALE R. HINMAN	Chairman of the Board, The Greeley National Bank, Greeley, Colo.	1976
WILLIAM H. VERNON	Chairman of the Board, Chief Executive Officer, Santa Fe National Bank, Santa Fe, N. Mex.	1976
FELIX BUCHENROTH, JR.	President, The Jackson State Bank, Jackson, Wyo.	1977

DISTRICT 10—FEDERAL RESERVE BANK OF KANSAS CITY—Continued

Term
expires
Dec. 31

DENVER BRANCH—Continued

APPOINTED BY BOARD OF GOVERNORS:

EDWARD R. LUCERO	President and Chairman, Colorado Economic Development Association, Denver, Colo.	1976
MAURICE B. MITCHELL ¹	Chancellor, University of Denver, Colo.	1977

OKLAHOMA CITY BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

HUGH C. JONES	Executive Vice President, The Bank of Woodward, Okla.	1976
V. M. THOMPSON, JR.	President, Utica National Bank and Trust Co., Tulsa, Okla.	1976
J. A. MAURER	Chairman of the Board, The Security National Bank and Trust Company, Duncan, Okla.	1977

APPOINTED BY BOARD OF GOVERNORS:

HARLEY CUSTER	General Manager, National Livestock Commission Association, Oklahoma City, Okla.	1976
JAMES G. HARLOW, JR. ¹	President, Oklahoma Gas and Electric Co., Oklahoma City, Okla.	1977

OMAHA BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

F. PHILLIPS GILTNER	President, First National Bank of Omaha, Nebr.	1976
GLENN YAUSSE	Vice Chairman of the Board, National Bank of Commerce Trust & Savings, Lincoln, Nebr.	1977
ROY G. DINSDALE	Chairman of the Board, Farmers National Bank of Central City, Nebr.	1977

APPOINTED BY BOARD OF GOVERNORS:

EDWARD F. OWEN	President, Paxton & Vierling Steel Company, Omaha, Nebr.	1976
DURWARD B. VARNER ¹	President, University of Nebraska, Lincoln, Nebr.	1977

DISTRICT 11—FEDERAL RESERVE BANK OF DALLAS

CLASS A:

GENE D. ADAMS	President, The First National Bank of Seymour, Tex.	1976
FRANK JUNELI	Chairman of the Board, The Central National Bank of San Angelo, Tex.	1977
ROBERT H. STEWART, III	Chairman of the Board, First International Bancshares, Dallas, Tex.	1978

DISTRICT 11—FEDERAL RESERVE BANK OF DALLAS—Continued

*Term
expires
Dec. 31*

CLASS B:

STEWART ORTON	President, Foley's Inc., Houston, Tex.	1976
GERALD D. HINES	Owner, Gerald D. Hines Interests, Houston, Tex.	1977
THOMAS W. HERRICK	Cattle and Investments, Amarillo, Tex.	1978

CLASS C:

JOHN LAWRENCE ¹	Chairman of the Board, Dresser Industries, Inc., Dallas, Tex.	1976
IRVING A. MATHEWS	Chairman of the Board and Chief Executive Officer, Frost Bros., Inc., San Antonio, Tex.	1977
CHARLES T. BEAIRD ²	Chairman of the Board, Beaird-Poulan Division, Emerson Electric Co., Shreveport, La.	1978

EL PASO BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

C. J. KELLY	Chairman of the Board, The First National Bank of Midland, Tex.	1976
WAYNE STEWART	President, First National Bank in Alamogordo, N. Mex.	1977
REED H. CHITTIM	President, First National Bank of Lea County, Hobbs, N. Mex.	1978
ARNOLD B. PEINADO, JR.	President, Peinado, Peinado & Navarro, Consulting Structural Engineers, El Paso, Tex.	1978

APPOINTED BY BOARD OF GOVERNORS:

HERBERT M. SCHWARTZ	President, Popular Dry Goods Co., Inc., El Paso, Tex.	1976
GAGE HOLLAND	Owner, Gage Holland Ranch, Alpine, Tex.	1977
J. LUTHER DAVIS ¹	Chairman of the Board, President, Tucson Gas & Electric Company, Tucson, Ariz.	1978

HOUSTON BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

PAGE K. STUBBLEFIELD	President, Victoria Bank & Trust Company, Victoria, Tex.	1976
SETH W. DORBANDT	Chairman and President, First National Bank in Conroe, Tex.	1977
BOOKMAN PETERS	President, The City National Bank of Bryan, Tex.	1978
NAT S. ROGERS	President, First City National Bank of Houston, Tex.	1978

APPOINTED BY BOARD OF GOVERNORS:

THOMAS J. BARLOW ¹	President and Chief Executive Officer, Anderson Clayton & Co., Houston, Tex.	1976
GENE M. WOODFIN	President, Chairman, and Chief Executive Officer, Marathon Manufacturing Company, Houston, Tex.	1977
ALVIN I. THOMAS	President, Prairie View A & M University, Prairie View, Tex.	1978

DISTRICT 11—FEDERAL RESERVE BANK OF DALLAS—Continued

SAN ANTONIO BRANCH

Term
expires
Dec. 31

APPOINTED BY FEDERAL RESERVE BANK:

BEN R. LOW	President, First National Bank of Kerrville, Tex.	1976
LEON STONE	President, The Austin National Bank, Austin, Tex.	1977
RICHARD W. CALVERT	President, National Bank of Commerce of San Antonio, Tex.	1978
JOHN H. HOLCOMB	Owner-Manager, Progreso Haciendas Company, Holcomb Farms, Progreso, Tex.	1978

APPOINTED BY BOARD OF GOVERNORS:

MARGARET SCARBROUGH WILSON ¹	Chairman of the Board and Chief Executive Officer, Scarbroughs Stores, Austin, Tex.	1976
MARSHALL BOYKIN, III	Senior Partner, Wood, Boykin & Wolter, Lawyers, Corpus Christi, Tex.	1977
PETE J. MORALES, JR.	President and General Manager, Morales Feed Lots, Inc., Devine, Tex.	1978

DISTRICT 12—FEDERAL RESERVE BANK OF SAN FRANCISCO

CLASS A:

A. W. CLAUSEN	President, Chief Executive Officer, Bank of America NT & SA, San Francisco, Calif.	1976
CARL E. SCHROEDER	Chairman and Chief Executive Officer, The First National Bank of Orange County, Orange, Calif.	1977
RONALD S. HANSON	President, The First National Bank of Logan, Utah	1978

CLASS B:

CLAIR L. PECK	Chairman of the Board, C. L. Peck Contractor, Los Angeles, Calif.	1976
CHARLES R. DAHL	President and Chief Executive Officer, Crown Zellerbach Corporation, San Francisco, Calif.	1977
MALCOLM T. STAMPER	President, The Boeing Company, Seattle, Wash.	1978

CLASS C:

O. MEREDITH WILSON ¹	Retired President, Center for Advanced Study in the Behavioral Sciences, Stanford, Calif.	1976
CORNELI C. MAIER	President and Chief Executive Officer, Kaiser Aluminum & Chemical Corporation, Oakland, Calif.	1977
JOSEPH F. ALIBRANDI ²	President and Chief Executive Officer, Whittaker Corp., Los Angeles, Calif.	1978

DISTRICT 12—FEDERAL RESERVE BANK OF SAN FRANCISCO—
Continued

LOS ANGELES BRANCH

*Term
expires
Dec. 31*

APPOINTED BY FEDERAL RESERVE BANK:

LINUS E. SOUTHWICK	President, Valley National Bank, Glendale, Calif.	1976
ROBERT A. BARLEY	President, United California Bank, Los Angeles, Calif.	1976
RAYBURN S. DEZEMBER	Chairman and President, American National Bank, Bakersfield, Calif.	1977
W. GORDON FERGUSON	President, National Bank of Whittier, Calif.	1978

APPOINTED BY BOARD OF GOVERNORS:

ARMANDO M. RODRIGUEZ	President, East Los Angeles College, Los Angeles, Calif.	1976
JOSEPH R. VAUGHAN ¹	President, Knudsen Corporation, Los Angeles, Calif.	1977
HARVEY A. PROCTOR	Chairman of the Board, Southern California Gas Company, Los Angeles, Calif.	1978

PORTLAND BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

FRANK L. SERVOSS	President, Crater National Bank, Medford, Oreg.	1976
JAMES H. STANARD	Executive Vice President, First National Bank of McMinnville, Oreg.	1976
KEN SMITH	General Manager, The Confederated Tribes of the Warm Springs Reservation, Warm Springs, Oreg.	1977

APPOINTED BY BOARD OF GOVERNORS:

JOHN R. HOWARD	President, Lewis and Clark College, Portland, Oreg.	1976
LORAN L. STEWART ¹	President, Bohemia Inc., Eugene, Oreg.	1977

SALT LAKE CITY BRANCH

APPOINTED BY FEDERAL RESERVE BANK:

ROY W. SIMMONS	President, Zions First National Bank, Salt Lake City, Utah	1976
DAVID P. GARDNER	President, University of Utah, Salt Lake City, Utah	1976
MARY S. JENSEN	Chairman of the Board, Idaho State Bank, Glens Ferry, Idaho	1977

APPOINTED BY BOARD OF GOVERNORS:

SAM BENNION ¹	President, V-1 Oil Company, Idaho Falls, Idaho	1976
THEODORE C. JACOBSEN	Partner, Jacobsen Construction Company, Inc., Salt Lake City, Utah	1977

DISTRICT 12—FEDERAL RESERVE BANK OF SAN FRANCISCO—
Continued

SEATTLE BRANCH

*Term
expires
Dec. 31*

APPOINTED BY FEDERAL RESERVE BANK:

HARRY S. GOODFELLOW	Chairman of the Board and Chief Executive Officer, Old National Bank of Washington, Spokane, Wash.	1976
RUFUS C. SMITH	Chairman of the Board, The First National Bank of Enumclaw, Wash.	1977
Vacancy		1976

APPOINTED BY BOARD OF GOVERNORS:

LLOYD E. COONEY ¹	President and General Manager, KIRO—Radio & Television, Seattle, Wash.	1976
THOMAS T. HIRAI	President and Director, Quality Growers Company, Woodinville, Wash.	1977

Announcements

APPOINTMENT OF MR. GARDNER AS A MEMBER OF THE BOARD OF GOVERNORS

President Ford on January 15, 1976, announced his intention to appoint Stephen S. Gardner as a member of the Board of Governors of the Federal Reserve System. Mr. Gardner's appointment was subsequently confirmed by the Senate on January 29, and his oath of office was administered on February 13.

The text of the White House announcement follows:

The President has announced his intention to nominate Stephen S. Gardner, of Wawa, Pennsylvania, to be a member of the Board of Governors of the Federal Reserve System for a term of fourteen years beginning February 1, 1976. He will succeed George W. Mitchell whose term expires January 31, 1976. Upon confirmation by the Senate, the President will designate Mr. Gardner as Vice Chairman of the Board of Governors.

Mr. Gardner was born on December 26, 1921, in Wakefield, Massachusetts. He was educated at Boston University, Harvard College, and received his M.B.A. from Harvard Graduate School of Business Administration in 1949.

In 1949, Mr. Gardner joined the Girard Trust Bank in Philadelphia, Pennsylvania, and became President in 1966, serving until 1971, when he became Chairman of the Board. He was named to his current position as Deputy Secretary of the Treasury on July 31, 1974.

Mr. Gardner is married to the former Connie Andonegui and they have five children. They reside in the District of Columbia.

CHANGE IN DISCOUNT RATE

The Board of Governors has announced the approval of action by directors of the Federal Reserve Bank of St. Louis reducing the discount rate of that Bank from 6 per cent to 5½ per cent, effective January 23. At that time the rate was 5½ per cent at all Federal Reserve Banks.

POLICY STATEMENT ON FOREIGN JOINT VENTURES

The Board of Governors on February 12, 1976, issued a statement of policy concerning the participation in foreign joint ventures by U.S. banking organizations. The policy is designed to deal with possible future risks entailed in becoming a shareholder in a foreign joint venture.

The policy statement is similar to that issued for comment by the Board on December 23. Some changes were made in the statement in light of public comments that were received since that time.

As a matter of policy, the Board will take the following factors, among others, into account in considering whether to approve an application to invest in a foreign joint venture:

1. The possibility that the venture might need additional financial support.
2. The possibility that the additional support might be significantly larger than the original equity investment in the joint venture.

The policy statement is not intended to prohibit or discourage joint ventures abroad. Its objective is to clarify for all parties the probable dimensions of the risks involved in such ventures.

REGULATION Z: Amendments and Interpretations

The Board of Governors of the Federal Reserve System announced on January 27, 1976, regulatory amendments to carry out recent legislative revisions in the Real Estate Settlement Procedures Act (RESPA) and the Truth in Lending Act.

The amendments to Regulation Z will:

1. Eliminate the need to make Truth in Lending disclosures together with RESPA disclosures.
2. Eliminate the requirement for disclosure of closing costs in certain real estate transactions not covered by RESPA. This rescinds a regulatory amendment announced by the Board on October 24, 1975, and scheduled to have gone into effect on January 31.

The Board on February 3, 1976, issued two interpretations to the Fair Credit Billing section of its Regulation Z.

The interpretations relate to:

1. The timing of the semiannual statement creditors must send to their customers explaining the procedures for correcting billing errors. This interpretation also permits a creditor to omit any portion of the semiannual notice that does not apply to a particular credit plan.

2. Modification of semiannual statements sent in States that have their own substantially similar fair credit billing acts.

CHANGES IN BOARD STAFF

The Board has announced a reorganization of its staff management functions, effective January 20, 1976.

The Office of Managing Director for Research and Economic Policy has been eliminated and an Office of Staff Director for Monetary Policy created. Stephen H. Axilrod, Adviser to the Board, has been appointed the Staff Director for Monetary Policy and Arthur L. Broida, Assistant to the Board, Deputy Staff Director.

The Office of Managing Director for Operations has been redesignated the Office of Staff Director for Management and John M. Denkler, Managing Director for Operations, named Staff Director. Robert J. Lawrence, Deputy Managing Director for Operations, has been designated Deputy Staff Director for Management.

The Board has also announced the temporary appointment of Joseph P. Garbarini, Vice President, Federal Reserve Bank of St. Louis, as an Assistant Secretary of the Board, replacing Robert E. Smith III, who has returned to the Federal Reserve Bank of Dallas.

Mr. Garbarini, who holds a B.S. from Christian Brothers College and has attended the School of

Banking of the South at Louisiana State University, joined the staff of the Federal Reserve Bank of St. Louis, Memphis Branch, in 1960 and was appointed Vice President of the Bank in 1971. He also served as Secretary of the Conference of Presidents of the Federal Reserve System in 1971.

STATISTICAL RELEASE: Automobile Credit

The Board of Governors has consolidated three statistical releases on automobile credit and terms into a single release, issued monthly. In addition to data on volume of credit extended for new and used cars, average notes, and number financed, the new release shows finance company data on maturities, loan-to-value ratios, and finance rates and figures for maturities on new-car loans at commercial banks.

To be placed on the mailing list for this release, entitled "G. 26, Automobile Credit," direct requests to Publications Services, Division of Administrative Services, Board of Governors of the Federal Reserve System, Washington, D.C. 20551. Historical data are available on request from the Mortgage and Consumer Finance Section, Division of Research and Statistics, at the Board.

ADMISSION OF STATE BANKS TO MEMBERSHIP IN SYSTEM

The following banks were admitted to membership in the Federal Reserve System during the period January 16, 1976, through February 15, 1976:

Missouri

Kansas City Baltimore Bank and
Trust Company

Montana

Helena Northwestern Union Trust Co.

Industrial Production

Released for publication February 13

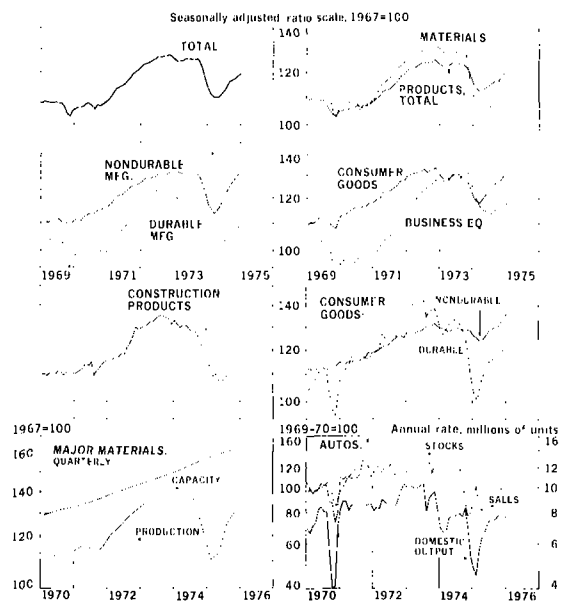
Industrial production increased by an estimated 0.7 per cent in January following revised increases of 0.6 per cent and 0.9 per cent in November and December, respectively. The January increase reflected continued gains in all major components of the index. At 119.3 per cent of the 1967 average, the total has risen 8.5 per cent since the April 1975 low.

Among consumer goods, durables apparently increased further, as production of home goods expanded and auto assemblies were only slightly reduced. Auto production is currently scheduled to increase to an 8.0 million rate in February, from a 7.6 million unit annual rate in January. Output of nondurable consumer goods, which was revised upward in December, continued to expand in January. Business equipment production is estimated to have increased 0.7 per cent in January, following a December rise of 0.8 per cent.

Production of durable goods materials apparently increased almost 1 per cent in January from a December level, which was revised downward substantially. Gains in output of nondurable goods materials continued in January but at a somewhat slower rate than earlier.

Production of energy materials changed little in

January. Total electricity output and use for industrial purposes increased further in December by 2.4 per cent with use for non-nuclear purposes rising 1 per cent, as shown by new data introduced in the January 1976 BULLETIN.



I.R. indexes, seasonally adjusted. Latest figures: January. *Auto sales and stocks include imports.

Industrial production	Seasonally adjusted 1967=100				Per cent changes from		
	1975			1976	Month ago	Year ago	Q3 to Q4
	Oct.	Nov.	Dec. ^a	Jan. ^b			
Total	116.7	117.4	118.5	119.3	.7	4.9	3.0
Products, total	116.9	117.8	119.9	120.6	.6	4.5	1.9
Final products	117.0	117.8	119.8	120.6	.7	5.0	1.7
Consumer goods	127.0	128.6	130.8	132.1	1.0	10.0	2.2
Durable goods	118.3	119.0	120.5	121.5	.8	16.8	2.1
Nondurable goods	130.5	132.5	135.1	136.1	.7	7.8	2.5
Business equipment	115.7	116.4	117.3	118.1	.7	3.4	1.5
Intermediate products	117.0	117.8	120.4	121.1	.6	3.0	2.6
Construction products	112.5	112.5	113.2	114.0	.7	1.5	2.6
Materials	116.5	116.5	116.4	117.3	.8	6.2	4.9

^aPreliminary.

^bEstimated.

Financial and Business Statistics

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MEMBER BANK RESERVES, FEDERAL RESERVE BANK CREDIT, AND RELATED ITEMS—Continued

(In millions of dollars)

Currency in cir- cu- lation	Treas- ury cash hold- ings	Factors absorbing reserve funds				Other F.R. ac- counts ⁴	Other F.R. li- abil- ities and capital ⁴	Member bank reserves		Period or date
		Deposits, other than member bank reserves with F.R. Banks			Total ⁸			With F.R. Banks	Cur- rency and coin ⁷	
		Treas- ury	For- eign	Other ^{3,6}						
Averages of daily figures										
7,609	2,402	616	739	248	11,473	11,473	1939—Dec.			
10,985	2,189	592	1,531	292	12,812	12,812	1941—Dec.			
28,452	2,269	625	1,247	493	16,027	16,027	1945—Dec.			
27,806	1,290	615	920	353	17,391	17,391	1950—Dec.			
33,019	408	522	250	495	16,688	19,283	1960—Dec.			
53,591	656	1,194	146	458	2,192	23,071	1969—Dec.			
57,013	427	849	145	735	2,265	23,925	1970—Dec.			
61,060	453	1,926	290	728	2,287	25,653	1971—Dec.			
66,060	350	1,449	272	631	2,362	24,830	1972—Dec.			
71,646	323	1,892	406	717	2,942	28,352	1973—Dec.			
78,951	220	1,741	357	874	3,266	29,767	1974—Dec.			
77,780	221	2,087	336	884	3,264	29,713	1975—Jan.			
76,979	236	2,374	317	711	3,358	28,503	Feb.			
77,692	277	1,887	363	958	3,076	27,948	Mar.			
78,377	309	3,532	307	718	3,137	28,264	Apr.			
79,102	326	8,115	262	746	3,231	27,576	May			
80,607	355	3,353	272	989	3,191	28,007	June			
81,758	358	2,207	269	711	3,135	27,442	July			
81,822	368	818	274	660	3,096	27,183	Aug.			
*81,907	*362	3,415	308	798	3,169	27,215	Sept.			
82,215	387	4,940	271	632	3,208	27,254	Oct.			
83,740	415	4,333	297	649	3,276	27,215	Nov.			
85,810	452	3,955	259	906	3,247	27,215	Dec.			
84,625	496	5,903	287	916	3,225	27,020	1976 Jan. ^p			
Week ending—										
82,404	412	6,755	288	652	3,382	27,362	1975 Nov. 5			
83,457	427	2,868	273	583	3,109	26,061	12			
84,021	410	3,321	315	566	3,202	27,624	19			
84,145	432	5,010	277	635	3,385	27,670	26			
84,742	460	4,124	305	877	3,297	27,245	Dec. 3			
85,222	462	1,865	243	921	3,044	26,594	10			
85,686	449	1,943	244	979	3,158	27,312	17			
86,120	445	5,533	254	866	3,155	27,345	24			
86,569	448	6,777	293	891	3,477	27,569	31			
86,011	478	5,939	278	1,185	3,059	27,511	1976 Jan. 7 ^p			
85,140	496	3,414	338	903	3,167	26,773	14 ^p			
84,288	519	4,040	304	922	3,219	27,354	21 ^p			
83,652	450	8,385	230	772	3,359	26,595	28 ^p			
End of month										
84,545	463	4,919	347	888	3,403	25,971	1975 Nov.			
86,547	483	7,285	353	1,090	2,968	26,052	Dec.			
83,294	450	10,075	294	651	3,459	27,308	1976 Jan. ^p			
Wednesday										
83,001	426	3,066	355	692	3,063	24,478	1975 Nov. 5			
84,147	421	2,577	222	642	3,115	30,167	12			
84,228	424	4,175	244	566	3,325	28,356	19			
84,630	442	4,327	324	978	3,455	30,827	26			
85,146	478	2,289	229	796	3,011	27,643	Dec. 3			
85,773	460	1,032	238	1,846	3,093	26,832	10			
86,033	438	4,007	226	897	3,214	25,314	17			
86,608	434	6,491	253	925	3,471	28,930	24			
86,547	483	7,285	353	1,090	2,968	26,052	31			
85,712	487	2,246	244	909	3,068	29,590	1976 Jan. 7 ^p			
84,950	502	4,217	235	969	3,166	27,254	14 ^p			
84,130	518	4,682	248	943	3,254	28,494	21 ^p			
83,673	450	10,360	209	627	3,427	29,448	28 ^p			

full with F.R. Banks in connection with voluntary participation by non-member institutions in the F.R. System's program of credit restraint.

As of Dec. 12, 1974, the amount of voluntary nonmember and foreign-agency and branch deposits at F.R. Banks associated with marginal reserves are no longer reported. Deposits voluntarily held by agencies and branches of foreign banks operating in the United States as reserves and Euro-dollar liabilities are reported.

⁷ Part allowed as reserves Dec. 1, 1959; Nov. 23, 1960; all allowed thereafter. Beginning Jan. 1963, figures are estimated except weekly averages. Beginning Sept. 12, 1968, amount is based on close-of-business figures for reserve period 2 weeks previous to report date.

⁸ Beginning week ended Nov. 15, 1972, includes \$450 million of reserve deficiencies on which F.R. Banks are allowed to waive penalties for transition period associated with bank adaptation to Regulation J as amended effective Nov. 9, 1972. For 1973, allowable deficiencies included are (beginning with first statement week of quarter): Q1, \$279 million; Q2, \$172 million; Q3, \$112 million; Q4, \$84 million. For 1974, Q1, \$67 million, Q2, \$58 million. Transition period ended after 1974, Q2.

⁹ Beginning with week ending Nov. 19, 1975, adjusted to include waivers of penalties for reserve deficiencies in accordance with Regulation D change effective Nov. 19, 1975.

For other notes see opposite page.

CURRENT RATES

(Per cent per annum)

Federal Reserve Bank	Loans to member banks--									Loans to all others under last par. Sec. 13 ⁴		
	Under Secs. 13 and 13a ¹			Under Sec. 10(b) ²								
				Regular rate			Special rate ³					
	Rate on 1/31/76	Effective date	Previous rate	Rate on 1/31/76	Effective date	Previous rate	Rate on 1/31/76	Effective date ³	Previous rate	Rate on 1/31/76	Effective date	Previous rate
Boston	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
New York	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
Philadelphia	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
Cleveland	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
Richmond	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
Atlanta	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
Chicago	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
St. Louis	5½	1/23/76	6	6	1/23/76	6½	6½	1/23/76	7	8½	1/23/76	9
Minneapolis	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
Kansas City	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
Dallas	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9
San Francisco	5½	1/19/76	6	6	1/19/76	6½	6½	1/19/76	7	8½	1/19/76	9

¹ Discounts of eligible paper and advances secured by such paper or by U.S. Govt. obligations or any other obligations eligible for F.R. Bank purchase.

² Advances secured to the satisfaction of the F.R. Bank. Advances secured by mortgages on 1- to 4-family residential property are made at the Section 13 rate.

³ Applicable to special advances described in Section 201.2(e)(2) of Regulation A.

⁴ Advances to individuals, partnerships, or corporations other than member banks secured by direct obligations of, or obligations fully guaranteed as to principal and interest by, the U.S. Govt. or any agency thereof.

SUMMARY OF EARLIER CHANGES

(Per cent per annum)

Effective date	Range (or level)—All F.R. Banks	F.R. Bank of N.Y.	Effective date	Range (or level)—All F.R. Banks	F.R. Bank of N.Y.	Effective date	Range (or level)—All F.R. Banks	F.R. Bank of N.Y.
In effect Dec. 31, 1955	2½	2½	1964—Nov. 24, 30	3½-4 4	4 4	1971—Nov. 11, 19	4¾-5 4¾	5 4¾
1956—Apr. 13	2½-3	2¾				Dec. 13, 17, 24	4½-4¾ 4½-4¾ 4½	4¾ 4¾ 4½
Aug. 20	2¾-3	2¾	1965—Dec. 6, 13	4 -4½ 4	4½ 4½			
Aug. 24	2¾-3	3				1967—Apr. 7, 14	4 -4½ 4	4 4
31	3	3				Nov. 20, 27	4 -4½ 4½	4½ 4½
1957—Aug. 9	3 -3½	3	1967—Apr. 7, 14	4 -4½ 4	4 4	1973—Jan. 15	5	5
23	3½	3½				Feb. 26	5 -5½	5½
Nov. 15	3 -3½	3				Mar. 2	5½	5½
Dec. 2	3	3	1968—Mar. 15, 22	4½-5 5	4½ 5	Apr. 23	5½-5¾	5½
1958—Jan. 22	2¾-3	3				May 4, 11	5¾ 5¾-6	5¾ 6
24	2¾-3	2¾	Apr. 19, 26	5 -5½ 5½	5½ 5½	18	6	6
Mar. 7	2¾-3	2¾				June 11	6 -6½	6½
13	2¾-3	2¾	Aug. 16	5½-5½	5½	15	6½	6½
21	2¾-3	2¾				July 2	7	7
Apr. 18	1¾-2¼	1¾	Dec. 18, 20	5¼-5½ 5½	5½ 5½	Aug. 14, 23	7 -7½ 7½	7½ 7½
May 9	1¾	1¾	1969—Apr. 4, 8	5½-6 6	6 6	1974—Apr. 25, 30	7½-8 8	8 8
Aug. 15	1¾-2	1¾				Dec. 9, 16	7¾-8 7¾	7¾ 7¾
Sept. 12	1¾-2	2	1970—Nov. 11, 13, 16	5¾-6 5¾-6 5¾	6 5¾ 5¾	1975—Jan. 6, 10, 24	7¼-7¾ 7¼-7¾ 7¼	7¾ 7¼ 7¼
23	2	2				Feb. 5, 7	6¾-7¼ 6¾	6¾ 6¾
Oct. 24	2 -2½	2	1971—Jan. 8, 15, 19, 22, 29	5¼-5½ 5¼ 5 -5¼ 5 -5¼ 5	5¼ 5¼ 5 5 5	Mar. 10, 14	6¼-6¾ 6¼	6¼ 6¼
Nov. 7	2½	2½				May 16, 23	6 -6¼ 6	6 6
1959—Mar. 6	2½-3	3	Dec. 1, 4	5½-5¾ 5½-5¾	5½ 5½	1976—Jan. 19, 23	5½-6 5½	5½ 5½
16	3	3						
June 29	3 -3½	3½	1970—Nov. 11, 16	5½-5¾ 5½	5½ 5½	In effect, Jan. 31, 1976	5½	5½
June 12	3½	3½						
Sept. 11	3½-4	4	1971—Jan. 8, 15, 19, 22, 29	5¼-5½ 5¼ 5 -5¼ 5 -5¼ 5	5¼ 5¼ 5 5 5			
18	4	4						
1960—June 3	3½-4	4	Feb. 13, 19, 16	4¾-5 4¾ 4¾-5	5 4¾ 5			
10	3½-4	3½						
14	3½	3½						
Aug. 12	3 -3½	3						
Sept. 9	3	3						
1963—July 17	3 -3½	3½						
26	3½	3½						

NOTE.—Rates under Secs. 13 and 13a (as described in table and notes above). For data before 1956, see *Banking and Monetary Statistics*, 1943, pp. 439-42, and Supplement to Section 12, p. 31.

RESERVE REQUIREMENTS ON DEPOSITS OF MEMBER BANKS

(Deposit intervals are in millions of dollars. Requirements are in per cent of deposits.)

Effective date ¹	Net demand ²				Time ³ (all classes of banks)		
	Reserve city		Other		Savings	Other time	
	0-5	Over 5	0-5	Over 5		0-5	Over 5
In effect Jan. 1, 1963.....	16½		12			4	
1966—July 14, 21.....					4	4	5
Sept. 8, 15.....							6
1967—Mar. 2.....					3½	3½	
Mar. 16.....					3	3	
1968—Jan. 11, 18.....	16½	17	12	12½			
1969—Apr. 17.....	17	17½	12½	13			
1970—Oct. 1.....							5

Beginning Nov. 9, 1972

Effective date	Net demand ^{2,4}					Savings	Time ³					
	0-2	2-10	10-100	100-400	Over 400		Other time					
							0-5, maturing in—			Over 5 ⁵ , maturing in—		
						30-179 days	180 days to 4 years	4 years or more	30-179 days	180 days to 4 years	4 years or more	
1972—Nov. 9.....	8	10	12	6 16½	17½	7 3						7 5
Nov. 16.....				13								
1973—July 19.....		10½	12½	13½	18							
1974—Dec. 12.....					17½					6		3
1975—Feb. 13.....	7½	10	12	13	16½							
Oct. 30.....							3		8 1			8 1
1976—Jan. 8.....							3	8 2½			8 2½	
In effect Jan. 31, 1976.....	7½	10	12	13	16½	3	3	8 2½	8 1	6	8 2½	8 1

Present legal limits:

	Minimum	Maximum
Net demand deposits, reserve city banks.....	10	22
Net demand deposits, other banks.....	7	14
Time deposits.....	3	10

¹ When two dates are shown, the first applies to the change at reserve city banks and the second to the change at country banks. For changes prior to 1963 see Board's *Annual Reports*.

² (a) Demand deposits subject to reserve requirements are gross demand deposits minus cash items in process of collection and demand balances due from domestic banks.

(b) Requirement schedules are graduated, and each deposit interval applies to that part of the deposits of each bank.

(c) Since Oct. 16, 1969, member banks have been required under Regulation M to maintain reserves against foreign branch deposits computed on the basis of net balances due from domestic offices to their foreign branches and against foreign branch loans to U.S. residents. Since June 21, 1973, loans aggregating \$100,000 or less to any U.S. resident have been excluded from computations, as have total loans of a bank to U.S. residents if not exceeding \$1 million. Regulation D imposes a similar reserve requirement on borrowings from foreign banks by domestic offices of a member bank. The reserve percentage applicable to each of these classifications is 4 per cent. The requirement was 10 per cent originally, was increased to 20 per cent on Jan. 7, 1971, was reduced to 8 per cent effective June 21, 1973, and was reduced to the current 4 per cent effective May 22, 1975. Initially certain base amounts were exempted in the computation of the requirements, but effective Mar. 14, 1974, the last of these reserve-free bases were eliminated. For details, see Regulations D and M.

³ Effective Jan. 5, 1967, time deposits such as Christmas and vacation club accounts became subject to same requirements as savings deposits. Beginning Nov. 10, 1975, profitmaking businesses may maintain savings deposits of \$150,000 or less at member banks. For details of 1975 action, see Regulations D and Q, and also BULLETINS for Oct., p. 708, and Nov., p. 769.

Notes 2(b) and 2(c) above are also relevant to time deposits.

⁴ Effective Nov. 9, 1972, a new criterion was adopted to designate reserve cities, and on the same date requirements for reserves against net demand deposits of member banks were restructured to provide that each

member bank will maintain reserves related to the size of its net demand deposits. The new reserve city designations are as follows: A bank having net demand deposits of more than \$400 million is considered to have the character of business of a reserve city bank, and the presence of the head office of such a bank constitutes designation of that place as a reserve city. Cities in which there are F.R. Banks or branches are also reserve cities. Any banks having net demand deposits of \$400 million or less are considered to have the character of business of banks outside of reserve cities and are permitted to maintain reserves at ratios set for banks not in reserve cities. For details, see Regulation D and appropriate supplements and amendments.

⁵ A marginal reserve requirement was in effect between June 21, 1973, and Dec. 11, 1974, against increases in the aggregate of the following types of obligations: (a) outstanding time deposits of \$100,000 or more, (b) outstanding funds obtained by the bank through issuance by a bank's affiliate of obligations subject to existing reserve requirements on time deposits, and (c) beginning July 12, 1973, funds from sales of finance bills. The requirement applied to balances above a specified base, but was not applicable to banks having obligations of these types aggregating less than \$10 million. For details, including percentages and maturity classifications, see "Announcements" in BULLETINS for May, July, Sept., and Dec. 1973 and Sept. and Nov. 1974.

⁶ The 16½ per cent requirement applied for one week, only to former reserve city banks. For other banks, the 13 per cent requirement was continued in this deposit interval.

⁷ See columns above for earliest effective date of this rate.

⁸ The average of reserves on savings and other time deposits must be at least 3 per cent, the minimum specified by law. For details, see Regulation D.

NOTE.—Required reserves must be held in the form of deposits with F.R. Banks or vault cash.

MAXIMUM INTEREST RATES PAYABLE ON TIME AND SAVINGS DEPOSITS

(Per cent per annum)

Rates July 20, 1966—June 30, 1973					Rates beginning July 1, 1973				
Type and size of deposit	Effective date				Type and size of deposit	Effective date			
	July 20, 1966	Sept. 26, 1966	Apr. 19, 1968	Jan. 21, 1970		July 1, 1973	Nov. 1, 1973	Nov. 27, 1974	Dec. 23, 1974
Savings deposits.....	4	4	4	4½	Savings deposits.....	5	5	5	5
Other time deposits: ¹					Other time deposits (multiple- and single-maturity): ^{1, 2}				
Multiple-maturity: ²					Less than \$100,000:				
30-89 days.....	4	4	4	4½	30-89 days.....	5	5	5	5
90 days to 1 year.....	5	5	5	5½	90 days to 1 year.....	5½	5½	5½	5½
1-2 years.....					6	6	6	6	
2 years or more.....					6½	6½	6½	6½	
Single-maturity:					2½ years or more.....	6½	6½	6½	6½
Less than \$100,000:					Minimum denomination of \$1,000: ⁴				
30 days to 1 year.....	5½	5	5	5½	4-6 years.....	(5)	7¼	7¼	7¼
1-2 years.....					(6)	(6)	7½	7½	
2 years or more.....					(3)	(3)	(3)	(3)	
\$100,000 or more:					Governmental units.....	(6)	(6)	7½	7¼
30-59 days.....	5½	5½	5½	(3)	\$100,000 or more.....	(3)	(3)	(3)	(3)
60-89 days.....			5¾	(3)					
90-179 days.....			6	(3)					
180 days to 1 year.....			6¼	(3)					
1 year or more.....			6¼	(3)					

¹ For exceptions with respect to certain foreign time deposits, see BULLETIN for Feb. 1968, p. 167.

² Multiple-maturity time deposits include deposits that are automatically renewable at maturity without action by the depositor and deposits that are payable after written notice of withdrawal.

³ Maximum rates on all single-maturity time deposits in denominations of \$100,000 or more have been suspended. Rates that were effective Jan. 21, 1970, and the dates when they were suspended are:

30-59 days	6¼ per cent	
60-89 days	6½ per cent	June 24, 1970
90-179 days	6¾ per cent	
180 days to 1 year	7 per cent	May 16, 1973
1 year or more	7½ per cent	

Rates on multiple-maturity time deposits in denominations of \$100,000 or more were suspended July 16, 1973, when the distinction between single- and multiple-maturing deposits was eliminated.

⁴ Effective Dec. 4, 1975, the \$1,000 minimum denomination does not apply to time deposits representing funds contributed to an Individual Retirement Account established pursuant to 26 U.S.C. (I.R.C. 1954) §408.

⁵ Between July 1 and Oct. 31, 1973, there was no ceiling for certificates maturing in 4 years or more with minimum denominations of \$1,000. The amount of such certificates that a bank could issue was limited to

5 per cent of its total time and savings deposits. Sales in excess of that amount were subject to the 6½ per cent ceiling that applies to time deposits maturing in 2½ years or more.

Effective Nov. 1, 1973, a ceiling rate of 7¼ per cent was imposed on certificates maturing in 4 years or more with minimum denominations of \$1,000. There is no limitation on the amount of these certificates that banks may issue.

⁶ Prior to Nov. 27, 1974, no distinction was made between the time deposits of governmental units and of other holders, insofar as Regulation Q ceilings on rates payable were concerned. Effective Nov. 27, 1974, governmental units were permitted to hold savings deposits and could receive interest rates on time deposits with denominations under \$100,000 irrespective of maturity, as high as the maximum rate permitted on such deposits at any Federally insured depository institution.

NOTE.—Maximum rates that may be paid by member banks are established by the Board of Governors under provisions of Regulation Q; however, a member bank may not pay a rate in excess of the maximum rate payable by State banks or trust companies on like deposits under the laws of the State in which the member bank is located. Beginning Feb. 1, 1936, maximum rates that may be paid by nonmember insured commercial banks, as established by the FDIC, have been the same as those in effect for member banks.

For previous changes, see earlier issues of the BULLETIN.

MARGIN REQUIREMENTS

(Per cent of market value)

Period		For credit extended under Regulations T (brokers and dealers), U (banks), and G (others than brokers, dealers, or banks)						
Beginning date	Ending date	On margin stocks			On convertible bonds			On short sales (T)
		T	U	G	T	U	G	
1937—Nov. 1	1945—Feb. 4	40						50
1945—Feb. 5	July 4	50						50
July 5	1946—Jan. 20	75						75
1946—Jan. 21	1947—Jan. 31	100						100
1947—Feb. 1	1949—Mar. 29	75						75
1949—Mar. 30	1951—Jan. 16	50						50
1951—Jan. 17	1953—Feb. 19	75						75
1953—Feb. 20	1955—Jan. 3	50						50
1955—Jan. 4	Apr. 22	60						60
Apr. 23	1958—Jan. 15	70						70
1958—Jan. 16	Aug. 4	50						50
Aug. 5	Oct. 15	70						70
Oct. 16	1960—July 27	90						90
1960—July 28	1962—July 9	70						70
1962—July 10	1963—Nov. 5	50						50
1963—Nov. 6	1968—Mar. 10	70						70
1968—Mar. 11	June 7	70			50			70
June 8	1970—May 5	80			60			80
1970—May 6	1971—Dec. 3	65			50			65
1971—Dec. 6	1972—Nov. 22	55			50			55
1972—Nov. 24	1974—Jan. 2	65			50			65
Effective Jan. 3, 1974		50			50			50

NOTE.—Regulations G, T, and U, prescribed in accordance with the Securities Exchange Act of 1934, limit the amount of credit to purchase and carry margin stocks that may be extended on securities as collateral by prescribing a maximum loan value, which is a specified percentage of the market value of the collateral at the time the credit is extended; margin requirements are the difference between the market value (100 per cent) and the maximum loan value. The term margin stocks is defined in the corresponding regulation.

Regulation G and special margin requirements for bonds convertible into stocks were adopted by the Board of Governors effective Mar. 11, 1968.

TRANSACTIONS OF THE SYSTEM OPEN MARKET ACCOUNT

(In millions of dollars)

Outright transactions in U.S. Govt. securities, by maturity (excluding matched sale-purchase transactions)															
Period	Treasury bills ¹			Others within 1 year ²			1-5 years			5-10 years			Over 10 years		
	Gross purchases	Gross sales	Redemptions	Gross purchases	Gross sales	Exch., maturity shifts, or redemptions	Gross purchases	Gross sales	Exch. or maturity shifts	Gross purchases	Gross sales	Exch. or maturity shifts	Gross purchases	Gross sales	Exch. or maturity shifts
1970.....	11,074	5,214	2,160	99	3,483	848	5,430	249	-1,843	93	-102				
1971.....	8,896	3,642	1,064	1,036	6,462	1,338	4,672	933	685	311	150				
1972.....	8,522	6,467	2,545	125	2,933	789	1,405	539	-2,094	167	250				
1973.....	15,517	4,880	3,405	1,396	140	579	-2,028	500	895	129	87				
1974.....	11,666	5,830	4,550	450	1,314	797	697	434	1,675	196	205				
1975.....	11,562	5,599	6,431	3,886	3,553	2,863	4,275	1,510	4,697	1,070	848				
1974-Dec....	973	426	6	85	126	123	126	53		20					
1975-Jan....	341	945	600	14		305		61		26					
Feb....	357	460	900		2,437	179	2,836	113	249	74	150				
Mar....	760	356	487	1,579	1,494	361	194	450		212					
Apr....	2,119	318	506	148		485		274		164					
May....	903	354	407	50	3,131		6,635		3,801		298				
June....	421	161	612	20	691	488	529	180		109					
July....		1,505	800												
Aug....	312	282	400	2,002	2,144	150	1,299	64	1,444	47	300				
Sept....	2,118		200		278	562	278	137		124					
Oct....	1,263	766	400		48		48								
Nov....	983	652	919	43	265	267	135	155	300	244	100				
Dec....	1,984		200	31	28	118	28	78		71					

Period	Total outright ¹			Matched sale-purchase transactions (U.S. Govt. securities)		Repurchase agreements (U.S. Govt. securities)		Net change in U.S. Govt. securities	Federal agency obligations			Bankers' acceptances, net		Net change ³
	Gross purchases	Gross sales	Redemptions	Gross sales	Gross purchases	Gross purchases	Gross sales		Outright	Repurchase agreements, net	Outright	Repurchase agreements		
1970.....	12,362	5,214	2,160	12,177	12,177	33,859	33,859	4,988				-6		4,982
1971.....	12,515	3,642	2,019	16,205	16,205	44,741	43,519	8,076	485	101	22	181	8,866	
1972.....	10,142	6,467	2,862	23,319	23,319	31,103	32,228	-312	1,197	370	-88	-9	-145	272
1973.....	18,121	4,880	4,592	45,780	45,780	74,755	74,795	8,610	865	239	-2	-36	9,227	
1974.....	13,537	5,830	4,682	64,229	62,801	71,333	70,947	1,984	3,087	322	469	511	420	6,149
1975.....	20,892	5,599	9,559	151,205	152,132	140,311	139,538	7,434	1,616	246	392	163	35	8,539
1974-Dec....	1,254	426	6	8,855	7,962	11,470	11,895	498	360		142	188	201	393
1975-Jan....	746	945	600	9,237	10,367	9,260	8,748	844		14	409	103	-136	387
Feb....	673	460	900	7,162	6,634	11,267	10,303	258	376	81	246	-121	39	309
Mar....	3,362	356	1,788	15,933	16,763	5,011	6,928	332	210	2	347	-5	323	136
Apr....	3,189	318	506	12,375	12,216	12,774	8,551	6,428		2	883	24	496	7,829
May....	953	354	407	2,996	3,044	19,489	21,952	-2,224		97	-567	55	-375	3,207
June....	1,217	161	450	12,914	13,026	15,219	16,810	-873		6	255	-62	-121	1,317
July....		1,505	800	15,532	15,139	5,977	6,146	-2,866		2	61	3		2,926
Aug....	2,574	282	2,389	14,244	13,730	8,146	6,881	663	353	40	90	-1	156	1,222
Sept....	2,940		200	19,931	19,835	16,664	14,857	4,451	394	1	203	14	94	5,155
Oct....	1,263	766	400	15,886	16,113	13,699	13,838	186	284		-124	49	50	445
Nov....	1,693	652	919	14,442	15,207	14,342	17,275	2,047		1	169	-21	-300	-2,537
Dec....	2,281		200	10,559	10,058	8,464	7,247	2,797			118	15	385	3,315

¹ Before Nov. 1973 BULLETIN, included matched sale-purchase transactions, which are now shown separately.
² Includes special certificates acquired when the Treasury borrows directly from the Federal Reserve, as follows: June 1971, 955; Sept. 1972, 38; Aug. 1973, 351; Sept. 1973, 836; Nov. 1974, 131; Mar. 1975, 1,560; Aug. 1975, 1,989.

³ Net change in U.S. Govt. securities, Federal agency obligations, and bankers' acceptances.

NOTE.—Sales, redemptions, and negative figures reduce System holdings; all other figures increase such holdings. Details may not add to totals because of rounding.

CONSOLIDATED STATEMENT OF CONDITION OF ALL FEDERAL RESERVE BANKS

(In millions of dollars)

Item	Wednesday					End of month		
	1976				1975	1976		1975
	Jan. 28	Jan. 21	Jan. 14	Jan. 7	Dec. 31	Jan. 31	Dec. 31	Jan. 31
Assets								
Gold certificate account.....	11,599	11,599	11,599	11,599	11,599	11,599	11,599	11,635
Special Drawing Rights certificate account.....	500	500	500	500	500	500	500	400
Cash.....	394	379	386	375	347	405	347	328
Loans:								
Member bank borrowings.....	138	841	47	41	211	64	211	103
Other.....								
Acceptances:								
Bought outright.....	741	736	735	742	741	747	741	682
Held under repurchase agreements.....	415			212	385	483	385	284
Federal agency obligations:								
Bought outright.....	6,312	6,312	6,072	6,072	6,072	6,312	6,072	4,688
Held under repurchase agreements.....	393			177	118	305	118	102
U.S. Govt. securities:								
Bought outright:								
Bills.....	35,690	35,925	35,925	35,228	37,207	35,707	37,207	36,674
Certificates—Special.....								
Other.....								
Notes.....	44,236	44,236	43,989	43,989	43,989	44,236	43,989	40,403
Bonds.....	5,595	5,595	5,521	5,521	5,521	5,595	5,521	3,311
Total bought outright.....	185,521	185,756	185,435	184,738	186,717	185,538	186,717	180,388
Held under repurchase agreements.....	6,118			885	1,217	4,433	1,217	956
Total U.S. Govt. securities.....	91,639	85,756	85,435	85,623	87,934	89,971	87,934	81,344
Total loans and securities.....	99,638	93,645	92,289	92,867	95,461	97,882	95,461	87,203
Cash items in process of collection.....	7,488	8,526	9,127	9,570	9,183	9,183	9,183	5,646
Bank premises.....	325	324	322	321	319	325	319	268
Operating equipment.....	13	14	13	13	13	13	13	
Other assets:								
Denominated in foreign currencies.....	331	81	100	60	80	333	80	2
All other.....	2,999	2,976	2,927	3,049	2,900	3,005	2,900	3,248
Total assets.....	\$123,287	\$118,044	\$117,263	\$118,354	120,402	\$119,934	120,402	108,730
Liabilities								
F.R. notes.....	74,267	74,784	75,697	76,437	77,159	73,899	77,159	67,617
Deposits:								
Member bank reserves.....	29,448	28,494	27,254	29,590	26,052	27,308	26,052	28,839
U.S. Treasury—General account.....	10,360	4,682	4,217	2,246	7,285	10,075	7,285	3,540
Foreign.....	209	248	235	244	353	294	353	391
Other:								
All other ²	627	943	969	909	1,090	651	1,090	748
Total deposits.....	40,644	34,367	32,675	32,989	34,780	38,328	34,780	33,518
Deferred availability cash items.....	4,949	5,639	5,725	5,860	5,495	4,248	5,495	4,180
Other liabilities and accrued dividends.....	1,121	1,059	1,075	1,098	1,110	1,098	1,110	1,112
Total liabilities.....	\$120,981	\$115,849	\$115,172	\$116,384	118,544	\$117,573	118,544	106,427
Capital accounts								
Capital paid in.....	934	932	932	929	929	935	929	901
Surplus.....	928	928	928	928	929	928	929	897
Other capital accounts.....	444	335	231	113		498		505
Total liabilities and capital accounts.....	\$123,287	\$118,044	\$117,263	\$118,354	120,402	\$119,934	120,402	108,730
Contingent liability on acceptances purchased for foreign correspondents.....								384
Marketable U.S. Govt. securities held in custody for foreign and international accounts.....	44,145	44,659	42,852	42,096	41,871	43,124	41,871	35,085
Federal Reserve Notes—Federal Reserve Agents' Accounts								
F.R. notes outstanding (issued to Bank).....	81,328	81,557	81,778	81,871	81,877	81,228	81,877	74,538
Collateral held against notes outstanding:								
Gold certificate account.....	11,596	11,596	11,596	11,596	11,596	11,596	11,596	3,207
Special Drawing Rights certificate account.....	302	302	302	302	302	302	302	93
Acceptances.....								425
U.S. Govt. securities.....	71,710	71,710	71,710	71,710	71,510	71,710	71,510	72,492
Total collateral.....	83,608	83,608	83,608	83,608	83,408	83,608	83,408	76,217

1 See note 2 on p. A-2.

2 See note 6 on p. A-3.

MATURITY DISTRIBUTION OF LOANS AND U.S. GOVERNMENT SECURITIES HELD BY FEDERAL RESERVE BANKS

(In millions of dollars)

Item	Wednesday				End of month			
	1976				1975			
	Jan. 28	Jan. 21	Jan. 14	Jan. 7	Dec. 31	Jan. 31	Dec. 31	Jan. 31
Loans— Total	138	841	47	41	229	64	229	101
Within 15 days	133	841	38	34	222	48	222	91
16-90 days	5		9	7	7	16	7	10
91 days to 1 year								
Acceptances— Total	1,156	736	735	954	1,126	1,230	1,126	966
Within 15 days	493	64	58	285	470	558	470	457
16-90 days	463	447	451	425	409	467	409	397
91 days to 1 year	200	225	226	247	247	205	247	112
U.S. Govt. securities— Total	91,639	85,756	85,435	85,623	87,934	89,971	87,934	81,344
Within 15 days ¹	8,761	3,841	3,971	5,624	6,205	7,552	6,205	6,324
16-90 days	20,655	19,659	19,390	18,271	19,245	20,302	19,245	18,535
91 days to 1 year	21,159	21,192	21,293	20,947	21,703	21,053	21,703	21,182
1-5 years	30,383	30,383	30,273	30,273	30,273	30,383	30,273	23,440
5-10 years	6,526	6,526	6,426	6,426	6,426	6,526	6,426	9,673
Over 10 years	4,155	4,155	4,082	4,082	4,082	4,155	4,082	2,190
Federal agency obligations— Total	6,705	6,312	6,072	6,249	6,190	6,617	6,190	4,790
Within 15 days ¹	412	19	39	215	134	324	134	153
16-90 days	183	183	183	184	184	183	184	260
91 days to 1 year	870	870	851	851	873	870	873	573
1-5 years	3,302	3,302	3,149	3,149	3,149	3,302	3,149	2,313
5-10 years	1,300	1,300	1,254	1,254	1,254	1,300	1,254	990
Over 10 years	638	638	596	596	596	638	596	501

¹ Holdings under repurchase agreements are classified as maturing within 15 days in accordance with maximum maturity of the agreements.

BANK DEBITS AND DEPOSIT TURNOVER

(Seasonally adjusted annual rates)

Period	Debits to demand deposit accounts ¹ (billions of dollars)					Turnover of demand deposits				
	Total 233 SMSA's	Leading SMSA's		Total 232 SMSA's (excl. N.Y.)	226 other SMSA's	Total 233 SMSA's	Leading SMSA's		Total 232 SMSA's (excl. N.Y.)	226 other SMSA's
		N.Y.	6 others ²				N.Y.	6 others ²		
1974—Dec.	22,192.4	9,931.8	5,152.7	12,260.6	7,107.9	128.0	312.8	131.8	86.6	69.3
1975—Jan.	21,853.9	10,157.8	4,868.4	11,696.0	6,827.7	127.1	321.8	125.4	83.3	67.3
Feb.	22,950.1	10,918.0	4,992.8	12,032.1	7,039.3	133.1	343.2	126.2	85.5	69.6
Mar.	22,180.1	10,241.1	4,899.9	11,939.0	7,039.0	124.8	320.4	117.0	81.9	67.8
Apr.	22,705.1	10,810.3	4,770.6	11,895.4	7,124.9	122.5	330.3	114.3	81.8	68.8
May	22,738.6	10,826.1	4,852.6	11,912.5	7,059.9	128.9	333.9	120.1	82.8	68.2
June	22,503.5	10,612.2	4,755.2	11,891.3	7,134.6	124.4	328.6	115.7	81.6	66.7
July	22,827.9	10,709.5	4,841.1	12,118.3	7,277.2	126.2	331.0	115.7	81.6	68.2
Aug.	23,269.4	10,628.8	5,125.1	12,640.5	7,515.4	130.4	335.0	124.4	86.2	71.2
Sept.	23,181.9	10,585.0	5,153.0	12,596.9	7,443.8	128.8	330.7	123.8	85.1	70.0
Oct.	24,137.1	11,801.5	4,921.3	12,335.6	7,414.3	134.0	364.0	118.7	83.5	69.8
Nov.	24,067.7	11,529.9	4,937.3	12,537.8	7,600.5	134.0	360.8	119.5	84.9	71.5
Dec.	23,614.1	10,970.9	4,948.4	12,643.2	7,694.8	131.2	351.8	118.7	85.0	71.8

¹ Excludes interbank and U.S. Govt. demand deposit accounts.

² Boston, Philadelphia, Chicago, Detroit, San Francisco—Oakland, and Los Angeles—Long Beach.

NOTE: - Total SMSA's include some cities and counties not designated as SMSA's.

For back data see pp. 634-35 of the July 1972 BULLETIN.

MEASURES OF THE MONEY STOCK

(In billions of dollars)

Period	Seasonally adjusted					Not seasonally adjusted				
	M ₁	M ₂	M ₃	M ₄	M ₅	M ₁	M ₂	M ₃	M ₄	M ₅
Composition of measures is described in the NOTE below.										
1972 Dec.	255.3	525.3	844.9	568.9	888.5	262.7	530.3	847.4	574.5	891.6
1973 Dec.	270.5	571.4	919.5	634.9	982.9	278.3	576.5	921.8	640.5	985.8
1974-Dec.	283.1	612.4	981.6	702.2	1,071.4	291.3	617.5	983.8	708.0	1,074.3
1975 Jan.	281.9	614.5	986.7	707.3	1,079.5	287.7	619.5	990.3	711.4	1,082.2
Feb.	281.9	618.2	994.0	710.2	1,086.1	278.5	615.2	990.3	704.4	1,079.6
Mar.	284.1	623.0	1,003.7	712.8	1,093.5	281.4	622.7	1,005.0	710.8	1,093.1
Apr.	284.9	626.7	1,012.7	715.1	1,101.1	286.5	631.1	1,020.0	716.9	1,105.8
May	287.6	633.7	1,025.3	718.8	1,110.4	282.9	631.9	1,025.7	716.0	1,109.8
June	291.0	642.4	1,040.2	726.5	1,124.3	290.3	643.5	1,044.5	725.8	1,126.8
July	291.9	647.5	1,051.6	729.6	1,133.7	292.1	647.8	1,055.0	729.1	1,136.3
Aug.	293.2	650.6	1,060.6	729.3	1,139.3	290.0	647.2	1,057.1	728.4	1,138.3
Sept.	293.6	652.9	1,068.1	731.9	1,147.1	291.7	649.5	1,062.8	732.2	1,145.5
Oct.	293.4	655.7	1,075.6	736.6	1,156.5	292.4	653.0	1,070.3	736.8	1,154.0
Nov.	295.7	661.6	1,086.0	743.4	1,167.7	297.6	659.7	1,080.1	742.5	1,162.9
Dec.	295.0	663.3	1,091.9	746.2	1,174.7	303.4	668.4	1,093.6	751.8	1,177.1

NOTE: Composition of the money stock measures is as follows:

M₁: Averages of daily figures for (1) demand deposits of commercial banks other than domestic interbank and U.S. Govt., less cash items in process of collection and F.R. float; (2) foreign demand balances at F.R. Banks; and (3) currency outside the Treasury, F.R. Banks, and vaults of commercial banks.

M₂: Averages of daily figures for M₁ plus savings deposits, time deposits open account, and time certificates other than negotiable CD's of \$100,000 of large weekly reporting banks.

M₃: M₂ plus mutual savings bank deposits, savings and loan shares, and credit union shares (nonbank thrift).

M₄: M₂ plus large negotiable CD's.

M₅: M₄ plus large negotiable CD's.

For a description of the latest revisions in M₁, M₂, M₃, M₄ and M₅, see "Revision of Money Stock Measures" on pp. 82-87 of the Feb. 1976 BULLETIN.

Latest monthly and weekly figures are available from the Board's, H.6 release. Back data are available from the Banking Section, Division of Research and Statistics.

COMPONENTS OF MONEY STOCK MEASURES AND RELATED ITEMS

(In billions of dollars)

Period	Seasonally adjusted						Not seasonally adjusted						U.S. Govt. deposits ³		
	Cur-rency	Commercial banks				Non-bank thrift institutions ²	Cur-rency	Commercial banks				Non-bank thrift institutions ²			
		De-mand deposits	Time and savings deposits		Total			Demand deposits		Time and savings deposits				Total	
			CD's ¹	Other				Total	Mem-ber	Do-mestic non-member	CD's ¹				Other	Total
1972-Dec.	56.9	198.4	43.6	270.0	313.6	319.6	57.9	204.8	152.1	51.4	44.2	267.6	311.8	317.0	7.4
1973-Dec.	61.5	209.0	63.5	300.9	364.4	348.0	62.7	215.7	156.5	56.3	64.0	298.2	362.2	345.3	6.3
1974-Dec.	67.8	215.3	89.8	329.3	419.1	369.2	69.0	222.2	159.7	58.5	90.5	326.3	416.7	366.3	4.9
1975-Jan.	68.2	213.7	92.7	332.6	425.4	372.2	67.8	219.9	158.2	58.2	91.9	331.9	423.8	370.8	4.0
Feb.	68.7	213.2	92.1	336.2	428.3	375.9	67.8	210.6	151.8	55.8	89.2	336.7	425.9	375.2	3.3
Mar.	69.4	214.7	89.8	339.0	428.7	380.7	68.8	212.6	153.4	56.0	88.1	341.4	429.4	383.3	3.8
Apr.	69.5	215.4	88.4	341.8	430.1	386.0	69.1	217.4	156.9	57.4	85.8	344.6	430.4	388.9	4.0
May	70.2	217.4	85.1	346.1	431.2	391.6	70.0	212.9	153.4	56.6	84.1	349.1	433.2	393.8	4.1
June	71.0	220.0	84.1	351.4	435.5	397.8	71.2	219.1	157.2	58.9	82.3	353.2	435.5	401.0	4.2
July	71.3	220.6	82.1	355.5	437.6	404.1	71.9	220.3	157.9	59.4	81.3	355.7	436.9	407.2	3.4
Aug.	71.9	221.3	78.8	357.4	436.2	410.0	72.1	217.8	155.8	59.0	81.1	357.3	438.4	409.9	2.7
Sept.	72.0	221.6	79.1	359.2	438.3	415.2	71.9	219.9	157.0	59.7	82.7	357.7	440.5	413.3	3.9
Oct.	72.6	220.8	80.9	362.3	443.2	420.0	72.5	219.9	156.6	60.3	83.7	360.7	444.4	417.2	3.4
Nov.	73.4	222.3	81.8	365.9	447.6	424.4	73.9	223.6	158.9	61.5	82.9	362.1	444.9	420.4	3.5
Dec.	73.7	221.3	82.9	368.3	451.2	428.6	75.0	228.4	162.1	62.9	83.5	365.0	448.4	425.2	4.2

¹ Negotiable time certificates of deposit issued in denominations of \$100,000 or more by large weekly reporting commercial banks.

² Average of the beginning and end-of-month figures for deposits of mutual savings banks, for savings capital at savings and loan associations, and for credit union shares.

³ At all commercial banks.

See also NOTE above.

LIABILITIES AND CAPITAL BY CLASS OF BANK, JUNE 30, 1975

(Assets and liabilities are shown in millions of dollars.)

Account	Member banks ¹							
	All commercial banks	Insured commercial banks	Total	Large banks			All other	Non-member banks ²
				New York City	City of Chicago	Other large		
Demand deposits	309,726	306,253	243,210	57,475	9,911	85,372	90,453	66,516
Mutual savings banks	1,279	1,151	1,057	483	1	210	362	223
Other individuals, partnerships, and corporations	232,079	231,121	177,344	29,687	7,668	65,847	74,142	54,735
U.S. Government	3,117	3,106	2,166	118	42	725	1,280	951
States and political subdivisions	18,217	18,079	13,074	758	186	3,883	8,247	5,143
Foreign governments, central banks, etc.	1,555	1,310	1,280	1,088	18	167	6	275
Commercial banks in United States	34,345	34,019	32,823	16,986	1,593	10,482	3,762	1,522
Banks in foreign countries	6,957	6,074	5,967	4,662	152	1,058	95	990
Certified and officers' checks, etc.	12,176	11,393	9,499	3,691	250	2,999	2,558	2,677
Time and savings deposits	444,936	440,096	330,431	46,693	16,362	119,708	147,669	114,505
Savings deposits	151,744	151,463	109,037	6,995	2,385	38,455	61,202	42,708
Accumulated for personal loan payments ²	338	335	259			74	186	79
Mutual savings banks	648	627	611	287	17	265	42	37
Other individuals, partnerships, and corporations	219,489	216,619	163,751	25,801	10,371	59,106	68,473	55,738
U.S. Government	492	492	360	10	1	184	165	132
States and political subdivisions	48,219	48,052	34,739	1,421	1,324	15,062	16,932	13,480
Foreign governments, central banks, etc.	13,445	12,882	12,710	7,956	1,374	3,337	43	735
Commercial banks in United States	8,449	8,334	7,716	3,205	842	3,048	621	733
Banks in foreign countries	2,111	1,291	1,248	1,018	48	178	5	863
Total deposits	754,662	746,348	573,641	104,167	26,272	205,080	238,122	181,021
Federal funds purchased and securities sold under agreements to repurchase	56,529	54,835	52,184	13,367	5,845	25,865	7,106	4,345
Other liabilities for borrowed money	5,891	4,475	4,150	1,362	26	2,370	392	1,741
Mortgage indebtedness	763	761	550	64	4	313	169	213
Bank acceptances outstanding	10,060	9,814	9,583	5,375	430	3,447	332	477
Other liabilities	27,627	23,645	18,960	3,535	929	7,789	6,706	8,667
Total liabilities	855,533	839,879	659,069	127,870	33,507	244,864	252,827	196,464
Minority interest in consolidated subsidiaries	5	4	1				1	4
Total reserves on loans/securities	8,963	8,912	7,297	1,685	525	2,761	2,325	1,666
Reserves for bad debts (IRS)	8,659	8,614	7,110	1,685	525	2,682	2,218	1,549
Other reserves on loans	121	119	69		1	17	50	53
Reserves on securities	182	179	119			61	57	64
Total capital accounts	66,557	65,986	50,257	9,777	2,236	17,365	20,878	16,300
Capital notes and debentures	4,347	4,287	3,467	782	81	1,656	948	880
Equity capital	62,210	61,699	46,790	8,995	2,155	15,710	19,930	15,421
Preferred stock	50	42	24			10	13	27
Common stock	15,176	15,077	11,187	2,163	568	3,614	4,842	3,989
Surplus	25,968	25,816	19,500	3,667	1,143	6,976	7,713	6,468
Undivided profits	20,053	19,859	15,441	3,166	399	4,845	7,031	4,613
Other capital reserves	963	905	638		44	264	330	324
Total liabilities, reserves, minority interest, capital accounts	931,057	914,781	716,623	139,333	36,268	264,990	276,032	214,434
Demand deposits adjusted ³	222,842	219,813	160,611	24,373	6,136	53,646	76,456	62,231
Average total deposits (past 15 days)	734,017	726,164	555,860	96,313	25,508	199,612	234,427	178,157
Average total loans (past 15 days)	506,945	497,466	385,936	74,863	22,484	143,273	145,316	121,009
Selected ratios:								
Percentage of total assets								
Cash and balances with other banks	13.8	13.7	15.0	21.3	12.2	14.7	12.4	10.1
Total securities held	22.8	22.9	20.9	12.1	16.2	18.9	27.9	29.1
Trading account securities	.7	.7	.9	1.8	1.5	1.1	.1	
U.S. Treasury	.3	.3	.4	1.0	.9	.4		
States and political subdivisions	.2	.2	.3	.5	.3	.4		
All other trading account securities	.1	.1	.2	.2	.3	.3		
Bank investment portfolios	22.1	22.3	20.0	10.3	14.7	17.8	27.8	29.0
U.S. Treasury	7.0	7.1	6.5	4.3	5.1	6.0	8.3	8.6
States and political subdivisions	10.7	10.8	10.0	4.5	7.5	9.1	14.0	12.9
All other portfolio securities	4.4	4.3	3.5	1.5	2.1	2.6	5.5	7.5
Other loans and Federal funds sold	57.6	57.5	57.7	55.3	65.6	59.3	56.2	57.2
All other assets	5.8	5.8	6.5	11.3	6.1	7.1	3.5	3.7
Total loans and securities	80.3	80.5	78.6	67.4	81.8	78.2	84.1	86.3
Reserves for loans and securities	1.0	1.0	1.0	1.2	1.4	1.0	.8	.8
Equity capital—Total	6.7	6.7	6.5	6.5	5.9	5.9	7.2	7.2
Total capital accounts	7.1	7.2	7.0	7.0	6.2	6.6	7.6	7.6
Number of banks	14,573	14,320	5,794	12	9	155	5,618	8,779

¹For notes see opposite page.

ASSETS AND LIABILITIES OF LARGE COMMERCIAL BANKS▲—Continued

(In millions of dollars)

Wednesday	Cash items in process of collection	Reserves with F.R. Banks	Currency and coin	Balances with domestic banks	Investments in subsidiaries not consolidated	Other assets	Total assets/total liabilities	Deposits						
								Total ⁶	IPC ⁷	Demand				Foreign govts., etc. ²
										States and political subdivisions	U.S. Govt.	Domestic interbank	Mutual savings	
<i>Large banks - Total</i>														
1975														
Jan. 8	32,438	21,304	5,042	12,079	1,661	31,907	512,029	164,446	117,693	6,409	1,571	24,797	834	1,415
15	34,809	25,141	4,910	11,745	1,694	32,129	513,281	165,874	118,990	6,474	1,656	23,843	745	1,369
22	30,355	29,437	4,884	10,844	1,686	32,674	505,671	155,438	112,595	6,108	2,601	21,054	677	1,315
29	28,271	23,492	4,888	10,774	1,666	32,897	495,500	152,838	110,564	5,999	2,007	20,630	635	1,316
Dec. 3	36,107	21,071	5,068	12,408	1,853	37,715	511,325	167,015	121,317	5,860	2,425	24,163	728	1,208
10	31,970	20,859	5,356	13,551	1,827	38,574	511,117	164,838	120,771	6,058	1,518	23,731	680	1,151
17	37,380	19,317	5,403	13,465	1,823	37,470	517,242	171,910	124,551	6,242	3,053	24,514	634	1,144
24	36,815	22,095	5,003	12,853	1,904	38,367	518,556	168,253	123,657	6,630	1,489	23,535	642	1,230
31	41,342	19,587	5,497	15,249	1,919	39,740	527,387	184,174	132,245	6,967	1,386	29,322	893	1,563
1976														
Jan. 7	35,740	23,061	5,537	14,291	1,927	39,669	523,007	173,781	124,484	6,486	2,865	26,624	863	1,410
14	35,063	21,175	5,553	13,188	1,922	40,433	518,392	168,445	124,486	6,087	1,433	23,575	770	1,053
21	34,174	22,202	5,363	12,446	1,966	38,931	509,806	164,974	119,615	6,137	2,879	23,039	742	1,128
28	31,596	22,955	5,328	13,277	1,920	39,566	507,963	159,736	116,777	6,085	2,037	22,304	682	990
<i>New York City</i>														
1975														
Jan. 8	10,970	6,357	576	4,813	756	11,145	128,828	46,839	26,020	322	155	12,073	463	1,092
15	12,906	7,653	568	5,264	758	11,341	131,898	48,942	26,696	410	252	12,347	416	1,112
22	11,156	9,385	544	4,605	757	11,495	128,130	44,411	25,238	287	489	10,308	375	1,102
29	10,963	6,189	550	4,626	764	11,783	124,544	44,729	25,164	338	332	10,226	355	1,109
Dec. 3	11,366	6,975	629	5,096	818	11,555	124,187	45,389	26,023	211	488	10,885	359	980
10	9,938	5,916	625	6,071	819	12,287	123,687	44,914	25,734	263	234	11,300	344	960
17	12,766	5,348	661	5,406	817	11,067	125,593	47,759	27,632	299	267	11,677	296	936
24	12,049	5,897	594	4,945	819	11,458	125,546	45,808	26,911	470	183	10,778	320	1,002
31	13,628	3,151	674	6,813	845	12,340	127,461	52,710	29,733	586	109	14,089	482	1,308
1976														
Jan. 7	12,007	8,367	867	5,838	849	13,070	133,525	50,246	28,531	510	553	13,109	507	1,149
14	12,388	7,028	858	5,687	846	13,624	132,339	48,951	29,432	562	153	11,423	444	838
21	12,516	6,271	829	5,272	846	12,277	128,512	48,519	28,104	619	545	11,323	410	905
28	12,191	6,583	811	5,867	844	12,629	128,918	47,731	28,244	584	335	11,383	370	773
<i>Outside New York City</i>														
1975														
Jan. 8	21,468	14,947	4,466	7,266	905	20,762	383,201	117,607	91,673	6,087	1,416	12,724	371	323
15	21,903	17,488	4,342	6,481	936	20,788	381,383	116,932	92,294	6,064	1,404	11,496	329	257
22	19,199	20,052	4,340	6,239	929	21,179	377,541	111,027	87,357	5,821	2,112	10,746	302	213
29	17,308	17,303	4,338	6,148	902	21,114	370,956	108,109	85,400	5,661	1,675	10,404	280	207
Dec. 3	24,741	14,096	4,439	7,312	1,035	26,160	387,138	121,626	95,294	5,649	1,937	13,278	369	228
10	22,032	14,943	4,731	7,480	1,008	26,287	387,430	119,924	95,037	5,795	1,284	12,431	336	191
17	24,614	13,969	4,742	8,059	1,006	26,403	391,649	124,151	96,919	5,943	2,786	12,837	338	208
24	24,766	16,198	4,409	7,908	1,085	26,909	393,010	122,445	96,746	6,160	1,306	12,757	322	228
31	27,714	16,436	4,823	8,436	1,074	27,400	399,926	131,464	102,512	6,381	1,277	15,233	411	255
1976														
Jan. 7	23,733	14,694	4,670	8,453	1,078	26,599	389,482	123,535	95,953	5,976	2,312	13,515	356	261
14	22,675	14,147	4,695	7,501	1,076	26,809	386,053	119,494	95,054	5,525	1,280	12,152	326	215
21	21,658	15,931	4,534	7,174	1,120	26,654	381,294	116,455	91,511	5,518	2,334	11,716	332	223
28	19,405	16,372	4,517	7,410	1,076	26,937	379,045	112,005	88,533	5,501	1,702	10,921	312	217

For notes see p. A-18 and A-22.

GROSS DEMAND DEPOSITS OF INDIVIDUALS, PARTNERSHIPS, AND CORPORATIONS¹

(In billions of dollars)

Class of bank, and quarter or month	Type of holder					Total deposits, IPC
	Financial business	Nonfinancial business	Consumer	Foreign	All other	
All insured commercial banks:						
1970—Dec.....	17.3	92.7	53.6	1.3	10.3	175.1
1971—Sept.....	17.9	91.5	57.5	1.2	9.7	177.9
Dec.....	18.5	98.4	58.6	1.3	10.7	187.5
1972—Mar.....	20.2	92.6	54.7	1.4	12.3	181.2
June.....	17.9	97.6	60.5	1.4	11.0	188.4
Sept.....	18.0	101.5	63.1	1.4	11.4	195.4
Dec.....	18.9	109.9	65.4	1.5	12.3	208.0
1973—Mar.....	18.6	102.8	65.1	1.7	11.8	200.0
June.....	18.6	106.6	67.3	2.0	11.8	206.3
Sept.....	18.8	108.3	69.1	2.1	11.9	210.3
Dec.....	19.1	116.2	70.1	2.4	12.4	220.1
1974—Mar.....	18.9	108.4	70.6	2.3	11.0	211.2
June.....	18.2	112.1	71.4	2.2	11.1	215.0
Sept.....	17.9	113.9	72.0	2.1	10.9	216.8
Dec.....	19.0	118.8	73.3	2.3	11.7	225.0
1975—Mar.....	18.6	111.3	73.2	2.3	10.9	216.3
June.....	19.4	115.1	74.8	2.3	10.6	222.2
Sept.....	19.0	118.7	76.5	2.2	10.6	227.0
Dec.....	20.1	125.1	78.0	2.4	11.3	236.9
Weekly reporting banks:						
1971—Dec.....	14.4	58.6	24.6	1.2	5.9	104.8
1972—Dec.....	14.7	64.4	27.1	1.4	6.6	114.3
1973—Dec.....	14.9	66.2	28.0	2.2	6.8	118.1
1974—Dec.....	14.8	66.9	29.0	2.2	6.8	119.7
1975—Jan.....	14.8	65.6	29.2	2.2	6.6	118.3
Feb.....	14.4	63.1	27.9	2.3	6.2	113.9
Mar.....	14.1	63.2	28.2	2.2	6.4	114.1
Apr.....	15.0	63.3	30.1	2.2	6.5	117.0
May.....	14.2	63.1	29.2	2.3	6.2	115.0
June.....	15.1	65.1	29.5	2.2	6.2	118.1
July.....	15.0	65.3	29.8	2.2	6.5	118.7
Aug.....	14.4	64.6	29.1	2.0	5.9	116.1
Sept.....	14.7	65.5	29.6	2.1	6.2	118.1
Oct.....	15.1	66.7	29.0	2.2	6.3	119.3
Nov.....	15.4	68.1	29.4	2.2	6.4	121.6
Dec.....	15.6	69.9	29.9	2.3	6.6	124.4

¹ Including cash items in process of collection.

NOTE.—Daily-average balances maintained during month as estimated

from reports supplied by a sample of commercial banks. For a detailed description of the type of depositor in each category, see June 1971 BULLETIN, p. 466.

DEPOSITS ACCUMULATED FOR PAYMENT OF PERSONAL LOANS

(In millions of dollars)

Class of bank	Dec. 31, 1973	Dec. 31, 1974	June 30, 1975	Sept. 30, 1975	Class of bank	Dec. 31, 1973	Dec. 31, 1974	June 30, 1975	Sept. 30, 1975
	All commercial.....	507	389	338		All member—Cont.		
Insured.....	503	387	335	323	Other large banks ¹	58	69	74	74
National member.....	288	236	223	222	All other member ¹	294	206	186	183
State member.....	64	39	36	35	All nonmember.....	155	115	79	66
All member.....	352	275	260	257	Insured.....	152	112	76	66
					Noninsured.....	3	3	3	.....

¹ Beginning Nov. 9, 1972, designation of banks as reserve city banks for reserve-requirement purposes has been based on size of bank (net demand deposits of more than \$400 million), as described in the BULLETIN for July 1972, p. 626. Categories shown here as "Other large" and "All other member" parallel the previous "Reserve City" (other than in New York City and the City of Chicago) and "Country" categories, respectively (hence the series are continuous over time).

NOTE.—Hypothecated deposits, as shown in this table, are treated one way in monthly and weekly series for commercial banks and in another way in call-date series. That is, they are excluded from "Time deposits" and "Loans" in the monthly (and year-end) series as shown on p. A-14; from the figures for weekly reporting banks as shown on pp. A-18-A-22 (consumer instalment loans); and from the figures in the table at the bottom of p. A-13. But they are included in the figures for "Time deposits" and "Loans" for call dates as shown on pp. A-14-A-17.

LOANS SOLD OUTRIGHT BY LARGE COMMERCIAL BANKS

(Amounts outstanding; in millions of dollars)

Date	Total	To selected related institutions ¹		
		By type of loan		
		Commercial and industrial	Real estate	All other
1975—Oct. 1.....	4,541	2,814	198	1,529
8.....	4,655	2,825	199	1,631
15.....	4,674	2,867	199	1,608
22.....	4,741	2,908	198	1,635
29.....	4,742	2,930	198	1,614
Nov. 5.....	4,771	2,893	197	1,681
12.....	4,716	2,869	205	1,642
19.....	4,740	2,877	205	1,658
26.....	4,701	2,846	205	1,650
Dec. 3.....	4,677	2,800	201	1,676
10.....	4,441	2,597	207	1,637
17.....	4,416	2,575	207	1,634
24.....	4,486	2,650	204	1,632
31.....	4,375	2,530	206	1,639
1976—Jan. 7.....	4,424	2,618	205	1,601
14.....	4,369	2,617	205	1,547
21.....	4,355	2,598	205	1,552
28.....	4,292	2,522	208	1,562

¹ To bank's own foreign branches, nonconsolidated non-bank affiliates of the bank, the bank's holding company (if not a bank), and nonconsolidated nonbank subsidiaries of the holding company.

NOTE.— Series changed on Aug. 28, 1974. For a comparison of the old and new data for that date, see p. 741 of the Oct. 1974 BULLETIN. Revised figures received since Oct. 1974 that affect that comparison are shown in note 2 to this table in the Dec. 1974 BULLETIN, p. A-27.

COMMERCIAL PAPER AND BANKERS ACCEPTANCES OUTSTANDING

(In millions of dollars)

End of period	Commercial paper					Dollar acceptances										
	All issuers	Financial companies ¹		Non-financial companies ⁴	Bank-related ⁵		Total	Held by—					Based on—			
		Dealer-placed ²	Directly-placed ³		Dealer-placed	Directly-placed		Accepting banks			F.R. Banks		Others	Imports into United States	Exports from United States	All other
								Total	Own bills	Bills bought	Own acct.	Foreign corr. ⁶				
1966.....	13,645	2,332	10,556	757	.....	3,603	1,198	983	215	193	191	2,022	997	829	1,778	
1967.....	17,085	2,790	12,184	2,111	.....	4,317	1,906	1,447	459	164	156	2,090	1,086	989	2,241	
1968.....	21,173	4,427	13,972	2,774	.....	4,428	1,544	1,344	200	58	109	2,717	1,423	952	2,053	
1969.....	32,600	6,503	20,741	5,356	1,160	3,134	5,451	1,567	1,318	249	64	3,674	1,889	1,153	2,408	
1970.....	33,071	5,514	20,424	7,133	352	1,997	7,058	2,694	1,960	735	57	4,057	2,601	1,561	2,895	
1971.....	32,126	5,297	20,582	6,247	524	1,449	7,889	3,480	2,689	791	261	254	3,894	2,834	1,546	3,509
1972.....	34,721	5,655	22,098	6,968	1,226	1,411	6,898	2,706	2,006	700	106	179	3,907	2,531	1,909	2,458
1973.....	41,073	5,487	27,204	8,382	1,938	2,943	8,892	2,837	2,318	519	68	581	5,406	2,273	3,499	3,120
1974—Nov.....	51,954	4,860	32,562	14,532	1,875	6,769	17,553	3,789	3,290	499	611	1,756	11,398	3,810	3,709	10,035
Dec.....	49,144	4,611	31,839	12,694	1,800	6,518	18,484	4,226	4,685	542	999	1,109	12,150	4,023	4,067	10,394
1975—Jan.....	51,675	5,029	31,998	14,648	1,799	6,774	18,602	4,357	3,903	454	966	560	12,718	4,120	4,314	10,168
Feb.....	52,403	5,167	32,504	14,732	1,778	7,305	18,579	4,864	4,370	494	993	325	12,398	3,974	4,210	10,396
Mar.....	50,811	5,342	31,205	14,264	1,673	7,256	18,730	4,773	4,085	688	665	263	13,029	3,845	4,296	10,589
Apr.....	51,605	5,461	32,126	14,018	1,601	6,984	18,727	4,485	3,900	585	1,185	235	13,034	3,690	4,206	10,831
May.....	51,297	5,889	32,801	12,607	1,529	7,075	18,108	4,450	3,892	558	865	234	12,559	3,665	4,186	10,257
June.....	48,742	5,604	31,093	12,045	1,547	7,207	17,740	4,774	4,224	550	682	119	11,965	3,466	4,080	10,193
July.....	49,331	6,018	31,241	12,072	1,635	7,016	16,930	4,778	4,275	503	685	329	11,138	3,474	3,865	9,591
Aug.....	49,783	5,645	32,145	11,993	1,493	7,365	16,456	4,546	3,988	558	840	304	10,766	3,305	3,806	9,344
Sept.....	48,246	5,574	30,485	12,187	1,514	7,306	16,790	5,002	4,190	812	948	302	10,538	3,313	3,783	9,693
Oct.....	50,437	6,360	32,351	11,726	1,590	7,157	17,304	5,013	4,288	924	1,047	242	10,760	3,467	3,947	9,890
Nov.....	49,557	6,389	32,048	11,120	1,671	7,019	17,875	6,497	5,684	813	727	279	10,372	3,545	3,888	10,443

¹ Financial companies are institutions engaged primarily in activities such as, but not limited to, commercial, savings, and mortgage banking; sales, personal, and mortgage financing; factoring, finance leasing, and other business lending; insurance underwriting; and other investment activities.

² As reported by dealers; includes all financial company paper sold in the open market.

³ As reported by financial companies that place their paper directly with investors.

⁴ Nonfinancial companies include public utilities and firms engaged primarily in activities such as communications, construction, manufacturing, mining, wholesale and retail trade, transportation, and services.

⁵ Included in dealer- and directly-placed financial company columns. Coverage of bank-related companies was expanded in Aug. 1974. Most of the increase resulting from this expanded coverage occurred in directly-placed paper.

⁶ Beginning November 1974, the Board of Governors terminated the System guarantee on acceptances purchased for foreign official accounts.

PRIME RATE CHARGED BY BANKS

(Per cent per annum)

Effective date	Rate	Effective date	Rate	Effective date	Rate	Monthly average rate
1974—Apr. 11	10	1975—Jan. 9	10¼	1975—July 18	7¼	1974—Oct. 11.68
19	10¼	15	10	28	7½	Nov. 10.83
25	10½	20	9¾	Aug. 12	7¾	Dec. 10.50
May 2	10¾	28	9½	Sept. 15	8	1975—Jan. 10.05
6	11	Feb. 3	9¼	Oct. 27	7¾	Feb. 8.96
10	11¼	10	9	Nov. 5	7½	Mar. 7.93
17	11½	18	8¾	Dec. 2	7¼	Apr. 7.50
June 26	11¾	24	8½	1976—Jan. 12	7	May 7.40
July 5	12	Mar. 5	8¼	21	6¾	June 7.07
Oct. 7	11¾	10	8	July		July 7.15
21	11½	18	7¾	Aug.		Aug. 7.66
28	11¼	24	7½	Sept.		Sept. 7.88
Nov. 4	11	May 20	7¼	Oct.		Oct. 7.96
14	10¾	June 9	7	Nov.		Nov. 7.53
25	10½			Dec.		Dec. 7.26
				1976—Jan.		7.00

NOTE.—Beginning Nov. 1971, several banks adopted a floating prime rate keyed to money market variables. Rate shown is the predominant prime rate quoted by a majority of large "money market" banks to large businesses.

Effective Apr. 16, 1973, with the adoption of a two-tier or "dual prime rate," this table shows only the "large-business prime rate," which is the range of rates charged by commercial banks on short-term loans to large businesses with the highest credit standing.

RATES ON BUSINESS LOANS OF BANKS

Center	Size of loan (in thousands of dollars)											
	All sizes		1-9		10-99		100-499		500-999		1,000 and over	
	Nov. 1975	Aug. 1975	Nov. 1975	Aug. 1975	Nov. 1975	Aug. 1975	Nov. 1975	Aug. 1975	Nov. 1975	Aug. 1975	Nov. 1975	Aug. 1975
	Short-term											
35 centers	8.29	8.22	9.56	9.42	9.15	9.02	8.62	8.48	8.38	8.29	8.04	8.00
New York City	7.99	8.00	9.34	9.28	8.98	8.89	8.52	8.44	8.17	7.93	7.87	7.93
7 Other Northeast	8.53	8.43	10.01	9.83	9.36	9.33	8.83	8.71	8.61	8.67	8.15	8.01
8 North Central	8.15	8.12	9.13	9.01	8.97	8.79	8.51	8.39	8.27	8.25	7.91	7.94
7 Southeast	8.70	8.41	9.68	9.58	9.39	9.21	8.74	8.57	8.62	8.32	8.36	7.94
8 Southwest	8.37	8.28	9.38	9.21	8.94	8.76	8.44	8.27	8.18	8.32	8.15	8.06
4 West Coast	8.67	8.45	9.73	9.67	9.29	9.21	8.77	8.51	8.76	8.28	8.56	8.37
	Revolving credit											
35 centers	8.26	8.17	9.93	9.73	9.15	9.06	8.59	8.45	8.41	8.68	8.20	8.07
New York City	8.08	8.37	9.01	8.91	8.90	8.94	8.54	8.41	8.44	8.30	8.03	8.37
7 Other Northeast	8.63	8.09	10.38	10.11	8.91	9.01	8.09	8.01	8.19	8.78	8.72	7.98
8 North Central	8.62	8.27	10.11	9.70	9.57	9.58	9.34	8.81	8.65	8.56	8.49	8.12
7 Southeast	9.50	7.82	10.12	10.07	9.53	9.47	8.74	8.35	8.30	7.50	10.12	7.50
8 Southwest	8.51	8.41	9.18	9.36	9.15	8.88	8.62	8.46	8.49	8.11	8.42	8.49
4 West Coast	8.15	8.02	9.71	9.27	8.99	8.84	8.34	8.39	8.32	9.10	8.09	7.83
	Long-term											
35 centers	8.88	8.89	9.76	9.45	9.18	9.47	9.11	9.01	9.16	8.54	8.79	8.89
New York City	8.44	8.77	7.37	8.80	9.09	8.53	9.13	8.86	9.46	8.01	8.32	8.80
7 Other Northeast	9.10	8.96	9.84	9.35	9.39	10.09	9.02	9.56	8.02	9.28	9.33	8.60
8 North Central	9.03	9.45	9.71	9.71	8.55	9.24	8.94	8.50	9.90	8.23	8.97	9.81
7 Southeast	8.87	8.91	7.82	8.87	8.84	9.66	9.06	9.54	9.36	8.04	8.54	8.30
8 Southwest	8.88	8.41	11.60	9.69	9.44	9.38	9.39	8.67	8.97	8.62	8.65	8.18
4 West Coast	9.27	8.57	9.90	9.60	9.90	9.24	9.32	9.28	9.49	8.47	9.21	8.47

MONEY MARKET RATES

(Per cent per annum)

Period	Prime commercial paper ¹		Finance co. paper placed directly, 3 to 6 months ²	Prime bankers' acceptances, 90 days ³	Federal funds rate ⁴	U.S. Government securities ⁵						
	90-119 days	4 to 6 months				3-month bills ⁶		6-month bills ⁶		9- to 12-month issues		3- to 5-year issues ⁷
						Rate on new issue	Market yield	Rate on new issue	Market yield	1-year bill (market yield) ⁶	Other ⁷	
1967.....		5.10	4.89	4.75	4.22	4.321	4.29	4.630	4.61	4.71	4.84	5.07
1968.....		5.90	5.69	5.75	5.66	5.339	5.34	5.470	5.47	5.46	5.62	5.59
1969.....		7.83	7.16	7.61	8.21	6.677	6.67	6.853	6.86	6.79	7.06	6.85
1970.....		7.72	7.23	7.31	7.17	6.458	6.39	6.562	6.51	6.49	6.90	7.37
1971.....		5.11	4.91	4.85	4.66	4.348	4.33	4.511	4.52	4.67	4.75	5.77
1972.....	4.66	4.69	4.52	4.47	4.44	4.071	4.07	4.466	4.49	4.77	4.86	5.85
1973.....	8.20	8.15	7.40	8.08	8.74	7.041	7.03	7.178	7.20	7.01	7.30	6.92
1974.....	10.05	9.87	8.62	9.92	10.51	7.886	7.84	7.926	7.95	7.71	8.25	7.81
1975.....	6.26	6.33	6.16	6.30	5.82	5.838	5.80	6.122	6.11	6.30	6.70	7.55
1975—Jan.....	7.39	7.30	7.35	7.54	7.13	6.493	6.26	6.525	6.36	6.27	6.74	7.29
Feb.....	6.36	6.33	6.24	6.35	6.24	5.583	5.50	5.674	5.62	5.56	5.97	6.85
Mar.....	6.06	6.06	6.00	6.22	5.54	5.544	5.49	5.635	5.62	5.70	6.10	7.00
Apr.....	6.11	6.15	5.97	6.15	5.49	5.694	5.61	6.012	6.00	6.40	6.83	7.76
May.....	5.70	5.82	5.74	5.76	5.22	5.315	5.23	5.649	5.59	5.91	6.31	7.49
June.....	5.67	5.79	5.53	5.70	5.55	5.193	5.34	5.463	5.61	5.86	6.26	7.26
July.....	6.32	6.44	6.02	6.40	6.10	6.164	6.13	6.492	6.50	6.64	7.07	7.72
Aug.....	6.59	6.70	6.39	6.74	6.14	6.463	6.44	6.940	6.94	7.16	7.55	8.12
Sept.....	6.79	6.86	6.53	6.83	6.24	6.383	6.42	6.870	6.92	7.20	7.54	8.22
Oct.....	6.35	6.48	6.43	6.28	5.82	6.081	5.96	6.385	6.25	6.48	6.89	7.80
Nov.....	5.78	5.91	5.79	5.79	5.22	5.468	5.48	5.751	5.80	6.07	6.40	7.51
Dec.....	5.88	5.97	5.86	5.72	5.20	5.504	5.44	5.933	5.85	6.16	6.51	7.50
1976—Jan.....	5.15	5.27	5.16	5.08	4.87	4.961	4.87	5.238	5.14	5.44	5.71	7.18
Week ending—												
1975—Oct. 4.....	6.85	6.93	6.70	6.79	6.36	6.547	6.46	6.980	6.91	7.16	7.61	8.21
11.....	6.70	6.88	6.75	6.59	6.06	6.239	6.23	6.571	6.53	6.74	7.20	7.97
18.....	6.44	6.59	6.56	6.38	5.82	6.045	6.01	6.243	6.25	6.51	6.88	7.87
25.....	6.08	6.23	6.23	6.04	5.73	5.887	5.73	6.156	6.06	6.29	6.66	7.67
Nov. 1.....	5.88	6.00	6.00	5.83	5.65	5.685	5.58	5.974	5.82	6.02	6.42	7.50
8.....	5.88	6.03	6.00	5.79	5.17	5.602	5.50	5.792	5.71	5.89	6.30	7.41
15.....	5.75	5.88	5.63	5.77	5.24	5.279	5.37	5.483	5.65	5.96	6.27	7.38
22.....	5.75	5.88	5.78	5.79	5.24	5.471	5.49	5.796	5.85	6.17	6.47	7.60
29.....	5.75	5.88	5.78	5.80	5.28	5.520	5.54	5.933	5.98	6.24	6.54	7.62
Dec. 6.....	5.85	5.98	5.88	5.80	5.25	5.550	5.57	5.995	6.04	6.30	6.65	7.59
13.....	5.98	6.03	5.95	5.81	5.26	5.633	5.60	6.144	6.06	6.43	6.79	7.67
20.....	5.95	6.03	5.95	5.72	5.17	5.491	5.44	5.914	5.85	6.20	6.54	7.50
27.....	5.84	5.94	5.75	5.65	5.18	5.340	5.28	5.678	5.60	5.91	6.25	7.37
1976—Jan. 3.....	5.69	5.81	5.69	5.52	5.18	5.208	5.19	5.507	5.49	5.77	6.11	7.28
10.....	5.33	5.40	5.33	5.25	5.12	5.226	5.07	5.521	5.32	5.58	5.91	7.20
17.....	5.10	5.23	5.13	5.04	4.76	4.826	4.84	5.066	5.11	5.41	5.68	7.14
24.....	5.10	5.23	5.10	5.01	4.81	4.783	4.78	5.046	5.06	5.37	5.65	7.18
31.....	5.00	5.13	5.00	4.94	4.80	4.763	4.72	5.052	5.00	5.32	5.53	7.16

¹ Averages of the most representative daily offering rate quoted by dealers.

² Averages of the most representative daily offering rate published by finance companies, for varying maturities in the 90-179 day range.

³ Beginning Aug. 15, 1974, the rate is the average of the midpoint of the range of daily dealer closing rates offered for domestic issues; prior data are averages of the most representative daily offering rate quoted by dealers.

⁴ Seven-day averages of daily effective rates for week ending Wednesday. Since July 19, 1973, the daily effective Federal funds rate is an average of the rates on a given day weighted by the volume of transactions at these

rates. Prior to this date, the daily effective rate was the rate considered most representative of the day's transactions, usually the one at which most transactions occurred.

⁵ Except for new bill issues, yields are averages computed from daily closing bid prices.

⁶ Bills quoted on bank-discount-rate basis.

⁷ Selected note and bond issues.

NOTE.—Figures for Treasury bills are the revised series described on p. A-35 of the Oct. 1972 BULLETIN.

BOND AND STOCK YIELDS

(Per cent per annum)

Period	Government bonds					Corporate bonds						Stocks			
	United States (long-term)	State and local			Aaa utility		Total ¹	By selected rating		By group			Dividend/price ratio		Earnings/price ratio
		Total ¹	Aaa	Baa	New issue	Recently offered		Aaa	Baa	Industrial	Railroad	Public utility	Preferred	Common	Common
1970.....	6.59	6.42	6.12	6.75	8.68	8.71	8.51	8.04	9.11	8.26	8.77	8.68	7.22	3.83	6.46
1971.....	5.74	5.62	5.22	5.89	7.62	7.66	7.94	7.39	8.56	7.57	8.38	8.13	6.75	3.14	5.41
1972.....	5.63	5.30	5.04	5.60	7.31	7.34	7.63	7.21	8.16	7.35	7.99	7.74	7.27	2.84	5.50
1973.....	6.30	5.22	4.99	5.49	7.74	7.75	7.80	7.44	8.24	7.60	8.12	7.83	7.23	3.06	7.12
1974.....	6.99	6.19	5.89	6.53	9.33	9.34	8.98	8.57	9.50	8.78	8.98	9.27	8.23	4.47	11.60
1975.....	6.98	7.05	6.42	7.62	9.40	9.41	9.46	8.83	10.39	9.25	9.39	9.88	8.38	4.31	.....
1975—Jan.....	6.68	6.89	6.39	7.45	9.36	9.45	9.55	8.83	10.62	9.19	9.52	10.10	8.41	5.07	.....
Feb.....	6.61	6.40	5.96	7.03	8.97	9.09	9.33	8.62	10.43	9.01	9.32	9.83	8.07	4.61	.....
Mar.....	6.73	6.70	6.28	7.25	9.35	9.38	9.28	8.67	10.29	9.05	9.25	9.67	8.04	4.42	10.10
Apr.....	7.03	6.95	6.46	7.43	9.67	9.65	9.49	8.95	10.34	9.30	9.39	9.88	8.27	4.34	.....
May.....	6.99	6.95	6.42	7.48	9.63	9.65	9.55	8.90	10.46	9.17	9.49	9.93	8.51	4.08	.....
June.....	6.86	6.96	6.28	7.48	9.25	9.32	9.45	8.77	10.40	9.29	9.40	9.81	8.34	4.02	8.28
July.....	6.89	7.07	6.39	7.60	9.41	9.42	9.43	8.84	10.33	9.26	9.37	9.81	8.24	4.02	.....
Aug.....	7.06	7.12	6.40	7.71	9.46	9.49	9.51	8.95	10.35	9.29	9.41	9.93	8.41	4.36	.....
Sept.....	7.29	7.40	6.70	7.96	9.68	9.57	9.55	8.95	10.38	9.35	9.42	9.98	8.56	4.39	9.06
Oct.....	7.29	7.40	6.67	8.01	9.45	9.43	9.51	8.86	10.37	9.32	9.40	9.94	8.58	4.22	.....
Nov.....	7.21	7.41	6.64	8.08	9.20	9.26	9.44	8.78	10.33	9.27	9.36	9.83	8.50	4.07	.....
Dec.....	7.17	7.29	6.50	7.96	9.36	9.21	9.45	8.79	10.35	9.26	9.37	9.87	8.57	4.14	.....
1976—Jan.....	6.94	7.08	6.22	7.81	8.70	8.79	9.33	8.60	10.24	9.16	9.32	9.68	8.16	3.80	.....
Week ending—															
1975—Dec. 6..	7.23	7.30	6.52	7.97	9.46	9.34	9.47	8.83	10.35	9.30	9.36	9.87	8.69	4.20	.....
13..	7.26	7.31	6.53	7.98	9.37	9.25	9.49	8.86	10.37	9.30	9.37	9.91	8.74	4.17	.....
20..	7.17	7.28	6.49	7.95	9.24	9.19	9.46	8.81	10.36	9.26	9.38	9.89	8.46	4.12	.....
27..	7.09	7.28	6.49	7.95	.....	9.13	9.42	8.72	10.33	9.22	9.36	9.84	8.49	4.11	.....
1976—Jan. 3..	7.05	7.24	6.45	7.92	.....	9.10	9.40	8.66	10.33	9.21	9.36	9.79	8.48	4.08	.....
10..	6.96	7.12	6.25	7.84	8.88	8.94	9.37	8.63	10.31	9.18	9.34	9.75	8.42	3.91	.....
17..	6.90	7.10	6.25	7.83	8.64	8.68	9.34	8.60	10.26	9.17	9.33	9.71	8.22	3.78	.....
24..	6.93	7.02	6.15	7.78	8.62	8.69	9.31	8.58	10.20	9.15	9.32	9.64	7.97	3.74	.....
31..	6.94	6.90	6.00	7.68	8.66	8.68	9.28	8.57	10.16	9.13	9.30	9.59	8.04	3.75	.....
Number of issues ²	15	20	5	5	.....	.....	121	20	30	41	30	40	14	500	500

¹ Includes bonds rated Aa and A, data for which are not shown separately. Because of a limited number of suitable issues, the number of corporate bonds in some groups has varied somewhat. As of Dec. 23, 1967, there is no longer an Aaa-rated railroad bond series.

² Number of issues varies over time; figures shown reflect most recent count.

NOTE.—Annual yields are averages of weekly, monthly, or quarterly data.

Bonds: Monthly and weekly yields are computed as follows: (1) U.S. Govt., averages of daily figures for bonds maturing or callable in 10 years or more; from Federal Reserve Bank of New York. (2) State and local

govt., general obligations only, based on Thurs. figures, from Moody's Investors Service. (3) Corporate, rates for "New issue" and "Recently offered" Aaa utility bonds, weekly averages compiled by the Board of Governors of the Federal Reserve System; and rates for seasoned issues, averages of daily figures from Moody's Investors Service.

Stocks: Standard and Poor's corporate prices. Dividend/price ratios are based on Wed. figures. Earnings/price ratios as of end of period. Preferred stock ratio based on 8 median yields for a sample of non-callable issues—12 industrial and 2 public utility. Common stock ratios on the 500 stocks in the price index. Quarterly earnings are seasonally adjusted at annual rates.

NOTES TO TABLES ON OPPOSITE PAGE:

Security Prices:

NOTE.—Annual data are averages of daily or weekly figures. Monthly and weekly data are averages of daily figures unless otherwise noted and are computed as follows: U.S. Govt. bonds, derived from average market yields in table on p. A-28 on basis of an assumed 3 per cent, 20-year bond. Municipal and corporate bonds, derived from average yields as computed by Standard and Poor's Corp., on basis of a 4 per cent, 20-year bond; Wed. closing prices. Common stocks, derived from component common stock prices. Average daily volume of trading, presently conducted 5 days per week for 6 hours per day.

Stock Market Customer Financing:

¹ Margin credit includes all credit extended to purchase or carry stocks or related equity instruments and secured at least in part by stock (Dec. 1970 BULLETIN, p. 920). Credit extended by brokers is end-of-month data for member firms of the New York Stock Exchange. June data for banks are universe totals; all other data for banks represent estimates for all commercial banks based on reports by a reporting sample, which accounted for 60 per cent of security credit outstanding at banks on June 30, 1971.

² In addition to assigning a current loan value to margin stock generally, Regulations T and U permit special loan values for convertible bonds and stock acquired through exercise of subscription rights.

³ Nonmargin stocks are those not listed on a national securities exchange and not included on the Federal Reserve System's list of over the counter margin stocks. At banks, loans to purchase or carry nonmargin stocks are unregulated; at brokers, such stocks have no loan value.

⁴ Free credit balances are in accounts with no unfulfilled commitments to the brokers and are subject to withdrawal by customers on demand.

SECURITY PRICES

Period	Bond prices (per cent of par)			Common stock prices											Volume of trading in Stocks (thousands of shares)		
	U.S. Govt. (long- term)	State and local	Cor- porate AAA	New York Stock Exchange													Ameri- can Stock Ex- change total index (Aug. 31, 1973- 100)	NYSE	AMEX
				Standard and Poor's index (1941-43=10)				New York Stock Exchange index (Dec. 31, 1965=50)									
				Total	Indus- trial	Rail- road	Public utility	Total	Indus- trial	Trans- porta- tion	Utility	Fin- ance					
1970.....	60.52	72.3	61.6	83.22	91.29	32.13	54.48	45.72	48.03	32.14	37.24	54.64	96.63	10,532	3,376		
1971.....	67.73	80.0	65.0	98.29	108.35	41.94	59.33	54.22	57.92	44.35	39.53	70.38	113.40	15,381	4,234		
1972.....	68.71	84.4	65.9	109.20	121.79	44.11	56.90	60.29	65.73	50.17	38.48	78.35	129.10	16,487	4,447		
1973.....	62.80	85.4	63.7	107.43	120.44	38.05	53.47	57.42	63.08	37.74	37.69	70.12	103.80	16,374	3,004		
1974.....	57.45	76.3	58.8	82.85	92.91	37.53	38.91	43.84	48.08	31.89	29.82	49.67	79.97	13,883	1,908		
1975.....	57.44	68.9	56.2	85.17	96.15	37.48	41.21	45.73	51.88	30.73	31.45	46.62	83.15	18,568	2,150		
1975—Jan.....	59.70	70.9	56.4	72.56	80.50	37.31	38.19	38.56	41.29	28.12	29.55	44.85	68.31	19,661	2,117		
Feb.....	60.27	74.1	56.6	80.10	89.29	37.80	40.37	42.48	46.00	30.21	31.31	47.59	76.08	22,311	2,545		
Mar.....	59.33	70.9	56.2	83.78	93.90	38.35	39.55	44.35	48.63	31.62	31.04	47.83	79.15	22,680	2,665		
Apr.....	57.05	69.5	55.8	84.72	95.27	38.55	38.19	44.91	49.74	31.70	30.01	47.35	82.03	20,334	2,302		
May.....	57.40	69.6	56.6	90.10	101.05	38.92	39.69	47.76	53.22	32.28	31.02	49.97	86.94	21,785	2,521		
June.....	58.33	69.8	56.7	92.40	103.68	38.97	43.65	49.21	54.61	30.79	32.78	52.20	90.57	21,266	2,743		
July.....	58.09	68.5	56.6	92.49	103.84	38.04	43.67	49.54	54.96	32.88	32.98	52.51	93.28	20,076	2,750		
Aug.....	56.84	68.3	55.6	85.71	96.21	35.13	41.04	45.71	50.71	30.14	31.02	46.55	85.74	13,404	1,476		
Sept.....	55.23	66.1	55.8	84.62	94.96	34.94	40.53	44.97	50.05	29.46	30.65	43.38	84.26	12,717	1,439		
Oct.....	55.23	66.1	56.0	88.57	99.29	36.92	42.59	46.87	52.26	30.79	31.87	44.36	83.46	15,893	1,629		
Nov.....	55.77	66.2	56.3	90.07	100.86	37.81	43.77	47.64	52.91	32.15	32.83	47.48	85.60	16,795	1,613		
Dec.....	56.03	67.4	56.1	88.74	94.89	37.07	43.25	46.78	63.70	31.61	32.75	43.86	82.50	15,859	1,977		
1976—Jan.....	57.75	69.7	57.03	96.86	108.45	41.42	46.99	51.31	56.72	35.77	35.23	48.83	91.47	32,794	3,070		
Week ending—																	
1976—Jan. 3.....	56.95	68.1	56.5	90.25	100.97	38.12	44.35	47.65	52.76	32.94	33.41	45.17	83.22	15,085	2,423		
10.....	57.59	69.1	56.9	93.92	105.05	40.06	46.20	49.71	55.12	34.49	34.45	47.63	87.74	28,388	2,764		
17.....	58.02	69.5	57.3	96.53	108.07	41.39	46.87	51.13	56.80	35.60	35.08	48.77	90.98	31,940	2,850		
24.....	57.79	70.2	57.1	98.53	110.37	42.42	47.49	52.20	56.86	36.73	35.68	49.32	93.19	32,334	3,398		
31.....	57.76	69.9	56.8	99.65	111.68	42.35	47.81	52.56	58.82	36.72	36.00	50.23	95.38	36,454	3,668		

For notes see opposite page.

STOCK MARKET CUSTOMER FINANCING

(In millions of dollars)

End of period	Margin credit at brokers and banks ¹											Free credit balances at brokers ⁴	
	By source			Regulated ²						Unregu- lated ³			
	Total	Brokers	Banks	Margin stock		Convertible bonds		Subscription issues		Nonmargin stock credit at banks	Margin acct.	Cash acct.	
				Brokers	Banks	Brokers	Banks	Brokers	Banks				
1974—Dec.....	4,836	3,980	856	3,840	815	137	30	3	11	2,064	740	1,425	
1975—Jan.....	4,934	4,086	848	3,950	806	134	29	2	13	1,919	410	1,450	
Feb.....	5,099	4,269	830	4,130	783	136	34	3	13	1,897	480	1,610	
Mar.....	5,164	4,320	844	4,180	800	134	30	6	14	1,882	515	1,770	
Apr.....	5,327	4,503	824	4,360	781	138	30	5	13	1,885	505	1,790	
May.....	5,666	4,847	819	4,700	779	140	27	7	13	1,883	520	1,705	
June.....		5,140		4,990		146					520	1,790	
July.....		5,446		5,300		143					555	1,710	
Aug.....		5,365		5,220		142					515	1,500	
Sept.....		5,399		5,250		145					470	1,455	
Oct.....		5,448		5,300		144					545	1,495	
Nov.....		5,519		5,370		146					490	1,470	
Dec.....		5,540		5,390		147					475	1,525	

For notes see opposite page.

EQUITY STATUS OF MARGIN ACCOUNT DEBT AT BROKERS

(Per cent of total debt, except as noted)

End of period	Total debt (millions of dollars) ¹	Equity class (per cent)					
		80 or more	70-79	60-69	50-59	40-49	Under 40
1974—Dec...	3,840	4.3	4.6	8.8	13.9	23.0	45.4
1975—Jan...	3,950	5.6	7.3	13.5	24.6	28.1	21.2
Feb...	4,130	5.9	7.2	14.6	25.4	28.5	18.4
Mar...	4,180	6.5	8.0	15.3	27.6	25.8	16.9
Apr...	4,360	7.1	8.7	16.1	28.7	23.5	15.9
May...	4,700	7.0	9.1	16.7	31.5	21.0	13.4
June...	4,990	7.4	9.9	18.3	32.7	20.4	11.4
July...	5,300	6.0	8.3	13.9	23.6	30.4	17.9
Aug...	5,220	5.5	6.8	11.3	20.7	31.0	24.7
Sept...	5,250	5.1	7.3	10.6	19.6	31.0	26.5
Oct...	5,300	5.5	6.7	11.2	21.8	29.7	25.2
Nov...	5,370	5.2	6.7	12.2	23.2	28.6	24.0
Dec...	5,390	5.3	6.9	11.6	22.3	28.8	25.0

¹ Note 1 appears at the bottom of p. A-28.

NOTE.—Each customer's equity in his collateral (market value of collateral less net debit balance) is expressed as a percentage of current collateral values.

SPECIAL MISCELLANEOUS ACCOUNT BALANCES AT BROKERS, BY EQUITY STATUS OF ACCOUNTS

(Per cent of total, except as noted)

End of period	Net credit status	Equity class of accounts in debit status		Total balance (millions of dollars)
		60 per cent or more	Less than 60 per cent	
1974—Dec.....	41.1	32.4	26.5	7,013
1975—Jan.....	41.1	39.3	19.8	7,185
Feb.....	42.2	40.1	17.8	7,303
Mar.....	44.4	40.1	15.5	7,277
Apr.....	45.2	41.1	13.7	7,505
May.....	44.5	43.2	12.3	7,601
June.....	45.9	43.1	11.0	7,875
July.....	45.6	41.1	13.1	7,772
Aug.....	43.5	40.6	16.0	7,494
Sept.....	45.3	38.9	15.8	7,515
Oct.....	44.4	40.1	15.5	7,362
Nov.....	45.3	40.2	14.5	7,425
Dec.....	43.8	40.8	15.4	7,290

NOTE.—Special miscellaneous accounts contain credit balances that may be used by customers as the margin deposit required for additional purchases. Balances may arise as transfers based on loan values of other collateral in the customer's margin account or deposits of cash (usually sales proceeds) occur.

MUTUAL SAVINGS BANKS

(In millions of dollars)

End of period	Loans		Securities			Cash	Other assets	Total assets—Total liabilities and general reserve accts.	Deposits	Other liabilities	General reserve accounts	Mortgage loan commitments ² classified by maturity (in months)				
	Mortgage	Other	U.S. Govt.	State and local govt.	Corporate and other ¹							3 or less	3-6	6-9	Over 9	Total
1971.....	62,069	2,808	3,334	385	17,674	1,389	1,711	89,369	81,440	1,810	6,118	1,047	627	463	1,310	3,447
1972.....	67,563	2,979	3,510	873	21,906	1,644	2,117	100,593	91,613	2,024	6,956	1,593	713	609	1,624	4,539
1973.....	73,231	3,871	2,957	926	21,383	1,968	2,314	106,651	96,496	2,566	7,589	1,250	598	405	1,008	3,261
1974.....	74,891	3,812	2,555	930	22,550	2,167	2,645	109,550	98,701	2,888	7,961	664	418	232	726	2,040
1974—Nov....	74,913	4,226	2,553	877	22,201	1,406	2,633	108,809	97,582	3,291	7,936	724	398	317	743	2,182
Dec....	74,891	3,812	2,555	930	22,550	2,167	2,645	109,550	98,701	2,888	7,961	664	418	232	726	2,040
1975—Jan....	74,957	4,287	2,571	967	22,979	1,706	2,663	110,130	99,211	2,948	7,971	726	400	225	620	1,971
Feb....	75,057	4,658	2,677	1,017	23,402	1,856	2,709	111,376	100,149	3,211	8,016	654	360	217	579	1,810
Mar....	75,127	4,736	2,975	1,095	24,339	2,101	2,672	113,045	102,285	2,712	8,049	824	312	294	564	1,994
Apr....	75,259	4,407	3,419	1,121	24,994	1,841	2,780	113,821	102,902	2,849	8,071	913	335	312	538	2,098
May....	75,440	4,593	3,616	1,137	25,579	2,077	2,811	115,252	104,056	3,080	8,116	955	383	300	573	2,211
June....	75,763	4,492	3,744	1,240	26,470	2,088	2,954	116,751	105,993	2,594	8,164	973	510	195	565	2,243
July....	76,097	4,396	3,965	1,436	26,976	1,835	3,004	117,709	106,533	2,970	8,208	957	463	266	526	2,212
Aug....	76,310	4,405	4,187	1,451	27,104	1,730	3,067	118,254	106,745	3,255	8,254	981	431	237	573	2,222
Sept....	76,429	4,487	4,279	1,495	27,033	1,783	3,136	118,643	107,560	2,778	8,304	1,011	372	256	499	2,138
Oct....	76,655	4,481	4,368	1,523	27,106	1,805	3,152	119,089	107,812	2,950	8,328	950	368	275	394	1,987
Nov....	76,855	4,550	4,601	1,551	27,421	1,872	3,223	120,073	108,480	3,215	8,378	972	323	225	379	1,896

¹ Also includes securities of foreign governments and international organizations and nonguaranteed issues of U.S. Govt. agencies.

² Commitments outstanding of banks in New York State as reported to the Savings Banks Assn. of the State of New York. Data include building loans.

³ Balance sheet data beginning 1972 are reported on a gross-of-valuation-reserves basis. The data differ somewhat from balance sheet data previously reported by National Assn. of Mutual Savings Bank, which

were net of valuation reserves. For most items, however, the differences are relatively small.

NOTE.—NAMSB data; figures are estimates for all savings banks in the United States and differ somewhat from those shown elsewhere in the BULLETIN; the latter are for call dates and are based on reports filed with U.S. Govt. and State bank supervisory agencies.

LIFE INSURANCE COMPANIES

(In millions of dollars)

End of period	Total assets	Government securities				Business securities				Real estate	Policy loans	Other assets
		Total	United States	State and local	Foreign ¹	Total	Bonds	Stocks	Mortgages			
1971.....	222,102	11,000	4,455	3,363	3,182	99,805	79,198	20,607	75,496	6,904	17,065	11,832
1972.....	239,730	11,372	4,562	3,367	3,443	112,985	86,140	26,845	76,948	7,295	18,003	13,127
1973.....	252,436	11,403	4,328	3,412	3,663	117,715	91,796	25,919	81,369	7,693	20,199	14,057
1974.....	263,817	11,890	4,396	3,653	3,841	119,580	97,430	22,150	86,258	8,249	22,899	14,941
1974—Nov.....	262,253	11,871	4,394	3,626	3,851	119,246	97,199	22,047	85,481	8,207	22,676	14,772
Dec.....	263,349	11,965	4,437	3,667	3,861	118,572	96,652	21,920	86,234	8,331	22,862	15,385
1975—Jan.....	266,823	12,065	4,461	3,669	3,935	121,986	98,876	23,110	86,526	8,313	23,058	14,875
Feb.....	269,715	12,161	4,512	3,686	3,960	124,158	99,571	24,587	86,929	8,402	23,224	14,841
Mar.....	272,143	12,338	4,581	3,712	4,045	125,512	100,116	25,399	87,187	8,582	23,391	15,133
Apr.....	273,523	12,374	4,608	3,719	4,047	126,256	99,725	26,531	87,638	8,782	23,459	15,014
May.....	275,816	12,464	4,678	3,739	4,047	127,847	100,478	27,369	87,882	8,843	23,570	15,210
June.....	278,343	12,560	4,738	3,762	4,060	129,838	101,238	28,600	88,035	8,989	23,675	15,246
July.....	279,354	12,814	4,843	3,902	4,069	130,298	102,675	27,623	88,162	9,058	23,794	15,228
Aug.....	280,482	13,022	4,895	4,039	4,088	130,659	103,496	27,163	88,327	9,112	23,919	15,443
Sept.....	281,847	13,150	4,914	4,122	4,114	131,524	104,529	26,995	88,445	9,210	24,048	15,470
Oct.....	284,829	13,793	5,505	4,148	4,140	133,237	105,473	27,764	88,655	9,356	24,171	15,617
Nov.....	286,975	14,129	5,762	4,210	4,157	134,495	106,385	28,110	88,850	9,464	24,271	15,766

¹ Issues of foreign governments and their subdivisions and bonds of the International Bank for Reconstruction and Development.

Figures are annual statement asset values, with bonds carried on an amortized basis and stocks at year-end market value. Adjustments for interest due and accrued and for differences between market and book values are not made on each item separately but are included, in total in "Other assets."

NOTE.—Institute of Life Insurance estimates for all life insurance companies in the United States.

SAVINGS AND LOAN ASSOCIATIONS

(In millions of dollars)

End of period	Assets				Total assets — Total liabilities	Liabilities					Mortgage loan commitments outstanding at end of period ⁴
	Mortgages	Investment securities ¹	Cash	Other		Savings capital	Net worth ²	Borrowed money ³	Loans in process	Other	
1971.....	174,250	18,185	2,857	10,731	206,023	174,197	13,592	8,992	5,029	4,213	7,328
1972.....	206,182	21,574	2,781	12,590	243,127	206,764	15,240	9,782	6,209	5,132	11,515
1973.....	231,733	21,055	2,340	19,117	271,905	226,968	17,056	17,172	4,667	6,042	9,526
1974.....	249,293	23,240	2,240	22,991	295,524	242,959	18,436	24,780	3,244	6,105	7,454
1974—Dec.....	249,293	23,240	2,240	22,991	295,524	242,959	18,436	24,780	3,244	6,105	7,454
1975—Jan.....	249,719	25,390	2,252	23,252	298,361	246,227	18,586	23,355	3,057	7,136	7,887
Feb.....	250,828	27,003	2,369	23,669	301,500	249,524	18,816	21,895	3,049	8,216	8,787
Mar.....	252,442	28,304	2,410	24,210	304,956	256,017	18,654	20,373	3,275	6,637	10,050
Apr.....	254,727	29,047	2,486	24,868	308,642	258,875	18,882	19,845	3,608	7,432	11,653
May.....	257,911	30,648	2,520	25,520	314,079	262,770	19,128	19,317	4,105	8,759	12,557
June.....	261,336	30,880	2,578	25,786	318,003	268,978	18,992	18,881	4,446	6,706	12,363
July.....	264,458	32,054	2,611	26,311	322,823	272,032	19,266	18,765	4,771	7,989	12,611
Aug.....	267,717	31,694	2,712	27,127	326,538	273,504	19,495	19,237	4,995	9,307	12,673
Sept.....	270,600	30,786	2,745	27,745	329,131	277,201	19,414	20,052	5,128	7,336	12,585
Oct.....	273,596	31,652	2,814	28,145	333,393	279,465	19,663	20,327	5,207	8,731	11,748
Nov.....	275,919	32,498	2,861	28,610	337,027	281,711	19,919	20,434	5,164	9,799	11,365
Dec.....	278,704	30,920	2,878	28,785	338,409	286,040	19,821	20,724	5,185	6,639	10,663

¹ Excludes stock of the Federal Home Loan Bank Board. Compensating changes have been made in "Other" assets.

² Includes net undistributed income, which is accrued by most, but not all, associations.

³ Advances from FHLBB and other borrowing.

⁴ Data comparable with those shown for mutual savings banks (on opposite page) except that figures for loans in process are not included above but are included in the figures for mutual savings banks.

⁵ Beginning 1973, participation certificates guaranteed by the Federal Home Loan Mortgage Corporation, loans and notes insured by the Farmers Home Administration, and certain other Govt.-insured mortgage-type investments, previously included in mortgage loans, are included

in other assets. The effect of this change was to reduce the mortgage total by about \$0.6 billion.

Also, GNMA-guaranteed, mortgage-backed securities of the pass-through type, previously included in "Cash" and "Investment securities" are included in "Other" assets. These amounted to about \$2.4 billion at the end of 1972.

NOTE.—FHLBB data: figures are estimates for all savings and loan assns. in the United States. Data are based on monthly reports of insured assns. and annual reports of noninsured assns. Data for current and preceding year are preliminary even when revised.

GROSS PUBLIC DEBT, BY TYPE OF SECURITY

(In billions of dollars)

End of period	Total gross public debt ¹	Public issues (interest-bearing)									Special issues ⁵	
		Total	Marketable					Con-vertible bonds	Nonmarketable			
			Total	Bills	Certi-ficates	Notes	Bonds ²		Total ³	Foreign issues ⁴		Savings bonds and notes
1968—Dec.	358.0	296.0	236.8	75.0		76.5	85.3	2.5	56.7	4.3	52.3	59.1
1969—Dec.	368.2	295.2	235.9	80.6		85.4	69.9	2.4	56.9	3.8	52.2	71.0
1970—Dec.	389.2	309.1	247.7	87.9		101.2	58.6	2.4	59.1	5.7	52.5	78.1
1971—Dec.	424.1	336.7	262.0	97.5		114.0	50.6	2.3	72.3	16.8	54.9	85.7
1972—Dec.	449.3	351.4	269.5	103.9		121.5	44.1	2.3	79.5	20.6	58.1	95.9
1973—Dec.	469.9	360.7	270.2	107.8		124.6	37.8	2.3	88.2	26.0	60.8	107.1
1974—Dec.	492.7	373.4	282.9	119.7		129.8	33.4	2.3	88.2	22.8	63.8	118.2
1975—Jan.	494.1	377.1	286.1	120.0		131.8	33.3	2.3	88.8	23.0	64.2	116.0
Feb.	499.7	381.5	289.8	123.0		132.7	34.1	2.3	89.4	23.3	64.5	117.2
Mar.	509.7	392.6	300.0	124.0		141.9	34.1	2.3	90.4	24.0	64.8	116.0
Apr.	516.7	399.8	307.2	127.0		145.0	35.3	2.3	90.3	23.6	65.2	116.0
May	528.2	407.8	314.9	131.5		146.5	36.8	2.3	90.6	23.5	65.5	119.2
June	533.2	408.8	315.6	128.6		150.3	36.8	2.3	90.9	23.2	65.9	123.3
July	538.2	416.3	323.7	133.4		153.6	36.7	2.3	90.4	22.2	66.3	120.9
Aug.	547.7	423.5	331.1	138.1		155.2	37.8	2.3	90.1	21.6	66.6	123.3
Sept.	553.6	431.5	338.9	142.8		158.5	37.7	2.3	90.3	21.5	66.9	121.1
Oct.	562.0	443.6	350.9	147.1		166.3	37.6	2.3	90.5	21.2	67.2	117.4
Nov.	566.8	447.5	355.9	151.1		166.1	36.7	2.3	89.3	21.3	67.6	116.7
Dec.	576.6	457.1	363.2	157.5		167.1	38.6	2.3	91.7	21.6	67.9	118.5
1976—Jan.	584.4	463.8	369.3	159.6		171.1	38.6	2.3	92.2	21.6	68.2	118.1

¹ Includes non-interest-bearing debt (of which \$614 million on Jan. 31, 1976, was not subject to statutory debt limitation).

² Includes Treasury bonds and minor amounts of Panama Canal and postal savings bonds.

³ Includes (not shown separately): depository bonds, retirement plan bonds, Rural Electrification Administration bonds, State and local government bonds, and Treasury deposit funds.

⁴ Nonmarketable certificates of indebtedness, notes, and bonds in the Treasury foreign series and foreign-currency-series issues.

⁵ Held only by U.S. Govt. agencies and trust funds and the Federal home loan banks.

NOTE.—Based on *Monthly Statement of the Public Debt of the United States*, published by U.S. Treasury. See also second paragraph in NOTE to table below.

OWNERSHIP OF PUBLIC DEBT

(Par value, in billions of dollars)

End of period	Total gross public debt	Held by		Held by private investors									
		U.S. Govt. agencies and trust funds	F.R. Banks	Total	Com-mercial banks	Mutual savings banks	Insur-ance companies	Other corporations	State and local govts.	Individuals		Foreign and international ¹	Other misc. investors ²
										Savings bonds	Other securities		
1968—Dec.	358.0	76.6	52.9	228.5	66.0	3.8	8.4	14.2	24.9	51.9	23.3	14.3	21.9
1969—Dec.	368.2	89.0	57.2	222.0	56.8	3.1	7.6	10.4	27.2	51.8	29.0	11.2	25.0
1970—Dec.	389.2	97.1	62.1	229.9	62.7	3.1	7.4	7.3	27.8	52.1	29.1	20.6	19.9
1971—Dec.	424.1	106.0	70.2	247.9	65.3	3.1	7.0	11.4	25.4	54.4	18.8	46.9	15.6
1972—Dec.	449.3	116.9	69.9	262.5	67.7	3.4	6.6	9.8	28.9	57.7	16.2	55.3	17.0
1973—Dec.	469.9	129.6	78.5	261.7	60.3	2.9	6.4	10.9	29.2	60.3	16.9	55.6	19.3
1974—Nov.	485.4	139.0	81.0	265.3	53.7	2.5	5.9	11.0	28.7	63.2	21.1	58.3	20.8
Dec.	492.7	141.2	80.5	271.0	55.6	2.5	6.1	11.0	29.2	63.4	21.5	58.4	23.2
1975—Jan.	494.1	139.0	81.3	273.8	54.6	2.6	6.2	11.3	30.0	63.7	21.6	61.5	22.3
Feb.	499.7	139.8	81.1	278.9	56.5	2.7	6.2	11.4	30.5	64.0	21.3	64.6	21.6
Mar.	509.7	138.5	81.4	289.8	61.8	2.9	6.6	12.0	29.7	64.4	21.4	65.0	26.1
Apr.	516.7	138.0	87.8	290.9	64.1	3.2	6.7	12.5	29.8	64.7	21.4	64.9	23.6
May	528.2	140.9	85.6	301.7	67.7	3.4	6.9	13.7	29.8	65.1	21.5	66.8	26.8
June	533.2	145.3	84.7	303.2	69.2	3.5	7.1	13.2	29.6	65.5	21.6	66.0	27.4
July	538.2	142.5	81.9	313.8	71.4	3.7	7.3	16.2	31.3	65.9	21.8	66.7	29.5
Aug.	547.2	144.8	82.5	320.4	75.4	3.9	7.4	16.0	31.2	66.2	22.6	67.3	30.5
Sept.	553.6	142.3	82.0	324.4	78.4	4.0	7.6	15.0	32.2	66.5	23.0	65.5	32.3
Oct.	562.0	138.8	87.2	336.0	80.5	4.2	7.9	17.5	33.8	66.8	23.2	66.9	35.2
Nov.	566.8	137.7	85.1	343.9	82.6	4.4	8.8	20.0	33.9	67.1	23.5	66.1	37.5

¹ Consists of investments of foreign and international accounts in the United States.

² Consists of savings and loan assns., nonprofit institutions, corporate pensions trust funds, and dealers and brokers. Also included are certain Govt. deposit accounts and Govt.-sponsored agencies.

NOTE.—Reported data for F.R. Banks and U.S. Govt. agencies and trust funds; Treasury estimates for other groups.

The debt and ownership concepts were altered beginning with the Mar. 1969 BULLETIN. The new concepts (1) exclude guaranteed securities and (2) remove from U.S. Govt. agencies and trust funds and add to other miscellaneous investors the holdings of certain Govt.-sponsored but privately owned agencies and certain Govt. deposit accounts. Beginning in July 1974, total gross public debt includes Federal Financing Bank bills and excludes notes issued to the IMF (\$825 million).

OWNERSHIP OF MARKETABLE SECURITIES, BY MATURITY

(Par value, in millions of dollars)

Type of holder and date	Total	Within 1 year					10-20 years	Over 20 years
		Total	Bills	Other	1-5 years	5-10 years		
All holders:								
1972—Dec. 31	269,509	130,422	103,870	26,552	88,564	29,143	15,301	6,079
1973—Dec. 31	270,224	141,571	107,786	33,785	81,715	25,134	15,659	6,145
1974—Dec. 31	282,891	148,086	119,747	28,339	85,311	27,897	14,833	6,764
1975—Nov. 30	355,879	192,797	151,139	41,658	111,795	26,439	14,302	10,546
Dec. 31	366,191	199,692	157,483	42,209	112,270	26,436	14,264	10,530
U.S. Govt. agencies and trust funds:								
1972—Dec. 31	19,360	1,609	674	935	6,418	5,487	4,317	1,530
1973—Dec. 31	20,962	2,220	631	1,589	7,714	4,389	5,019	1,620
1974—Dec. 31	21,391	2,400	588	1,812	7,823	4,721	4,670	1,777
1975—Nov. 30	19,582	2,866	237	2,629	7,095	3,320	4,233	2,068
Dec. 31	19,347	2,769	207	2,562	7,058	3,283	4,233	2,053
Federal Reserve Banks:								
1972—Dec. 31	69,906	37,750	29,745	8,005	24,497	6,109	1,414	136
1973—Dec. 31	78,516	46,189	36,928	9,261	23,062	7,504	1,577	184
1974—Dec. 31	80,501	45,388	36,990	8,399	23,282	9,664	1,453	713
1975—Nov. 30	85,137	44,596	35,924	8,672	30,183	6,348	1,479	2,532
Dec. 31	87,934	46,845	38,018	8,827	30,518	6,463	1,507	2,601
Held by private investors:								
1972—Dec. 31	180,243	91,063	73,451	17,612	57,649	17,547	9,570	4,413
1973—Dec. 31	170,746	93,162	70,227	22,935	50,939	13,241	9,063	4,341
1974—Dec. 31	180,999	100,298	82,168	18,130	54,206	13,512	8,710	4,274
1975—Nov. 30	251,160	145,335	114,978	30,357	74,517	16,771	8,590	5,946
Dec. 31	255,860	150,078	119,258	30,820	74,694	16,690	8,524	5,876
Commercial banks:								
1972—Dec. 31	52,440	18,077	10,289	7,788	27,765	5,654	864	80
1973—Dec. 31	45,737	17,499	7,901	9,598	22,878	4,022	1,065	272
1974—Dec. 31	42,755	14,873	6,952	7,921	22,717	4,151	733	280
1975—Nov. 30	63,309	27,778	15,335	12,443	30,245	4,368	599	318
Dec. 31	64,398	29,875	17,481	12,394	29,629	4,071	552	271
Mutual savings banks:								
1972—Dec. 31	2,609	590	309	281	1,152	469	274	124
1973—Dec. 31	1,955	562	222	340	750	211	300	131
1974—Dec. 31	1,477	399	207	192	614	174	202	88
1975—Nov. 30	3,183	876	458	418	1,499	451	234	124
Dec. 31	3,300	983	554	429	1,524	448	232	112
Insurance companies:								
1972—Dec. 31	5,220	799	448	351	1,190	976	1,593	661
1973—Dec. 31	4,956	779	312	467	1,073	1,278	1,301	523
1974—Dec. 31	4,741	722	414	308	1,061	1,310	1,297	351
1975—Nov. 30	7,105	1,827	1,317	510	2,235	1,487	1,155	401
Dec. 31	7,565	2,024	1,513	511	2,359	1,592	1,154	436
Nonfinancial corporations:								
1972—Dec. 31	4,948	3,604	1,198	2,406	1,198	121	25	1
1973—Dec. 31	4,905	3,295	1,695	1,600	1,281	260	54	15
1974—Dec. 31	4,246	2,623	1,859	764	1,423	115	26	59
1975—Nov. 30	9,258	7,090	5,866	1,224	1,854	188	84	41
Dec. 31	9,365	7,105	5,829	1,276	1,967	175	61	57
Savings and loan associations:								
1972—Dec. 31	2,873	820	498	322	1,140	605	226	81
1973—Dec. 31	2,103	576	121	455	1,011	320	151	45
1974—Dec. 31	1,663	350	87	263	835	282	173	23
1975—Nov. 30	2,874	938	552	386	1,554	263	96	23
Dec. 31	2,793	914	518	396	1,558	216	82	22
State and local governments:								
1972—Dec. 31	10,904	6,159	5,203	956	2,033	816	1,298	598
1973—Dec. 31	9,829	5,845	4,483	1,362	1,870	778	1,003	332
1974—Dec. 31	7,864	4,121	3,319	802	1,796	815	800	332
1975—Nov. 30	9,381	5,459	4,686	773	1,807	736	817	561
Dec. 31	9,285	5,288	4,566	722	1,761	782	896	558
All others:								
1972—Dec. 31	101,249	61,014	55,506	5,508	23,171	8,906	5,290	2,868
1973—Dec. 31	101,261	64,606	55,493	9,113	22,076	6,372	5,189	3,023
1974—Dec. 31	118,253	77,210	69,330	7,880	25,760	6,664	5,479	3,141
1975—Nov. 30	156,049	101,367	86,765	14,602	35,323	9,278	5,604	4,477
Dec. 31	159,154	103,889	88,797	15,092	35,894	9,405	5,546	4,420

NOTE.—Direct public issues only. Based on Treasury Survey of Ownership.

Data complete for U.S. Govt. agencies and trust funds and F.R. Banks, but data for other groups include only holdings of those institutions that report. The following figures show, for each category, the number and proportion reporting: (1) 5,547 commercial banks, 471 mutual savings

banks, and 729 insurance companies combined, each about 90 per cent; (2) 459 nonfinancial corporations and 486 savings and loan assns., each about 50 per cent; and (3) 501 State and local govts., about 40 per cent.

"All others," a residual, includes holdings of all those not reporting in the Treasury Survey, including investor groups not listed separately.

TOTAL NEW ISSUES

(In millions of dollars)

Period	Gross proceeds, all issues ¹										
	Total	Noncorporate				Total	Corporate				
		U.S. Govt. ²	U.S. Govt. agency ³	State and local (U.S.) ⁴	Other ⁵		Bonds		Stock		
						Total	Publicly offered	Privately placed	Preferred	Common	
1971.....	105,233	17,235	16,283	24,370	2,165	44,914	31,999	24,790	7,209	3,679	9,236
1972.....	96,522	17,080	12,825	23,070	1,589	40,787	27,727	18,347	9,378	3,373	9,689
1973.....	100,417	19,057	23,883	22,700	1,385	33,391	22,268	13,649	8,620	3,372	7,750
1974.....						37,837	31,551	25,337	6,214	2,253	4,033
1974- Oct.....						4,609	3,778	3,423	355	196	635
Nov.....						3,746	3,346	3,016	330	93	307
Dec.....						3,505	3,052	2,172	880	152	301
1975-Jan.....						5,364	4,791	3,657	1,134	235	338
Feb.....						4,528	3,906	3,201	705	173	449
Mar.....						5,378	4,481	3,971	510	253	644
Apr.....						4,293	3,193	2,771	422	349	751
May.....						5,628	4,298	3,796	502	346	984
June.....						5,618	4,613	3,943	670	230	775
July.....						4,388	3,731	2,658	1,073	198	459
Aug.....						2,399	1,836	1,356	480	129	434
Sept.....						2,830	1,994	1,414	580	308	528
Oct.....						4,573	3,026	2,389	637	332	1,215

Period	Gross proceeds, major groups of corporate issuers											
	Manufacturing		Commercial and miscellaneous		Transportation		Public utility		Communication		Real estate and financial	
	Bonds	Stocks	Bonds	Stocks	Bonds	Stocks	Bonds	Stocks	Bonds	Stocks	Bonds	Stocks
1971.....	9,551	2,102	2,158	2,370	2,006	434	7,576	4,201	4,222	1,596	6,484	2,204
1972.....	4,796	1,812	2,669	2,878	1,767	187	6,398	4,967	3,680	1,127	8,415	2,096
1973.....	4,329	643	1,283	1,559	1,881	43	5,585	4,661	3,535	1,369	5,661	2,860
1974.....	9,890	543	1,851	956	983	22	8,872	3,964	3,710	222	6,241	587
1974- Oct.....	725	3	102	29	306		1,414	695	439	36	791	69
Nov.....	1,697	2	116	100	336		739	225	62	31	397	44
Dec.....	1,456	196	180	23	14		435	194	150	25	817	15
1975-Jan.....	1,901	3	179	58	84		764	507	933	5	931	
Feb.....	1,631	44	65	60	75		1,471	486	126	1	539	32
Mar.....	2,368	111	271	74	83		828	679	317		614	34
Apr.....	1,498	233	293	211	97		794	586	354	61	156	9
May.....	2,266	214	242	141	415	1	845	704	153	260	379	10
June.....	2,195	123	384	194	231		838	640	362		603	47
July.....	1,116	64	229	231	338		713	324	254	16	1,081	22
Aug.....	610	101	141	70	17		719	305	93	19	255	68
Sept.....	583	106	57	37	151		720	541	249	48	234	105
Oct.....	731	142	321	152	625		550	676	371	555	427	23

¹ Gross proceeds are derived by multiplying principal amounts or number of units by offering price.

² Includes guaranteed issues.

³ Issues not guaranteed.

⁴ See NOTE to table at bottom of opposite page.

⁵ Foreign governments and their instrumentalities, International Bank for Reconstruction and Development, and domestic nonprofit organizations.

NOTE.—Securities and Exchange Commission estimates of new issues maturing in more than 1 year sold for cash in the United States.

NET CHANGE IN OUTSTANDING CORPORATE SECURITIES

(In millions of dollars)

Period	Derivation of change, all issuers ¹								
	All securities			Bonds and notes			Common and preferred stocks		
	New issues	Retirements	Net change	New issues	Retirements	Net change	New issues	Retirements	Net change
1971.....	46,687	9,507	37,180	31,917	8,190	23,728	14,769	1,318	13,452
1972.....	42,306	10,224	32,082	27,065	8,003	19,062	15,242	2,222	13,018
1973.....	33,559	11,804	21,754	21,501	8,810	12,691	12,057	2,993	9,064
1974.....	39,334	9,935	29,399	31,554	6,255	25,098	7,980	3,678	4,302
1974—III.....	8,452	2,985	5,467	6,611	1,225	5,386	1,841	1,759	82
IV.....	12,272	2,871	9,401	10,086	2,004	8,082	2,186	866	1,319
1975—I.....	15,211	2,088	13,123	12,759	1,587	11,172	2,452	501	1,951
II.....	15,602	3,211	12,390	11,460	2,336	9,124	4,142	875	3,266
III.....	9,079	2,576	6,503	6,654	2,111	4,543	2,425	465	1,960

Period	Type of issues											
	Manufacturing		Commercial and other ²		Transportation ³		Public utility		Communication		Real estate and financial ¹	
	Bonds and notes	Stocks	Bonds and notes	Stocks	Bonds and notes	Stocks	Bonds and notes	Stocks	Bonds and notes	Stocks	Bonds and notes	Stocks
1971.....	6,585	2,534	827	2,290	900	800	6,486	4,206	3,925	1,600	5,005	2,017
1972.....	1,995	2,094	1,409	2,471	711	254	5,137	4,844	3,343	1,260	7,045	2,096
1973.....	801	658	109	1,411	1,044	-93	4,265	4,509	3,165	1,399	3,523	1,181
1974.....	7,404	17	1,116	-135	341	-20	7,308	3,834	3,499	398	5,428	207
1974—III.....	1,479	421	189	664	49	6	1,358	862	1,116	222	1,194	88
IV.....	3,098	126	240	-47	342	9	2,079	1,107	628	107	1,695	17
1975—I.....	5,134	262	373	77	1	1	2,653	1,569	1,269	24	1,742	18
II.....	4,574	500	483	490	429	7	1,977	1,866	810	359	852	43
III.....	1,442	412	221	108	147	53	1,395	1,043	472	97	866	247

¹ Excludes investment companies.
² Extractive and commercial and miscellaneous companies.
³ Railroad and other transportation companies.

exclude foreign sales and include sales of securities held by affiliated companies, special offerings to employees, and also new stock issues and cash proceeds connected with conversions of bonds into stocks. Retirements are defined in the same way and also include securities retired with internal funds or with proceeds of issues for that purpose.

NOTE: Securities and Exchange Commission estimates of cash transactions only. As contrasted with data shown on preceding page, new issues

OPEN-END INVESTMENT COMPANIES

(In millions of dollars)

Year	Sales and redemption of own shares			Assets (market value at end of period)			Month	Sales and redemption of own shares			Assets (market value at end of period)		
	Sales ¹	Redemptions	Net sales	Total ²	Cash position ³	Other		Sales ¹	Redemptions	Net sales	Total ²	Cash position ³	Other
1963.....	2,460	1,504	952	25,214	1,341	23,873	1974—Dec....	736	411	325	35,777	5,637	30,140
1964.....	3,404	1,875	1,528	29,116	1,329	27,787	1975—Jan....	1,067	428	639	37,407	3,889	33,518
1965.....	4,359	1,962	2,395	35,220	1,803	33,417	Feb....	889	470	419	39,330	4,006	35,324
1966.....	4,671	2,005	2,665	34,829	2,971	31,858	Mar....	847	623	224	40,449	3,870	36,579
1967.....	4,670	2,745	1,927	44,701	2,566	42,135	Apr....	808	791	17	42,353	3,841	38,512
1968.....	6,820	3,841	2,979	52,677	3,187	49,490	May....	677	735	-58	43,832	3,879	39,953
1969.....	6,717	3,661	3,056	48,291	3,846	44,445	June....	703	811	-108	45,538	3,640	41,898
1970.....	4,624	2,987	1,637	47,618	3,649	43,969	July....	763	981	-239	42,896	3,591	39,305
1971.....	5,145	4,751	394	55,045	3,038	52,007	Aug....	753	788	-35	41,672	3,660	38,012
1972.....	4,892	6,563	-1,671	59,831	3,035	56,796	Sept....	760	874	-114	40,234	3,664	36,570
1973.....	4,358	5,651	-1,261	46,518	4,002	42,516	Oct....	914	995	-81	41,860	3,601	38,259
1974.....	5,346	3,937	1,409	35,777	5,637	30,140	Nov....	786	911	-125	42,460	3,733	38,727
1975.....	10,057	9,571	486	42,179	3,748	38,431	Dec....	1,040	1,093	-53	42,179	3,748	38,431

¹ Includes contractual and regular single-purchase sales, voluntary and contractual accumulation plan sales, and reinvestment of investment income dividends; excludes reinvestment of realized capital gains dividends.
² Market value at end of period less current liabilities.
³ Cash and deposits, receivables, all U.S. Govt. securities, and other short-term debt securities less current liabilities.

NOTE: Investment Company Institute data based on reports of members, which comprise substantially all open-end investment companies registered with the Securities and Exchange Commission. Data reflect newly formed companies after their initial offering of securities.

CORPORATE PROFITS, TAXES, AND DIVIDENDS

(In billions of dollars)

Year	Profits before taxes	Income taxes	Profits after taxes	Cash dividends	Undistributed profits	Corporate capital consumption allowances ¹	Quarter	Profits before taxes	Income taxes	Profits after taxes	Cash dividends	Undistributed profits	Corporate capital consumption allowances ¹
1968 ^r	85.6	39.3	46.2	21.9	24.2	44.4	1973-IV...	119.1	48.6	70.5	29.5	40.9	75.6
1969 ^r	83.5	39.7	43.8	22.6	21.2	49.4							
1970 ^r	71.5	34.5	37.0	22.9	14.1	55.1	1974 I...	128.3	49.4	78.9	30.0	48.9	77.5
1971 ^r	82.0	37.7	44.3	23.0	21.3	60.6	II...	129.6	52.6	77.1	30.9	46.2	80.1
1972 ^r	96.2	41.5	54.7	24.6	30.0	65.3	III...	146.7	59.3	87.4	31.7	55.7	83.4
1973 ^r	117.0	48.3	68.7	27.8	40.7	71.8	IV...	123.9	49.2	74.7	31.7	43.0	87.2
1974 ^r	132.1	52.6	79.5	31.1	48.4	82.0							
							1975-I...	97.1	37.2	59.9	32.1	27.8	89.1
							II...	108.2	41.2	66.9	32.6	34.3	91.6
							III...	129.5	50.4	79.1	33.5	45.6	95.5

¹ Includes depreciation, capital outlays charged to current accounts, and accidental damages.

NOTE.—Dept. of Commerce estimates. Quarterly data are at seasonally adjusted annual rates.

CURRENT ASSETS AND LIABILITIES OF NONFINANCIAL CORPORATIONS

(In billions of dollars)

End of period	Net working capital	Current assets							Current liabilities				
		Total	Cash	U.S. Govt. securities	Notes and accts. receivable		Inventories	Other	Total	Notes and accts. payable		Accrued Federal income taxes	Other
					U.S. Govt. ¹	Other				U.S. Govt. ¹	Other		
1970.....	187.4	492.3	50.2	7.7	4.2	201.9	193.3	35.0	304.9	6.6	204.7	10.0	83.6
1971.....	203.6	529.6	53.3	11.0	3.5	217.6	200.4	43.8	326.0	4.9	215.6	13.1	92.4
1972.....	221.3	573.5	57.5	9.3	3.4	240.0	215.2	48.1	352.2	4.0	230.4	15.1	102.6
1973-II.....	235.4	608.2	59.0	10.0	2.9	255.4	230.1	50.8	372.7	4.5	241.7	15.0	111.6
III.....	239.5	625.3	58.9	9.7	3.0	264.4	238.0	51.3	385.8	4.4	250.2	16.5	114.7
IV.....	242.3	643.2	61.6	11.0	3.5	266.1	246.7	54.4	401.0	4.3	261.6	18.1	117.0
1974-I.....	250.1	666.2	59.4	12.1	3.2	276.2	258.4	56.9	416.1	4.5	266.5	20.6	124.5
II.....	253.9	685.4	58.8	10.7	3.4	289.8	269.2	53.5	431.5	4.7	278.5	19.0	129.1
III.....	259.5	708.6	60.3	11.0	3.5	295.5	282.1	56.1	449.1	5.1	287.0	22.7	134.3
IV.....	261.5	712.2	62.7	11.7	3.5	289.7	288.0	56.6	450.6	5.2	287.5	23.2	134.8
1975-I.....	260.4	698.4	60.6	12.1	3.2	281.9	285.2	55.4	438.0	5.3	271.2	21.8	139.8
II.....	269.0	703.2	63.7	12.7	3.3	284.8	281.4	57.3	434.2	5.8	270.1	17.7	140.6
III.....	271.8	716.5	65.6	14.3	3.3	294.7	279.6	59.0	444.7	6.2	273.4	19.4	145.6

¹ Receivables from, and payables to, the U.S. Govt. exclude amounts offset against each other on corporations' books.

NOTE.—Based on Securities and Exchange Commission estimates.

BUSINESS EXPENDITURES ON NEW PLANT AND EQUIPMENT

(In billions of dollars)

Period	Total	Manufacturing		Mining	Transportation			Public utilities		Communications	Other ¹	Total (S.A.A.R.)
		Durable	Non-durable		Railroad	Air	Other	Electric	Gas and other			
1971.....	81.21	14.15	15.84	2.16	1.67	1.88	1.38	12.86	2.44	10.77	18.05	.....
1972.....	88.44	15.64	15.72	2.45	1.80	2.46	1.46	14.48	2.52	11.89	20.07	.....
1973.....	99.74	19.25	18.76	2.74	1.96	2.41	1.66	15.94	2.76	12.85	21.40	.....
1974.....	112.40	22.62	23.39	3.18	2.54	2.00	2.12	17.63	2.92	13.96	22.05	.....
1973-IV.....	28.48	5.84	5.59	.71	.56	.60	.47	4.54	.82	3.53	5.83	103.74
1974-I.....	24.10	4.74	4.75	.68	.50	.47	.34	3.85	.52	3.19	5.05	107.27
II.....	28.16	5.59	5.69	.78	.64	.61	.49	4.56	.75	3.60	5.46	111.40
III.....	28.23	5.65	5.96	.80	.64	.43	.58	4.42	.78	3.39	5.57	113.99
IV.....	31.92	6.64	6.99	.91	.78	.48	.71	4.80	.87	3.78	5.97	116.22
1975-I.....	25.82	5.10	5.74	.91	.59	.44	.62	3.84	.58	3.11	4.88	114.57
II.....	28.43	5.59	6.55	.97	.71	.47	.77	4.15	.79	3.22	5.19	112.46
III.....	27.79	5.16	6.51	.94	.62	.50	.85	4.16	.91	3.14	5.00	112.16
IV.....	31.45	6.20	7.46	1.00	.61	.43	.65	4.88	1.00	9.21	.....	114.80
1976-1 ²	26.54	4.94	6.04	.96	.60	.29	.65	4.46	.69	7.90	.....	118.16

¹ Includes trade, service construction, finance, and insurance.
² Anticipated by business.

NOTE.—Dept. of Commerce estimates for corporate and noncorporate business; excludes agriculture, real estate operators, medical, legal, educational, and cultural service, and nonprofit organizations.

FEDERAL NATIONAL MORTGAGE ASSOCIATION AND FEDERAL HOME LOAN MORTGAGE CORPORATION—
SECONDARY MORTGAGE MARKET ACTIVITY

(In millions of dollars)

End of period	FNMA							FHLMC						
	Mortgage holdings			Mortgage transactions (during period)		Mortgage commitments		Mortgage holdings			Mortgage transactions (during period)		Mortgage commitments	
	Total ¹	FHA-insured	VA-guaranteed	Purchases	Sales	Made during period	Out-standing	Total	FHA-VA	Conventional	Purchases	Sales	Made during period	Out-standing
1971.....	17,791	12,681	5,110	3,574	336	9,828	6,497	968	821	147	778	64	.....	182
1972.....	19,791	14,624	5,112	3,699	211	8,797	8,124	1,789	1,503	286	1,298	408	1,606	198
1973.....	24,175	16,852	6,352	6,127	71	8,914	7,889	2,604	1,743	861	1,334	409	1,629	186
1974.....	29,578	19,189	8,310	6,953	5	10,765	7,960	4,586	1,904	2,682	2,191	52	4,553	2,390
1974—Dec...	29,578	19,189	8,310	278	.....	231	7,960	4,586	1,904	2,682	266	16	34	2,390
1975—Jan...	29,670	19,231	8,318	208	.....	146	7,285	4,744	1,900	2,845	199	26	26	2,190
Feb...	29,718	19,256	8,313	169	.....	137	6,672	4,533	1,893	2,640	113	309	21	2,070
Mar...	29,754	19,277	8,304	151	1	639	6,636	4,608	1,887	2,722	113	19	52	1,040
Apr...	29,815	19,282	8,337	211	.....	913	6,890	4,634	1,890	2,744	121	71	297	1,161
May...	29,858	19,251	8,395	247	.....	621	6,615	4,773	1,920	2,854	203	38	42	969
June...	30,015	19,282	8,498	326	.....	557	6,549	4,944	1,936	3,008	210	5	28	700
July...	30,351	19,385	8,693	538	.....	575	6,119	5,015	1,943	3,072	161	63	139	530
Aug...	30,777	19,507	8,942	594	.....	814	5,888	4,942	1,863	3,080	98	145	132	509
Sept...	31,055	19,560	9,122	488	.....	575	5,399	5,033	1,852	3,181	148	31	79	403
Oct...	31,373	19,641	9,309	508	.....	282	4,685	5,119	1,843	3,276	176	59	45	201
Nov...	31,552	19,648	9,430	372	.....	332	4,385	4,971	1,834	3,137	104	225	50	124
Dec...	31,824	19,732	9,573	451	.....	517	4,126	.....	.....	.....	.....	.....	.....	.....

¹ Includes conventional loans not shown separately.
NOTE.—Data from FNMA and FHLMC, respectively.
For FNMA: Holdings include loans used to back bond issues guaranteed by GNMA. Commitments include some multifamily and nonprofit hospital loan commitments in addition to 1- to 4-family loan commitments accepted in FNMA's free market auction system, and through the FNMA-GNMA Tandem Plans.

For FHLMC: Holdings and transactions cover participations as well as whole loans. Holdings include loans used to back bond issues guaranteed by GNMA. Commitments cover the conventional and Govt.-underwritten loan programs.

TERMS AND YIELDS ON NEW HOME MORTGAGES

Period	Conventional mortgages						Yields (per cent) in primary market		FHA-insured loans—Yield in private secondary market ⁵
	Terms ¹						FHI.BB series ³	HUD series ⁴	
	Contract rate (per cent)	Fees and charges (per cent) ²	Maturity (years)	Loan/price ratio (per cent)	Purchase price (thous. of dollars)	Loan amount (thous. of dollars)			
1971.....	7.60	.87	26.2	74.3	36.3	26.5	7.74	7.75	7.70
1972.....	7.45	.88	27.2	76.8	37.3	28.1	7.60	7.64	7.53
1973.....	7.78	1.11	26.3	77.3	37.1	28.1	7.95	8.30	8.19
1974.....	8.71	1.30	26.3	75.8	40.1	29.8	8.92	9.22	9.55
1974—Dec.....	9.13	1.44	27.5	75.5	42.4	31.3	9.37	9.45	9.51
1975—Jan.....	9.09	1.51	26.7	73.8	43.2	31.6	9.33	9.15	8.99
Feb.....	8.88	1.44	26.8	76.5	44.4	33.0	9.12	9.05	8.84
Mar.....	8.79	1.61	26.5	75.1	45.9	33.7	9.06	8.90	8.69
Apr.....	8.71	1.53	26.5	76.4	44.5	33.4	8.96	9.00	.....
May.....	8.63	1.63	27.0	75.5	43.5	32.2	8.90	9.05	9.16
June.....	8.73	1.42	26.5	76.4	43.1	32.4	8.96	9.00	9.06
July.....	8.66	1.40	26.0	75.9	44.1	32.9	8.89	9.00	9.13
Aug.....	8.63	1.56	26.7	77.0	44.6	33.7	8.89	9.15	9.32
Sept.....	8.70	1.46	26.7	75.9	45.6	34.1	8.94	9.25	9.74
Oct.....	8.75	1.59	27.3	77.5	43.9	33.2	9.01	9.25	9.53
Nov.....	8.74	1.65	27.6	76.5	46.4	34.8	9.01	9.20	9.41
Dec.....	8.76	1.57	27.7	76.8	46.0	34.7	9.01	9.15	9.32

¹ Weighted averages based on probability sample survey of characteristics of mortgages originated by major institutional lender groups (including mortgage companies) for purchase of single-family homes, as compiled by Federal Home Loan Bank Board in cooperation with Federal Deposit Insurance Corporation. Data are not strictly comparable with earlier figures beginning Jan. 1973.
² Fees and charges—related to principal mortgage amount—include loan commissions, fees, discounts, and other charges, but exclude closing costs related solely to transfer of property ownership.
³ Effective rate, reflecting fees and charges as well as contract rates

(as shown in first column of this table) and an assumed prepayment at end of 10 years.
⁴ Rates on first mortgages, unweighted and rounded to the nearest 5 basis points.
⁵ Based on opinion reports submitted by field offices of prevailing local conditions as of the first of the succeeding month. Yields are derived from weighted averages of private secondary market prices for Sec. 203, 30-year mortgages with minimum downpayment and an assumed prepayment at the end of 15 years. Any gaps in data are due to periods of adjustment to changes in maximum permissible contract interest rates.

NOTE TO TABLE AT BOTTOM OF PAGE A-44.

American Life Insurance Association data for new commitments of \$100,000 and over each on mortgages for multifamily and nonresidential nonfarm properties located largely in the United States. The 15 companies account for a little more than one-half of both the total assets and the nonfarm mortgages held by all U.S. life insurance companies. Averages, which are based on number of loans, vary in part with loan composition by type and location of property, type and purpose of loan, and loan

amortization and prepayment terms. Data for the following are limited to cases where information was available or estimates could be made: capitalization rate (net stabilized property earnings divided by property value); debt coverage ratio (net stabilized earnings divided by debt service); and per cent constant (annual level payment, including principal and interest, per \$100 of debt). All statistics exclude construction loans, increases in existing loans in a company's portfolio, reapprovals, and loans secured by land only.

FEDERAL NATIONAL MORTGAGE ASSOCIATION AUCTIONS OF COMMITMENTS TO BUY HOME MORTGAGES

Item	Date of auction											
	1975										1976	
	Aug. 25	Sept. 8	Sept. 22	Oct. 6	Oct. 20	Nov. 3	Nov. 17	Dec. 1	Dec. 15	Dec. 29	Jan. 12	Jan. 26
Amounts (millions of dollars):												
Govt.-underwritten loans												
Offered ¹	643.1	530.1	293.6	198.5	43.2	69.8	293.1	255.9	287.1	95.3	58.4	103.9
Accepted.....	223.0	197.7	142.0	143.0	23.2	41.7	180.6	138.5	158.8	52.7	31.5	57.7
Conventional loans												
Offered ¹	98.5	96.9	68.8	27.5	9.7	19.6	68.6	73.9	69.7	41.8	42.7	33.4
Accepted.....	31.0	43.9	35.2	23.5	9.2	15.2	34.6	40.5	31.2	11.8	32.1	24.7
Average yield (per cent) on short-term commitments ²												
Govt.-underwritten loans.....	9.50	9.70	9.86	9.95	9.65	9.32	9.33	9.32	9.31	9.29	9.13	9.07
Conventional loans.....	9.55	9.75	9.92	10.02	9.81	9.54	9.40	9.38	9.36	9.35	9.28	9.22

¹ Mortgage amounts offered by bidders are total bids received. period of 12 years for 30-year loans, without special adjustment for FNMA commitment fees and FNMA stock purchase and holding requirements. Commitments mature in 4 months.
² Average accepted bid yield (before deduction of 38 basis-point fee paid for mortgage servicing) for home mortgages assuming a prepayment

MAJOR HOLDERS OF FHA-INSURED AND VA-GUARANTEED RESIDENTIAL MORTGAGE DEBT

(End of period, in billions of dollars)

Holder	Mar. 31, 1974	June 30, 1974	Sept. 30, 1974	Dec. 31, 1974	Mar. 31, 1975	June 30, 1975	Sept. 30, 1975
All holders.....	136.7	137.8	138.6	140.3	142.0	143.0	144.9
FHA.....	85.0	84.9	84.1	84.1	84.3	85.0	85.1
VA.....	51.7	52.9	54.5	56.2	57.7	58.0	59.8
Commercial banks.....	11.1	11.0	10.7	10.4	10.5	9.6	9.7
FHA.....	7.8	7.6	7.4	7.2	7.2	6.4	6.4
VA.....	3.3	3.4	3.3	3.2	3.3	3.2	3.3
Mutual savings banks.....	28.2	27.9	27.8	27.5	27.2	27.2	27.0
FHA.....	15.3	15.1	15.0	14.8	14.7	14.7	14.5
VA.....	12.9	12.8	12.8	12.7	12.5	12.5	12.5
Savings and loan assns.....							
FHA.....	29.8	29.7	29.9	29.9	29.9	30.2	30.4
VA.....							
Life insurance cos.....	13.3	13.1	12.9	12.7	12.5	12.2	12.1
FHA.....	9.0	8.8	8.7	8.6	8.4	8.2	8.1
VA.....	4.3	4.3	4.2	4.2	4.1	4.0	4.0
Others.....	54.3	56.1	57.4	59.9	61.6	62.2	65.7
FHA.....							
VA.....							

NOTE.—VA-guaranteed residential mortgage debt is for 1- to 4-family properties while FHA-insured includes some debt in multifamily structures. Detail by type of holder partly estimated by Federal Reserve for first and third quarters, and for most recent quarter.

COMMITMENTS OF LIFE INSURANCE COMPANIES FOR INCOME PROPERTY MORTGAGES

Period	Number of loans	Total amount committed (millions of dollars)	Averages						
			Loan amount (thousands of dollars)	Contract interest rate (per cent)	Maturity (yrs./mos.)	Loan-to-value ratio (per cent)	Capitalization rate (per cent)	Debt coverage ratio	Per cent constant
1971.....	1,664	3,982.5	2,393	9.07	22/10	74.9	10.0	1.29	10.4
1972.....	2,132	4,986.5	2,339	8.57	23/3	75.2	9.6	1.29	9.8
1973.....	2,140	4,833.3	2,259	8.76	23/3	74.3	9.5	1.29	10.0
1974.....	1,166	2,603.0	2,232	9.47	21/3	74.3	10.1	1.29	10.6
1974—Sept.....	95	241.6	2,543	10.04	20/11	74.4	10.3	1.29	11.1
Oct.....	57	108.3	1,899	10.29	19/7	74.6	10.6	1.25	11.5
Nov.....	47	79.7	1,695	10.37	18/4	74.0	10.7	1.26	11.6
Dec.....	37	140.0	3,784	10.28	19/10	74.8	11.0	1.33	11.3
1975—Jan.....	31	43.8	1,414	10.44	18/4	71.9	11.0	1.33	11.9
Feb.....	46	94.6	2,057	10.08	22/11	74.3	10.9	1.34	11.0
Mar.....	46	109.6	2,382	10.37	23/1	74.1	11.3	1.34	11.3
Apr.....	32	108.4	3,386	10.02	23/0	75.6	10.8	1.36	10.8
May.....	73	227.5	3,116	10.23	20/9	74.7	10.8	1.30	11.1
June.....	61	167.5	2,745	10.11	21/9	73.0	10.5	1.29	11.2
July.....	53	178.6	3,370	10.19	20/7	74.6	10.9	1.31	11.3
Aug.....	44	106.5	2,420	10.26	21/2	72.7	10.8	1.32	11.4
Sept.....	57	123.8	2,172	10.24	22/8	73.6	10.7	1.37	11.1

See NOTE on preceding page.

INSTALMENT CREDIT—TOTAL OUTSTANDING, AND NET CHANGE

(In millions of dollars)

Holder, and type of credit	1973	1974	1975	1975						
				June	July	Aug.	Sept.	Oct.	Nov.	Dec.
Amounts outstanding (end of period)										
TOTAL	148,273	158,101	161,819	154,283	155,419	156,765	157,720	158,390	159,200	161,819
By holder:										
Commercial banks.....	71,871	75,846	75,710	73,687	74,232	74,701	75,024	75,286	75,174	75,710
Finance companies.....	37,243	38,925	38,932	37,828	38,177	38,340	38,375	38,411	38,642	38,932
Credit unions.....	19,609	22,116	25,354	23,186	23,507	24,043	24,510	24,706	24,934	25,354
Retailers ¹	16,395	17,933	18,328	16,079	15,963	16,172	16,232	16,444	16,860	18,328
Others ²	3,155	3,281	3,495	3,503	3,540	3,509	3,579	3,543	3,590	3,495
By type of credit:										
Automobile, total	51,274	52,209	53,629	51,453	52,088	52,545	52,852	53,286	53,479	53,629
Commercial banks.....	31,502	30,994	30,198	29,633	29,923	30,000	30,031	30,259	30,235	30,198
Finance companies.....	11,927	12,435	13,364	12,571	12,793	12,982	13,066	13,203	13,325	13,364
Credit unions.....	7,456	8,414	9,653	8,823	8,945	9,149	9,329	9,403	9,491	9,653
Others.....	389	366	414	426	427	414	426	421	428	414
Mobile homes:										
Commercial banks.....	8,340	8,972	8,420	8,639	8,606	8,583	8,566	8,519	8,502	8,420
Finance companies.....	3,378	3,570	3,504	3,508	3,503	3,498	3,499	3,498	3,519	3,504
Home improvement, total	7,453	8,398	8,301	8,202	8,272	8,329	8,372	8,374	8,361	8,301
Commercial banks.....	4,083	4,694	4,813	4,632	4,695	4,757	4,797	4,824	4,827	4,813
Revolving credit:										
Bank credit cards.....	6,838	8,281	9,078	8,015	8,088	8,259	8,414	8,450	8,500	9,078
Bank check credit.....	2,254	2,797	2,883	2,741	2,765	2,793	2,826	2,834	2,822	2,883
All other	68,736	73,874	76,004	71,727	72,096	72,757	73,192	73,430	74,018	76,004
Commercial banks, total.....	18,854	20,108	20,318	20,029	20,154	20,308	20,390	20,401	20,289	20,318
Personal loans.....	12,873	13,771	14,035	13,659	13,731	13,856	13,935	14,005	13,943	14,035
Finance companies, total.....	21,021	21,927	21,465	20,942	21,103	21,119	21,104	21,037	21,158	21,465
Personal loans.....	16,587	17,176	17,179	16,654	16,845	16,868	16,858	16,822	16,942	17,179
Credit unions.....	11,564	13,037	14,937	13,665	13,855	14,170	14,443	14,559	14,692	14,937
Retailers.....	16,395	17,933	18,328	16,079	15,963	16,172	16,232	16,444	16,860	18,328
Others.....	902	869	956	1,012	1,021	988	1,022	989	1,019	956
Net change (during period)³										
TOTAL	20,826	9,824	3,719	208	886	637	759	830	805	894
By holder:										
Commercial banks.....	11,002	3,971	-134	-39	302	209	295	309	233	310
Finance companies.....	5,155	1,682	7	9	197	21	95	36	157	34
Credit unions.....	2,696	2,507	3,237	273	316	291	428	255	270	471
Retailers.....	1,632	1,538	395	-102	-14	181	107	258	84	125
Others.....	341	126	214	67	86	-65	49	29	61	-44
By type of credit:										
Automobile, total	6,980	935	1,420	-2	383	213	385	389	404	540
Commercial banks.....	4,196	508	-796	-139	135	8	117	164	163	260
Finance companies.....	1,753	508	929	58	127	126	91	103	144	89
Credit unions.....	1,024	958	1,239	76	122	86	154	122	91	184
Other.....	7	-23	48	7	-1	-7	23	1	5	6
Mobile homes:										
Commercial banks.....	1,933	634	-553	-49	-32	24	-17	-62	6	-61
Finance companies.....	462	192	-66	-2	17	11	-10	-7	26	-10
Home improvement, total	1,196	946	-100	10	38	4	19	-6	38	23
Commercial banks.....	483	612	114	6	31	24	27	23	42	41
Revolving credit:										
Bank credit cards.....	1,428	1,442	798	102	69	113	106	78	29	-49
Bank check credit.....	479	543	86	-12	15	12	14	17	2	13
All other	8,344	5,141	2,133	156	430	338	262	420	312	440
Commercial banks, total.....	2,479	1,257	213	53	84	76	48	89	2	107
Personal loans.....	1,491	900	265	37	31	48	45	119	-6	149
Finance companies, total.....	2,520	906	-462	-21	115	58	49	-27	20	-4
Personal loans.....	1,673	589	-3	-21	161	-38	59	-7	15	23
Credit unions.....	1,591	1,473	1,900	181	185	189	260	127	173	274
Retailers.....	1,632	1,538	395	-102	-14	181	-107	258	84	125
Others.....	122	33	87	46	60	-49	13	-28	33	-61

¹ Excludes 30-day charge credit held by retailers, oil and gas companies, and travel and entertainment companies.

² Mutual savings banks, savings and loan associations, and auto dealers.

³ Figures for all months are seasonally adjusted and equal extensions minus liquidations (repayments, charge-offs, and other credits).

NOTE.—Tables contain a few minor changes in monthly figures shown in January *Bulletin* due to rounding techniques.

INSTALMENT CREDIT EXTENSIONS AND REPAYMENTS

(In millions of dollars)

Holder, and type of credit	1973	1974	1975	1975						
				June	July	Aug.	Sept.	Oct.	Nov.	Dec.
Extensions¹										
TOTAL.....	164,527	166,170	166,833	13,620	14,322	14,427	14,555	14,832	14,877	15,295
By holder:										
Commercial banks.....	72,216	72,602	73,186	5,940	6,311	6,362	6,529	6,518	6,599	6,796
Finance companies.....	43,221	41,809	39,543	3,316	3,423	3,387	3,459	3,412	3,712	3,530
Credit unions.....	21,143	22,403	24,151	1,900	2,098	2,056	2,156	2,187	1,995	2,381
Retailers ²	25,440	27,034	27,369	2,199	2,208	2,479	2,164	2,531	2,302	2,431
Others ³	2,507	2,322	2,584	264	282	144	247	183	268	158
By type of credit:										
Automobile, total.....	46,486	43,431	46,530	3,753	4,124	4,032	4,235	4,189	4,218	4,405
Commercial banks.....	29,368	26,407	26,693	2,132	2,371	2,355	2,436	2,434	2,460	2,591
Finance companies.....	9,685	8,851	9,651	787	868	805	865	836	831	897
Credit unions.....	7,009	7,788	9,702	789	847	840	873	878	885	875
Others.....	424	385	484	45	38	31	61	41	42	42
Mobile homes:										
Commercial banks.....	4,437	3,486	2,349	185	227	211	222	198	233	203
Finance companies.....	1,673	1,627	1,018	85	81	82	83	81	97	88
Home improvement, total.....	4,828	4,854	4,333	379	395	363	388	392	409	418
Commercial banks.....	2,489	2,790	2,515	204	222	219	224	238	243	253
Revolving credit:										
Bank credit cards.....	13,862	17,098	19,567	1,606	1,618	1,689	1,737	1,698	1,752	1,719
Bank check credit.....	3,373	4,228	4,214	327	346	353	350	357	348	412
All other.....	89,864	91,455	88,818	7,285	7,531	7,697	7,539	7,915	7,819	8,051
Commercial banks, total.....	18,683	18,602	17,844	1,485	1,527	1,535	1,560	1,593	1,562	1,619
Personal loans.....	12,927	13,177	12,623	1,049	1,026	1,083	1,105	1,144	1,076	1,178
Finance companies, total.....	31,032	30,764	28,654	2,418	2,454	2,482	2,489	2,474	2,771	2,527
Personal loans.....	18,915	18,827	18,406	1,596	1,621	1,653	1,624	1,613	1,674	1,513
Credit unions.....	13,768	14,228	13,992	1,066	1,210	1,169	1,238	1,269	1,074	1,461
Retailers.....	25,440	27,034	27,369	2,199	2,208	2,479	2,164	2,531	2,302	2,431
Others.....	941	827	959	117	132	32	89	48	111	14
Repayments¹										
TOTAL.....	143,701	156,346	163,113	13,412	13,436	13,790	13,795	14,002	14,072	14,401
By holder:										
Commercial banks.....	61,214	68,631	73,320	5,979	6,009	6,153	6,234	6,209	6,367	6,486
Finance companies.....	38,066	40,127	39,536	3,307	3,227	3,366	3,364	3,376	3,555	3,496
Credit unions.....	18,447	19,896	20,914	1,628	1,782	1,764	1,728	1,932	1,725	1,910
Retailers ²	23,808	25,496	26,974	2,301	2,222	2,298	2,271	2,273	2,218	2,306
Others ³	2,166	2,196	2,370	198	196	208	198	212	208	202
By type of credit:										
Automobile, total.....	39,506	42,496	45,110	3,751	3,741	3,818	3,849	3,800	3,814	3,865
Commercial banks.....	25,172	26,915	27,489	2,271	2,236	2,347	2,319	2,271	2,297	2,331
Finance companies.....	7,932	8,343	8,722	729	740	679	773	733	687	808
Credit unions.....	5,985	6,830	8,463	713	725	755	719	756	794	691
Others.....	417	408	436	38	39	38	38	40	37	36
Mobile homes:										
Commercial banks.....	2,504	2,852	2,902	234	259	235	239	260	239	264
Finance companies.....	1,211	1,435	1,084	87	98	93	94	88	72	98
Home improvement, total.....	3,632	3,908	4,434	368	357	367	369	398	371	395
Commercial banks.....	2,006	2,178	2,400	198	191	195	197	214	202	212
Revolving credit:										
Bank credit cards.....	12,434	15,656	18,769	1,504	1,548	1,576	1,631	1,619	1,723	1,768
Bank check credit.....	2,894	3,685	4,128	340	331	341	336	340	346	399
All other.....	81,520	86,314	86,689	7,129	7,102	7,359	7,277	7,496	7,507	7,611
Commercial banks, total.....	16,204	17,345	17,635	1,432	1,443	1,459	1,512	1,504	1,560	1,512
Personal loans.....	11,436	12,277	12,361	1,012	995	1,035	1,060	1,025	1,082	1,029
Finance companies, total.....	28,512	29,858	29,116	2,439	2,339	2,540	2,440	2,501	2,751	2,531
Personal loans.....	17,240	18,238	18,403	1,617	1,460	1,691	1,565	1,620	1,659	1,490
Credit unions.....	12,177	12,755	12,092	885	1,025	981	978	1,142	901	1,187
Retailers.....	23,808	25,496	26,974	2,301	2,222	2,298	2,271	2,273	2,218	2,306
Others.....	819	860	872	72	72	81	76	76	77	75

¹ Monthly figures are seasonally adjusted.² Excludes 30-day charge credit held by retailers, oil and gas companies, and travel and entertainment companies.³ Mutual savings banks, savings and loan associations, and auto dealers.NOTE: Tables contain a few minor changes in monthly figures shown in January *Bulletin* due to rounding techniques.

FINANCE RATES ON SELECTED TYPES OF INSTALMENT CREDIT

(Per cent per annum)

Month	Commercial banks					Finance companies				
	New automobiles (36 mos.)	Mobile homes (84 mos.)	Other consumer goods (24 mos.)	Personal loans (12 mos.)	Credit-card plans	Automobiles		Mobile homes	Other consumer goods	Personal loans
						New	Used			
1974—Jan.....	10.55	11.09	12.78	12.96	17.25	12.39	16.56	13.27	18.90	20.64
Feb.....	10.53	11.25	12.82	13.02	17.24	12.33	16.62	13.15	18.69	20.53
Mar.....	10.50	10.92	12.82	13.04	17.23	12.29	16.69	13.08	18.90	20.54
Apr.....	10.51	11.07	12.81	13.00	17.25	12.28	16.76	13.22	19.25	20.74
May.....	10.63	10.96	12.88	13.10	17.25	12.36	16.86	13.43	19.31	20.87
June.....	10.81	11.21	13.01	13.20	17.23	12.50	17.06	13.60	19.49	21.11
July.....	10.96	11.46	13.14	13.42	17.20	12.58	17.18	13.60	19.49	21.11
Aug.....	11.15	11.71	13.10	13.45	17.21	12.67	17.32	13.60	19.49	21.11
Sept.....	11.31	11.72	13.20	13.41	17.15	12.84	17.61	13.60	19.49	21.11
Oct.....	11.53	11.94	13.28	13.60	17.17	12.97	17.78	13.60	19.49	21.11
Nov.....	11.57	11.87	13.16	13.47	17.16	13.06	17.88	13.60	19.49	21.11
Dec.....	11.62	11.71	13.27	13.60	17.21	13.10	17.89	13.60	19.80	21.09
1975—Jan.....	11.61	11.66	13.28	13.60	17.12	13.08	17.27	13.60	19.80	21.09
Feb.....	11.51	12.14	13.20	13.44	17.24	13.07	17.39	13.59	20.00	20.82
Mar.....	11.46	11.66	13.07	13.40	17.15	13.07	17.52	13.57	19.63	20.72
Apr.....	11.44	11.78	13.22	13.55	17.17	13.07	17.58	13.78	19.87	20.93
May.....	11.39	11.57	13.11	13.41	17.21	13.09	17.65	13.78	19.87	20.93
June.....	11.26	12.02	13.10	13.40	17.10	13.12	17.67	13.78	19.87	20.93
July.....	11.30	11.94	13.13	13.49	17.15	13.09	17.69	13.78	19.87	20.93
Aug.....	11.31	11.80	13.05	13.37	17.14	13.10	17.70	13.78	19.69	21.16
Sept.....	11.33	11.99	13.06	13.41	17.14	13.18	17.73	13.78	19.69	21.16
Oct.....	11.24	12.05	13.00	13.38	17.11	13.15	17.79	13.43	19.66	21.09
Nov.....	11.24	11.76	12.96	13.40	17.06	13.17	17.82	13.43	19.66	21.09
Dec.....	11.25	11.83	13.11	13.46	17.13					

NOTE.—Rates are reported on an annual percentage rate basis as specified in Regulation Z (Truth in Lending) of the Board of Governors. Commercial bank rates are "most common" rates for direct loans with

specified maturities; finance company rates are weighted averages for purchased contracts (except personal loans). For back figures and description of the data, see BULLETIN for Sept. 1973.

VALUE OF NEW CONSTRUCTION ACTIVITY

(In millions of dollars)

Period	Total	Private							Public ²				
		Total	Residential	Nonresidential				Total	Military	Highway	Conservation and development	Other	
				Total	Industrial	Commercial	Other buildings ¹						Other
1967	77,503	51,967	25,568	26,399	6,131	6,982	4,993	8,293	25,536	695	8,591	2,124	14,126
1968	86,626	59,021	30,565	28,456	6,021	7,761	4,382	10,292	27,605	808	9,321	1,973	15,503
1969	93,728	65,404	33,200	32,204	6,783	9,401	4,971	11,049	27,964	879	9,250	1,783	16,052
1970	94,167	66,071	31,864	34,207	6,538	9,754	5,125	12,790	28,096	718	9,981	1,908	15,489
1971	109,950	80,079	43,267	36,812	5,423	11,619	5,437	14,333	29,871	901	10,658	2,095	16,217
1972	124,077	93,893	54,288	39,605	4,676	13,462	5,898	15,569	30,184	1,087	10,429	2,172	16,496
1973	135,456	102,894	57,623	45,271	6,243	15,453	5,888	17,687	32,562	1,170	10,559	2,313	18,520
1974	135,246	96,836	55,212	41,624	7,843	16,050	5,895	11,836	38,426	1,188	12,093	2,781	22,364
1975 ^a	130,595	89,841	42,876	46,965	7,842	12,794	5,580	20,749	40,754	1,395	.....	.....	.....
1974—Dec.	134,047	92,529	41,060	51,469	9,006	15,842	5,571	21,050	41,518	1,169	11,973	3,358	25,018
1975—Jan.	132,274	91,169	39,556	51,613	8,412	15,646	5,903	21,652	41,105	1,223	12,356	2,842	24,684
Feb.	128,862	89,023	38,523	50,500	8,724	14,971	5,883	20,922	39,839	1,319	11,993	3,329	23,198
Mar.	125,501	85,687	37,999	47,688	7,869	13,032	5,363	21,424	39,814	1,337	11,377	3,024	24,076
Apr.	121,027	84,742	37,574	47,168	7,500	12,765	5,636	21,267	36,285	1,473	10,963	2,769	21,080
May	121,698	84,252	38,531	45,721	8,197	12,109	5,268	20,147	37,446	1,180	12,227	3,132	20,907
June	126,884	84,982	40,431	44,551	7,677	11,756	5,415	19,703	41,902	1,120	12,251	3,529	25,002
July	128,776	88,143	43,330	44,813	7,714	11,978	5,319	19,802	40,633	1,309	.....	.....	.....
Aug.	132,101	90,590	45,354	45,236	7,621	12,586	5,611	19,418	41,511	1,383	.....	.....	.....
Sept.	137,102	92,524	45,972	46,552	7,889	12,431	5,843	20,389	44,578	1,662	.....	.....	.....
Oct.	135,636	93,250	46,492	46,758	7,470	12,506	5,589	21,193	42,386	1,493	.....	.....	.....
Nov.	136,545	95,762	47,529	48,237	7,570	12,634	5,771	22,082	40,783	1,657	.....	.....	.....
Dec. ^b	138,581	95,531	48,465	47,066	7,483	12,190	5,523	21,870	43,050	1,616	.....	.....	.....

¹ Includes religious, educational, hospital, institutional, and other buildings.

² By type of ownership, State and local accounted for 86 per cent of public construction expenditures in 1974.

NOTE.—Census Bureau data; monthly series at seasonally adjusted annual rates.

PRIVATE HOUSING ACTIVITY

(In thousands of units)

Period	Starts			Completions			Under construction (end of period)			Mobile home shipments	New 1-family homes sold and for sale ¹			
	Total	1-family	2-or-more family	Total	1-family	2-or-more family	Total	1-family	2-or-more family		Units		Median prices (in thousands of dollars) of units	
											Sold	For sale (end of period)	Sold	For sale
1966	1,165	779	386	.....	.....	.....	.....	.....	.....	217	461	196	21.4	22.8
1967	1,292	844	448	.....	.....	.....	.....	.....	.....	240	487	190	22.7	23.6
1968	1,508	899	608	1,320	859	461	.....	.....	.....	318	490	218	24.7	24.6
1969	1,467	811	656	1,399	807	591	885	350	535	413	448	228	25.6	27.0
1970	1,434	813	621	1,418	802	617	922	381	541	401	485	227	23.4	26.2
1971	2,052	1,151	901	1,706	1,014	692	1,254	505	749	497	656	294	25.2	25.9
1972	2,357	1,309	1,047	1,971	1,143	828	1,586	640	947	576	718	416	27.6	28.3
1973	2,045	1,132	913	2,014	1,174	840	1,599	583	1,016	567	620	456	32.5	32.9
1974	1,338	888	450	1,692	931	760	1,189	516	673	329	501	407	35.9	36.2
1974—Dec.	880	682	198	1,606	852	754	1,225	543	683	195	382	400	37.4	36.2
1975—Jan.	999	739	260	1,535	964	571	1,188	529	660	185	404	404	37.2	36.4
Feb.	1,000	733	267	1,320	770	550	1,156	525	631	219	411	409	37.9	36.6
Mar.	985	775	210	1,305	734	571	1,118	521	598	199	463	396	38.8	36.5
Apr.	980	762	218	1,211	756	455	1,087	515	573	194	570	388	39.2	36.7
May	1,130	887	243	1,276	832	444	1,060	513	546	224	586	383	39.5	36.9
June	1,094	884	210	1,165	785	380	1,045	517	528	210	556	378	37.9	37.2
July	1,235	935	300	1,269	901	368	1,039	521	518	225	553	383	38.6	37.4
Aug.	1,269	987	282	1,267	881	386	1,036	528	507	235	576	379	38.2	37.8
Sept.	1,269	931	338	1,291	969	322	1,037	532	505	215	574	383	39.6	38.2
Oct.	1,452	1,103	349	1,115	734	381	1,065	560	505	229	604	386	40.7	.....
Nov.	1,354	1,028	326	1,416	997	419	1,058	559	499	232	660	377	40.8	.....
Dec. ^b	1,309	972	337	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....

¹ Merchant builders only.

NOTE.—All series except prices seasonally adjusted. Annual rates for starts, completions, mobile home shipments, and sales. Census data except

for mobile homes, which are private, domestic shipments as reported by the Mobile Home Manufacturers' Assn. and seasonally adjusted by Census Bureau. Data for units under construction seasonally adjusted by Federal Reserve.

LABOR FORCE, EMPLOYMENT, AND UNEMPLOYMENT

(In thousands of persons, except as noted)

Period	Total non-institutional population (N.S.A.)	Not in labor force (N.S.A.)	Total labor force (S.A.)	Civilian labor force (S.A.)				Unemployment rate ² (per cent; S.A.)	
				Total	Employed ¹		Unemployed		
					Total	In nonagricultural industries			In agriculture
1969.....	137,841	53,602	84,240	80,734	77,902	74,296	3,606	2,832	3.5
1970.....	140,182	54,280	85,903	82,715	78,627	75,165	3,462	4,088	4.9
1971.....	142,596	55,666	86,929	84,113	79,120	75,732	3,387	4,093	5.9
1972.....	145,775	56,785	88,991	86,542	81,702	78,230	3,472	4,840	5.6
1973.....	148,263	57,222	91,040	88,714	84,409	80,957	3,452	4,304	4.9
1974.....	150,827	57,587	93,240	91,011	85,935	82,443	3,492	5,076	5.6
1974—Dec.....	152,020	58,482	94,015	91,803	85,202	81,863	3,339	6,601	7.2
1975—Jan.....	152,230	58,888	94,284	92,091	84,562	81,179	3,383	7,529	8.2
Feb.....	152,445	59,333	93,799	91,511	84,027	80,701	3,326	7,484	8.2
Mar.....	152,646	59,053	94,027	91,829	83,849	80,584	3,265	7,980	8.7
Apr.....	152,840	59,276	94,457	92,262	84,086	80,848	3,238	8,176	8.9
May.....	153,051	59,101	95,121	92,940	84,402	80,890	3,512	8,538	9.2
June.....	153,278	57,087	94,518	92,340	84,444	81,140	3,304	7,896	8.6
July.....	153,585	56,540	95,102	92,916	85,078	81,628	3,450	7,838	8.4
Aug.....	153,824	57,311	95,331	93,146	85,352	81,884	3,468	7,794	8.4
Sept.....	154,052	59,087	95,361	93,191	85,418	81,872	3,546	7,773	8.3
Oct.....	154,256	58,825	95,607	93,443	85,441	82,019	3,422	8,002	8.6
Nov.....	154,476	59,533	95,134	92,979	85,278	81,986	3,292	7,701	8.3
Dec.....	154,700	59,812	95,436	93,279	85,511	82,270	3,241	7,768	8.3

¹ Includes self-employed, unpaid family, and domestic service workers.
² Per cent of civilian labor force.
 Non- Bureau of Labor Statistics. Information relating to persons 16 years of age and over is obtained on a sample basis. Monthly data relate

to the calendar week that contains the 12th day; annual data are averages of monthly figures. Description of changes in series beginning 1967 is available from Bureau of Labor Statistics.

EMPLOYMENT IN NONAGRICULTURAL ESTABLISHMENTS, BY INDUSTRY DIVISION

(In thousands of persons)

Period	Total	Manufacturing	Mining	Contract construction	Transportation and public utilities	Trade	Finance	Service	Government
1969.....	70,442	20,167	619	3,525	4,435	14,704	3,562	11,228	12,202
1970.....	70,920	19,349	623	3,536	4,504	15,040	3,687	11,621	12,561
1971.....	71,216	18,572	603	3,639	4,457	15,352	3,802	11,903	12,887
1972.....	73,711	19,090	622	3,831	4,517	15,975	3,943	12,392	13,340
1973.....	76,896	20,068	644	4,015	4,644	16,674	4,091	13,021	13,739
1974.....	78,413	20,046	694	3,957	4,696	17,017	4,208	13,617	14,177
SEASONALLY ADJUSTED									
1974 Dec.....	77,723	19,190	686	3,770	4,659	16,935	4,229	13,833	14,421
1975—Jan.....	77,319	18,798	723	3,749	4,603	16,903	4,219	13,857	14,467
Feb.....	76,804	18,375	724	3,592	4,565	16,879	4,210	13,865	14,594
Mar.....	76,468	18,226	729	3,467	4,506	16,851	4,207	13,864	14,618
Apr.....	76,462	18,155	732	3,441	4,508	16,847	4,209	13,878	14,692
May.....	76,510	18,162	738	3,439	4,491	16,857	4,208	13,889	14,726
June.....	76,343	18,100	741	3,392	4,469	16,877	4,202	13,871	14,691
July.....	76,679	18,084	743	3,395	4,464	16,984	4,203	13,990	14,816
Aug.....	77,023	18,254	749	3,415	4,466	17,016	4,218	14,054	14,855
Sept.....	77,310	18,417	752	3,432	4,467	17,045	4,239	14,113	14,845
Oct.....	77,555	18,493	774	3,402	4,476	17,043	4,246	14,157	14,964
Nov.....	77,558	18,471	767	3,403	4,501	17,020	4,248	14,189	14,959
Dec.....	77,798	18,551	772	3,389	4,481	17,096	4,259	14,251	14,999
NOT SEASONALLY ADJUSTED									
1974 Dec.....	78,462	19,209	681	3,695	4,659	17,608	4,208	13,764	14,638
1975—Jan.....	76,207	18,573	715	3,348	4,548	16,700	4,177	13,608	14,538
Feb.....	75,772	18,165	714	3,208	4,492	16,493	4,172	13,699	14,829
Mar.....	75,778	18,037	719	3,197	4,470	16,530	4,178	13,753	14,894
Apr.....	76,177	18,000	726	3,310	4,472	16,691	4,192	13,878	14,908
May.....	76,689	18,071	740	3,439	4,487	16,819	4,208	13,986	14,939
June.....	77,183	18,255	756	3,555	4,523	16,971	4,248	14,079	14,796
July.....	76,439	18,007	758	3,605	4,504	16,936	4,266	14,144	14,219
Aug.....	76,900	18,450	763	3,688	4,493	16,959	4,273	14,162	14,112
Sept.....	77,614	18,694	758	3,659	4,503	17,084	4,243	14,113	14,560
Oct.....	78,193	18,687	763	3,620	4,503	17,136	4,238	14,185	15,061
Nov.....	78,324	18,625	764	3,515	4,515	17,323	4,235	14,175	15,172
Dec.....	78,529	18,567	766	3,321	4,481	17,753	4,238	14,180	15,223

Non- Bureau of Labor Statistics; data include all full- and part-time employees who worked during, or received pay for, the pay period that includes the 12th of the month. Proprietors, self-employed persons,

domestic servants, unpaid family workers, and members of Armed Forces are excluded.
 Beginning with 1973, series has been adjusted to Mar. 1974 benchmark.

GROSS NATIONAL PRODUCT

(In billions of dollars)

Item	1950	1970	1972	1973	1974	1975 ^a	1974		1975			
							IV	I	II	III	IV ^b	
Gross national product	286.2	982.4	1,171.1	1,306.3	1,406.9	1,499.0	1,441.3	1,433.6	1,460.6	1,528.5	1,573.2	1,573.2
<i>Final purchases</i>	279.4	978.6	1,161.7	1,288.8	1,397.2	1,513.2	1,430.9	1,458.4	1,490.2	1,530.6	1,573.4	1,573.4
Personal consumption expenditures	192.0	618.8	733.0	808.5	885.9	963.2	908.4	926.4	950.3	977.4	998.7	998.7
Durable goods.....	30.8	84.9	111.2	122.9	121.9	127.7	117.3	118.9	123.8	131.8	136.1	136.1
Nondurable goods.....	98.2	264.7	299.3	334.4	375.7	410.0	387.1	394.1	404.8	416.4	424.8	424.8
Services.....	63.0	269.1	322.4	351.3	388.3	425.5	404.0	413.4	421.6	429.2	437.7	437.7
Gross private domestic investment	53.8	140.8	188.3	220.5	212.2	183.3	210.3	168.7	161.4	194.9	208.3	208.3
<i>Fixed investment</i>	47.0	137.0	178.8	203.6	202.5	197.5	199.8	193.5	191.1	197.1	208.4	208.4
<i>Nonresidential</i>	27.1	100.5	116.8	136.5	147.9	148.7	151.1	149.3	146.1	146.7	152.7	152.7
Structures.....	9.3	37.7	42.5	49.0	54.4	52.6	50.1	54.9	51.1	51.2	53.4	53.4
Producers' durable equipment.....	17.8	62.8	74.3	87.5	93.5	96.1	95.0	94.4	95.0	95.6	99.3	99.3
Residential structures.....	19.9	36.6	62.0	66.5	54.6	48.8	48.7	44.2	45.0	50.4	55.7	55.7
Nonfarm.....	18.7	35.1	60.3	64.7	52.2	46.9	46.3	42.6	43.1	48.2	53.5	53.5
Change in business inventories.....	6.8	3.8	9.4	17.5	9.7	-14.2	10.4	-24.8	29.6	-2.1	-2.2	-2.2
Nonfarm.....	6.0	3.7	8.8	14.1	11.6	-16.1	13.7	-23.3	-29.6	-5.7	-5.7	-5.7
Net exports of goods and services	1.9	3.9	-3.3	7.4	7.7	21.5	8.2	17.3	24.2	22.1	22.4	22.4
Exports.....	13.9	62.5	72.7	101.5	144.2	147.3	153.6	148.2	140.7	148.5	151.9	151.9
Imports.....	12.0	58.5	75.9	94.2	136.5	125.8	145.3	130.9	116.4	126.4	129.4	129.4
Government purchases of goods and services	38.5	218.9	253.1	269.9	301.1	330.9	314.4	321.2	324.7	334.1	343.8	343.8
<i>Federal</i>	18.7	95.6	102.1	102.0	111.7	123.1	118.2	119.4	119.2	124.2	129.8	129.8
National defense.....	14.0	73.5	73.5	73.4	77.4	84.0	80.5	81.4	82.1	84.9	87.4	87.4
Other.....	4.7	22.1	28.6	28.6	34.3	39.2	37.7	38.0	37.1	39.3	42.4	42.4
<i>State local</i>	19.8	123.2	151.0	168.0	189.4	207.8	196.3	201.9	205.5	209.9	214.1	214.1
Gross national product in 1972 dollars	533.5	1,075.3	1,171.1	1,233.4	1,210.7	1,186.4	1,186.8	1,158.6	1,168.1	1,201.5	1,217.4	1,217.4

NOTE.—Dept. of Commerce estimates. Quarterly data are seasonally adjusted totals at annual rates. For back data and explanation of series, see the *Survey of Current Business*, Jan. 1976.

NATIONAL INCOME

(In billions of dollars)

Item	1950	1970	1972	1973	1974	1975 ^a	1974		1975			
							IV	I	II	III	IV ^b	
National income	236.2	798.4	951.9	1,067.3	1,141.1	1,209.5	1,161.3	1,155.2	1,180.8	1,232.5	1,232.5	1,232.5
Compensation of employees	154.8	609.2	715.1	797.7	873.0	921.4	898.1	897.1	905.4	928.2	954.9	954.9
<i>Wages and salaries</i>	147.0	546.5	633.8	700.9	763.1	801.6	783.6	781.6	787.6	807.3	830.5	830.5
Private.....	124.4	430.5	496.2	552.3	603.0	627.2	617.7	611.7	615.0	631.9	650.3	650.3
Military.....	5.3	20.7	22.0	22.1	22.3	23.0	23.0	22.9	22.8	22.8	23.6	23.6
Government civilian.....	17.4	95.3	115.6	126.5	137.7	151.3	143.0	146.4	149.7	152.6	156.6	156.6
<i>Supplements to wages and salaries</i>	7.8	62.7	81.4	96.8	110.0	119.8	114.4	116.1	117.8	120.9	124.4	124.4
Employer contributions for social insurance.....	4.2	30.7	39.4	49.3	55.5	58.5	56.9	57.1	57.5	58.9	60.6	60.6
Other labor income.....	3.7	32.0	42.0	47.5	54.5	61.3	57.6	59.0	60.3	62.0	63.8	63.8
Proprietors' income with inventory valuation and capital consumption adjustments	38.4	65.1	76.1	91.7	85.1	83.3	83.6	79.6	78.6	88.0	87.0	87.0
Business and professional.....	24.9	51.2	58.1	59.3	59.5	58.7	59.0	58.6	58.5	58.7	58.8	58.8
Farm.....	13.5	13.9	18.0	32.4	25.6	24.6	24.6	21.0	20.1	29.3	28.2	28.2
Rental income of persons with capital consumption adjustment	7.1	18.6	21.5	21.3	21.0	21.1	20.9	20.8	20.5	20.9	22.0	22.0
Corporate profits and inventory valuation adjustment and without capital consumption adjustment	37.6	66.4	89.6	98.6	93.6	108.3	86.1	83.4	101.6	119.6	119.6	119.6
<i>Profits before tax</i>	42.6	71.5	96.2	117.0	132.1	119.8	123.9	97.1	108.2	129.5	129.5	129.5
Profits tax liability.....	17.9	34.5	41.5	48.2	52.6	47.0	49.2	37.5	41.6	50.7	50.7	50.7
Profits after tax.....	24.7	37.0	54.6	68.8	79.5	72.8	74.7	59.6	66.6	78.8	78.8	78.8
Dividends.....	8.8	22.9	24.6	27.8	31.1	32.8	31.7	32.1	32.6	33.5	33.1	33.1
Undistributed profits.....	15.9	14.1	30.0	40.9	48.4	40.0	43.0	27.5	34.0	45.3	45.3	45.3
Inventory valuation adjustment.....	-5.0	-5.1	-6.6	-18.4	-38.5	-11.5	-37.7	-13.7	-6.6	-9.9	-15.8	-15.8
Net interest	2.3	37.5	47.0	56.3	70.7	81.6	76.7	78.7	79.7	82.2	85.7	85.7

NOTE.—Dept. of Commerce estimates. Quarterly data are seasonally adjusted totals at annual rates. See also NOTE to table above.

RELATION OF GROSS NATIONAL PRODUCT, NATIONAL INCOME, AND PERSONAL INCOME AND SAVING

(In billions of dollars)

Item	1950	1970	1972	1973	1974	1975 ^a	1974									
							IV	I	II	III	IV ^b					
Gross national product	286.2	982.4	1,171.1	1,306.3	1,406.9	1,499.0	1,441.3	1,433.6	1,460.6	1,528.5	1,573.2					
<i>Less:</i> Capital consumption allowances with capital consumption adjustment.....	23.9	90.8	105.4	117.1	134.0	152.5	142.1	145.4	149.5	154.7	160.5					
Indirect business tax and nontax liability.....	23.4	94.0	111.0	120.2	127.3	137.2	129.5	131.6	135.2	140.0	141.8					
Business transfer payments.....	.8	4.0	4.7	5.2	5.8	6.3	6.0	6.2	6.3	6.4	6.5					
Statistical discrepancy.....	2.0	-2.1	1.7	.4	.6	-4.6	2.9	-3.2	-8.9	-3.2						
<i>Plus:</i> Subsidies less current surplus of government enterprises.....	.1	2.7	3.6	3.7	.7	1.9	.4	1.6	2.2	1.9	1.9					
Equals: National income	236.2	798.4	951.9	1,067.3	1,141.1	1,209.5	1,161.3	1,155.2	1,180.8	1,232.5						
<i>Less:</i> Corporate profits with inventory valuation and capital consumption adjustments.....	33.7	67.9	92.1	100.2	91.3	102.1	82.0	78.9	96.6	113.1						
Net interest.....	2.3	37.5	47.0	56.3	70.7	81.6	76.7	78.7	79.7	82.2	85.7					
Contributions for social insurance.....	7.1	58.7	73.6	91.5	102.9	108.3	105.0	106.0	106.6	108.9	111.7					
Wage accruals less disbursements.....				-1.1	-5.5											
<i>Plus:</i> Government transfer payments to persons.....	14.4	75.9	99.4	113.5	134.5	168.7	145.5	157.7	169.4	172.4	175.2					
Personal interest income.....	8.9	64.3	74.6	88.4	106.5	120.7	114.0	116.0	117.6	121.2	127.8					
Dividends.....	8.8	22.9	24.6	27.8	31.1	32.8	31.7	32.1	32.6	33.5	33.1					
Business transfer payments.....	.8	4.0	4.7	5.2	5.8	6.3	6.0	6.2	6.3	6.4	6.5					
Equals: Personal income	226.1	801.3	942.5	1,054.3	1,154.7	1,264.0	1,194.8	1,203.6	1,223.8	1,261.7	1,294.8					
<i>Less:</i> Personal tax and nontax payments.....	20.6	115.3	141.2	151.2	171.2	169.2	178.9	179.6	142.1	174.6	180.4					
Equals: Disposable personal income	205.5	685.9	801.3	903.1	983.6	1,076.8	1,015.9	1,024.0	1,081.7	1,087.1	1,114.4					
<i>Less:</i> Personal outlays.....	194.7	635.4	751.9	830.4	909.5	987.2	932.4	950.4	974.2	1,001.3	1,023.1					
Personal consumption expenditures.....	192.0	618.8	733.0	808.5	885.9	963.2	908.4	926.4	950.3	977.4	998.7					
Interest paid by consumer to business.....	2.3	15.5	17.9	20.6	22.6	23.1	23.0	23.0	22.8	23.0	23.5					
Personal transfer payments to foreigners (Net).....	.4	1.1	1.0	1.2	1.0	1.0	1.0	1.0	1.1	.9	1.0					
Equals: Personal saving	10.8	50.6	49.4	72.7	74.0	89.6	83.6	73.6	107.5	85.9	91.3					
Disposable personal income in (1972) dollars	361.9	741.6	801.3	856.0	843.5	857.0	837.6	831.6	869.8	858.2	868.4					

NOTE.—Dept. of Commerce estimates. Quarterly data seasonally adjusted totals at annual rates. See also NOTE to table at top of opposite page.

PERSONAL INCOME

(In billions of dollars)

Item	1974	1975 ^a	1974												
			Dec.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
Total personal income	1154.7	1246.0	1200.4	1202.6	1203.2	1205.0	1209.0	1217.2	1245.2	1244.0	1262.4	1278.7	1287.4	1295.9	1301.1
<i>Wage and salary disbursements</i>	763.6	801.6	782.0	782.1	779.1	781.7	782.7	787.4	792.7	797.4	808.8	815.6	824.1	831.2	836.3
Commodity-producing industries.....	273.7	273.5	273.7	271.7	266.1	265.9	265.8	267.0	268.8	270.9	275.6	279.5	281.7	283.2	286.2
Manufacturing only.....	211.2	211.1	210.8	207.8	204.3	204.4	204.9	205.6	207.2	208.8	213.2	216.6	218.7	219.7	222.6
Distributive industries.....	184.3	195.1	189.8	189.9	190.2	190.7	190.9	191.7	192.9	193.9	197.7	198.2	200.2	202.4	202.8
Service industries.....	145.0	158.6	151.3	152.4	153.5	154.6	154.5	156.1	157.4	158.2	160.3	161.5	163.1	165.3	166.0
Government.....	160.6	174.4	167.2	168.1	169.3	170.5	171.5	172.6	173.6	174.4	175.2	176.4	179.0	180.3	181.2
<i>Other labor income</i>	54.5	61.3	58.1	58.6	59.0	59.4	59.8	60.3	60.8	61.4	62.0	62.6	63.2	63.8	64.4
<i>Proprietors' income with inventory valuation and capital consumption adjustments</i>	85.1	83.3	84.3	82.8	79.5	76.5	77.0	78.7	80.3	84.5	88.0	91.5	89.4	87.1	84.5
Business and professional.....	59.5	58.7	58.8	58.8	58.5	58.6	58.5	58.6	58.6	58.7	58.7	58.8	58.9	58.8	58.7
Farm.....	25.6	24.6	25.5	24.0	21.0	17.9	18.5	20.1	21.7	25.8	29.3	32.7	30.5	28.3	25.8
<i>Rental income of persons with capital consumption adjustment</i>	21.0	21.1	20.9	20.9	20.8	20.8	20.7	20.5	20.2	20.5	21.0	21.3	21.8	22.0	22.2
<i>Dividends</i>	31.1	32.8	31.0	32.1	32.1	32.1	32.4	32.6	32.9	33.2	33.5	33.9	33.8	33.8	31.7
<i>Personal interest income</i>	106.5	120.7	116.0	115.9	116.0	116.1	116.6	117.5	118.6	119.7	121.2	122.9	125.1	127.9	130.4
<i>Transfer payments</i>	140.4	175.0	156.3	159.0	165.4	167.2	168.6	169.3	189.0	176.8	178.1	181.3	180.6	181.4	183.1
<i>Less: Personal contributions for social insurance</i>	47.4	49.8	48.1	48.9	48.8	48.9	48.9	49.1	49.3	49.5	50.0	50.4	50.7	51.2	51.6
Nonagricultural income	1119.1	1210.2	1164.3	1167.6	1171.3	1176.2	1179.7	1186.2	1212.5	1207.2	1222.1	1234.8	1245.6	1256.3	1263.6
<i>Agricultural income</i>	35.6	35.6	36.1	35.0	31.9	28.8	29.3	31.0	32.7	36.8	40.3	43.9	41.8	39.6	37.5

NOTE.—Dept. of Commerce estimates. Monthly data seasonally adjusted totals at annual rates. See also NOTE to table at top of opposite page.

1. U.S. BALANCE OF PAYMENTS SUMMARY

(In millions of dollars. Quarterly figures are seasonally adjusted *unless shown in italics*.)

Line	Credits (+), debits (-)	1972	1973	1974	1974		1975		
					III	IV	I	II	III ^{1/2}
1	Merchandise trade balance ¹	-6,409	955	-5,277	-2,315	-1,380	1,830	3,378	2,026
2	Exports.....	49,388	71,379	98,309	25,034	26,593	27,188	25,692	26,716
3	Imports.....	-55,797	-70,424	-103,686	-27,349	-27,973	-25,358	-22,314	-24,690
4	Military transactions, net.....	-3,621	-2,317	-2,158	-513	-498	-349	-405	128
5	Travel and transportation, net.....	-3,024	-2,862	-2,692	-721	-741	-572	-393	-480
6	Investment income, net ²	4,321	5,179	10,121	2,354	2,559	1,176	1,392	1,778
7	U.S. direct investments abroad ²	6,416	8,841	17,679	4,700	4,080	2,156	2,171	2,371
8	Other U.S. investments abroad.....	3,746	5,157	8,389	2,354	2,358	2,148	2,075	2,307
9	Foreign investments in the United States ²	-5,841	-8,819	-15,946	-4,700	-3,879	-3,128	-2,854	-2,900
10	Other services, net ²	2,803	3,222	3,830	960	1,049	1,093	1,043	1,095
11	Balance on goods and services ³	-5,930	4,177	3,825	-235	989	3,178	5,015	4,547
	<i>Not seasonally adjusted</i>				-2,871	2,348	4,230	5,234	1,978
12	Remittances, pensions, and other transfers.....	-1,606	-1,903	-1,721	-457	-439	-448	-462	-426
13	Balance on goods, services, and remittances.....	-7,537	2,274	2,104	-692	550	2,730	4,553	4,121
	<i>Not seasonally adjusted</i>				-3,340	1,904	3,812	4,762	1,539
14	U.S. Government grants (excluding military).....	-2,173	-1,938	-5,461	-808	-649	-727	-721	-621
15	Balance on current account.....	-9,710	335	-3,357	-1,500	99	2,003	3,832	3,500
	<i>Not seasonally adjusted</i>				-4,104	1,289	3,073	3,973	964
16	U.S. Government capital flows excluding nonscheduled repayments, net ⁵	-1,706	-2,933	4408	-195	-985	-1,015	-821	-701
17	<i>Not seasonally adjusted</i>	137	289	1	*	*			*
18	U.S. Government nonliquid liabilities to other than foreign official reserve agencies.....	234	1,154	710	278	125	541	467	138
19	Long-term private capital flows, net.....	-69	177	-8,463	-2,157	-5,570	-2,199	-2,431	-1,357
20	U.S. direct investments abroad.....	-3,530	4,968	-7,455	-1,828	-3,310	-1,841	-2,304	-668
21	Foreign direct investments in the United States ⁶	380	2,656	2,224	-1	-653	340	679	-124
22	Foreign securities.....	-618	-759	-1,990	-304	-726	-2,021	-1,001	-988
23	U.S. securities other than Treasury issues ⁶	4,507	4,055	672	204	-663	653	678	1,033
24	Other, reported by U.S. banks.....	-1,158	-706	-1,166	48	-285	-437	-648	-710
27	Other, reported by U.S. nonbanking concerns.....	351	-101	-748	-276	67	307	165	110
26	Balance on current account and long-term capital ⁵	-11,113	-977	-10,702	-3,574	-6,529	-670	1,047	1,580
	<i>Not seasonally adjusted</i>				-6,097	-4,616	-134	1,116	-837
27	Nonliquid short-term private capital flows, net.....	-1,542	-4,238	-12,936	-1,458	-2,305	1,929	-970	-1,335
28	Claims reported by U.S. banks.....	-1,457	-3,886	-12,173	-1,614	-2,406	1,733	-1,008	-1,116
29	Claims reported by U.S. nonbanking concerns.....	-306	-1,183	-2,603	-276	-137	250	-167	202
30	Liabilities reported by U.S. nonbanking concerns.....	221	831	1,840	432	238	-54	205	-421
31	Allocations of Special Drawing Rights (SDR's).....	710							
32	Errors and omissions, net.....	-1,884	-2,436	4,698	1,135	1,236	2,067	843	37
33	Net liquidity balance.....	-13,829	-7,651	-18,940	-3,897	-7,598	3,326	920	208
	<i>Not seasonally adjusted</i>				-5,538	-6,475	4,471	774	-1,500
34	Liquid private capital flows, net.....	3,475	2,343	10,543	4,014	2,730	-6,587	-2,634	4,711
35	Liquid claims.....	-1,247	-1,951	-6,267	-249	-2,101	-4,744	-2,287	378
36	Reported by U.S. banks.....	-742	-1,161	-6,134	-753	-1,732	-5,062	-2,413	926
37	Reported by U.S. nonbanking concerns.....	-505	-790	-133	504	-369	318	126	-548
38	Liquid liabilities.....	4,722	4,294	16,810	4,263	4,831	-1,843	-347	4,333
39	Foreign commercial banks.....	3,717	3,028	12,621	3,178	2,730	-2,818	175	2,429
40	International and regional organizations.....	103	377	1,319	215	1,308	871	-666	1,191
41	Other foreigners.....	902	889	2,870	870	793	104	144	713
42	Official reserve transactions balance, financed by changes in.....	-10,354	-5,308	-8,397	117	-4,868	-3,261	-1,714	4,919
	<i>Not seasonally adjusted</i>				-1,684	-4,070	-2,214	-1,290	3,051
43	Liquid liabilities to foreign official agencies.....	9,734	4,456	8,503	751	3,886	2,751	1,423	-4,828
44	Other readily marketable liabilities to foreign official agencies ⁷	399	1,118	673	136	630	841	321	252
45	Nonliquid liabilities to foreign official reserve agencies reported by U.S. Govt.....	189	-475	655	-1	215	-6	-1	-1
46	U.S. official reserve assets, net.....	32	209	-1,434	-1,003	137	-325	-29	-342
47	Gold.....	547							
48	SDR's.....	-703	9	-172	-123	-20	-4	-16	-25
49	Convertible currencies.....	35	233	3	-152	241	-14	-6	-222
50	Gold tranche position in IMF.....	153	-33	-1,265	-728	-84	-307	-7	95
Memoranda:									
51	Transfers under military grant programs (excluded from lines 2, 4, and 14).....	4,492	2,809	1,811	352	490	787	1,244	66
52	Reinvested earnings of foreign incorporated affiliates of U.S. firms (excluded from lines 7 and 20).....	4,521	8,124	7,508					
53	Reinvested earnings of U.S. incorporated affiliates of foreign firms (excluded from lines 9 and 21).....	548	945	1,554					
54	Balances excluding allocations of SDR's: <i>Net liquidity, not seasonally adjusted</i>	-14,539	-7,651	-18,940	-5,538	-6,475	4,471	774	-1,500
55	Official reserve transactions, N.S.A.....	-11,064	-5,308	-8,397	-1,684	-4,070	-2,214	-1,290	3,051

For notes see opposite page.

4. GOLD RESERVES OF CENTRAL BANKS AND GOVERNMENTS

(In millions of dollars; valued at \$35 per fine ounce through Apr. 1972, at \$38 from May 1972–Sept. 1973, and at \$42.22 thereafter)

End of period	Estimated total world ¹	Intl. Monetary Fund	United States	Estimated rest of world	Algeria	Argentina	Australia	Austria	Belgium	Canada	China, Rep. of (Taiwan)	Denmark	Egypt
1970.....	41,275	4,339	11,072	25,865	191	140	239	714	1,470	791	82	64	85
1971.....	41,160	4,732	10,206	26,220	192	90	259	729	1,544	792	80	64	85
1972.....	44,890	5,830	10,487	28,575	208	152	281	792	1,638	834	87	69	92
1973.....	49,850	6,478	11,652	31,720	231	169	311	881	1,781	927	97	77	103
1974.....	49,790	6,478	11,652	31,660	231	169	312	882	1,781	927	97	76	103
1975—Jan.....		6,478	11,635		231	169	312	882	1,781	927	97	76	103
Feb.....		6,478	11,621		231	169	312	882	1,781	927	97	76	103
Mar.....	49,760	6,478	11,620	31,660	231	169	312	882	1,781	927	97	76	103
Apr.....		6,478	11,620		231	169	312	882	1,781	927	97	76	103
May.....		6,478	11,620		231	169	312	882	1,781	927	97	76	103
June.....	49,755	6,478	11,620	31,655	231	169	312	882	1,781	927	97	76	103
July.....		6,478	11,618		231	169	312	882	1,781	927	97	76	103
Aug.....		6,478	11,599		231	169	312	882	1,781	927	97	76	103
Sept.....		6,478	11,599	31,660	231	169	312	882	1,781	927	97	76	103
Oct.....	49,740	6,478	11,599		231	169	312	882	1,781	927	97	76	103
Nov.....		6,478	11,599		231		312	882	1,781	927	97	76	
Dec.....		6,478	11,599		231		312	882	1,781	927	97	76	
End of period	France	Germany	Greece	India	Iran	Iraq	Italy	Japan	Kuwait	Lebanon	Libya	Mexico	Netherlands
1970.....	3,532	3,980	117	243	131	144	2,887	532	86	288	85	176	1,787
1971.....	3,523	4,077	98	243	131	144	2,884	679	87	322	85	184	1,909
1972.....	3,826	4,459	133	264	142	156	3,130	801	94	350	93	188	2,059
1973.....	4,261	4,966	148	293	159	173	3,483	891	120	388	103	196	2,294
1974.....	4,262	4,966	150	293	158	173	3,483	891	148	389	103	154	2,294
1975—Jan.....	4,262	4,966	150	293	158	173	3,483	891	140	389	103	154	2,294
Feb.....	4,262	4,966	150	293	158	173	3,483	891	140	389	103	154	2,294
Mar.....	4,262	4,966	150	293	158	173	3,483	891	154	389	103	154	2,294
Apr.....	4,262	4,966	150	293	158	173	3,483	891	154	389	103	154	2,294
May.....	4,262	4,966	150	293	158	173	3,483	891	175	389	103	154	2,294
June.....	4,262	4,966	150	293	158	173	3,483	891	154	389	103	154	2,294
July.....	4,262	4,966	150	293	158	173	3,483	891	154	389	103	154	2,294
Aug.....	4,262	4,966	150	293	158	173	3,483	891	154	389	103	154	2,294
Sept.....	4,262	4,966	150	293	158	173	3,483	891	160	389	103	154	2,294
Oct.....	4,262	4,966	150	293	158	173	3,483	891	160		103		2,294
Nov.....	4,262	4,966	150		158	173	3,483	891	160		103		2,294
Dec.....	4,262	4,966			158		3,483	891	160		103		2,294
End of period	Pakistan	Portugal	Saudi Arabia	South Africa	Spain	Sweden	Switzerland	Thailand	Turkey	United Kingdom	Uruguay	Venezuela	Bank for Intl. Settlements ²
1970.....	54	902	119	666	498	200	2,732	92	126	1,349	162	384	-282
1971.....	55	921	108	410	498	200	2,909	82	130	775	148	391	310
1972.....	60	1,021	117	681	541	217	3,158	89	136	800	133	425	218
1973.....	67	1,163	129	802	602	244	3,513	99	151	886	148	472	235
1974.....	67	1,180	129	771	602	244	3,513	99	151	886	148	472	250
1975—Jan.....	67	1,175	129	764	602	244	3,513	99	151	886	148	472	265
Feb.....	67	1,175	129	759	602	244	3,513	99	151	886	148	472	272
Mar.....	67	1,175	129	755	602	244	3,513	99	151	886	148	472	259
Apr.....	67	1,175	129	747	602	244	3,513	99	151	886	148	472	260
May.....	67	1,175	129	742	602	244	3,513	99	151	886	148	472	239
June.....	67	1,175	129	734	602	244	3,513	99	151	886	148	472	262
July.....	67	1,175	129	742	602	244	3,513	99	151	886	135	472	264
Aug.....	67	1,175	129	744	602	244	3,513	99	151	886	135	472	264
Sept.....	67	1,175	129	762	602	244	3,513	99	151	886	135	472	254
Oct.....	67	1,175		754	602	244	3,513	99	151		135	472	256
Nov.....	67	1,175		752	602	244	3,513	99	151			472	259
Dec.....	67			749		244	3,513	99				472	246

¹ Includes reported or estimated gold holdings of international and regional organizations, central banks and govts. of countries listed in this table, and also of a number not shown separately here, and gold to be distributed by the Tripartite Commission for the Restitution of Monetary Gold; excludes holdings of the U.S.S.R., other Eastern European countries, and People's Republic of China.

The figures included for the Bank for International Settlements are the Bank's gold assets net of gold deposit liabilities. This procedure avoids the overstatement of total world gold reserves since most of the gold deposited with the BIS is included in the gold reserves of individual countries.

² Net gold assets of BIS, i.e., gold assets minus gold deposit liabilities.

5. U.S. LIABILITIES TO FOREIGN OFFICIAL INSTITUTIONS, AND LIQUID LIABILITIES TO ALL OTHER FOREIGNERS

(In millions of dollars)

End of period	Total	Liquid liabilities to IMF arising from gold transactions ¹	Liabilities to foreign countries									Liquid liabilities to non-monetary intl. and regional organizations ⁸
			Official institutions ²					Liquid liabilities to other foreigners				
			Total	Short-term liabilities reported by banks in U.S.	Marketable U.S. Treas. bonds and notes ³	Non-marketable U.S. Treas. bonds and notes ⁴	Other readily marketable liabilities ⁵	Liquid liabilities to commercial banks abroad ⁶	Total	Short-term liabilities reported by banks in U.S.	Marketable U.S. Treas. bonds and notes ^{3,7}	
1963.....	26,394	800	14,425	12,467	1,183	766	9	5,817	3,387	3,046	341	1,965
1964 ⁹	29,313	800	15,790	13,224	1,125	1,283	158	7,271	3,730	3,354	376	1,722
	29,364	800	15,786	13,220	1,125	1,283	158	7,303	3,753	3,377	376	1,722
1965.....	29,568	834	15,825	13,066	1,105	1,534	120	7,419	4,059	3,587	472	1,431
1966 ⁹	31,144	1,011	14,840	12,484	860	583	913	10,116	4,271	3,743	528	906
	31,019	1,011	14,895	12,539	860	583	913	9,936	4,272	3,744	528	905
1967 ⁹	35,819	1,033	18,201	14,034	908	1,452	1,807	11,209	4,685	4,127	558	691
	35,667	1,033	18,194	14,027	908	1,452	1,807	11,085	4,678	4,120	558	677
1968 ⁹	38,687	1,030	17,407	11,318	529	3,219	2,341	14,472	5,053	4,444	609	725
	38,473	1,030	17,340	11,318	462	3,219	2,341	14,472	4,909	4,444	465	722
1969 ⁹	45,755	1,109	15,975	11,054	346	3,070	1,505	23,638	4,464	3,939	525	659
	45,914	1,019	15,998	11,077	346	3,070	1,505	23,645	4,589	4,064	525	663
1970—Dec.....	47,009	566	23,786	19,333	306	3,452	695	17,137	4,676	4,029	647	844
	46,960	566	23,775	19,333	295	3,452	695	17,169	4,604	4,039	565	846
1971—Dec. ¹¹	67,681	544	51,209	39,679	1,955	9,431	144	10,262	4,138	3,691	447	1,528
	67,808	544	50,651	39,018	1,955	9,534	144	10,949	4,141	3,694	447	1,523
1972—Dec.....	82,862		61,526	40,000	5,236	15,747	543	14,666	5,043	4,618	425	1,627
1973—Dec.....	129,456		126,827	124,923	5,701	1215,530	1,673	17,694	5,932	5,502	430	2,003
1974—Dec. ⁹	119,097		76,658	53,057	5,059	16,196	2,346	30,314	8,803	8,305	498	3,322
	119,010		76,665	53,064	5,059	16,196	2,346	30,079	8,943	8,445	498	3,322
1975—Jan.....	118,036		75,960	51,832	5,177	16,324	2,627	29,135	8,752	8,244	508	4,189
Feb.....	119,332		78,689	54,310	5,279	16,324	2,776	27,297	9,093	8,483	610	4,253
Mar.....	119,854		79,210	53,696	6,003	16,324	3,187	27,404	9,047	8,411	636	4,193
Apr.....	120,810		79,085	53,521	5,941	16,365	3,258	28,794	8,843	8,188	655	4,088
May.....	122,078		79,799	52,395	6,064	17,925	3,415	28,910	9,115	8,492	623	4,254
June ¹	121,872		80,533	51,879	6,119	19,027	3,508	28,136	9,192	8,538	654	4,011
July.....	122,268		79,705	50,318	6,160	19,474	3,753	29,157	9,122	8,412	710	4,284
Aug.....	123,629		79,259	49,917	6,276	19,324	3,742	30,364	9,651	8,980	671	4,355
Sept. ⁷	123,117		77,921	48,075	6,452	19,524	3,870	30,310	9,904	9,203	701	4,982
Oct.....	123,228		79,798	49,602	6,624	19,524	4,048	28,467	10,021	9,283	738	4,942
Nov.....	126,261		79,222	49,129	6,454	19,584	4,055	32,210	10,234	9,527	707	4,595
Dec.....	125,448		79,521	48,989	6,500	19,834	4,198	29,493	10,762	10,033	729	5,672

¹ Includes (a) liability on gold deposited by the IMF to mitigate the impact on the U.S. gold stock of foreign purchases for gold subscriptions to the IMF under quota increases, and (b) U.S. Treasury obligations at cost value and funds awaiting investment obtained from proceeds of sales of gold by the IMF to the United States to acquire income-earning assets.

² Includes BIS, and European Fund through Dec. 1972.

³ Derived by applying reported transactions to benchmark data; breakdown of transactions by type of holder estimated for 1963.

⁴ Excludes notes issued to foreign official nonreserve agencies.

⁵ Includes long-term liabilities reported by banks in the United States and debt securities of U.S. Federally sponsored agencies and U.S. corporations.

⁶ Includes short-term liabilities payable in dollars to commercial banks abroad and short-term liabilities payable in foreign currencies to commercial banks abroad and to other foreigners.

⁷ Includes marketable U.S. Treasury bonds and notes held by commercial banks abroad.

⁸ Principally the International Bank for Reconstruction and Development and the Inter-American and Asian Development Banks.

⁹ Data on the 2 lines shown for this date differ because of changes in reporting coverage. Figures on first line are comparable with those

shown for the preceding date; figures on second line are comparable with those shown for the following date.

¹⁰ Includes \$101 million increase in dollar value of foreign currency liabilities resulting from revaluation of the German mark in Oct. 1969.

¹¹ Data on the second line differ from those on first line because certain accounts previously classified as official institutions are included with banks; a number of reporting banks are included in the series for the first time; and U.S. Treasury securities payable in foreign currencies issued to official institutions of foreign countries have been increased in value to reflect market exchange rates as of Dec. 31, 1971.

¹² Includes \$162 million increase in dollar value of foreign currency liabilities revalued to reflect market exchange rates, as follows: short-term liabilities, \$15 million; and nonmarketable U.S. Treasury notes, \$147 million.

NOTE.—Based on Treasury Dept. data and on data reported to the Treasury Dept. by banks and brokers in the United States. Table excludes IMF holdings of dollars, and U.S. Treasury letters of credit and non-negotiable, non-interest-bearing special U.S. notes held by other international and regional organizations.

6. U.S. LIABILITIES TO OFFICIAL INSTITUTIONS OF FOREIGN COUNTRIES, BY AREA

(Amounts outstanding; in millions of dollars)

End of period	Total foreign countries	Western Europe ¹	Canada	Latin American republics	Asia	Africa	Other countries ²
1971.....	50,651	30,134	3,980	1,429	13,823	415	870
1972.....	61,526	34,197	4,279	1,733	17,577	777	2,963
1973.....	66,827	45,730	3,853	2,544	10,887	788	3,025
1974—Dec. ³	76,658 76,665	44,185 44,185	3,662 3,662	4,419 4,419	18,604 18,611	3,161 3,161	2,627 2,627
1975—Jan.....	75,960	43,331	3,621	3,659	19,555	3,232	2,562
Feb.....	78,689	44,770	3,616	4,223	20,274	3,356	2,450
Mar.....	79,210	45,776	3,546	4,390	19,441	3,433	2,624
Apr.....	79,085	45,063	3,251	4,506	20,062	3,493	2,710
May.....	79,799	45,310	3,101	4,600	20,423	3,448	2,917
June.....	80,533	45,276	3,008	4,723	20,457	3,800	3,269
July.....	79,705	44,241	2,966	4,748	21,299	3,319	3,132
Aug.....	79,259	44,068	2,929	4,924	20,972	3,392	2,974
Sept.....	77,921	43,359	3,011	4,830	20,819	3,137	2,763
Oct.....	79,798	44,867	3,049	4,254	22,008	3,018	2,602
Nov. ⁴	79,222	44,602	3,223	4,056	21,776	2,951	2,614
Dec. ⁴	79,521	45,139	3,137	4,448	21,961	2,983	1,853

¹ Includes Bank for International Settlements, and European Funds through 1972.

² Includes countries in Oceania and Eastern Europe, and Western European dependencies in Latin America.

³ See note 9 to Table 5.

institutions of foreign countries, as reported by banks in the United States; foreign official holdings of marketable and nonmarketable U.S. Treasury securities with an original maturity of more than 1 year, except for nonmarketable notes issued to foreign official nonreserve agencies; and investments by foreign official reserve agencies in debt securities of U.S. Federally sponsored agencies and U.S. corporations.

NOTE.— Data represent short- and long-term liabilities to the official

7. SHORT-TERM LIABILITIES TO FOREIGNERS REPORTED BY BANKS IN THE UNITED STATES, BY TYPE

(Amounts outstanding; in millions of dollars)

End of period	To all foreigners							IMF gold investment ⁵	To nonmonetary international and regional organizations ⁶				
	Total ¹	Payable in dollars				Payable in foreign currencies	Total		Deposits		U.S. Treasury bills and certificates	Other short-term liab. ⁷	
		Total	Demand	Time ²	U.S. Treasury bills and certificates ³				Demand	Time ²			
1971.....	55,428	55,036	6,459	4,217	33,025	11,335	392	400	1,367	73	192	210	892
1972.....	60,696	60,200	8,290	5,603	31,850	14,457	496	.....	1,412	86	202	326	799
1973.....	69,074	68,477	11,310	6,882	31,886	18,399	597	.....	1,955	101	83	296	1,474
1974—Dec. ⁸	94,847 94,760	94,081 93,994	14,068 14,064	10,106 10,010	35,662 35,662	34,246 34,258	766 766	.....	3,171 3,171	139 139	111 111	497 497	2,424 2,424
1975—Jan.....	93,132	92,412	12,284	10,053	38,108	31,966	721	.....	3,921	123	111	1,234	2,453
Feb.....	94,065	93,332	12,135	10,202	40,428	30,567	733	.....	3,976	118	102	1,260	2,495
Mar.....	93,006	92,325	12,319	10,043	40,094	29,869	682	.....	3,496	189	116	777	2,413
Apr.....	94,103	93,362	11,691	10,390	40,424	30,857	742	.....	3,601	99	126	781	2,594
May.....	93,651	92,986	11,925	10,374	40,628	30,059	665	.....	3,853	115	133	1,994	1,612
June.....	92,490	91,906	12,595	10,536	38,265	30,458	584	.....	3,453	106	133	996	2,219
July.....	92,002	91,442	12,215	10,372	38,553	30,301	560	.....	4,115	146	134	2,518	1,317
Aug.....	93,515	92,953	12,215	10,804	38,518	31,416	562	.....	4,253	110	148	3,156	839
Sept.....	92,483	91,929	13,422	10,518	36,642	31,346	554	.....	4,895	107	127	3,008	1,389
Oct.....	91,935	91,300	12,160	10,583	37,749	30,807	635	.....	4,582	132	151	2,397	1,903
Nov. ⁹	95,337	94,697	12,815	10,354	37,297	34,231	640	.....	4,471	145	156	1,605	2,562
Dec. ⁹	93,801	93,202	13,714	10,658	37,436	31,394	599	.....	5,285	139	187	2,547	2,405

For notes see opposite page.

**7. SHORT-TERM LIABILITIES TO FOREIGNERS REPORTED BY BANKS
IN THE UNITED STATES, BY TYPE—Continued**

(Amounts outstanding; in millions of dollars)

End of period	Total to official, banks and other foreigners						To official institutions ⁹					
	Total	Payable in dollars				Payable in foreign currencies	Total	Payable in dollars				Payable in foreign currencies
		Deposits		U.S. Treasury bills and certificates ³	Other short-term liab. ⁴			Deposits		U.S. Treasury bills and certificates ³	Other short-term liab. ⁷	
		Demand	Time ²					Demand	Time ²			
1972.....	59,284	8,204	5,401	31,523	13,659	496	40,000	1,591	2,880	31,453	3,905	171
1973.....	67,119	11,209	6,799	31,590	16,925	597	43,923	2,125	3,911	31,511	6,248	127
1974—Dec. ⁸	91,676	13,928	9,995	35,165	31,822	766	53,057	2,951	4,257	34,656	11,066	127
	91,589	13,925	9,899	35,165	31,834	766	53,064	2,951	4,167	34,656	11,163	127
1975—Jan.....	89,211	12,161	9,942	36,874	29,513	721	51,832	2,185	4,201	36,531	8,916	.....
Feb.....	90,090	12,016	10,100	39,169	28,072	733	54,310	2,058	4,206	38,840	9,206	.....
Mar.....	89,511	12,130	9,927	39,316	27,456	682	53,696	2,323	4,203	39,015	8,154	.....
Apr.....	90,503	11,592	10,264	39,643	28,263	742	53,521	2,147	4,193	39,316	7,864	.....
May.....	89,797	11,811	10,241	38,634	28,448	665	52,395	2,175	4,331	38,372	7,517	.....
June.....	88,553	12,490	10,403	37,269	27,807	584	51,879	2,564	4,321	36,994	8,000	.....
July.....	87,887	12,070	10,238	36,035	28,984	560	50,318	2,492	4,098	35,803	7,125	.....
Aug.....	89,261	12,104	10,656	35,362	30,576	562	49,917	2,493	4,239	35,055	8,130	.....
Sept.....	87,588	13,315	10,391	33,634	29,694	554	48,075	2,452	3,987	33,284	8,352	.....
Oct.....	87,352	12,027	10,434	35,359	28,897	635	49,602	2,448	3,948	34,983	8,223	.....
Nov. ⁶	90,866	12,670	10,198	35,692	31,669	637	49,129	2,242	3,655	35,247	7,985	.....
Dec. ⁶	88,515	13,576	10,472	34,889	28,989	591	48,989	2,644	3,438	34,204	8,703	.....

End of period	To banks ¹⁰						To other foreigners					
	Total	Payable in dollars				Total	Payable in dollars				Total	
		Deposits		U.S. Treasury bills and certificates	Other short-term liab. ⁴		Deposits		U.S. Treasury bills and certificates	Other short-term liab. ⁷		
		Demand	Time ²				Demand	Time ²				
1972.....	19,284	14,340	4,658	405	5	9,272	4,618	1,955	2,116	65	481	325
1973.....	23,196	17,224	6,941	529	11	9,743	5,502	2,143	2,359	68	933	469
1974—Dec. ⁸	38,619	29,676	8,248	1,942	232	19,254	8,304	2,729	3,796	277	1,502	639
	38,525	29,441	8,244	1,936	232	19,029	8,445	2,729	3,796	277	1,643	639
1975—Jan.....	37,379	28,414	7,351	1,982	172	18,909	8,244	2,625	3,760	171	1,688	721
Feb.....	35,780	26,564	7,138	2,033	155	17,238	8,483	2,820	3,861	174	1,628	733
Mar.....	35,815	26,722	7,067	1,808	101	17,747	8,411	2,740	3,916	200	1,555	682
Apr.....	36,982	28,052	6,889	2,102	120	18,941	8,189	2,556	3,969	207	1,457	742
May.....	37,403	28,245	6,852	1,821	105	19,466	8,493	2,784	4,089	156	1,465	665
June.....	36,674	27,553	7,067	1,949	99	18,438	8,537	2,859	4,133	176	1,369	584
July.....	37,569	28,596	6,882	2,033	80	19,601	8,412	2,696	4,107	152	1,458	560
Aug.....	39,344	29,803	6,907	1,824	77	20,994	8,980	2,705	4,592	230	1,452	562
Sept.....	39,512	29,756	7,982	1,799	78	19,897	9,203	2,881	4,605	272	1,445	554
Oct.....	37,750	27,832	6,811	1,777	100	19,143	9,282	2,769	4,708	276	1,530	635
Nov. ⁶	41,737	31,574	7,589	1,694	135	22,156	9,527	2,839	4,850	311	1,528	637
Dec. ⁶	39,526	28,902	7,683	2,136	335	18,747	10,034	3,249	4,898	349	1,538	591

¹ Data exclude IMF holdings of dollars.
² Excludes negotiable time certificates of deposit, which are included in "Other short-term liabilities."
³ Includes nonmarketable certificates of indebtedness and Treasury bills issued to official institutions of foreign countries.
⁴ Includes liabilities of U.S. banks to their foreign branches, liabilities of U.S. agencies and branches of foreign banks to their head offices and foreign branches, bankers' acceptances, commercial paper, and negotiable time certificates of deposit.
⁵ U.S. Treasury bills and certificates obtained from proceeds of sales of gold by the IMF to the United States to acquire income-earning assets. Upon termination of investment, the same quantity of gold was reacquired by the IMF.
⁶ Principally the International Bank for Reconstruction and Development and the Inter-American and Asian Development Banks.
⁷ Includes difference between cost value and face value of securities in IMF gold investment account.
⁸ Principally bankers' acceptances, commercial paper, and negotiable time certificates of deposit.

⁸ Data on the 2 lines shown for this date differ because of changes in reporting coverage. Figures on the first line are comparable in coverage with those shown for the preceding date; figures on the second line are comparable with those shown for the following date.
⁹ Foreign central banks and foreign central govts. and their agencies, Bank for International Settlements, and European Fund through Dec. 1972.
¹⁰ Excludes central banks, which are included in "Official institutions."
 Note:—"Short term" obligations are those payable on demand or having an original maturity of 1 year or less. For data on long-term liabilities reported by banks, see Table 9. Data exclude International Monetary Fund holdings of dollars; these obligations to the IMF constitute contingent liabilities, since they represent essentially the amount of dollars available for drawings from the IMF by other member countries. Data exclude also U.S. Treasury letters of credit and nonnegotiable, noninterest-bearing special U.S. notes held by the Inter-American Development Bank and the International Development Association.

8. SHORT-TERM LIABILITIES TO FOREIGNERS REPORTED BY BANKS IN THE UNITED STATES, BY COUNTRY—Continued

(End of period. Amounts outstanding; in millions of dollars)

Supplementary data⁷

Area and country	1973		1974		1975	Area and country	1973		1974		1975
	Apr.	Dec.	Apr.	Dec.	Apr.		Apr.	Dec.	Apr.	Dec.	Apr.
Other Western Europe:						Other Asia—Cont.:					
Cyprus.....	9	19	10	7	17	Cambodia.....	3	2	4	4	
Iceland.....	12	8	11	21	20	Jordan.....	4	6	6	22	30
Ireland, Rep. of.....	22	62	53	29	29	Laos.....	3	3	3	3	5
Other Latin American republics:						Lebanon.....	55	62	68	126	180
Bolivia.....	65	68	102	96	93	Malaysia.....	59	58	40	63	92
Costa Rica.....	75	86	88	117	120	Pakistan.....	93	105	108	91	118
Dominican Republic.....	104	118	137	127	214	Singapore.....	53	141	165	245	215
Ecuador.....	109	92	90	122	157	Sri Lanka (Ceylon).....	6	13	13	14	13
El Salvador.....	86	90	129	129	144	Vietnam.....	98	88	98	126	70
Guatemala.....	127	156	245	214	255	Other Africa:					
Haiti.....	25	21	28	35	34	Ethiopia (incl. Eritrea).....	75	79	118	95	76
Honduras.....	64	56	71	88	92	Ghana.....	28	20	22	18	13
Jamaica.....	32	39	52	69	62	Kenya.....	19	23	20	31	32
Nicaragua.....	79	99	119	127	125	Liberia.....	31	42	29	39	33
Paraguay.....	26	29	40	46	38	Southern Rhodesia.....	1	2	1	2	3
Trinidad and Tobago.....	17	17	21	107		Sudan.....	3	3	2	4	14
Other Latin America:						Tanzania.....	16	12	12	11	21
Bermuda.....	127	242	201	107	100	Tunisia.....	11	7	17	19	23
British West Indies.....	100	109	354	449	627	Uganda.....	19	6	11	13	
Other Asia:						Zambia.....	37	22	66	22	18
Afghanistan.....	19	22	11	18	19	All other:					
Burma.....	17	12	42	65		New Zealand.....	34	39	33	47	36

¹ Data in the 2 columns shown for this date differ because of changes in reporting coverage. Figures in the first column are comparable in coverage with those for the preceding date; figures in the second column are comparable with those shown for the following date.

² Includes Bank for International Settlements.

³ Comprises Bahrain, Iran, Iraq, Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).

⁴ Comprises Algeria, Gabon, Libya, and Nigeria.

⁵ Data exclude holdings of dollars of the International Monetary Fund.

⁶ Asian, African, and European regional organizations, except BIS, which is included in "Europe."

⁷ Represent a partial breakdown of the amounts shown in the other categories (except "Other Eastern Europe").

9. LONG-TERM LIABILITIES TO FOREIGNERS REPORTED BY BANKS IN THE UNITED STATES

(Amounts outstanding; in millions of dollars)

End of period	Total	To intl. and regional	To foreign countries			Country or area							
			Total	Official institutions	Banks ¹	Other foreigners	Germany	United Kingdom	Total Europe	Total Latin America	Middle East ²	Other Asia ³	All other countries
1972.....	1,018	580	439	93	259	87	165	63	260	136		33	10
1973.....	1,462	761	700	310	291	100	159	66	470	132		83	16
1974—Dec.....	1,285	822	464	124	261	79	146	43	227	115	94	8	20
1975—Jan.....	1,406	846	560	223	266	71	144	58	218	118	189	11	21
Feb.....	1,441	776	666	336	264	66	141	57	211	119	304	9	21
Mar.....	1,548	800	748	426	255	67	131	57	202	120	394	9	21
Apr.....	1,414	626	788	466	253	68	129	57	205	121	429	10	22
May.....	1,450	585	865	548	248	69	123	57	201	121	514	5	22
June.....	1,411	518	893	576	247	70	120	59	197	121	544	6	23
July.....	1,399	438	960	641	242	77	121	61	201	121	609	7	24
Aug.....	1,352	378	974	651	243	81	120	61	202	123	619	6	23
Sept.....	1,484	401	1,083	763	241	79	118	61	201	121	731	7	23
Oct.....	1,385	311	1,074	748	241	83	118	61	206	126	712	6	24
Nov. ^a	1,391	297	1,093	749	261	83	115	61	206	147	712	6	24
Dec. ^b	1,513	415	1,096	781	215	100	90	61	182	140	744	8	24

¹ Excludes central banks, which are included with "Official institutions."

² Comprises oil-exporting countries as follows: Bahrain, Iran, Iraq,

Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).

³ Until Dec. 1974 includes Middle East oil-exporting countries.

10. ESTIMATED FOREIGN HOLDINGS OF MARKETABLE U.S. TREASURY BONDS AND NOTES

(End of period; in millions of dollars)

Area and country	1974		1975										
	Dec.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov. ¹	Dec. ²
Europe:													
Belgium-Luxembourg.....	10	11	12	14	14	14	14	14	14	14	14	13	13
Germany.....	9	9	9	208	209	209	209	209	210	217	216	216	215
Sweden.....	251	252	252	252	252	251	252	252	278	275	275	275	276
Switzerland.....	30	31	30	29	32	34	37	37	41	44	54	58	55
United Kingdom.....	493	529	578	599	611	564	522	536	520	501	441	414	363
Other Western Europe.....	788	780	774	779	795	797	97	98	102	114	152	152	117
Eastern Europe.....	5	5	5	5	5	5	5	5	5	5	5	4	4
Total.....	885	916	959	1,186	1,217	1,174	1,135	1,151	1,169	1,170	1,157	1,134	1,044
Canada.....	713	697	584	588	460	412	412	408	406	404	399	400	393
Latin America:													
Latin American republics.....	12	11	11	11	11	11	13	13	13	13	13	33	33
Netherlands Antilles and Surinam..	83	82	142	130	125	118	134	178	149	149	158	160	161
Other Latin America.....	5	6	6	5	4	4	5	5	5	5	6	6	6
Total.....	100	99	159	147	140	133	152	196	167	168	177	199	200
Asia:													
Japan.....	3,498	3,498	3,496	3,496	3,496	3,496	3,496	3,496	3,496	3,502	3,520	3,269	3,271
Other Asia.....	212	325	541	1,071	1,121	1,291	1,397	1,418	1,498	1,648	1,798	1,849	2,000
Total.....	3,709	3,822	4,037	4,567	4,617	4,787	4,893	4,914	4,994	5,149	5,319	5,118	5,271
Africa.....	151	151	151	151	161	181	181	201	211	261	311	311	321
All other.....													
Total foreign countries.....	5,557	5,685	5,889	6,639	6,596	6,687	6,773	6,870	6,945	7,153	7,362	7,161	7,229
International and regional:													
International.....	97	215	226	627	419	342	29	128	66	52	324	94	357
Latin American regional.....	53	53	51	71	69	57	44	40	35	35	35	29	29
Total.....	150	268	277	699	488	399	74	169	101	87	359	124	386
Grand total.....	5,708	5,953	6,167	7,337	7,084	7,087	6,847	7,039	7,048	7,240	7,721	7,285	7,615

NOTE.—Data represent estimated official and private holdings of marketable U.S. Treasury securities with an original maturity of more than 1 year, and are based on a benchmark survey of holdings as of Jan. 31, 1971, and monthly transactions reports (see Table 14).

11. SHORT-TERM CLAIMS ON FOREIGNERS REPORTED BY BANKS IN THE UNITED STATES, BY TYPE

(Amounts outstanding; in millions of dollars)

End of period	Total	Payable in dollars							Payable in foreign currencies				
		Total	Loans to —			Collections outstanding	Acceptances made for acct. of foreigners	Other	Total	Deposits with foreigners	Foreign govt. securities, coml. and finance paper	Other	
			Total	Official institutions	Banks ¹								Others ²
1971.....	13,272	12,377	3,969	231	2,080	1,658	2,475	4,254	1,679	895	548	173	174
1972 ³	15,471	14,625	5,674	163	2,975	2,535	3,269	3,204	2,478	846	441	223	182
1973.....	15,676	14,830	5,671	163	2,970	2,538	3,276	3,226	2,657	846	441	223	182
1973.....	20,723	20,061	7,660	284	4,538	2,838	4,307	4,160	3,935	662	428	119	115
1974—Dec.....	39,030	37,835	11,301	381	7,342	3,579	5,637	11,237	9,659	1,195	668	289	238
1975—Jan.....	39,074	37,800	10,207	361	6,289	3,557	5,565	11,062	10,966	1,274	719	351	204
Feb.....	39,863	38,689	10,288	379	6,384	3,525	5,346	11,127	11,927	1,175	609	336	229
Mar.....	42,274	41,127	9,606	310	5,659	3,637	5,418	11,341	14,762	1,147	626	290	231
Apr.....	42,748	41,646	10,637	362	6,494	3,780	5,342	11,441	14,226	1,102	619	241	242
May.....	45,831	44,775	11,839	366	7,622	3,852	5,537	10,959	16,440	1,056	478	301	277
June.....	45,705	44,492	11,344	494	6,793	4,057	5,345	10,639	17,165	1,212	591	335	286
July.....	45,537	44,362	11,700	572	6,835	4,292	5,383	10,204	17,076	1,175	608	296	271
Aug.....	45,439	44,291	13,082	626	7,960	4,497	5,314	9,977	15,917	1,148	610	240	298
Sept.....	45,564	44,433	12,706	572	7,520	4,614	5,314	10,071	16,342	1,130	576	236	319
Oct.....	47,697	46,380	12,632	622	7,483	4,517	5,465	10,134	18,160	1,306	734	231	341
Nov. ¹	48,051	46,770	13,056	670	7,913	4,473	5,361	10,610	17,743	1,261	625	340	316
Dec. ²	49,684	48,397	13,387	592	7,790	5,005	5,467	11,124	18,420	1,287	611	301	376

¹ Excludes central banks which are included with "Official institutions."² Includes international and regional organizations.³ Data on the 2 lines shown for this date differ because of changes

in reporting coverage. Figures on the first line are comparable in coverage with those shown for the preceding date; figures on the second line are comparable with those shown for the following date.

13. LONG-TERM CLAIMS ON FOREIGNERS REPORTED BY BANKS IN THE UNITED STATES

(Amounts outstanding; in millions of dollars)

End of period	Total	Type						Country or area							
		Payable in dollars						Payable in foreign currencies	Total Europe	Canada	Total Latin America	Japan	Middle East ³	Other Asia ⁴	All other countries ²
		Total	Loans to:			Other long-term claims									
Official institutions	Banks ¹		Other foreigners ²												
1972.....	5,063	4,588	844	430	3,314	435	40	853	406	2,020	353	.....	918	514
1973.....	5,996	5,446	1,160	591	3,694	478	72	1,272	490	2,116	251	.....	1,331	536
1974- Dec.....	7,171	6,482	1,333	931	4,219	609	80	1,907	501	2,602	258	384	977	542	
1975- Jan.....	7,284	6,631	1,370	972	4,289	583	69	1,992	490	2,603	248	373	1,019	560	
Feb.....	7,480	6,799	1,378	1,035	4,386	611	69	2,096	500	2,675	248	388	972	601	
Mar.....	7,569	6,900	1,399	1,063	4,438	598	70	2,126	500	2,695	247	385	1,024	592	
Apr.....	7,598	6,915	1,239	1,110	4,566	605	78	2,188	505	2,786	242	247	1,002	630	
May.....	7,885	7,194	1,282	1,192	4,720	610	81	2,325	491	2,851	254	242	1,042	679	
June.....	7,930	7,118	1,269	1,204	4,645	719	92	2,285	461	2,841	264	241	1,135	684	
July.....	8,221	7,339	1,286	1,290	4,763	792	90	2,344	471	2,985	270	241	1,204	707	
Aug.....	8,257	7,386	1,276	1,336	4,774	787	85	2,387	438	3,003	259	237	1,204	728	
Sept.....	8,539	7,637	1,345	1,364	4,929	809	93	2,426	508	3,132	265	237	1,195	775	
Oct.....	8,860	7,907	1,266	1,516	5,125	840	114	2,534	595	3,168	292	222	1,214	835	
Nov.....	9,071	8,050	1,279	1,564	5,206	903	118	2,529	569	3,281	293	249	1,219	931	
Dec.....	9,405	8,367	1,360	1,709	5,298	921	116	2,663	542	3,456	312	220	1,245	967	

¹ Excludes central banks, which are included with "Official institutions."

² Includes international and regional organizations.

³ Comprises Middle East oil-exporting countries as follows: Bahrain,

Iran, Iraq, Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).

⁴ Until Dec. 1974 includes Middle East oil-exporting countries.

14. PURCHASES AND SALES BY FOREIGNERS OF LONG-TERM SECURITIES, BY TYPE

(In millions of dollars)

Period	Marketable U.S. Treas. bonds and notes ¹						U.S. corporate securities ^{2,3}		Foreign bonds ³			Foreign stocks ³			
	Net purchases or sales (-)						Purchases	Sales	Net purchases or sales (-)	Purchases	Sales	Net purchases or sales (-)	Purchases	Sales	Net purchases or sales (-)
	Total	Intl. and regional	Foreign												
		Total ⁴	Official	Other											
1973.....	305	-165	470	465	6	18,574	13,810	4,764	1,474	2,467	-993	1,729	1,554	176	
1974.....	-472	101	-573	-642	69	16,183	14,677	1,506	1,045	3,284	-2,240	1,907	1,721	185	
1975-Jan.-Dec. ^p	1,908	236	1,672	1,441	230	20,309	15,202	5,107	2,388	8,717	-6,329	1,538	1,719	-182	
1974-Dec.....	156	-15	171	153	17	1,101	1,246	-145	101	524	-423	117	87	30	
1975-Jan.....	245	118	127	118	9	1,246	913	333	131	1,207	-1,076	147	156	-9	
Feb.....	214	9	205	102	102	1,699	1,445	254	118	554	-436	134	173	-39	
Mar.....	1,171	421	749	724	25	1,760	1,155	604	197	647	-450	148	159	-11	
Apr.....	-254	-210	-43	-62	20	1,640	1,397	243	167	341	-174	155	141	14	
May.....	3	-89	92	123	-31	1,846	1,679	167	172	345	-173	145	157	-12	
June.....	-240	-326	86	56	31	1,754	1,332	422	215	855	-640	129	143	-15	
July.....	192	95	96	41	56	2,251	1,278	973	315	1,011	-696	109	119	-10	
Aug.....	9	-67	77	117	-40	1,421	1,338	82	158	353	-195	89	256	167	
Sept.....	192	-14	206	175	31	1,257	1,124	133	194	287	-93	91	79	11	
Oct.....	481	272	209	173	37	2,023	1,362	662	195	678	-484	137	161	-24	
Nov.....	-435	-235	-201	-171	-30	1,605	1,231	374	248	991	-743	107	78	29	
Dec.....	330	262	68	47	21	1,808	947	860	282	1,449	-1,167	148	97	51	

¹ Excludes nonmarketable U.S. Treasury bonds and notes issued to official institutions of foreign countries.

² Includes State and local gov't. securities, and securities of U.S. Gov't. agencies and corporations. Also includes issues of new debt securities sold abroad by U.S. corporations organized to finance direct investments abroad.

³ Includes transactions of international and regional organizations.

⁴ Includes transactions (in millions of dollars) of oil-exporting countries in Middle East and Africa as shown in the tabulation in the opposite column:

1975	Middle East	Africa
Jan.-Dec. ^p	1,698	170
Jan.	100	.....
Feb.	209	.....
Mar.	525	.....
Apr.	50	10
May	175	20
June	106	.....
July	1	20
Aug.	80	10
Sept.	150	50
Oct.	150	50
Nov. ^p	51	.....
Dec. ^p	101	10

15. NET PURCHASES OR SALES BY FOREIGNERS OF U.S. CORPORATE STOCKS, BY COUNTRY

(In millions of dollars)

Period	Pur- chases	Sales	Net pur- chases or sales ()	France	Ger- many	Nether- lands	Switzer- land	United King- dom	Total Europe	Canada	Total America Latin	Middle East ¹	Other Asia ²	Other ³
1973.....	12,767	9,978	2,790	439	2	339	686	366	2,104	99	4		577	5
1974.....	7,634	7,095	540	203	39	330	36	377	281	6	33		288	10
1975 Jan.-Dec. ^a	15,036	10,600	4,435	262	250	359	897	569	2,464	356	7	1,440	140	39
1974 Dec.....	450	429	21	13	13	20	10	76	30	14	10		27	*
1975 Jan.....	748	554	193	36	554	17	8	42	111	12	15	86	3	2
Feb.....	1,420	891	529	21	25	14	115	147	331	20	13	153	4	15
Mar.....	1,152	913	240	12	15	40	39	38	150	15	5	85	6	*
Apr.....	1,318	1,058	259	15	23	26	44	54	136	5	2	119	2	5
May.....	1,527	1,149	378	6	4	7	100	59	193	36	1	113	36	2
June.....	1,321	1,063	258	32	1	19	71	36	152	21	8	87	9	19
July.....	1,669	1,080	589	55	31	80	139	75	396	20	13	153	2	6
Aug.....	1,153	712	441	52	7	22	83	38	302	21	6	82	26	16
Sept.....	882	642	240	10	7	17	64	7	123	20	15	72	32	8
Oct.....	1,407	1,042	365	16	7	17	36	48	142	59	7	130	21	6
Nov.....	1,114	809	304	22	40	5	42	44	132	36	1	122	12	4
Dec.....	1,325	686	639	28	40	64	123	32	297	102	9	238	13	2

¹ Comprises Middle East oil-exporting countries as follows: Bahrain, Iran, Iraq, Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).

² Until 1975 includes Middle East oil-exporting countries.

³ Includes international and regional organizations.

16. NET PURCHASES OR SALES BY FOREIGNERS OF U.S. CORPORATE BONDS, BY COUNTRY

(In millions of dollars)

Period	Total	France	Ger- many	Nether- lands	Switzer- land	United Kingdom	Total Europe	Canada	Total Latin America	Middle East ¹	Other Asia ²	Total Africa	Other countries	Intl. and regional
1973.....	1,948	201	33	19	307	275	1,204	49	44		588	*	10	52
1974.....	993	96	27	183	96	329	672	50	43		632	8	10	456
1975 Jan.-Dec. ^a	672	82	9	16	117	80	117	127	30	1,426	42	5	*	993
1974 Dec.....	166	1	*	4	1	64	66	4	17		93	*	*	337
1975 Jan.....	140	2	3	*	6	59	94	14	151	1	*	*	*	120
Feb.....	275	4	3	*	3	91	87	16	35	1	*	*	1	241
Mar.....	365	1	4	1	10	23	32	4	341	19	*	*	*	10
Apr.....	16	1	2	26	35	99	100	5	80	1	*	*	*	6
May.....	212	3	1	7	81	47	72	7	81	11	*	*	*	218
June.....	164	9	7	8	5	32	58	4	65	1	*	*	*	38
July.....	384	27	16	6	35	80	183	33	179	4	*	*	*	17
Aug.....	358	13	3	18	6	69	73	6	1	1	*	*	*	292
Sept.....	107	13	6	25	7	121	19	5	82	7	*	*	*	11
Oct.....	296	31	50	2	12	89	51	38	11	209	4	3	*	162
Nov.....	69	31	8	17	9	41	25	6	75	4	1	*	*	11
Dec.....	221	2	3	3	8	56	74	6	6	130	12	1	*	16

¹ See note 1 to Table 15.
² See note 2 to Table 15.

NOTE.—Statistics include State and local govt. securities, and securities of U.S. Govt. agencies and corporations. Also includes issues of new debt securities sold abroad by U.S. corporations organized to finance direct investments abroad.

17. NET PURCHASES OR SALES BY FOREIGNERS OF LONG-TERM FOREIGN SECURITIES, BY AREA

(In millions of dollars)

Period	Total	Intl. and regional	Total foreign countries	Europe	Canada	Latin America	Asia	Africa	Other countries
1973.....	-818	139	-957	-141	-569	-120	-168	3	37
1974.....	-2,054	-60	1,995	546	-1,529	-93	144	7	22
1975 Jan.-Dec. ^a	-6,459	-2,192	-4,267	-47	3,155	-306	-619	15	-154
1974 Dec.....	-393	-95	-298	27	-190	-25	-67	12	*
1975 Jan.....	-1,085	572	-514	41	-405	-28	-60	20	*
Feb.....	-475	-147	-328	19	-159	-97	-2	*	*
Mar.....	-462	-106	-356	-66	-175	-3	-112	2	1
Apr.....	-160	-57	-103	-57	-6	17	-59	*	2
May.....	-185	31	-216	39	-168	*	-88	-2	2
June.....	-655	*	-655	-22	-478	*	-30	2	-127
July.....	-706	475	-231	26	-116	-25	-69	*	4
Aug.....	-362	-21	-341	24	-204	-164	1	1	2
Sept.....	-82	18	-100	-19	-131	25	24	-1	1
Oct.....	-508	5	-513	48	-460	48	56	-3	6
Nov.....	714	62	-652	-27	584	6	3	-2	-48
Dec.....	1,116	-839	-277	80	-287	9	-78	-1	1

18. FOREIGN CREDIT AND DEBIT BALANCES IN BROKERAGE ACCOUNTS

(Amounts outstanding; in millions of dollars)

End of period	Credit balances (due to foreigners)	Debit balances (due from foreigners)
1973—Mar.....	310	364
June.....	316	243
Sept.....	290	255
Dec.....	333	231
1974—Mar.....	383	225
June.....	354	241
Sept.....	298	178
Dec.....	293	194
1975—Mar.....	349	209
June.....	380	233
Sept.....	258	343

NOTE.—Data represent the money credit balances and money debit balances appearing on the books of reporting brokers and dealers in the United States, in accounts of foreigners with them, and in their accounts carried by foreigners.

20. DEPOSITS, U.S. TREAS. SECURITIES, AND GOLD HELD AT F.R. BANKS FOR FOREIGN OFFICIAL ACCOUNT

(In millions of dollars)

End of period	Deposits	Assets in custody	
		U.S. Treas. securities ¹	Earmarked gold
1972.....	325	50,934	215,530
1973.....	251	52,070	217,068
1974.....	418	55,600	16,838
1975—Jan.....	391	58,001	16,837
Feb.....	409	60,864	16,818
Mar.....	402	60,729	16,818
Apr.....	270	60,618	16,818
May.....	310	61,539	16,818
June.....	373	61,406	16,803
July.....	369	60,999	16,803
Aug.....	342	60,120	16,803
Sept.....	324	58,420	16,795
Oct.....	297	60,307	16,751
Nov.....	346	60,512	16,745
Dec.....	352	60,019	16,745
1976—Jan.....	294	61,796	16,669

¹ Marketable U.S. Treasury bills, certificates of indebtedness, notes, and bonds and nonmarketable U.S. Treasury securities payable in dollars and in foreign currencies.

² The value of earmarked gold increased because of the changes in par value of the U.S. dollar in May 1972, and in Oct. 1973.

NOTE: - Excludes deposits and U.S. Treasury securities held for international and regional organizations. Earmarked gold is gold held for foreign and international accounts and is not included in the gold stock of the United States.

21. SHORT-TERM LIQUID CLAIMS ON FOREIGNERS REPORTED BY NONBANKING CONCERNS

(Amounts outstanding; in millions of dollars)

End of period	Total	Payable in dollars		Payable in foreign currencies		United Kingdom	Canada
		Deposits	Short-term investments ¹	Deposits	Short-term investments ¹		
1971.....	1,507	1,078	127	234	68	580	443
1972.....	{ 1,965	1,446	169	307	42	702	485
	{ 2,374	1,910	55	340	68	911	536
1973.....	3,162	2,588	37	427	109	1,118	770
1974—Nov.....	2,998	2,380	15	326	277	1,285	941
Dec.....	3,311	2,582	56	412	261	1,350	951
1975—Jan.....	3,275	2,521	50	359	345	1,145	1,117
Feb.....	3,376	2,515	52	403	406	1,088	1,136
Mar.....	3,283	2,434	67	395	388	1,064	1,134
Apr.....	3,368	2,458	48	314	550	1,065	1,279
May.....	3,188	2,220	47	393	527	908	1,240
June.....	3,138	2,241	95	369	433	974	1,128
July.....	3,221	2,278	118	420	405	904	1,109
Aug.....	3,438	2,334	129	453	522	1,017	1,309
Sept.....	3,602	2,522	125	456	499	1,104	1,252
Oct.....	3,411	2,581	179	410	241	1,178	1,127
Nov.....	3,543	2,571	266	442	264	1,098	1,291

¹ Negotiable and other readily transferable foreign obligations payable on demand or having a contractual maturity of not more than 1 year from the date on which the obligation was incurred by the foreigner.

² Data on the 2 lines for this date differ because of changes in reporting coverage. Figures on the first line are comparable in coverage with those shown for the preceding date; figures on the second line are comparable with those shown for the following date.

NOTE: Data represent the liquid assets abroad of large nonbanking concerns in the United States. They are a portion of the total claims on foreigners reported by nonbanking concerns in the United States and are included in the figures shown in Table 22.

22. SHORT-TERM LIABILITIES TO AND CLAIMS ON FOREIGNERS REPORTED BY NONBANKING CONCERNS, BY TYPE

(Amount outstanding; in millions of dollars)

End of period	Liabilities			Claims			
	Total	Payable in dollars	Payable in foreign currencies	Total	Payable in dollars	Payable in foreign currencies	
						Deposits with banks abroad in reporter's name	Other
1972—Mar.....	2,844	2,407	437	5,173	4,557	317	300
June.....	2,925	2,452	472	5,326	4,685	374	268
Sept.....	2,933	2,435	498	5,487	4,833	426	228
Dec. 1.....	{ 3,119	2,635	484	5,721	5,074	410	237
	{ 3,397	2,928	469	6,304	5,645	393	267
1973—Mar.....	3,308	2,836	472	7,019	6,150	456	414
June.....	3,283	2,760	523	7,292	6,451	493	349
Sept.....	3,567	2,919	648	7,627	6,701	528	399
Dec.....	3,964	3,257	707	8,463	7,553	485	425
1974—Mar.....	4,373	3,564	809	10,458	9,525	400	533
June.....	5,101	4,158	943	11,022	10,104	420	498
Sept.....	5,567	4,634	933	10,681	9,720	419	543
Dec.....	5,769	4,855	914	11,233	10,190	455	587
1975—Mar.....	5,734	4,868	866	10,878	9,744	441	692
June.....	5,746	4,922	824	10,827	9,546	466	815
Sept.....	5,804	4,967	837	11,845	10,505	507	832

¹ Data on the 2 lines shown for this date differ because of changes in reporting coverage. Figures on the first line are comparable with those shown for the

preceding date; figures on the second line are comparable with those shown for the following date.

23. SHORT-TERM LIABILITIES TO AND CLAIMS ON FOREIGNERS REPORTED BY NONBANKING CONCERNS

(End of period. Amounts outstanding; in millions of dollars)

Area and country	Liabilities to foreigners					Claims on foreigners				
	1974		1975			1974		1975		
	Sept.	Dec.	Mar.	June	Sept. ^a	Sept.	Dec.	Mar.	June	Sept. ^b
Europe:										
Austria.....	18	20	26	22	18	15	26	15	13	15
Belgium-Luxembourg.....	501	516	474	338	332	114	128	137	132	131
Denmark.....	22	24	23	14	8	25	42	35	22	24
Finland.....	12	16	16	12	14	91	120	77	87	114
France.....	157	202	151	138	149	461	430	328	287	311
Germany.....	240	313	350	291	275	326	339	276	346	319
Greece.....	28	39	25	27	21	69	65	59	69	56
Italy.....	129	125	109	110	156	413	397	309	300	380
Netherlands.....	120	117	121	141	153	144	148	157	135	139
Norway.....	10	9	9	8	13	32	36	35	41	48
Portugal.....	20	19	13	13	13	69	81	42	32	39
Spain.....	46	56	54	59	74	414	369	359	324	315
Sweden.....	40	38	32	30	47	97	89	66	74	100
Switzerland.....	106	140	157	168	167	154	136	86	113	220
Turkey.....	20	8	12	14	22	24	26	33	28	31
United Kingdom.....	1,408	1,222	1,110	1,006	895	1,763	1,853	1,642	1,542	1,769
Yugoslavia.....	17	40	52	45	60	23	22	33	32	24
Other Western Europe.....	7	5	5	4	5	21	21	23	16	19
Eastern Europe.....	80	70	54	49	38	90	142	114	153	170
Total.....	2,981	2,979	2,794	2,487	2,461	4,344	4,469	3,825	3,748	4,225
Canada.....	296	298	258	274	286	1,571	1,610	1,860	1,950	2,104
Latin America:										
Argentina.....	28	36	31	30	28	59	69	76	65	53
Bahamas.....	325	281	299	267	190	518	594	615	631	685
Brazil.....	160	118	121	127	116	419	461	376	347	384
Chile.....	14	22	23	15	13	124	106	69	57	41
Colombia.....	13	14	11	11	14	49	51	51	47	46
Cuba.....	*	*	*	*	*	1	1	1	1	1
Mexico.....	64	63	72	74	84	287	297	325	305	299
Panama.....	21	28	18	27	19	114	132	110	128	103
Peru.....	15	14	18	16	3	40	44	46	50	48
Uruguay.....	2	2	3	3	2	6	5	15	5	5
Venezuela.....	53	49	39	54	54	100	190	180	166	151
Other L.A. republics.....	63	83	67	67	75	182	193	195	179	163
Neth. Antilles and Surinam.....	8	24	48	54	72	14	20	16	13	13
Other Latin America.....	50	81	114	125	115	169	147	196	159	192
Total.....	818	816	862	859	801	2,169	2,308	2,271	2,152	2,183
Asia:										
China, People's Republic of (China Mainland).....	23	17	8	6	2	8	17	19	32	45
China, Rep. of (Taiwan).....	72	93	102	100	101	127	137	121	125	355
Hong Kong.....	18	19	19	30	29	64	63	83	85	84
India.....	10	7	10	21	21	37	37	32	39	48
Indonesia.....	38	60	63	87	105	81	85	110	142	129
Israel.....	40	50	62	62	45	53	44	46	60	63
Japan.....	352	348	327	273	278	1,158	1,218	1,307	1,226	1,234
Korea.....	66	75	47	43	63	123	201	165	178	207
Philippines.....	28	25	19	17	14	108	93	82	91	91
Thailand.....	10	10	9	6	8	23	24	30	25	21
Other Asia.....	431	536	645	845	908	311	387	398	470	535
Total.....	1,087	1,239	1,312	1,491	1,575	2,093	2,307	2,392	2,472	2,814
Africa:										
Egypt.....	6	3	5	34	34	16	15	24	15	16
South Africa.....	35	43	54	65	79	90	101	104	104	79
Zaire.....	17	18	17	9	9	13	24	18	17	22
Other Africa.....	114	129	142	215	220	205	234	242	227	273
Total.....	172	193	217	323	341	325	374	387	364	391
Other countries:										
Australia.....	57	56	60	37	52	134	116	97	101	80
All other.....	32	30	31	18	21	44	49	45	39	50
Total.....	89	86	91	55	73	178	165	141	139	128
International and regional.....	125	158	201	257	267	1	*	1	1	.....
Grand total.....	5,567	5,769	5,734	5,746	5,804	10,681	11,233	10,878	10,827	11,845

NOTE.—Reported by exporters, importers, and industrial and commercial concerns and other nonbanking institutions in the United States.

Data exclude claims held through U.S. banks, and intercompany accounts between U.S. companies and their foreign affiliates.

24. LONG-TERM LIABILITIES TO AND CLAIMS ON FOREIGNERS REPORTED BY NONBANKING CONCERNS

(Amounts outstanding; in millions of dollars)

End of period	Total liabilities	Claims										
		Total	Country or area									
			United Kingdom	Other Europe	Canada	Brazil	Mexico	Other Latin America	Japan	Other Asia	Africa	All other
1971—Sept.....	2,939	3,019	135	672	765	178	60	597	133	319	85	75
Dec. ¹	3,159	3,118	128	705	761	174	60	652	141	327	86	85
	3,138	3,068	128	704	717	174	60	653	136	325	86	84
1972—June.....	3,300	3,206	108	712	748	188	61	671	161	377	86	93
Sept.....	3,448	3,187	128	695	757	177	63	662	132	390	89	96
Dec. ¹	3,540	3,312	163	715	775	184	60	658	156	406	87	109
	3,600	3,284	191	745	759	187	64	703	133	378	86	38
1973—Mar.....	3,777	3,421	156	802	775	165	63	796	123	393	105	45
June.....	3,779	3,472	180	805	782	146	65	825	124	390	108	48
Sept.....	3,993	3,632	216	822	800	147	73	832	134	449	108	51
Dec.....	3,878	3,693	290	761	854	145	79	824	122	450	115	53
1974—Mar.....	3,827	3,814	369	737	888	194	81	800	118	448	119	61
June.....	3,524	3,809	363	696	907	184	138	742	117	477	122	61
Sept.....	3,356	3,932	370	702	943	181	145	776	114	523	118	59
Dec.....	3,707	4,114	364	640	977	187	143	1,018	107	505	121	54
1975—Mar.....	3,954	4,128	340	652	1,020	182	160	961	102	527	130	54
June.....	4,068	4,063	299	632	1,018	182	154	939	98	536	138	68
Sept.....	4,014	4,206	362	618	1,037	177	222	895	95	586	146	67

¹ Data on the 2 lines shown for this data differ because of changes in reporting coverage. Figures on the first line are comparable with those shown for the preceding date; figures on the second line are comparable with those shown for the following date.

25. OPEN MARKET RATES

(Per cent per annum)

Month	Canada		United Kingdom			France	Germany, Fed. Rep. of		Netherlands		Switzerland	
	Treasury bills, 3 months ¹	Day-to-day money ²	Prime bank bills, 3 months	Treasury bills, 3 months	Day-to-day money	Clearing banks' deposit rates	Day-to-day money ³	Treasury bills, 60-90 days ⁴	Day-to-day money ⁵	Treasury bills, 3 months	Day-to-day money	Private discount rate
1973.....	5.43	5.27	10.45	9.40	8.27	7.96	8.92	6.40	10.18	4.07	4.94	5.09
1974.....	7.63	7.69	12.99	11.36	9.85	9.48	12.87	6.06	8.76	6.90	8.21	6.67
1975.....	7.36	7.34	10.57	10.16	10.13	7.23	7.89	3.51	4.23	4.41	3.65	6.25
1975—Jan.....	6.65	6.82	11.93	10.59	8.40	9.30	11.20	5.13	7.54	6.60	6.18	7.00
Feb.....	6.34	6.88	11.34	9.88	7.72	9.50	9.91	3.88	4.04	6.56	7.33	7.00
Mar.....	6.29	6.73	10.11	9.49	7.53	8.22	9.06	3.38	4.87	5.94	5.87	7.00
Apr.....	6.59	6.68	9.41	9.26	7.50	7.09	8.34	3.38	4.62	5.16	4.13	6.50
May.....	6.89	6.88	10.00	9.47	7.81	6.25	7.56	3.38	5.32	3.64	1.98	6.50
June.....	6.96	6.88	9.72	9.43	7.00	6.25	7.31	3.38	4.91	2.76	1.37	6.50
July.....	7.22	7.17	9.86	9.71	7.34	6.25	7.25	3.38	3.98	2.98	1.99	6.50
Aug.....	7.72	7.42	10.59	10.43	8.59	6.43	7.16	3.38	1.93	2.89	1.51	6.00
Sept.....	8.37	7.74	10.43	10.36	9.40	6.50	6.91	3.38	4.25	2.60	.94	5.50
Oct.....	8.28	7.92	11.38	11.42	9.88	6.93	6.53	3.13	3.27	4.22	4.35	5.50
Nov.....	8.44	8.29	11.21	11.10	11.34	7.00	6.74	3.13	3.36	4.67	4.19	5.50
Dec.....	8.59	8.66	10.88	10.82	9.61	7.00	6.42	3.13	3.84	4.88	4.34	5.50
1976—Jan.....	8.59	8.75	.....	9.87	.....	.....	6.38	.....	3.58	4.52	3.76	5.00

¹ Based on average yield of weekly tenders during month.² Based on weekly averages of daily closing rates.³ Rate shown is on private securities.⁴ Rate in effect at end of month.⁵ Monthly averages based on daily quotations.NOTE.—For description and back data, see "International Finance," Section 15 of *Supplement to Banking and Monetary Statistics, 1962*.

NOTES TO TABLES 19a AND 19b ON PAGES A-70 AND A-71, RESPECTIVELY:

¹ Cayman Islands included beginning Aug. 1973.² Total assets and total liabilities payable in U.S. dollars amounted to \$41,250 million and \$41,550 million, respectively, on Nov. 30, 1975.

NOTE.—Components may not add to totals due to rounding.

For a given month, total assets may not equal total liabilities because some branches do not adjust the parent's equity in the branch to reflect unrealized paper profits and paper losses caused by changes in exchange rates, which are used to convert foreign currency values into equivalent dollar values.

26. CENTRAL BANK RATES FOR DISCOUNTS AND ADVANCES TO COMMERCIAL BANKS

(Per cent per annum)

Country	Rate as of January 31, 1976		Country	Rate as of January 31, 1976	
	Per cent	Month effective		Per cent	Month effective
Argentina.....	18.0	Feb. 1972	Italy.....	6.0	Sept. 1975
Austria.....	5.0	Jan. 1976	Japan.....	6.5	Oct. 1975
Belgium.....	6.0	Aug. 1975	Mexico.....	4.5	June 1942
Brazil.....	18.0	Feb. 1972	Netherlands.....	4.5	Sept. 1975
Canada.....	9.0	Sept. 1975	Norway.....	5.0	Oct. 1975
Denmark.....	7.5	Aug. 1975	Sweden.....	5.5	Jan. 1976
France.....	8.0	Sept. 1975	Switzerland.....	2.5	Jan. 1976
Germany, Fed. Rep. of.....	3.5	Sept. 1975	United Kingdom.....	10.0	Jan. 1976
			Venezuela.....	5.0	Oct. 1970

NOTE.—Rates shown are mainly those at which the central bank either discounts or makes advances against eligible commercial paper and/or govt. securities for commercial banks or brokers. For countries with more than one rate applicable to such discounts or advances, the rate shown is the one at which it is understood the central bank transacts the largest proportion of its credit operations. Other rates for some of these countries follow:
Argentina—3 and 5 per cent for certain rural and industrial paper, depending on type of transaction;
Brazil—8 per cent for secured paper and 4 per cent for certain agricultural paper;

Japan—Penalty rates (exceeding the basic rate shown) for borrowings from the central bank in excess of an individual bank's quota;
United Kingdom—The Bank's minimum lending rate, which is the average rate of discount for Treasury bills established at the most recent tender plus one-half per cent rounded to the nearest one-quarter per cent above;
Venezuela—2 per cent for rediscounts of certain agricultural paper, 4½ per cent for advances against government bonds, and 5½ per cent for rediscounts of certain industrial paper and on advances against promissory notes or securities of first-class Venezuelan companies.

27. FOREIGN EXCHANGE RATES

(In cents per unit of foreign currency)

Period	Australia (dollar)	Austria (schilling)	Belgium (franc)	Canada (dollar)	Denmark (krone)	France (franc)	Germany (Deutsche mark)	India (rupee)	Ireland (pound)	Italy (lira)	Japan (yen)
1972.....	119.23	4.3228	2.2716	100.937	14.384	19.825	31.364	13.246	250.08	17132	32995
1973.....	141.94	5.1649	2.5761	99.977	16.603	22.536	37.758	12.071	245.10	17192	36915
1974.....	143.89	5.3564	2.5713	102.257	16.442	20.805	38.723	12.460	234.03	15372	34302
1975.....	130.77	5.7467	2.7253	98.297	17.437	23.354	40.729	11.926	222.16	15328	33705
1975—Jan.....	132.95	5.9477	2.8190	100.526	17.816	22.893	42.292	12.300	236.23	15504	33370
Feb.....	134.80	6.0400	2.8753	99.957	18.064	23.390	42.981	12.550	239.58	15678	34294
Mar.....	135.85	6.0648	2.9083	99.954	18.397	23.804	43.120	12.900	241.80	15842	34731
Apr.....	134.16	5.9355	2.8433	98.913	18.119	23.806	42.092	12.686	237.07	15767	34224
May.....	134.04	6.0033	2.8631	97.222	18.299	24.655	42.546	12.391	232.05	15937	34314
June.....	133.55	6.0338	2.8603	97.426	18.392	24.971	42.726	12.210	228.03	15982	34077
July.....	130.95	5.7223	2.7123	97.004	17.477	23.659	40.469	11.777	218.45	15387	33741
Aug.....	128.15	5.4991	2.6129	96.581	16.783	22.848	38.857	11.379	211.43	14963	33560
Sept.....	128.87	5.4029	2.5485	97.437	16.445	22.367	38.191	11.281	208.34	14740	33345
Oct.....	126.26	5.4586	2.5662	97.557	16.601	22.694	38.737	11.244	205.68	14745	33076
Nov.....	126.26	5.4535	2.5618	98.631	16.564	22.684	38.619	11.238	204.84	14721	33053
Dec.....	125.38	5.3986	2.5311	98.627	16.253	22.428	38.144	11.134	202.21	14645	32715
1976—Jan.....	125.65	5.4300	2.5443	99.359	16.231	22.339	38.425	11.178	202.86	14245	32826
Period	Malaysia (dollar)	Mexico (peso)	Netherlands (guilder)	New Zealand (dollar)	Norway (krone)	Portugal (escudo)	South Africa (rand)	Spain (peseta)	Sweden (krona)	Switzerland (franc)	United Kingdom (pound)
1972.....	35.610	8.0000	31.153	119.35	15.180	3.7023	129.43	1.5559	21.022	26.193	250.08
1973.....	40.988	8.0000	35.977	136.04	17.406	4.1080	143.88	1.7178	22.970	31.700	245.10
1974.....	41.682	8.0000	37.267	140.02	18.119	3.9506	146.98	1.7337	22.563	33.688	234.03
1975.....	41.753	8.0000	39.632	121.16	19.180	3.9286	136.47	1.7424	24.141	38.743	222.16
1975—Jan.....	43.359	8.0000	40.715	131.72	19.579	4.0855	145.05	1.7800	24.750	39.571	236.23
Feb.....	44.136	8.0000	41.582	133.30	19.977	4.1139	147.16	1.7784	25.149	40.450	239.58
Mar.....	44.582	8.0000	42.124	134.31	20.357	4.1276	148.70	1.7907	25.481	40.273	241.80
Apr.....	43.797	8.0000	41.291	132.66	20.049	4.0596	147.01	1.7756	25.171	39.080	237.07
May.....	44.278	8.0000	41.581	131.66	20.198	4.0933	146.69	1.7871	25.422	39.851	232.05
June.....	43.856	8.0000	41.502	130.86	20.393	4.1124	146.31	1.7922	25.532	40.086	228.03
July.....	41.442	8.0000	39.154	127.73	19.241	3.9227	139.75	1.7446	24.213	38.272	218.45
Aug.....	39.779	8.0000	37.887	111.79	18.304	3.7700	139.72	1.7140	23.174	37.332	211.43
Sept.....	38.219	8.0000	37.229	105.50	17.834	3.7048	131.40	1.6914	22.501	36.905	208.35
Oct.....	38.931	8.0000	37.658	104.74	18.089	3.7359	114.84	1.6883	22.769	37.555	205.68
Nov.....	38.929	8.0000	37.638	104.75	18.116	3.7318	114.69	1.6869	22.788	37.683	204.84
Dec.....	38.670	8.0000	37.234	103.77	17.988	3.6836	114.75	1.6765	22.685	37.970	202.21
1976—Jan.....	38.696	8.0000	37.429	104.06	17.992	3.6562	114.80	1.6751	22.831	38.418	202.86

NOTE.—Averages of certified noon buying rates in New York for cable transfers. For description of rates and back data, see "International Finance," Section 15 of *Supplement to Banking and Monetary Statistics, 1962*.

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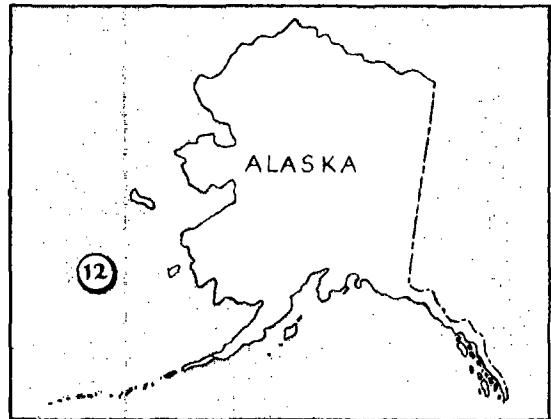
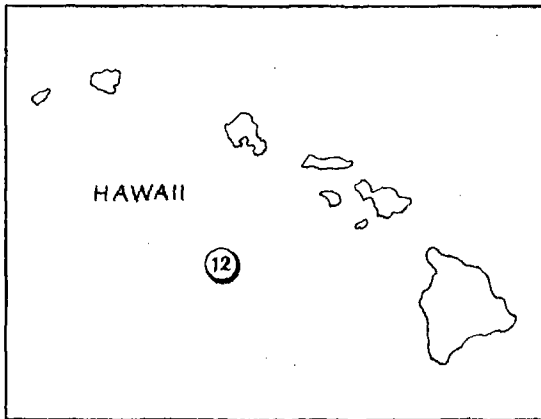
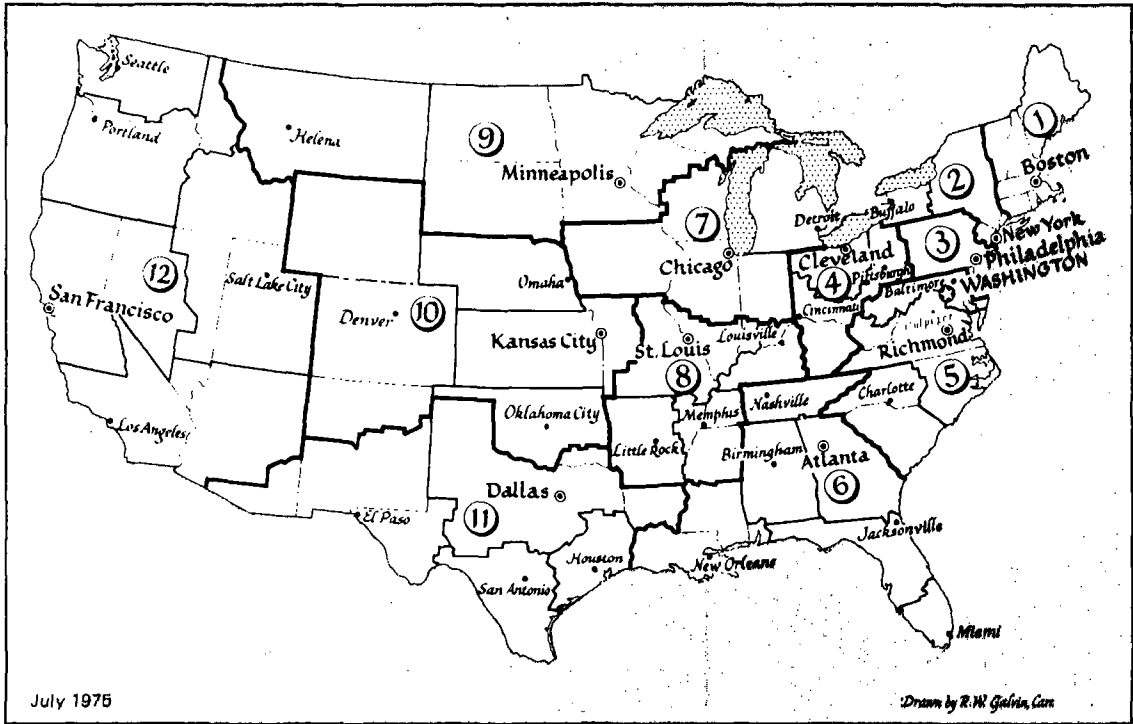
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The Federal Reserve System

Boundaries of Federal Reserve Districts and Their Branch Territories



LEGEND

- Boundaries of Federal Reserve Districts
- Boundaries of Federal Reserve Branch Territories
- ★ Board of Governors of the Federal Reserve System
- ⊙ Federal Reserve Bank Cities
- Federal Reserve Branch Cities
- Federal Reserve Bank Facility

Guide to Tabular Presentation

SYMBOLS AND ABBREVIATIONS

e	Estimated	N.S.A.	Monthly (or quarterly) figures not adjusted for seasonal variation
c	Corrected	IPC	Individuals, partnerships, and corporations
p	Preliminary	SMSA	Standard metropolitan statistical area
r	Revised	A	Assets
rp	Revised preliminary	L	Liabilities
I, II, III, IV	Quarters	S	Sources of funds
n.e.c.	Not elsewhere classified	U	Uses of funds
A.R.	Annual rate	*	Amounts insignificant in terms of the particular unit (e.g., less than 500,000 when the unit is millions)
S.A.	Monthly (or quarterly) figures adjusted for seasonal variation	....	(1) Zero, (2) no figure to be expected, or (3) figure delayed

GENERAL INFORMATION

Minus signs are used to indicate (1) a decrease, (2) a negative figure, or (3) an outflow.

A heavy vertical rule is used in the following instances: (1) to the right (to the left) of a total when the components shown to the right (left) of it add to that total (totals separated by ordinary rules include more components than those shown), (2) to the right (to the left) of items that are not part of a balance sheet, (3) to the left of memorandum items.

"U.S. Govt. securities" may include guaranteed issues of U.S. Govt. agencies (the flow of funds figures

also include not fully guaranteed issues) as well as direct obligations of the Treasury. "State and local gov't." also includes municipalities, special districts, and other political subdivisions.

In some of the tables details do not add to totals because of rounding.

The footnotes labeled NOTE (which always appear last) provide (1) the source or sources of data that do not originate in the System; (2) notice when figures are estimates; and (3) information on other characteristics of the data.

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